SENATE SUBSTITUTE FOR HOUSE BILL NO. 4159

A bill to amend 1996 PA 381, entitled "Brownfield redevelopment financing act,"

by amending sections 2, 8, 13, 13b, 15, and 16 (MCL 125.2652, 125.2658, 125.2663, 125.2663b, 125.2665, and 125.2666), section 2 as amended by 2018 PA 203, section 8 as amended by 2016 PA 471, and sections 13, 13b, 15, and 16 as amended by 2017 PA 46.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 2. As used in this act:
- (a) "Authority" means a brownfield redevelopment authoritycreated under this act.
- 4 (b) "Baseline environmental assessment" means that term as5 defined in part 201 or 213.
- **6** (c) "Blighted" means property that meets any of the following





- 1 criteria as determined by the governing body:
- (i) Has been declared a public nuisance in accordance with a
 local housing, building, plumbing, fire, or other related code or
 ordinance.
- 5 (ii) Is an attractive nuisance to children because of physical6 condition, use, or occupancy.
- 7 (iii) Is a fire hazard or is otherwise dangerous to the safety 8 of persons or property.
- 9 (iv) Has had the utilities, plumbing, heating, or sewerage
 10 permanently disconnected, destroyed, removed, or rendered
 11 ineffective so that the property is unfit for its intended use.
- (v) Is tax reverted property owned by a qualified local governmental unit, by a county, or by this state. The sale, lease, or transfer of tax reverted property by a qualified local governmental unit, county, or this state after the property's inclusion in a brownfield plan shall not result in the loss to the property of the status as blighted property for purposes of this act.
- 19 (vi) Is property owned by or under the control of a land bank 20 fast track authority, whether or not located within a qualified 21 local governmental unit. Property included within a brownfield plan 22 prior to the date it meets the requirements of this subdivision to 23 be eligible property shall be considered to become eligible 24 property as of the date the property is determined to have been or 25 becomes qualified as, or is combined with, other eligible property. 26 The sale, lease, or transfer of the property by a land bank fast 27 track authority after the property's inclusion in a brownfield plan 28 shall not result in the loss to the property of the status as 29 blighted property for purposes of this act.

- (vii) Has substantial buried subsurface demolition debris
 present so that the property is unfit for its intended use.
 - (d) "Board" means the governing body of an authority.
 - (e) "Brownfield plan" means a plan that meets the requirements of section 13 and section 13b and is adopted under section 14.
 - (f) "Captured taxable value" means the amount in 1 year by which the current taxable value of an eligible property subject to a brownfield plan, including the taxable value or assessed value, as appropriate, of the property for which specific taxes are paid in lieu of property taxes, exceeds the initial taxable value of that eligible property. The state tax commission shall prescribe the method for calculating captured taxable value.
 - (g) "Chief executive officer" means the mayor of a city, the village manager of a village, the township supervisor of a township, or the county executive of a county or, if the county does not have an elected county executive, the chairperson of the county board of commissioners.
 - (h) "Combined brownfield plan" means a brownfield plan that also includes the information necessary to submit the plan to the department or Michigan strategic fund under section 15(20).
 - (i) "Construction period tax capture revenues" means funds equal to the amount of income tax levied and imposed in a calendar year upon wages paid to individuals physically present and working within the eligible property for the construction, renovation, or other improvement of eligible property that is an eligible activity within a transformational brownfield plan. As used in this subdivision, "wages" means that term as defined in section 3401 of the internal revenue code of 1986, 26 USC 3401. To calculate the amount of construction period tax capture revenues for a calendar

- 1 year under a transformational brownfield plan, the state treasurer
 2 shall do all of the following:
- 3 (i) Require the owner or developer of the eligible property to 4 report the total taxable wages paid to individuals for the 5 construction, renovation, or other improvement of eligible property 6 that is an eligible activity within the transformational brownfield 7 plan. The wages reported under this subparagraph shall exclude any 8 wages paid to employees of the owner or developer.
- 9 (ii) Multiply the amount under subparagraph (i) by the effective 10 rate as determined by the state treasurer at which the income tax 11 is levied on an individual in this state. The state treasurer shall 12 estimate the effective rate by taking into account the effect of 13 any exemptions, additions, subtractions, and credits allowable 14 under part 1 of the income tax act of 1967, 1967 PA 281, MCL 206.1 15 to 206.532. The state treasurer may require the owner or developer 16 to submit any information necessary for the calculation under this 17 subparagraph.
- 18 (iii) The wage information and other information required under
 19 this subdivision shall be provided to the department of treasury by
 20 the owner or developer in a manner prescribed by the state
 21 treasurer. The state treasurer may require the owner or developer
 22 to provide a review or reconciliation of the wages by an
 23 independent auditing firm.
- (j) "Corrective action" means that term as defined in part 111or part 213.
 - (k) "Department" means the department of environmental quality.environment, Great Lakes, and energy.
- (1) "Department specific activities" means baselineenvironmental assessments, due care activities, response

- 1 activities, and other environmentally related actions that are
- 2 eligible activities and are identified as a part of a brownfield
- 3 plan that are in addition to the minimum due care activities
- 4 required by part 201, including, but not limited to:
- 5 (i) Response activities that are more protective of the public
- 6 health, safety, and welfare and the environment than required by
- 7 section 20107a, 20114, or 21304c of the natural resources and
- 8 environmental protection act, 1994 PA 451, MCL 324.20107a,
- **9** 324.20114, and 324.21304c.
- (ii) Removal and closure of underground storage tanks pursuant
- 11 to part 211 or 213.
- 12 (iii) Disposal of solid waste, as defined in part 115 of the
- 13 natural resources and environmental protection act, 1994 PA 451,
- 14 MCL 324.11501 to 324.11554, from the eligible property, provided it
- 15 was not generated or accumulated by the authority or the developer.
- 16 (iv) Dust control related to construction activities.
- 17 (v) Removal and disposal of lake or river sediments exceeding
- 18 part 201 criteria from, at, or related to an economic development
- 19 project where the upland property is either a facility or would
- 20 become a facility as a result of the deposition of dredged spoils.
- 21 (vi) Industrial cleaning.
- 22 (vii) Sheeting and shoring necessary for the removal of
- 23 materials exceeding part 201 criteria at projects requiring a
- 24 permit pursuant to part 301, 303, or 325 of the natural resources
- 25 and environmental protection act, 1994 PA 451, MCL 324.30101 to
- **26** 324.30113, MCL 324.30301 to 324.30328, or MCL 324.32501 to
- **27** 324.32515a.
- (viii) Lead, mold, or asbestos abatement when lead, mold, or
- 29 asbestos pose an imminent and significant threat to human health.

1 (ix) Environmental insurance.

- 2 (m) "Due care activities" means those response activities
- 3 identified as part of a brownfield plan that are necessary to allow
- 4 the owner or operator of an eligible property in the plan to comply
- 5 with the requirements of section 20107a or 21304c of the natural
- 6 resources and environmental protection act, 1994 PA 451, MCL
- 7 324.20107a and 324.21304c.
- 8 (n) "Economic opportunity zone" means 1 or more parcels of
- 9 property that meet all of the following:
- 10 (i) That together are 40 or more acres in size.
- (ii) That contain or contained a manufacturing operation that
- 12 consists or consisted of 500,000 or more square feet.
- 13 (iii) That are located in a municipality that has a population
- 14 of 30,000 or less and that is contiguous to a qualified local
- 15 governmental unit.
- 16 (o) "Eligible activities" or "eligible activity" means 1 or
- 17 more of the following:
- 18 (i) For all eliqible properties, eliqible activities include
- 19 all of the following:
- 20 (A) Department specific activities.
- 21 (B) Relocation of public buildings or operations for economic
- 22 development purposes.
- 23 (C) Reasonable costs of environmental insurance.
- 24 (D) Reasonable costs incurred to develop and prepare
- 25 brownfield plans, combined brownfield plans, or work plans for the
- 26 eligible property, including legal and consulting fees that are not
- 27 in the ordinary course of acquiring and developing real estate.
- 28 (E) Reasonable costs of brownfield plan and work plan
- 29 implementation, including, but not limited to, tracking and

- 1 reporting of data and plan compliance and the reasonable costs
- 2 incurred to estimate and determine actual costs incurred, whether
- 3 those costs are incurred by a municipality, authority, or private
- 4 developer.
- 5 (F) Demolition of structures that is not a response activity,
- 6 including removal of manufactured debris comprised composed of
- 7 discarded, unused, or unusable manufactured by-products left on the
- 8 site by a previous owner. The removal of the manufactured by-
- 9 products left on the site described in this sub-subparagraph is not
- 10 eligible for interest reimbursement under sub-subparagraph (H).
- 11 (G) Lead, asbestos, or mold abatement.
- 12 (H) Except as otherwise provided in sub-subparagraph (F), the
- 13 repayment of principal of and interest on any obligation issued by
- 14 an authority to pay the costs of eligible activities attributable
- 15 to an eligible property.
- (ii) For eligible properties located in a qualified local unit
- 17 of government, or an economic opportunity zone, or that is a former
- 18 mill, eligible activities include:
- 19 (A) The activities described in subparagraph (i).
- 20 (B) Infrastructure improvements that directly benefit eligible
- 21 property.
- (C) Site preparation that is not a response activity.
- 23 (iii) For eligible properties that are owned by or under the
- 24 control of a land bank fast track authority, or a qualified local
- 25 unit of government or authority, eligible activities include:
- 26 (A) The eligible activities described in subparagraphs (i) and
- **27** (*ii*).
- 28 (B) Assistance to a land bank fast track authority in clearing
- 29 or quieting title to, or selling or otherwise conveying, property

