SUBSTITUTE FOR HOUSE BILL NO. 4189

A bill to amend 2007 PA 36, entitled "Michigan business tax act,"

by amending sections 117 and 500 (MCL 208.1117 and 208.1500), section 117 as amended by 2011 PA 292 and section 500 as amended by 2016 PA 426; and to repeal acts and parts of acts.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 117. (1) "Tangible personal property" means that term as 2 defined in section 2 of the use tax act, 1937 PA 94, MCL 205.92.
- 3 (2) "Tax" means the tax imposed under this act, including
 4 interest and penalties under this act, unless the term is given a
 5 more limited meaning in the context of this act or a provision of
 6 this act.
- 7 (3) "Tax-exempt person" means an organization that is exempt





- 1 from federal income tax under section 501(a) of the internal
- 2 revenue code, and a partnership, limited liability company, joint
- 3 venture, unincorporated association, or other group or combination
- 4 of organizations acting as a unit if all such organizations are
- 5 exempt from federal income tax under section 501(a) of the internal
- 6 revenue code and if all activities of the unit are exclusively
- 7 related to the charitable, educational, or other purposes or
- 8 functions that are the basis for the exemption of such

must consist of amounts collected from members.

- 9 organizations from federal income tax, except the following:
- 10 (a) An organization exempt under section 501(c)(12) or (16) of 11 the internal revenue code.
- (b) An organization exempt under section 501(c)(4) of the internal revenue code that would be exempt under section 501(c)(12) of the internal revenue code but for its failure to meet the requirement in section 501(c)(12) that 85% or more of its income
- 17 (4) "Tax year" means the calendar year, or the fiscal year 18 ending during the calendar year, upon the basis of which the tax 19 base of a taxpayer is computed under this act. If a return is made 20 for a fractional part of a year, tax year means the period for which the return is made. Except for the first return required by 21 this act and except as otherwise provided under this subsection, a 22 23 taxpayer's tax year is for the same period as is covered by its federal income tax return. A taxpayer that has a 52- or 53-week tax 24 25 year beginning not more than 7 days before December 31 of any year 26 is considered to have a tax year beginning after December of that tax year. If the term tax year in this act is used in reference to 27 28 1 or more previous or preceding tax years and those referenced tax 29 years are before January 1, 2008, then those referenced tax years

- 1 are deemed those same tax years during which former 1975 PA 228 was
- 2 in effect. A taxpayer that has a fiscal tax year ending after
- 3 December 31, 2011 is considered to have 2 separate tax years as
- 4 follows: the first tax year is for the fractional part of the
- 5 fiscal tax year before January 1, 2012, and the second tax year is
- 6 for the fractional part of the fiscal tax year after December 31,
- 7 2011. Each short period tax return filed for each fractional part
- 8 of the fiscal year pursuant to this subsection is considered an
- 9 annual return under section 505.
- 10 (5) "Taxpayer" means, through December 31, 2011, a person or a
- 11 unitary business group liable for a tax, interest, or penalty under
- 12 this act. Beginning January 1, 2012, taxpayer means either any of
- 13 the following:
- 14 (a) A person or unitary business group that has been approved
- 15 to receive, has received, or has been assigned a certificated
- 16 credit but is not subject to the tax imposed under part 2 of the
- 17 income tax act of 1967, 1967 PA 281, MCL 206.601 to 206.713,
- 18 206.699, and that elects under section 500 to file a return and pay
- 19 the tax imposed under this act, if any.
- 20 (b) A person or unitary business group that has been approved
- 21 to receive, has received, or has been assigned a certificated
- 22 credit and that elected under section 680 of the income tax act of
- 23 1967, 1967 PA 281, MCL 206.680, to file a return and pay the tax
- 24 imposed under this act, if any. Except as otherwise provided under
- 25 section 500(7), if a person or unitary business group that elects
- 26 under section 680 of the income tax act of 1967, 1967 PA 281, MCL
- 27 206.680, to file a return and pay the tax imposed under this act is
- 28 part of a unitary business group as defined under this act, the
- 29 unitary business group as defined under this act shall file the

