

**HOUSE SUBSTITUTE FOR  
SENATE BILL NO. 71**

A bill to amend 1954 PA 116, entitled  
"Michigan election law,"  
by amending sections 509q, 759, and 761 (MCL 168.509q, 168.759, and  
168.761), section 509q as amended by 2012 PA 586 and sections 759  
and 761 as amended by 2020 PA 177, and by adding sections 499b and  
735a.

**THE PEOPLE OF THE STATE OF MICHIGAN ENACT:**

1           **Sec. 499b. The voter registration application of an elector**  
2 **who is a program participant, as that term is defined in the**  
3 **address confidentiality program act, is confidential and not**  
4 **subject to disclosure under the freedom of information act, 1976 PA**  
5 **442, MCL 15.231 to 15.246.**

6           **Sec. 509q. (1) ~~The~~ Subject to subsection (2), the** qualified



1 voter file ~~shall~~**must** contain all of the following information for  
2 each qualified voter:

3 (a) The name; residence address including house number and  
4 street name or rural route and box number, and the apartment  
5 number, if any; city; state; zip code; and date of birth.

6 (b) The ~~driver's~~**driver** license number or state personal  
7 identification card number or similar number issued by a designated  
8 voter registration agency.

9 (c) Jurisdictional information including county and city or  
10 township; village, if any; metropolitan district, if any; and  
11 school district.

12 (d) Precinct numbers and ward numbers, if any.

13 (e) Any other information that the secretary of state  
14 determines is necessary to assess the eligibility of qualified  
15 electors or to administer voter registration or other aspects of  
16 the election process.

17 (f) Voting history for a 5-year period.

18 (g) The most recent digitized signature of an elector if  
19 captured or reproduced by the secretary of state or a county, city,  
20 or township clerk from a voter registration application ~~pursuant to~~  
21 **under** section 509hh, or captured or reproduced by the secretary of  
22 state ~~pursuant to~~**under** section 307 of the Michigan vehicle code,  
23 1949 PA 300, MCL 257.307.

24 (2) **If a qualified voter is a program participant, as that**  
25 **term is defined in the address confidentiality program act, the**  
26 **qualified voter file must also contain the program participant's**  
27 **unique identification number issued by the department of the**  
28 **attorney general.**

29 (3) **Except as otherwise provided in this subsection, if a**



1 qualified voter is a program participant, as that term is defined  
2 in the address confidentiality program act, the information  
3 contained in the qualified voter file for that program participant,  
4 including his or her unique identification number issued by the  
5 department of the attorney general, is confidential and not subject  
6 to disclosure under the freedom of information act, 1976 PA 442,  
7 MCL 15.231 to 15.246. The information contained in the qualified  
8 voter file for a program participant, as that term is defined in  
9 the address confidentiality program act, may be used by an election  
10 official during the normal course of his or her duties as an  
11 election official.

12 Sec. 735a. For a program participant, as that term is defined  
13 in the address confidentiality program act, any poll list or poll  
14 book created for or used at an election must only contain the name  
15 of that program participant and a notation for the precinct  
16 election inspectors to contact the city or township clerk on how to  
17 process the elector who is a program participant.

18 Sec. 759. (1) Subject to section 761(3), at any time during  
19 the 75 days before a primary or special primary, but not later than  
20 8 p.m. on the day of a primary or special primary, an elector may  
21 apply for an absent voter ballot. The elector shall apply in person  
22 or by mail with the clerk of the township or city in which the  
23 elector is registered. The clerk of a city or township shall not  
24 send by first-class mail an absent voter ballot to an elector after  
25 5 p.m. on the Friday immediately before the election. Except as  
26 otherwise provided in section 761(2), the clerk of a city or  
27 township shall not issue an absent voter ballot to a registered  
28 elector in that city or township after 4 p.m. on the day before the  
29 election. An application received before a primary or special



1 primary may be for either that primary only, or for that primary  
2 and the election that follows. An individual may submit a voter  
3 registration application and an absent voter ballot application at  
4 the same time if applying in person with the clerk or deputy clerk  
5 of the city or township in which the individual resides.  
6 Immediately after his or her voter registration application and  
7 absent voter ballot application are approved by the clerk or deputy  
8 clerk, the individual may, subject to the identification  
9 requirement in section 761(6), complete an absent voter ballot at  
10 the clerk's office.