- owned by or under the control of a land bank fast track authority
 or the acquisition of property by the land bank fast track
 authority if the acquisition of the property is for economic
- 4 development purposes.
- 6 authority in clearing or quieting title to, or selling or otherwise conveying, property owned by or under the control of a qualified local governmental unit or authority or the acquisition of property by a qualified local governmental unit or authority if the acquisition of the property is for economic development purposes.
- 11 (iv) For eligible activities on eligible property that is
 12 included in a transformational brownfield plan, any demolition,
 13 construction, restoration, alteration, renovation, or improvement
 14 of buildings or site improvements on eligible property, including
 15 infrastructure improvements that directly benefit eligible
 16 property.
- (p) "Eligible property" means, except as otherwise provided in this subdivision, property for which eligible activities are identified under a brownfield plan that was used or is currently used for commercial, industrial, public, or residential purposes, including personal property located on the property, to the extent included in the brownfield plan, and that is 1 or more of the following:
- 24 (i) Is in a qualified local governmental unit and is a facility
 25 or a site or property as those terms are defined in part 213,
 26 historic resource, functionally obsolete, or blighted and includes
 27 parcels that are adjacent or contiguous to that property if the
 28 development of the adjacent and contiguous parcels is estimated to
 29 increase the captured taxable value of that property.

- 1 (ii) Is not in a qualified local governmental unit and is a
 2 facility, historic resource, functionally obsolete, blighted, or a
 3 site or property as those terms are defined in part 213, and
 4 includes parcels that are adjacent or contiguous to that property
 5 if the development of the adjacent and contiguous parcels is
- 7 (iii) Is tax reverted property owned by or under the control of 8 a land bank fast track authority.

estimated to increase the captured taxable value of that property.

- $\mathbf{9}$ (iv) Is a transit-oriented development or transit-oriented $\mathbf{10}$ property.
 - (v) Is located in a qualified local governmental unit and contains a targeted redevelopment area.
 - (vi) Is undeveloped property that was eligible property in a previously approved brownfield plan abolished under section 14(8).
 - (vii) Eligible property does not include qualified agricultural property exempt under section 7ee of the general property tax act, 1893 PA 206, MCL 211.7ee, from the tax levied by a local school district for school operating purposes to the extent provided under section 1211 of the revised school code, 1976 PA 451, MCL 380.1211.
 - (q) "Environmental insurance" means liability insurance for environmental contamination and cleanup that is not otherwise required by state or federal law.
 - (r) "Facility" means that term as defined in part 201.
- 24 (s) "Fiscal year" means the fiscal year of the authority.
- 25 (t) "Former mill" means a former mill that has not been used 26 for industrial purposes for the immediately preceding 2 years, that 27 is not located in a qualified local governmental unit, that is a 28 facility or is a site or a property as those terms are defined in 29 part 213, functionally obsolete, or blighted, and that is located

6

11

12

13 14

15

16

17

18

19 20

21

22

- within 15 miles of a river that is a federal superfund site listed
 under the comprehensive environmental response, compensation and
 liability act of 1980, 42 USC 9601 to 9675, and that is located in
- 4 a municipality with a population of less than 10,000.
- (u) "Functionally obsolete" means that the property is unable to be used to adequately perform the function for which it was intended due to a substantial loss in value resulting from factors such as overcapacity, changes in technology, deficiencies or superadequacies in design, or other similar factors that affect the property itself or the property's relationship with other
 - (v) "Governing body" means the elected body having legislative powers of a municipality creating an authority under this act.
 - (w) "Historic resource" means that term as defined in section 90a of the Michigan strategic fund act, 1984 PA 270, MCL 125.2090a.
 - (x) "Income tax" means the tax levied and imposed under part 1 of the income tax act of 1967, 1967 PA 281, MCL 206.1 to 206.532.
 - (y) "Income tax capture revenues" means funds equal to the amount for each tax year by which the aggregate income tax from individuals domiciled within the eligible property subject to a transformational brownfield plan exceeds the initial income tax value. The state treasurer shall calculate annually the income tax capture revenues associated with each transformational brownfield plan. In calculating income tax capture revenues, the state treasurer shall subtract from the aggregate amount of income tax credits under sections 255, 265, 266, and chapter 9 of the income tax act of 1967, 1967 PA 281, MCL 206.255, 206.265, 206.266, and 206.501 to 206.532. The state treasurer shall require the owner or developer of the eligible property to provide to the department of

12

13 14

15

16

1718

19

20

21

22

2324

25

2627

28 29 surrounding property.

- 1 treasury all of the following information at the end of each
- 2 calendar year, including the year in which the resolution adding
- 3 that eligible property in the transformational brownfield plan is
- 4 adopted:
- 5 (i) A list of individuals domiciled within the eligible
- 6 property.
- 7 (ii) The addresses of those individuals identified in
- 8 subparagraph (i).
- 9 (iii) Any other information that may be necessary to calculate
- 10 the income tax capture revenues. The information required under
- 11 this subdivision shall be provided in a manner prescribed by the
- 12 state treasurer.
- 13 (z) "Industrial cleaning" means cleaning or removal of
- 14 contaminants from within a structure necessary to achieve the
- 15 intended use of the property.
- 16 (aa) "Infrastructure improvements" means a street, road,
- 17 sidewalk, parking facility, pedestrian mall, alley, bridge, sewer,
- 18 sewage treatment plant, property designed to reduce, eliminate, or
- 19 prevent the spread of identified soil or groundwater contamination,
- 20 drainage system, waterway, waterline, water storage facility, rail
- 21 line, utility line or pipeline, transit-oriented development,
- 22 transit-oriented property, or other similar or related structure or
- 23 improvement, together with necessary easements for the structure or
- 24 improvement, owned or used by a public agency or functionally
- 25 connected to similar or supporting property owned or used by a
- 26 public agency, or designed and dedicated to use by, for the benefit
- 27 of, or for the protection of the health, welfare, or safety of the
- 28 public generally, whether or not used by a single business entity,
- 29 provided that any road, street, or bridge shall be continuously

- 1 open to public access and that other property shall be located in
- 2 public easements or rights-of-way and sized to accommodate
- 3 reasonably foreseeable development of eligible property in
- 4 adjoining areas. Infrastructure improvements also include 1 or more
- 5 of the following whether publicly or privately owned or operated or
- 6 located on public or private property:
- 7 (i) Underground parking.

- (ii) Multilevel parking structures.
- 9 (iii) Urban stormwater management systems.
- 10 (bb) "Initial income tax value" means the aggregate amount of
- 11 income tax less credits under sections 255, 265, 266, and chapter 9
- 12 of the income tax act of 1967, 1967 PA 281, MCL 206.255, 206.265,
- 13 206.266, and 206.501 to 206.532, from individuals domiciled within
- 14 the eligible property subject to a transformational brownfield plan
- 15 for the tax year in which the resolution adding that eligible
- 16 property in the transformational brownfield plan is adopted.
- 17 (cc) "Initial taxable value" means the taxable value of an
- 18 eligible property identified in and subject to a brownfield plan at
- 19 the time the resolution adding that eligible property in the
- 20 brownfield plan is adopted, as shown either by the most recent
- 21 assessment roll for which equalization has been completed at the
- 22 time the resolution is adopted or, if provided by the brownfield
- 23 plan, by the next assessment roll for which equalization will be
- 24 completed following the date the resolution adding that eligible
- 25 property in the brownfield plan is adopted. Property exempt from
- 26 taxation at the time the initial taxable value is determined shall
- 27 be included with the initial taxable value of zero. Property for
- 28 which a specific tax is paid in lieu of property tax shall not be
- 29 considered exempt from taxation. The state tax commission shall

- 1 prescribe the method for calculating the initial taxable value of
- 2 property for which a specific tax was paid in lieu of property tax.
- 3 The initial assessed value may be modified by lowering the initial
- 4 assessed value once during the term of the brownfield plan through
- 5 an amendment as provided in section 14 after the tax increment
- 6 financing plan fails to generate captured assessed value taxes for
- 7 3 consecutive years due to declines in assessed value.
- 8 (dd) "Initial withholding tax value" means the amount of
- 9 income tax withheld under part 3 of the income tax act of 1967,
- 10 1967 PA 281, MCL 206.701 to 206.713, from individuals employed
- 11 within the eligible property subject to a transformational
- 12 brownfield plan for the calendar year in which the resolution
- 13 adding the eligible property to the plan is adopted. For purposes
- 14 of this act, an individual is employed within the eligible property
- 15 if the eligible property is the individual's principal place of
- 16 employment. The initial withholding tax value shall not include
- 17 construction period tax capture revenues.
- 18 (ee) "Land bank fast track authority" means an authority
- 19 created under the land bank fast track act, 2003 PA 258, MCL
- 20 124.751 to 124.774.
- 21 (ff) "Local taxes" means all taxes levied other than taxes
- 22 levied for school operating purposes.
- 23 (gg) "Michigan strategic fund" means the Michigan strategic
- 24 fund created under the Michigan strategic fund act, 1984 PA 270,
- **25** MCL 125.2001 to 125.2094.
- 26 (hh) "Mixed-use" means a real estate project with planned
- 27 integration of some combination of retail, office, residential, or
- 28 hotel uses.
- 29 (ii) "Municipality" means all of the following:

- 1 (i) A city.
- (ii) A village.
- $oldsymbol{3}$ (iii) A township in those areas of the township that are outside $oldsymbol{4}$ of a village.
- (iv) A township in those areas of the township that are in a
- 6 village upon the concurrence by resolution of the village in which
- 7 the zone would be located.
- (v) A county.
- 9 (jj) "Owned by or under the control of" means that a land bank
- 10 fast track authority or a qualified local unit of government has 1
- 11 or more of the following:
- 12 (i) An ownership interest in the property.
- 13 (ii) A tax lien on the property.
- 14 (iii) A tax deed to the property.
- (iv) A contract with this state or a political subdivision of
- 16 this state to enforce a lien on the property.
- 17 (v) A right to collect delinquent taxes, penalties, or
- 18 interest on the property.
- 19 (vi) The ability to exercise its authority over the property.
- 20 (kk) "Part 111", "part 201", "part 211", or "part 213" means
- 21 that part as described as follows:
- 22 (i) Part 111 of the natural resources and environmental
- 23 protection act, 1994 PA 451, MCL 324.11101 to 324.11153.
- 24 (ii) Part 201 of the natural resources and environmental
- 25 protection act, 1994 PA 451, MCL 324.20101 to 324.20142.
- 26 (iii) Part 211 of the natural resources and environmental
- 27 protection act, 1994 PA 451, MCL 324.21101 to 324.21113.
- 28 (iv) Part 213 of the natural resources and environmental

- 1 protection act, 1994 PA 451, MCL 324.21301a to 324.21334.
- 2 (ll) "Qualified local governmental unit" means that term as
- 3 defined in the obsolete property rehabilitation act, 2000 PA 146,
- **4** MCL 125.2781 to 125.2797.
- 5 (mm) "Qualified taxpayer" means that term as defined in
- 6 sections 38d and 38g of former 1975 PA 228, or section 437 of the
- 7 Michigan business tax act, 2007 PA 36, MCL 208.1437, or a recipient
- 8 of a community revitalization incentive as described in section 90a
- 9 of the Michigan strategic fund act, 1984 PA 270, MCL 125.2090a.
- 10 (nn) "Release" means that term as defined in part 201 or part
- **11** 213.
- 12 (oo) "Response activity" means either of the following:
- 13 (i) Response activity as that term is defined in part 201.
- 14 (ii) Corrective action.
- 15 (pp) "Specific taxes" means a tax levied under 1974 PA 198,
- 16 MCL 207.551 to 207.572; the commercial redevelopment act, 1978 PA
- 17 255, MCL 207.651 to 207.668; the enterprise zone act, 1985 PA 224,
- 18 MCL 125.2101 to 125.2123; 1953 PA 189, MCL 211.181 to 211.182; the
- 19 technology park development act, 1984 PA 385, MCL 207.701 to
- 20 207.718; the obsolete property rehabilitation act, 2000 PA 146, MCL
- 21 125.2781 to 125.2797; the neighborhood enterprise zone act, 1992 PA
- 22 147, MCL 207.771 to 207.786; the commercial rehabilitation act,
- 23 2005 PA 210, MCL 207.841 to 207.856; or that portion of the tax
- 24 levied under the tax reverted clean title act, 2003 PA 260, MCL
- 25 211.1021 to 211.1025a, that is not required to be distributed to a
- 26 land bank fast track authority.
- 27 (qq) "State brownfield redevelopment fund" means the state
- 28 brownfield redevelopment fund created in section 8a.
- 29 (rr) "Targeted redevelopment area" means not fewer than 40 and

- 1 not more than 500 contiguous parcels of real property located in a
- 2 qualified local governmental unit and designated as a targeted
- 3 redevelopment area by resolution of the governing body and approved
- 4 by the Michigan strategic fund. A qualified local governmental unit
- 5 is limited to designating no more than 2 targeted redevelopment
- 6 areas for the purposes of this section in a calendar year. The
- 7 Michigan strategic fund may approve no more than 5 targeted
- 8 redevelopment areas for the purposes of this section in a calendar
- 9 year.
- 10 (ss) "Tax increment revenues" means the amount of ad valorem
- 11 property taxes and specific taxes attributable to the application
- 12 of the levy of all taxing jurisdictions upon the captured taxable
- value of each parcel of eligible property subject to a brownfield
- 14 plan and personal property located on that property, regardless of
- 15 whether those taxes began to be levied after the brownfield plan
- 16 was adopted. Tax increment revenues do not include any of the
- 17 following:
- 18 (i) Ad valorem property taxes specifically levied for the
- 19 payment of principal of and interest on either obligations approved
- 20 by the electors or obligations pledging the unlimited taxing power
- 21 of the local governmental unit, and specific taxes attributable to
- 22 those ad valorem property taxes.
- 23 (ii) For tax increment revenues attributable to eligible
- 24 property also exclude the amount of ad valorem property taxes or
- 25 specific taxes captured by a downtown development authority under
- 26 1975 PA 197, MCL 125.1651 to 125.1681, part 2 of the recodified tax
- 27 increment financing act, 2018 PA 57, MCL 125.4201 to 125.4230, tax
- 28 increment finance authority under the tax increment finance
- 29 authority act, 1980 PA 450, MCL 125.1801 to 125.1830, part 3 of the

- 1 recodified tax increment financing act, 2018 PA 57, MCL 125.4301 to
- 2 125.4329, corridor improvement authority , under the corridor
- 3 improvement authority act, 2005 PA 280, MCL 125.2871 to 125.2899,
- 4 part 6 of the recodified tax increment financing act, 2018 PA 57,
- 5 MCL 125.4602 to 125.4629, or local development finance authority
- 6 under the local development financing act, 1986 PA 281, MCL
- 7 125.2151 to 125.2174, part 4 of the recodified tax increment
- 8 financing act, 2018 PA 57, MCL 125.4401 to 125.4420, if those taxes
- 9 were captured by these other authorities on the date that eligible
- 10 property became subject to a brownfield plan under this act.
- 11 (iii) Ad valorem property taxes levied under 1 or more of the
- 12 following or specific taxes attributable to those ad valorem
- 13 property taxes:
- 14 (A) The zoological authorities act, 2008 PA 49, MCL 123.1161
- **15** to 123.1183.
- 16 (B) The art institute authorities act, 2010 PA 296, MCL
- **17** 123.1201 to 123.1229.
- 18 (tt) "Taxable value" means the value determined under section
- 19 27a of the general property tax act, 1893 PA 206, MCL 211.27a.
- 20 (uu) "Taxes levied for school operating purposes" means all of
- 21 the following:
- 22 (i) The taxes levied by a local school district for operating
- 23 purposes.
- 24 (ii) The taxes levied under the state education tax act, 1993
- 25 PA 331, MCL 211.901 to 211.906.
- 26 (iii) That portion of specific taxes attributable to taxes
- 27 described under subparagraphs (i) and (ii).
- 28 (vv) "Transformational brownfield plan" means a brownfield
- 29 plan that meets the requirements of section 13c and is adopted



- 1 under section 14a and, as designated by resolution of the governing
- 2 body and approved by the Michigan strategic fund, will have a
- 3 transformational impact on local economic development and community
- 4 revitalization based on the extent of brownfield redevelopment and
- 5 growth in population, commercial activity, and employment that will
- 6 result from the plan. To be designated a transformational
- 7 brownfield plan, a transformational brownfield plan under this
- 8 subdivision shall be for mixed-use development and shall be
- 9 expected to result in the following levels of capital investment:
- 10 (i) In a municipality that is not a county and that has a 11 population of at least 600,000, \$500,000,000.00.
- 12 (ii) In a municipality that is not a county and that has a
- 13 population of at least 150,000 and not more than 599,999,
- **14** \$100,000,000.00.
- 15 (iii) In a municipality that is not a county and that has a
- 16 population of at least 100,000 and not more than 149,999,
- **17** \$75,000,000.00.
- 18 (iv) In a municipality that is not a county and that has a
- 19 population of at least 50,000 and not more than 99,999,
- 20 \$50,000,000.00.
- (v) In a municipality that is not a county and that has a
- 22 population of at least 25,000 and not more than 49,999,
- 23 \$25,000,000.00.
- 24 (vi) In a municipality that is not a county and that has a
- 25 population of less than 25,000, \$15,000,000.00.
- 26 (ww) "Transit-oriented development" means infrastructure
- 27 improvements that are located within 1/2 mile of a transit station
- 28 or transit-oriented property that promotes transit ridership or
- 29 passenger rail use as determined by the board and approved by the