- 1 return and pay the tax, if any, under this act.
- 2 (c) A person that acquired, through merger or acquisition, on
- 3 October 1, 2018 a certificated credit authorized by the Michigan
- 4 economic growth authority in 2004 under section 431 and previously
- 5 received by another person whose existence was terminated by that
- 6 merger or acquisition and that acquiring person or the unitary
- 7 business group of which the acquiring person is a member elected
- 8 under section 680(5) of the income tax act of 1967, 1967 PA 281,
- 9 MCL 206.680, to file a return and pay the tax imposed under this
- 10 act in lieu of the tax imposed under part 2 of the income tax act
- 11 of 1967, 1967 PA 281, MCL 206.601 to 206.699.
- 12 (6) "Unitary business group" means a group of United States
- 13 persons, other than a foreign operating entity, 1 of which owns or
- 14 controls, directly or indirectly, more than 50% of the ownership
- 15 interest with voting rights or ownership interests that confer
- 16 comparable rights to voting rights of the other United States
- 17 persons, and that has business activities or operations which
- 18 result in a flow of value between or among persons included in the
- 19 unitary business group or has business activities or operations
- 20 that are integrated with, are dependent upon, or contribute to each
- 21 other. For purposes of this subsection, flow of value is determined
- 22 by reviewing the totality of facts and circumstances of business
- 23 activities and operations.
- 24 (7) "United States person" means that term as defined in
- 25 section 7701(a)(30) of the internal revenue code.
- 26 (8) "Unrelated business activity" means, for a tax-exempt
- 27 person, business activity directly connected with an unrelated
- 28 trade or business as defined in section 513 of the internal revenue
- **29** code.

Sec. 500. (1) Except as otherwise provided in this section, a 1 taxpayer described under section 117(5)(a) or under section 680 of 2 the income tax act of 1967, 1967 PA 281, MCL 206.680, that 3 voluntarily elects for the taxpayer's first tax year ending after 4 5 December 31, 2011 to file a return and pay the tax imposed by this 6 act in order to claim a certificated credit or any unused 7 carryforward for that tax year shall continue to file a return and 8 pay the tax imposed under this act for each tax year thereafter 9 until that certificated credit and any carryforward from that 10 credit is used up. Except as otherwise provided under subsection 11 (7), if a person awarded a certificated credit is a member of a unitary business group, the unitary business group, and not the 12 member, shall file a return and pay the tax, if any, under this act 13 14 and claim the certificated credit. Except as otherwise provided 15 under subsection (7), if the taxpayer that elects to file a return and pay the tax imposed by this act in order to claim a 16 certificated credit or any unused carryforward of that credit for 17 18 that tax year is a unitary business group, the return filed by the 19 unitary business group shall include all persons included in the 20 unitary business group regardless of whether that person is 21 incorporated. Notwithstanding any other provision of this act or part 2 or 3 of the income tax act of 1967, 1967 PA 281, MCL 206.601 22 23 to 206.713, in the case of a flow-through entity that has made an 24 election under this section, each member of the flow-through entity 25 that does not file as a member of a unitary business group with the flow-through entity shall disregard all items attributable to that 26 27 member's ownership interest in the electing flow-through entity for all purposes of part 2 of the income tax act of 1967, 1967 PA 281, 28 29 MCL 206.601 to 206.699, and the electing flow-through entity shall



- not be subject to the tax withholding provisions of section 703(4)
 for the income tax act of 1967, 1967 PA 281, MCL 206.703, with
 respect to its members that are corporations.
- (2) A taxpayer with a certificated credit under section 435 or 437, which certificated credit or any unused carryforward may be claimed in a tax year ending after December 31, 2011 may elect to pay the tax imposed by this act in the tax year in which that certificated credit may be claimed in lieu of the tax imposed under part 2 of the income tax act of 1967, 1967 PA 281, MCL 206.601 to 206.699. If a person with a certificated credit under section 435 or 437 that elects under this subsection to pay the tax imposed by this act is a member of a unitary business group, the unitary business group, and not the member, shall file a return and pay the tax, if any, under this act and claim that certificated credit.
 - (3) A taxpayer with a certificated credit under section 435 or 437 that elects under subsection (2) after the taxpayer's first tax year ending after December 31, 2011 to pay the tax imposed by this act may claim any other certificated credit that taxpayer would be eligible for in the year in which the taxpayer claims a certificated credit under section 435 or 437, but not any certificated credit that would have accrued in any year before the election under subsection (2). A taxpayer with a certificated credit under section 437(10) that elects under subsection (2) after the taxpayer's first tax year after December 31, 2011 to pay the tax imposed by this act shall continue to file a return and pay the tax imposed under this act for each tax year thereafter until the certificated credit under section 437(10) is complete and that credit is used up. When the taxpayer's certificated credit under section 435 or 437 that was the basis for the taxpayer's election