- 1 municipality in which it is located.
- 2 (xx) "Transit-oriented property" means property that houses a
 3 transit station in a manner that promotes transit ridership or
 4 passenger rail use.
- 5 (yy) "Withholding tax capture revenues" means the amount for 6 each calendar year by which the income tax withheld under part 3 of 7 the income tax act of 1967, 1967 PA 281, MCL 206.701 to 206.713, 8 from individuals employed within the eligible property subject to a 9 transformational brownfield plan exceeds the initial withholding 10 tax value. Withholding tax capture revenues shall not include 11 income tax from individuals domiciled within the eligible property or construction period tax capture revenues. To calculate 12 withholding tax capture revenues for a calendar year under a 13 14 transformational brownfield plan, the state treasurer or the 15 Michigan strategic fund shall do all of the following:
- (i) The state treasurer shall require the owner or developer of the eligible property to provide the department of treasury with notice not more than 10 days from the date an employer commences or terminates occupancy within the eligible property. As used in this subdivision, "employer" means that term as defined in section 8 of the income tax act of 1967, 1967 PA 281, MCL 206.8.
 - (ii) The state treasurer shall develop methods and processes that are necessary for each employer occupying the eligible property to report the amount of withholding under part 3 of the income tax act of 1967, 1967 PA 281, MCL 206.701 to 206.713, from individuals employed within the eligible property.
- (iii) The Michigan strategic fund shall include the following
 provisions in the development or reimbursement agreement for any
 transformational brownfield plan that utilizes withholding tax

23

24

25

- 1 capture revenues:
- (A) That the owner or developer of the eligible property shall
 require each employer occupying the eligible property to comply
 with the reporting requirements under this section through a
 contract requirement, lease requirement, or other such means.
- 6 (B) That reimbursement of withholding tax capture revenues is
 7 limited to amounts that are reported in accordance with part 3 of
 8 the income tax act of 1967, 1967 PA 281, MCL 206.701 to 206.713,
 9 and this state has no obligation with respect to withholding tax
 10 capture revenues that are not reported or paid.
- 11 (zz) "Work plan" means a plan that describes each individual
 12 activity to be conducted to complete eligible activities and the
 13 associated costs of each individual activity.
- (aaa) "Zone" means, for an authority established before June6, 2000, a brownfield redevelopment zone designated under this act.
- Sec. 8. (1) An authority may establish a local brownfield revolving fund. A local brownfield revolving fund shall consist of funds deposited from the following sources:
 - (a) Funds appropriated or otherwise made available from public or private sources.
 - (b) Local tax and school operating tax increment revenue captured in excess of the amount authorized for eligible expenses under section 13(4) only when all of the following conditions are met:
- 25 (i) The excess capture occurs during the time of capture for 26 the purpose of paying the costs permitted under section 13(4), or 27 for not more than 5 years after the time that capture is required 28 for the purpose of paying the costs permitted under section 13(4), 29 or both.



21

2223

- 1 (ii) The excess local tax $\frac{\text{excess}}{\text{capture}}$ capture shall not exceed the 2 total of the cost of eligible activities approved in the brownfield 3 plan.
- 4 (iii) The excess capture of taxes for school operating purposes
 5 shall not exceed the total of the cost of eligible department
 6 specific activities approved in the applicable brownfield plan,
 7 combined brownfield plan, or work plan. The total excess tax
 8 capture shall not exceed the total of the cost of eligible
 9 activities approved in the brownfield plan.
 - (iv) Excess tax increment revenues from taxes levied for school operating purposes for eligible activities authorized under section 13b(4) by the Michigan strategic fund shall not be captured for deposit in the local brownfield revolving fund.
 - (2) The capture of school operating tax increment revenue described in subsection (1)(b) is subject to the 50% capture specified in section 13b(14).
 - (3) The tax increment revenues from eligible property for deposit in the local brownfield revolving fund may include tax increment revenues attributable to taxes levied for school operating purposes in an amount not greater than the tax increment revenues levied for school operating purposes captured from the eligible property pursuant to section 13(4).
 - (4) The local brownfield revolving fund may be used only to pay the costs of eligible activities on eligible property that is located within the municipality and meets at least 1 of the conditions under section 2(o). However, activities outlined in section 13b(8) may be conducted and funded on prospective properties.
 - (5) An authority or a municipality on behalf of an authority

- 1 may incur an obligation for the purpose of funding a local
- 2 brownfield revolving fund.
- 3 Sec. 13. (1) When adopting a brownfield plan, the board shall
- 4 comply with the notice and approval provisions of section 14.
- 5 (2) Subject to section 15, the board may implement a
- 6 brownfield plan. The brownfield plan may apply to 1 or more parcels
- 7 of eligible property whether or not those parcels of eligible
- 8 property are contiguous and may be amended to apply to additional
- 9 parcels of eligible property. Except as otherwise authorized by
- 10 this act, if more than 1 eligible property is included within the
- 11 plan, the tax increment revenues under the plan shall be determined
- 12 individually for each eligible property. Each plan or an amendment
- 13 to a plan shall be approved by the governing body of the
- 14 municipality and shall contain all of the following:
- 15 (a) A description of the costs of the plan intended to be paid
- 16 for with the tax increment revenues or, for a plan for eligible
- 17 properties qualified on the basis that the property is owned by or
- 18 under the control of a land bank fast track authority, a listing of
- 19 all eligible activities that may be conducted for 1 or more of the
- 20 eligible properties subject to the plan.
- 21 (b) A brief summary of the eligible activities that are
- 22 proposed for each eligible property or, for a plan for eligible
- 23 properties qualified on the basis that the property is owned by or
- 24 under the control of a land bank fast track authority, a brief
- 25 summary of eligible activities conducted for 1 or more of the
- 26 eligible properties subject to the plan.
- (c) An estimate of the captured taxable value and tax
- 28 increment revenues for each year of the plan from the eligible
- 29 property. The plan may provide for the use of part or all of the

- 1 captured taxable value, including deposits in the local brownfield
- 2 revolving fund, but the portion intended to be used shall be
- 3 clearly stated in the plan. The plan shall not provide either for
- 4 an exclusion from captured taxable value of a portion of the
- 5 captured taxable value or for an exclusion of the tax levy of 1 or
- 6 more taxing jurisdictions unless the tax levy is excluded from tax
- 7 increment revenues in section 2(ss), or unless the tax levy is
- 8 excluded from capture under section 15.
- 9 (d) The method by which the costs of the plan will be
- 10 financed, including a description of any advances made or
- 11 anticipated to be made for the costs of the plan from the
- 12 municipality.
- 13 (e) The maximum amount of note or bonded indebtedness to be
- 14 incurred, if any.
- 15 (f) The proposed beginning date and duration of capture of tax
- 16 increment revenues for each eligible property as determined under
- **17** section 13b(16).
- 18 (g) An estimate of the future tax revenues of all taxing
- 19 jurisdictions in which the eligible property is located to be
- 20 generated during the term of the plan.
- 21 (h) A legal description of the eligible property to which the
- 22 plan applies, a map showing the location and dimensions of each
- 23 eligible property, a statement of the characteristics that qualify
- 24 the property as eligible property, and a statement of whether
- 25 personal property is included as part of the eligible property. If
- 26 the project is on property that is functionally obsolete, the
- 27 taxpayer shall include, with the application, an affidavit signed
- 28 by a level 3 or level 4 assessor, that states that it is the
- 29 assessor's expert opinion that the property is functionally

- 1 obsolete and the underlying basis for that opinion.
- 2 (i) Estimates of the number of persons residing on each
- 3 eligible property to which the plan applies and the number of
- 4 families and individuals to be displaced. If occupied residences
- 5 are designated for acquisition and clearance by the authority, the
- 6 plan shall include a demographic survey of the persons to be
- 7 displaced, a statistical description of the housing supply in the
- 8 community, including the number of private and public units in
- 9 existence or under construction, the condition of those in
- 10 existence, the number of owner-occupied and renter-occupied units,
- 11 the annual rate of turnover of the various types of housing and the
- 12 range of rents and sale prices, an estimate of the total demand for
- 13 housing in the community, and the estimated capacity of private and
- 14 public housing available to displaced families and individuals.
- (j) A plan for establishing priority for the relocation of
- 16 persons displaced by implementation of the plan.
- 17 (k) Provision for the costs of relocating persons displaced by
- 18 implementation of the plan, and financial assistance and
- 19 reimbursement of expenses, including litigation expenses and
- 20 expenses incident to the transfer of title, in accordance with the
- 21 standards and provisions of the uniform relocation assistance and
- 22 real property acquisition policies act of 1970, Public Law 91-646.
- 23 (1) A strategy for compliance with 1972 PA 227, MCL 213.321 to
- 24 213.332.
- 25 (m) Other material that the authority or governing body
- 26 considers pertinent to the brownfield plan.
- 27 (3) When taxes levied for school operating purposes are
- 28 subject to capture under section 15, the percentage of school
- 29 operating tax increment revenues captured relating to a parcel of

- 1 eligible property under a brownfield plan shall not be greater than
- 2 the percentage of local tax increment revenues that are captured
- 3 under the brownfield plan relating to that parcel of eligible
- 4 property.
- 5 (4) Except as provided in subsection (5) and sections 8,
- 6 13b(4) and (5), and 13c(12), tax increment revenues related to a
- 7 brownfield plan shall be used only for 1 or more of the following:
- **8** (a) Costs of eligible activities attributable to the eligible
- 9 property that produces the tax increment revenues.
- 10 (b) Eligible activities attributable to any eligible property
- 11 for property that is owned by or under the control of a land bank
- 12 fast track authority or a qualified local unit of government.
- 13 (5) A brownfield plan shall not may only authorize the capture
- 14 of tax increment revenue from eligible property after until the
- 15 year in which the total amount of tax increment revenues captured
- 16 is equal to the sum of the costs permitted to be funded with tax
- 17 increment revenues under this act or for not more than 30 years
- 18 from the beginning date of the capture of the tax increment
- 19 revenues for that eliqible property, whichever occurs first. τ
- 20 except that a A brownfield plan may authorize the capture of
- 21 additional local and school operating tax increment revenue from an
- 22 eliqible property if for the local brownfield revolving fund
- 23 created under section 8 during 1 or more of the following
- 24 apply:time frames:
- 25 (a) During the The time of capture described in this
- 26 subsection for the purpose of paying the costs permitted under
- 27 subsection (4) or section 13b(4).
- 28 (b) For not more than 5 years after the date specified in
- 29 subdivision (a). , for payment to the local brownfield revolving

fund created under section 8.