- under subsection (2) is extinguished, the taxpayer is no longer
 eligible to pay the tax under this act and may no longer claim any
 other remaining certificated credits.
- 4 (4) For tax years that begin after December 31, 2011, a
 5 taxpayer's tax liability under this act, after application of all
 6 credits, deductions, and exemptions, shall be the greater of the
 7 following:
- 8 (a) The amount of the taxpayer's tax liability under this act,
 9 notwithstanding the calculation required under this section, after
 10 application of all credits, deductions, and exemptions and any
 11 carryforward of any unused credit as prescribed in this act.
- 12 (b) An amount equal to the taxpayer's tax liability as computed pursuant to part 2 of the income tax act of 1967, 1967 PA 13 14 281, MCL 206.601 to 206.699, after application of all credits, 15 deductions, and exemptions under part 2 of the income tax act of 16 1967, 1967 PA 281, MCL 206.601 to 206.699, as if the taxpayer were 17 subject to the tax imposed under part 2 of the income tax act of 1967, 1967 PA 281, MCL 206.601 to 206.699, less the amount of the 18 taxpayer's certificated credits, including any unused carryforward 19 20 of a certificated credit, that the taxpayer was allowed to claim for the tax year under this act. However, in calculating the amount 21 22 under this subdivision, the following apply:
 - (i) A taxpayer described under section 117(5)(a) shall not include a deduction for any business loss under section 623(4) of the income tax act of 1967, 1967 PA 281, MCL 206.623, for any prior year in which the taxpayer was not subject to the tax levied under this act.
- (ii) A taxpayer shall not include any nonrefundable certificated credit to the extent that credit exceeds the

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2526

- taxpayer's tax liability. Any nonrefundable credit remaining after
 application of the limitation in this subparagraph may be carried
 forward.
- 4 (iii) For a taxpayer that is a partnership or subchapter S
 5 corporation, business income includes payments and items of income
 6 and expense that are attributable to business activity of the
 7 partnership or S corporation and separately reported to the
 8 members.
 - (5) If the result of the calculation under subsection (4) is negative, the taxpayer shall be refunded that amount.
- 11 (6) A taxpayer with a certificated credit under subsection (7)
 12 or section 435 or 437 that elects to pay the tax under this act may
 13 elect to claim a refundable credit as provided under section 510.
 14 If a refundable credit is claimed under section 510, that credit
 15 shall not be used to calculate a taxpayer's tax liability under
 16 subsection (4).
 - (7) Subject to the limitations provided under this subsection, a taxpayer that is a member of a unitary business group and that has a certificated credit under sections 431 and 434(2) and (5) is not required to file a combined return as a unitary business group and may elect to file a separate return and pay the tax, if any, under this act and claim the certificated credit under section 434(5) as provided under this subsection. A taxpayer that elects to file a separate return as provided under this subsection and redeem a voucher certificate under a voucher agreement entered pursuant to this subsection and proceeding from an agreement entered pursuant to section 434(5) for an amount equal to the employment expenses and related engineering product development and administrative costs for the support of integrated battery cells, anodes and

- 1 cathodes, and cell assembly shall create an additional 100 new jobs
- 2 in this state, for a total of 400 new jobs, and the maximum
- 3 allowable amount redeemed under this subsection or under section
- 4 510 shall not exceed \$25,000,000.00 per year for no more than 3
- 5 years. A taxpayer that elects to file as provided under this
- 6 subsection and redeem a voucher certificate under a voucher
- 7 agreement entered pursuant to this subsection and proceeding from
- 8 an agreement entered pursuant to section 434(5) shall not claim a
- 9 credit for any agreement entered pursuant to section 431 or 434(2).
- 10 (8) A taxpayer with a certificated credit granted under
- 11 section 36109 of the natural resources and environmental protection
- 12 act, 1994 PA 451, MCL 324.36109, which certificated credit had been
- 13 claimed in a previous tax year under part 1 of the income tax act
- 14 of 1967, 1967 PA 281, MCL 206.1 to 206.532, but that certificated
- 15 credit is no longer eligible to be claimed under part 1 of the
- 16 income tax act of 1967, 1967 PA 281, MCL 206.1 to 206.532, as a
- 17 result of the death occurring after December 31, 2011 of an
- 18 individual farmland owner, or an individual considered the farmland
- 19 owner under section 36109(1)(d) of the natural resources and
- 20 environmental protection act, 1994 PA 451, MCL 324.36109, and the
- 21 transfer of the ownership of the farmland property subject to the
- 22 farmland development rights agreement upon which that certificated
- 23 credit is based into an estate or trust, may elect to pay the tax
- 24 imposed by this act in the first tax year in which that
- 25 certificated credit may be claimed under this act. A taxpayer that
- 26 elects under this subsection to pay the tax imposed by this act
- 27 shall continue to file a return and pay the tax imposed under this
- 28 act for each tax year thereafter until the certificated credit
- 29 granted under section 36109 of the natural resources and

- 1 environmental protection act, 1994 PA 451, MCL 324.36109, is
- 2 complete and that credit is used up, or the taxpayer no longer owns
- 3 the property subject to the agreement, whichever occurs first. When
- 4 the taxpayer's certificated credit under section 36109 of the
- 5 natural resources and environmental protection act, 1994 PA 451,
- 6 MCL 324.36109, that was the basis for the taxpayer's election under
- 7 this subsection is extinguished, or the taxpayer no longer owns
- 8 that property under the agreement, whichever occurs first, the
- 9 taxpayer is no longer eligible to pay the tax under this act and
- 10 may no longer claim any other remaining certificated credits.
- 11 (9) A taxpayer described under section 117(5)(c) may, for the
- 12 first tax year ending after October 1, 2018 only, elect to file the
- 13 return and pay the tax imposed by this act in lieu of the tax
- 14 imposed under part 2 of the income tax act of 1967, 1967 PA 281,
- 15 MCL 206.601 to 206.699. However, if the first tax year ending after
- 16 October 1, 2018 ends before the effective date of the amendatory
- 17 act that added this subsection and the taxpayer has already filed a
- 18 return for that tax year under part 2 of the income tax act of
- 19 1967, 1967 PA 281, MCL 206.601 to 206.699, then the taxpayer may,
- 20 if within the statute of limitations period prescribed under
- 21 section 27a of 1941 PA 122, MCL 205.27a, elect to file the return
- 22 and pay the tax imposed by this act in lieu of the tax imposed
- 23 under part 2 of the income tax act of 1967, 1967 PA 281, MCL
- 24 206.601 to 206.699, for that tax year by filing an original return
- 25 as provided under section 505 of the Michigan business tax act,
- 26 2007 PA 36, MCL 208.1505, and filing the necessary amended return
- 27 under part 2 of the income tax act of 1967, 1967 PA 281, MCL
- 28 206.601 to 206.699. The department may require documentation from
- 29 the taxpayer that elects to file a return under this subsection to

- 1 support the acquisition of the certificated credit that is the
- 2 basis for the election. The terms, conditions, and amount of the

- 3 certificated credit that were attributable to the person whose
- 4 existence was terminated by the merger or acquisition shall
- 5 continue and shall not be expanded in any manner that would
- 6 increase the total amount of that certificated credit as a result
- 7 of an election made under this subsection. A taxpayer that elects
- 8 pursuant to this subsection to pay the tax imposed by this act may
- 9 claim any other certificated credit that the person whose existence
- 10 was terminated by the merger or transaction would have been
- 11 eligible to claim in the same tax year in which the taxpayer claims
- 12 the certificated credit under section 431, but shall not claim any
- 13 certificated credit that the acquiring taxpayer would have accrued
- 14 in any tax year before the election under this subsection or any
- 15 other certificated credit for which an election could have been
- 16 made by the acquiring taxpayer under subsection (1) for the
- 17 acquiring taxpayer's first tax year ending after December 31, 2011.
- 18 When the taxpayer's certificated credit under section 431 that was
- 19 the basis for the taxpayer's election under this subsection is
- 20 extinguished, the taxpayer is no longer eligible to pay the tax
- 21 under this act and may no longer claim any other remaining
- 22 certificated credits.
- Enacting section 1. The Michigan business tax act, 2007 PA 36,
- 24 MCL 208.1101 to 208.1601, is repealed effective for tax years that
- 25 begin after December 31, 2031.
- 26 Enacting section 2. This amendatory act is retroactive and
- 27 effective for tax years beginning after December 31, 2017.
- 28 Enacting section 3. This amendatory act does not take effect
- 29 unless all of the following bills of the 100th Legislature are



- 1 enacted into law:
- 2 (a) House Bill No. 4190.
- **3** (b) House Bill No. 4191.