1

13

14

15

16

17

18

19

20

21

2223

2425

2627

28

- 2 Sec. 13b. (1) An authority shall not expend tax increment 3 revenues to acquire or prepare eligible property unless the 4 acquisition or preparation is an eligible activity.
- 5 (2) An authority shall not enter into agreements with the 6 taxing jurisdictions and the governing body of the municipality to 7 share a portion of the taxes captured from an eligible property 8 under this act. Upon adoption of the plan, the collection and 9 transmission of the amount of tax increment revenues as specified 10 in this act shall be binding on all taxing units levying ad valorem 11 property taxes or specific taxes against property located in the 12 zone.
 - (3) Tax increment revenues captured from taxes levied by this state under the state education tax act, 1993 PA 331, MCL 211.901 to 211.906, or taxes levied by a local school district shall not be used to assist a land bank fast track authority with clearing or quieting title, acquiring, selling, or conveying property, except as provided in subsection (4).
 - (4) If a brownfield plan includes the use of taxes levied for school operating purposes captured from an eligible property for eligible activities that are not department specific activities, then 1 or more of the following apply:
 - (a) A combined brownfield plan or a work plan shall be approved by the Michigan strategic fund and a development agreement or reimbursement agreement between the municipality or authority and an owner or developer of eligible property is required before such tax increment may be used for infrastructure improvements that directly benefit eligible property, demolition of structures that is not response activity, lead, mold, or asbestos abatement that is

- 1 not a department specific activity, site preparation that is not
- 2 response activity, relocation of public buildings or operations for
- 3 economic development purposes, or acquisition of property by a land
- 4 bank fast track authority if acquisition of the property is for
- 5 economic development purposes.
- 6 (b) Approval of a combined brownfield plan or a work plan by
- 7 the Michigan strategic fund in the manner required under section
- 8 15(12) to (14) or (20) is required in order to use the tax
- 9 increment revenues to assist a land bank fast track authority or
- 10 qualified local governmental unit with clearing or quieting title,
- 11 acquiring, selling, or conveying property.
- 12 (c) The combined brownfield plan or work plan to be submitted
- 13 to the Michigan strategic fund under this subsection shall be in a
- 14 form prescribed by the Michigan strategic fund.
- 15 (d) The eliqible activities to be conducted and described in
- 16 this subsection shall be consistent with the combined brownfield
- 17 plan or work plan submitted by the authority to the Michigan
- 18 strategic fund.
- 19 (e) The department's approval is not required for the capture
- 20 of taxes levied for school operating purposes for eligible
- 21 activities described in this section.
- 22 (5) If a brownfield plan includes the use of taxes levied for
- 23 school operating purposes captured from eligible property for
- 24 department specific activities, a combined brownfield plan or a
- 25 work plan must be approved by the department with the exception of
- 26 those activities identified in subsections (8) and (9).
- 27 (6) An authority shall not do any of the following:
- 28 (a) Use taxes captured from eligible property to pay for
- 29 eliqible activities conducted before approval of the brownfield

1 plan.

- 2 (b) Use taxes captured from eligible property to pay for
 3 administrative and operating activities of the authority or the
 4 municipality on behalf of the authority for activities, other than
 5 those identified in subsection (7).
- (c) For eligible activities not described in subsection (4), an authority shall not use Use taxes levied for school operating purposes captured from eligible property unless the eligible activities to be conducted on the eligible property are eligible department specific activities, consistent with a combined brownfield plan or a work plan approved by the department after July 24, 1996. for activities other than those identified in subsections (4), (5), and (12).
 - (d) Use construction period tax capture revenues, withholding tax capture revenues, or income tax capture revenues to pay for eligible activities conducted before approval of the transformational brownfield plan except for costs described in section 13c(10).
 - (e) Use construction period tax capture revenues, withholding tax capture revenues, and income tax capture revenues for any expense other than as provided for in section 13c(2), except for the reasonable costs for preparing a transformational brownfield plan and the additional administrative and operating expenses of the authority or municipality as are specifically associated with the implementation of a transformational brownfield plan. For purposes of this subsection, the reasonable costs of preparing a transformational brownfield plan include the reasonable costs of preparing an associated work plan, combined brownfield plan, and development or reimbursement agreement.

- 4 (a) Local taxes captured may be used for 1 or more of the5 following administrative and operating purposes:
- $oldsymbol{6}$ (i) Reasonable and actual administrative and operating expenses of the authority.
- 8 (ii) Department specific activities conducted by or on behalf
 9 of the authority related directly to work conducted on prospective
 10 eligible properties prior to approval of the brownfield plan.
 - (iii) Reasonable costs of developing and preparing brownfield plans, combined plans, or work plans for which tax increment revenues may be used under subsection (4), including, but not limited to, legal and consulting fees that are not in the ordinary course of acquiring and developing real estate.
 - (iv) Reasonable cost of brownfield plan or work plan implementation, including, but not limited to, tracking and reporting data and plan compliance.
- - (i) Reasonable costs of developing and preparing brownfield plans, combined brownfield plans, or work plans for which tax increment revenues may be used under section 13(4), including, but not limited to, legal and consulting fees that are not in the ordinary course of acquiring and developing real estate, not to exceed \$30,000.00.
- (ii) Reasonable costs of brownfield plan or work plan
 implementation, including, but not limited to, tracking and
 reporting of data and plan compliance, not to exceed \$30,000.00.

- 1 (c) In each fiscal year of the authority, the amount of tax
- 2 increment revenues attributable to local taxes that an authority
- 3 can use for the purposes described in subdivisions (a) and (b)
- 4 shall be determined as follows:
- (i) For authorities that have 5 or fewer active projects,
- **6** \$100,000.00.
- 7 (ii) For authorities that have 6 or more but fewer than 11
- 8 active projects, \$125,000.00.
- 9 (iii) For authorities that have 11 or more but fewer than 16
- 10 active projects, \$150,000.00.
- (iv) For authorities that have 16 or more but fewer than 21
- 12 active projects, \$175,000.00.
- (v) For authorities that have 21 or more but fewer than 26
- 14 active projects, \$200,000.00.
- (vi) For authorities that have 26 or more but fewer than 31
- 16 active projects, \$300,000.00.
- 17 (vii) For authorities that have 31 or more but fewer than 54
- 18 active projects, \$500,000.00.
- 19 (viii) For authorities that have 54 or more but fewer than 74
- 20 active projects, \$700,000.00.
- 21 (ix) For authorities that have 74 or more but fewer than 99
- 22 active projects, \$900,000.00.
- 23 (x) For authorities that have 99 or more active projects,
- 24 \$1,000,000.00.
- 25 (d) Nothing contained in this subsection shall limit the
- 26 amount of funds that may be granted, loaned, or expended by a local
- 27 brownfield revolving fund for eligible activities.
- 28 (e) As used in this subsection, "active project" means a

- 1 project in which the authority is currently capturing taxes under
- 2 this act. The amounts of tax increment revenues attributable to
- 3 local taxes listed in this subsection that an authority can use for
- 4 the purposes described in this subsection may be increased by 2%
- 5 for each written agreement entered into by an authority in either
- 6 of the following situations up to a total maximum increase of 10%:
- 7 (i) The authority is an authority established by a county and
- 8 that authority enters into a written agreement with 1 or more
- 9 municipalities within that county to serve as the only authority
- 10 for those other municipalities.
- 11 (ii) The authority enters into a written agreement with 1 or
- 12 more other authorities to administer 1 or more administrative
- 13 operations of those other authorities.
- 14 (8) The limitations of subsections (4), (5), and (6) upon the
- 15 use of taxes levied for school operating purposes shall not apply
- 16 to the costs of 1 or more of the following incurred by a person
- 17 other than the authority:
- 18 (a) Site investigation activities required to conduct a
- 19 baseline environmental assessment and to evaluate compliance with
- 20 sections 20107a and 21304c of the natural resources and
- 21 environmental protection act, 1994 PA 451, MCL 324.20107a and
- **22** 324.21304c.
- 23 (b) Completing a baseline environmental assessment.
- 24 (c) Preparing a plan for compliance with sections 20107a and
- 25 21304c of the natural resources and environmental protection act,
- 26 1994 PA 451, MCL 324.20107a and 324.21304c.
- 27 (d) Performing pre-demolition and building hazardous materials
- 28 surveys.
- 29 (e) Asbestos, mold, and lead surveys.

- 1 (9) The limitations of subsections (4), (5), and (6) upon the
 2 use of local taxes and taxes levied for school operating purposes
 3 shall not apply to the following costs and expenses:
- (a) For tax increment revenues attributable to taxes levied for school operating purposes, eligible activities associated with unanticipated response activities conducted on eligible property if that eligible property has been included in a brownfield plan, if the department is consulted in writing on the unanticipated response activities before they are conducted and the costs of those activities are subsequently included in a brownfield plan, combined brownfield plan or a work plan or amendment approved by the authority and approved by the department.
 - (b) For tax increment revenues attributable to local taxes, any eligible activities conducted on eligible property or prospective eligible properties prior to approval of the brownfield plan, if those costs and the eligible property are subsequently included in a brownfield plan approved by the authority.
 - (c) For tax increment revenues attributable to taxes levied for school operating purposes, eligible activities described in subsection (4) and conducted on eligible property or prospective eligible properties prior to approval of the brownfield plan, if those costs and the eligible property are subsequently included in a brownfield plan approved by the authority and a combined brownfield plan or work plan approved by the Michigan strategic fund.
 - (d) Reasonable cost of developing and preparing brownfield plans, combined brownfield plans, or work plans for which tax increment revenues may be used under section 13(4), including, but not limited to, legal and consulting fees that are not in the

- 1 ordinary course of acquiring and developing real estate.
 - (e) Reasonable cost of brownfield plan or work plan implementation, including, but not limited to, tracking and reporting of data and plan compliance.
- 5 (10) An authority shall not use taxes levied for school 6 operating purposes captured from eligible property for response 7 activities that benefit a party responsible for an activity causing 8 a release under section 20126 or 21323a of the natural resources 9 and environmental protection act, 1994 PA 451, MCL 324.20126 and 10 324.21323a, except that a municipality that established the 11 authority may use taxes levied for school operating purposes 12 captured from eligible property for response activities associated 13 with a landfill.
- 14 (11) A brownfield authority may reimburse advances, with or
 15 without interest, made by a municipality under section 7(3), a land
 16 bank fast track authority, or any other person or entity for costs
 17 of eligible activities with any source of revenue available for use
 18 of the brownfield authority under this act.
- 19 (12) A brownfield authority may capture taxes for the payment
 20 of interest, as follows:
 - (a) If an authority reimburses a person or entity under this section for an advance for the payment or reimbursement of the cost of eligible activities and interest thereon, the authority may capture local taxes for the payment of that interest.
 - (b) If an authority reimburses a person or entity under this section for an advance for the payment or reimbursement of the cost of department specific activities and interest thereon included in a combined brownfield plan or a work plan approved by the department, the authority may capture taxes levied for school

3

4

2122

23

2425

2627

28

- 1 operating purposes and local taxes for the payment of that
 2 interest.
- (c) If an authority reimburses a person or entity under this 3 section for an advance for the payment or reimbursement of the cost 4 5 of eligible activities that are not department specific activities 6 and interest thereon included in a combined brownfield plan or a 7 work plan approved by the Michigan strategic fund, the authority 8 may capture taxes levied for school operating purposes and local 9 taxes for the payment of that interest provided that the Michigan 10 strategic fund grants an approval for the capture of taxes levied 11 for school operating purposes to pay such interest.
- 12 (13) An authority may enter into agreements related to these
 13 reimbursements and payments described in this section. A
 14 reimbursement agreement for these purposes and the obligations
 15 under that reimbursement agreement shall not be subject to section
 16 13 or the revised municipal finance act, 2001 PA 34, MCL 141.2101
 17 to 141.2821.
 - (14) Notwithstanding anything to the contrary in this act, for a brownfield plan that includes the capture of taxes levied for school operating purposes from each eligible property included in a brownfield plan after January 1, 2013, an authority shall pay to the department of treasury at least once annually an amount equal to 50% of the taxes levied under the state education tax act, 1993 PA 331, MCL 211.901 to 211.906, including 50% of that portion of specific taxes attributable to, but not levied under, the state education tax act, 1993 PA 331, MCL 211.901 to 211.906, that are captured under the brownfield plan until the expiration of the earlier of the following:
 - (a) Twenty-five years of capture of tax increment revenues

1920

21

22

2324

25

2627

28

- 1 from such eligible property included in the brownfield plan.
- 2 (b) The later of:
- $oldsymbol{3}$ (i) The date of repayment of all eligible expenses relative to $oldsymbol{4}$ such eligible property.
- 5 (ii) The date excess capture is terminated under subsection $\mathbf{6}$ (16).
- 7 (15) The department of treasury shall deposit the amounts 8 described in subsection (14) into the state brownfield 9 redevelopment fund. If an authority makes a payment as required 10 under subsection (14) to the department of treasury, the local 11 taxes levied on that parcel and used to reimburse eligible 12 activities under a brownfield plan shall not be increased or 13 decreased due to that payment. If, due to an appeal of any tax 14 assessment, an authority is required to reimburse a taxpayer for 15 any portion of the amount paid to the department of treasury under this subsection, the department of treasury shall reimburse that 16 17 amount to the authority within 30 days after receiving a request from the authority for reimbursement. 18
 - date of capture. The If the actual beginning date of capture of tax increment revenues shall not be is later than 5 years following the date of the adoption of the brownfield plan resolution, including the eligible property in the brownfield plan. then the maximum number of years of capture will decrease. The end date of capture must be no later than 35 years after the date of the adoption of the brownfield plan resolution. The authority may amend the beginning date of capture of tax increment revenues for a particular eligible property to a date not later than 5 years following the date of the resolution including the eligible

20

21

22

23

24

25

26

27

28

- 1 property in the brownfield plan. The authority may not amend the
- 2 beginning date of capture of tax increment revenues for a
- 3 particular eligible property if as long as the authority has not
- 4 begun to reimburse eligible activities from the capture of tax
- 5 increment revenues from that eligible property. Any tax increment
- 6 revenues captured from an eligible property before the beginning
- 7 date of capture of tax increment revenues for that eligible
- 8 property shall revert proportionately to the respective tax bodies.
- 9 If an authority amends the beginning date for capture of tax
- 10 increment revenues that includes the capture of tax increment
- 11 revenues for school operating purposes, then the authority shall
- 12 notify the department or the Michigan strategic fund, as
- 13 applicable, within 30 days after amending the beginning date.
- 14 Sec. 15. (1) To seek department approval of a work plan under
- 15 section 13b(6)(c), the authority shall submit all of the following
- 16 for each eligible property:
- 17 (a) A copy of the brownfield plan.
- 18 (b) Current ownership information for each eligible property
- 19 and a summary of available information on proposed future
- 20 ownership, including the amount of any delinquent taxes, interest,
- 21 and penalties that may be due.
- (c) A summary of available information on the historical and
- 23 current use of each eligible property, including a brief summary of
- 24 site conditions and what is known about environmental contamination
- 25 as that term is defined in section 20101 of the natural resources
- 26 and environmental protection act, 1994 PA 451, MCL 324.20101.
- 27 (d) Existing and proposed future zoning for each eligible
- 28 property.
- (e) A brief summary of the proposed redevelopment and future

- 1 use for each eligible property.
- 2 (2) Upon receipt of a request for approval of a work plan
- ${f 3}$ under subsection (1) or a portion of a work plan that pertains to
- 4 only department specific activities, the department shall review
- 5 the work plan according to subsection (3) and provide 1 of the
- 6 following written responses to the requesting authority within 60
- 7 days:
- 8 (a) An unconditional approval.
- **9** (b) A conditional approval that delineates specific necessary
- 10 modifications to the work plan to meet the criteria of subsection
- 11 (3), including, but not limited to, individual activities to be
- 12 modified, added, or deleted from the work plan and revision of
- 13 costs. The department may not condition its approval on deletions
- 14 from or modifications of the work plan relating to activities to be
- 15 funded solely by tax increment revenues not attributable to taxes
- 16 levied for school operating purposes.
- 17 (c) If the work plan lacks sufficient information for the
- 18 department to respond under subdivision (a), (b), or (d) for any
- 19 specific activity, a letter stating with specificity the necessary
- 20 additions or changes to the work plan to be submitted before that
- 21 activity will be considered by the department. The department shall
- 22 respond under subdivision (a), (b), or (d) according to this
- 23 section for the other activities in the work plan.
- 24 (d) A denial if the property is not an eligible property under
- 25 this act, if the work plan contemplates the use of taxes levied for
- 26 school operating purposes prohibited by section 13b(10), or for any
- 27 specific activity if the activity is prohibited by section
- 28 13b(6)(a). The department may also deny any activity in a work plan
- 29 that does not meet the conditions in subsection (3) only if the

- 1 department cannot respond under subsection (2)(b) or (c). The
- 2 department shall accompany the denial with a letter that states
- 3 with specificity the reason for the denial. The department shall
- 4 respond under subsection (2)(a), (b), or (c) according to this
- 5 section for any activities in the work plan that are not denied
- 6 under this subdivision. If the department denies all or a portion
- 7 of a work plan under this subdivision, the authority may
- 8 subsequently resubmit the work plan.
- 9 (3) The department may approve a work plan if the following 10 conditions have been met:
- 11 (a) Whether some or all of the activities constitute
- 12 department specific activities other than activities that are
- 13 exempt from the work plan approval process under section 13b(8).
- 14 (b) The department specific activities, other than the
- 15 activities that are exempt from the work plan approval process
- 16 under section 13b(8), are protective of the public health, safety,
- 17 and welfare and the environment. The department may approve
- 18 department specific activities that are more protective of the
- 19 public health, safety, and welfare and the environment than
- 20 required by section 20107a of the natural resources and
- 21 environmental protection act, 1994 PA 451, MCL 324.20107a, if those
- 22 activities provide public health or environmental benefit. In
- 23 review of a work plan that includes department specific activities
- 24 that are more protective of the public health, safety, and welfare
- 25 and the environment, the department's considerations may include,
- 26 but are not limited to, all of the following:
- (i) Proposed new land use and reliability of restrictions to
- 28 prevent exposure to contamination.
- 29 (ii) The cost to implement activities minimally necessary to

- 1 achieve due care compliance, the total cost of response activities,
- 2 and the incremental cost of department specific activities in
- 3 excess of those activities minimally necessary to achieve due care
- 4 compliance.
- 5 (iii) Long-term obligations associated with leaving
- 6 contamination in place and the value of reducing or eliminating
- 7 these obligations.
- 8 (c) The estimated costs for the activities as a whole are
- 9 reasonable for the stated purpose. Except as provided in
- 10 subdivision (b), the department shall make the determination in
- 11 this subdivision only after the department determines that the
- 12 conditions in subdivisions (a) and (b) have been met.
- 13 (4) If the department fails to provide a written response
- 14 under subsection (2) within 60 days after receipt of a request for
- 15 approval of a work plan, the authority may proceed with the
- 16 activities as outlined in the work plan as submitted for approval.
- 17 Except as provided in subsection (5), activities conducted pursuant
- 18 to a work plan that was submitted to the department for approval
- 19 but for which the department failed to provide a written response
- 20 under subsection (2) shall be considered approved for the purposes
- 21 of subsection (1). Within 45 days after receiving additional
- 22 information requested from the authority under subsection (2)(c),
- 23 the department shall review the additional information according to
- 24 subsection (3) and provide 1 of the responses described in
- 25 subsection (2) to the requesting authority for the specific
- 26 activity. If the department does not provide a response to the
- 27 requesting authority within 45 days after receiving the additional
- 28 information requested under subsection (2)(c), the activity is
- 29 approved under section 13b.

(5) The department may issue a written response to a work plan

- more than 60 days but less than 6 months after receipt of a request 2 for approval. If the department issues a written response under 3 this subsection, the authority is not required to conduct 4 individual activities that are in addition to the individual 5 6 activities included in the work plan as it was submitted for 7 approval and failure to conduct these additional activities shall 8 not affect the authority's ability to capture taxes under section 9 13b for the eliqible activities described in the work plan 10 initially submitted under subsection (4). In addition, at the 11 option of the authority, these additional individual activities 12 shall be considered part of the work plan of the authority and
- individual activities that must be carried out to satisfy part 201 or part 213 must be satisfactorily completed for the activities to be considered acceptable for the purposes of compliance with part 201 or part 213.

department under this subsection that identifies additional

approved for purposes of section 13b. However, any response by the

- (6) If the department issues a written response under subsection (5) to a work plan and if the department's written response modifies an individual activity proposed by the work plan of the authority in a manner that reduces or eliminates a proposed response activity, the authority must complete those individual activities in accordance with the department's response in order for that portion of the work plan to be considered approved for purposes of section 13b, unless 1 or more of the following conditions apply:
- (a) Obligations for the individual activity have been issuedby the authority, or by a municipality on behalf of the authority,

1

13 14

19

20

2122

23

24

25

- 1 to fund the individual activity prior to issuance of the
 2 department's response.
- 3 (b) The individual activity has commenced or payment for the
 4 work has been irrevocably obligated prior to issuance of the
 5 department's response.
- 6 (7) It shall be in the sole discretion of an authority to
 7 propose to undertake department specific activities under
 8 subsection (3) (b) at an eligible property under a brownfield plan.
- 9 The department shall not require a work plan to include department
 10 specific activities that are more protective of public health,
 11 safety, welfare, and the environment.
- 12 (8) The department shall review the portion of a work plan
 13 that includes department specific activities in accordance with
 14 subsection (3).
- 15 (9) The department's approval or denial of a work plan 16 submitted under this section constitutes a final decision in regard 17 to the use of taxes levied for school operating purposes but does 18 not restrict an authority's use of tax increment revenues 19 attributable to local taxes to pay for eligible activities under a 20 brownfield plan. If a person is aggrieved by the final decision, the person may appeal under section 631 of the revised judicature 21 act of 1961, 1961 PA 236, MCL 600.631. 22
- (10) To seek Michigan strategic fund approval of a work plan
 under section 13b(4) or 13c(6), the authority shall submit all of
 the following for each eligible property:
- (a) A copy of the brownfield plan or the transformationalbrownfield plan.
- (b) Current ownership information for each eligible propertyand a summary of available information on proposed future

- ownership, including the amount of any delinquent taxes, interest,and penalties that may be due.
- 3 (c) A summary of available information on the historical and4 current use of each eligible property.
- 5 (d) Existing and proposed future zoning for each eligible6 property.
 - (e) A brief summary of the proposed redevelopment and future use for each eligible property.
 - (f) A separate work plan, or part of a work plan, for each eligible activity described in section 13b(4) to be undertaken. For a transformational brownfield plan, the Michigan strategic fund shall prescribe the form and content for the work plan to address additional eligible activities under section 2(0)(iv).
 - (g) A copy of the development agreement or reimbursement agreement required under section 13b(4) or 13c(6), which shall include, but is not limited to, a detailed summary of any and all ownership interests, monetary considerations, fees, revenue and cost sharing, charges, or other financial arrangements or other consideration between the parties.
 - (11) Upon receipt of a request for approval of a work plan, the Michigan strategic fund shall provide 1 of the following written responses to the requesting authority within 60 days following receipt of a request for approval or within 7 days following the first meeting of the board after the 60-day period following receipt of the request for approval, whichever is later:
 - (a) An unconditional approval that includes an enumeration of eligible activities and a maximum allowable capture amount.
- (b) A conditional approval that delineates specific necessarymodifications to the work plan, including, but not limited to,

- individual activities to be added or deleted from the work plan and
 revision of costs.
- 3 (c) A denial and a letter stating with specificity the reason4 for the denial. If a work plan is denied under this subsection, the
- 5 work plan may be subsequently resubmitted.
- **6** (12) In its review of a work plan under section 13b(4) or
- 7 13c(6), the Michigan strategic fund shall consider the following
- 8 criteria to the extent reasonably applicable to the type of
- 9 activities proposed as part of that work plan when approving or
- 10 denying a work plan:
- 11 (a) Whether the individual activities included in the work
- 12 plan are sufficient to complete the eligible activity.
- (b) Whether each individual activity included in the work planis required to complete the eligible activity.
- 15 (c) Whether the cost for each individual activity is
 16 reasonable.
- 17 (d) The overall benefit to the public.
- 18 (e) The extent of reuse of vacant buildings and redevelopment19 of blighted property.
- 20 (f) Creation of jobs.
- (g) Whether the eligible property is in an area of highunemployment.
- (h) The level and extent of contamination alleviated by or inconnection with the eligible activities.
- (i) The level of private sector contribution.
- (j) If the developer or projected occupant of the newdevelopment is moving from another location in this state, whetherthe move will create a brownfield.
- 29 (k) Whether the project of the developer, landowner, or

- corporate entity that is included in the work plan is financiallyand economically sound.
- 3 (l) Other state and local incentives available to the
 4 developer, landowner, or corporate entity for the project of the
 5 developer, landowner, or corporate entity that is included in the
 6 work plan.
- 7 (m) Any other criteria that the Michigan strategic fund
 8 considers appropriate for the determination of eligibility or for
 9 approval of the work plan.
- 10 (13) If the Michigan strategic fund fails to provide a written response under subsection (11) within 60 days after following 11 12 receipt of a request for approval of a work plan or within 7 days 13 following the first meeting of the board after the 60-day period 14 following receipt of the request for approval of a work plan, 15 whichever is later, or 90 days following receipt of a request for 16 approval in the case of a transformational brownfield plan or 17 within 7 days following the first meeting of the board after the 18 90-day period following receipt of a request for approval in the 19 case of a transformational brownfield plan, whichever is later, the 20 eligible activities shall be considered approved and the authority 21 may proceed with the eliqible activities described in sections 22 13b(4) and 13c(6) as outlined in the work plan as submitted for
- (14) The Michigan strategic fund approval of a work plan undersections 13b(4) and 13c(6) is final.
- 26 (15) The Michigan strategic fund shall submit a report each
 27 year to each member of the legislature as provided in section
 28 16(4).
- 29 (16) All taxes levied for school operating purposes that are

approval.

- 1 not used for eligible activities consistent with a combined
- 2 brownfield plan or a work plan approved by the department or the
- 3 Michigan strategic fund or for the payment of interest under
- 4 sections 13 and 13b and that are not deposited in a local
- 5 brownfield revolving fund shall be distributed proportionately
- 6 between the local school district and the school aid fund.
- 7 (17) The department's approval of a work plan under subsection
- 8 (2)(a) or (b) does not imply an entitlement to reimbursement of the
- 9 costs of the eliqible activities if the work plan is not
- 10 implemented as approved.
- 11 (18) The party seeking work plan approval and the department
- 12 can, by mutual agreement, extend the time period for any review
- 13 described in this section. An agreement described in this
- 14 subsection shall be documented in writing.
- 15 (19) If a brownfield plan includes the capture of taxes levied
- 16 for school operating purposes, the chairperson of the Michigan
- 17 strategic fund may approve, without a meeting of the fund board,
- 18 combined brownfield plans and work plans that address eligible
- 19 activities described in section 13b(4) totaling an amount of
- 20 \$1,000,000.00 or less according to subsections (10), (11), (12),
- 21 (13), and (14) that include reimbursement of taxes levied for
- 22 school operating purposes.
- 23 (20) In lieu of seeking approval of a work plan under section
- 24 13b(4) or (6)(c) or section 13c(6), an authority may seek approval
- 25 of a combined brownfield plan from the department or Michigan
- 26 strategic fund under this subsection as follows:
- 27 (a) To seek approval of a combined brownfield plan under this
- 28 subsection, the authority shall, at least 30 days before the
- 29 hearing on the combined brownfield plan to allow for consultation

- 1 between the authority and the department or the Michigan strategic
- 2 fund and at least 60 days in the case of a transformational
- 3 brownfield plan, provide notice that the authority will be seeking
- 4 approval of a combined brownfield plan in lieu of a work plan to 1
- 5 or more of the following:
- 6 (i) The department, if the combined brownfield plan involves
- 7 the use of taxes levied for school operating purposes to pay for
- 8 eligible activities that require approval by the department under
- **9** section 13b(6)(c).
- 10 (ii) The Michigan strategic fund, if the combined brownfield
- 11 plan involves the use of taxes levied for school operating purposes
- 12 to pay for eligible activities subject to subsection (12) or
- 13 section 13c(6), or the use of construction period tax capture
- 14 revenues, withholding tax capture revenues, or income tax capture
- 15 revenues.
- 16 (b) After the governing body approves a combined brownfield
- 17 plan, the authority shall submit the combined brownfield plan to
- 18 the department under the circumstances described in subdivision
- $\mathbf{19}$ (a) (i) or Michigan strategic fund under the circumstances described
- 20 in subdivision (a) (ii).
- 21 (c) The department shall review a combined brownfield plan
- 22 according to subdivision (e). The Michigan strategic fund shall
- 23 review a combined brownfield plan according to subdivision (f).
- 24 (d) Upon receipt of a combined brownfield plan under
- 25 subdivision (b), the department or Michigan strategic fund shall
- 26 provide 1 of the following written responses to the requesting
- 27 authority within 60 days or, in the case of a transformational
- 28 brownfield plan, within 90 days:
- 29 (i) An unconditional approval that includes an enumeration of

- 1 eligible activities and a maximum allowable capture amount.
- 2 (ii) A conditional approval that delineates specific necessary
 3 modifications to the combined brownfield plan, including, but not
 4 limited to, individual activities to be added to or deleted from
- 5 the combined brownfield plan and revision of costs.
- 6 (iii) A denial and a letter stating with specificity the reason
 7 for the denial. If a combined brownfield plan is denied under this
 8 subdivision, the combined brownfield plan may be subsequently
 9 resubmitted.
 - (e) The department may approve a combined brownfield plan if the authority submits the information identified in subsection (1) and if the conditions identified in subsection (3) are met.
 - (f) The Michigan strategic fund shall consider the criteria identified in subsection (12) to the extent reasonably applicable to the type of activities proposed as part of a combined brownfield plan when approving or denying the combined brownfield plan and, in the case of a transformational brownfield plan, shall also consider the criteria described in section 14a(3).
- 19 (g) If the department or Michigan strategic fund issues a 20 written response to a requesting authority under subdivision (d) (i)or (ii), the governing body or its designee may administratively 21 22 approve any modifications to a combined brownfield plan required by 23 the written response without the need to follow the notice and 24 approval process required by section 14(6) unless the modifications 25 add 1 or more parcels of eligible property or increase the maximum amount of tax increment revenues or, in the case of a 26 transformational brownfield plan, construction period tax capture 27 28 revenues, withholding tax capture revenues, and income tax capture 29 revenues approved for the project.

11 12

13

14

15

16

17

- 6 (i) The approval of a combined brownfield plan by the7 department or Michigan strategic fund under this subsection is8 final.
- 9 Sec. 16. (1) The municipal and county treasurers shall
 10 transmit tax increment revenues to the authority not more than 30
 11 days after tax increment revenues are collected.
 - (2) The authority shall expend the tax increment revenues received only in accordance with the brownfield plan. All surplus funds not deposited in the local brownfield revolving fund of the authority under section 8 shall revert proportionately to the respective taxing bodies, except as provided in section 15(16).
- 17 (3) The authority shall submit annually to the governing body, 18 the department, and the Michigan strategic fund a financial report 19 on the status of the activities of the authority for each calendar 20 year. The report shall include all of the following:
 - (a) The amount and source of tax increment revenues received.total amount of local taxes that are approved for capture and the total amount of taxes levied for school operating purposes that are approved for capture for each parcel included in a brownfield plan.
 - (b) The amount and purpose of expenditures of tax increment revenues.
- (c) The amount of principal and interest on all outstanding
 indebtedness.and source of tax increment revenues received for each

13 14

15

16

21

22

23

24

25

- 1 active brownfield plan, including the amount of tax increment
- 2 revenues captured in the most recent tax year and the cumulative
- 3 amount of tax increment revenues captured for each brownfield plan.
- 4 (d) The initial taxable value of all eligible property subject5 to the brownfield plan.
- 6 (e) The captured taxable value realized by the authority for7 each eligible property subject to the brownfield plan.
- 8 (f) The amount of actual capital investment made for each9 project.
- 10 (g) The amount of tax increment revenues attributable to taxes
 11 levied for school operating purposes used for activities described
- 12 in section 13b(6)(c), section $\frac{2(0)(i)(H)}{2(0)(i)}$ (G) and (G), and
- 13 section $\frac{2(0)(i)(B)}{2(0)(ii)(B)}$ 2(0)(ii)(B) and (C).
- (h) The number of residential units constructed orrehabilitated for each project.
- 16 (i) The amount, by square foot, of new or rehabilitated
 17 residential, retail, commercial, or industrial space for each
 18 project.
- 19 (j) The number of new jobs created at the project.
- 20 (k) A copy of all brownfield plan amendments approved by the 21 local unit of government.
- 22 (1) (k)—All additional information that the governing body, the department, or the Michigan strategic fund considers necessary.
- 24 (4) The department and the Michigan strategic fund shall
- 25 collect the financial reports submitted under subsection (3),
- 26 compile a combined report, which includes the use of local taxes,
- 27 taxes levied for school operating purposes, and the state
- 28 brownfield redevelopment fund, based on the information contained
- 29 in those reports and any additional information considered

- necessary, and submit annually a report based on that information
 to each member of the legislature.
- 3 (5) Beginning on January 1, 2013, all of the following
 4 reporting obligations apply:
- 5 (a) The department shall on a quarterly basis post on its 6 website the name, location, and amount of tax increment revenues, 7 including taxes levied for school operating purposes, for each 8 project approved by the department under this act during the 9 immediately preceding quarter.
 - (b) The Michigan strategic fund shall on a quarterly basis post on its website the name, location, and amount of tax increment revenues, including taxes levied for school operating purposes, for each project approved by the Michigan strategic fund under this act during the immediately preceding quarter.
- 15 (6) In addition to any other requirements under this act, not 16 less than once every 3 years beginning not later than June 30, 2008, the auditor general shall conduct and report a performance 17 18 postaudit on the effectiveness of the program established under 19 this act. As part of the performance postaudit, the auditor general 20 shall assess the extent to which the implementation of the program by the department and the Michigan strategic fund facilitate and 21 affect the redevelopment or reuse of eligible property and identify 22 23 any factors that inhibit the program's effectiveness. The performance postaudit shall also assess the extent to which the 24 25 interpretation of statutory language, the development of guidance or administrative rules, and the implementation of the program by 26 27 the department and the Michigan strategic fund is consistent with the fundamental objective of facilitating and supporting timely and 28 29 efficient brownfield redevelopment of eligible properties.

11

12

- (7) The owner or developer for an active project included within a brownfield plan must annually submit to the authority a report on the status of the project. The report shall be in a form developed by the authority and must contain information necessary for the authority to report under subsection (3)(f), (h), (i), (j), and (k). The authority may waive the requirement to submit a report under this subsection. As used in this subsection, "active project" means a project for which the authority is currently capturing taxes under this act.
- 10 (8) For a transformational brownfield plan, all of the
 11 following shall also apply:
 - (a) The state treasurer shall transfer to the state brownfield redevelopment fund each fiscal year an amount equal to the construction period tax capture revenues, withholding tax capture revenues, and income tax capture revenues under all approved plans as provided for in section 8a(4). Funds shall be transmitted to the authority, or owner or developer of the eligible property to which the revenues are attributable, within 30 days of transfer to the state brownfield redevelopment fund.
 - (b) The authority, the department, and the Michigan strategic fund shall follow the reporting requirements of subsections (3), (4), and (5) with respect to all approved transformational brownfield plans, and shall provide information on the amount and use of construction period tax capture revenues, withholding tax capture revenues, and income tax capture revenues to the same extent required for tax increment revenues.
- (c) The owner or developer of active projects included within
 a transformational brownfield plan shall provide the information
 required for the authority, the department, and the Michigan

- 1 strategic fund to satisfy the reporting and audit requirements of
- 2 this section.