11 (2) Except as otherwise provided in subsection (1) and subject  
12 to section 761(3), at any time during the 75 days before an  
13 election, but not later than 8 p.m. on the day of an election, an  
14 elector may apply for an absent voter ballot. The elector shall  
15 apply in person or by mail with the clerk of the township, city, or  
16 village in which the voter is registered. The clerk of a city or  
17 township shall not send by first-class mail an absent voter ballot  
18 to an elector after 5 p.m. on the Friday immediately before the  
19 election. Except as otherwise provided in section 761(2), the clerk  
20 of a city or township shall not issue an absent voter ballot to a  
21 registered elector in that city or township after 4 p.m. on the day  
22 before the election. An individual may submit a voter registration  
23 application and an absent voter ballot application at the same time  
24 if applying in person with the clerk or deputy clerk of the city or  
25 township in which the individual resides. Immediately after his or  
26 her voter registration application and absent voter ballot  
27 application are approved by the clerk, the individual may, subject  
28 to the identification requirement in section 761(6), complete an  
29 absent voter ballot at the clerk's office.



1 (3) An application for an absent voter ballot under this  
2 section may be made in any of the following ways:

3 (a) By a written request signed by the voter.

4 (b) On an absent voter ballot application form provided for  
5 that purpose by the clerk of the city or township.

6 (c) On a federal postcard application.

7 (4) An applicant for an absent voter ballot shall sign the  
8 application. Subject to section 761(2), a clerk or assistant clerk  
9 shall not deliver an absent voter ballot to an applicant who does  
10 not sign the application. A person shall not be in possession of a  
11 signed absent voter ballot application except for the applicant; a  
12 member of the applicant's immediate family; a person residing in  
13 the applicant's household; a person whose job normally includes the  
14 handling of mail, but only during the course of his or her  
15 employment; a registered elector requested by the applicant to  
16 return the application; or a clerk, assistant of the clerk, or  
17 other authorized election official. A registered elector who is  
18 requested by the applicant to return his or her absent voter ballot  
19 application shall sign the certificate on the absent voter ballot  
20 application.

21 (5) The clerk of a city or township shall have absent voter  
22 ballot application forms available in the clerk's office at all  
23 times and shall furnish an absent voter ballot application form to  
24 anyone upon a verbal or written request. The absent voter ballot  
25 application must be in substantially the following form:

26 "Application for absent voter ballot for:

27 [ ] The primary or special primary election to be held on  
28 \_\_\_\_\_ (Date).

29 [ ] The election to be held on \_\_\_\_\_ (Date).



1 (Check applicable election or elections)  
 2 I, ..... , a United States  
 3 citizen and a qualified and registered elector of the .....  
 4 precinct of the township of ..... or of the .....  
 5 ward of the city of ..... , in the  
 6 county of ..... and state of Michigan,  
 7 apply for an official ballot, or ballots, to be voted by me at the  
 8 election or elections as requested in this application.

9 Send absent voter ballot to me at:  
 10 .....  
 11 (Street No. or R.R. **or Designated Address**)  
 12 .....  
 13 (Post Office) (State) (Zip Code)

14 My registered address .....  
 15 (Street No. or R.R. **or Participant**  
 16 **Identification Number**)  
 17 .....  
 18 (Post Office) (State) (Zip Code)

19 Date.....  
 20 I certify that I am a United States citizen and that  
 21 the statements in this absent voter ballot application  
 22 are true.  
 23 .....  
 24 (Signature)

WARNING

26 You must be a United States citizen to vote. If you are not a  
 27 United States citizen, you will not be issued an absent voter  
 28 ballot.

29 A person making a false statement in this absent voter ballot



1 application is guilty of a misdemeanor. It is a violation of  
2 Michigan election law for a person other than those listed in the  
3 instructions to return, offer to return, agree to return, or  
4 solicit to return your absent voter ballot application to the  
5 clerk. An assistant authorized by the clerk who receives absent  
6 voter ballot applications at a location other than the clerk's  
7 office must have credentials signed by the clerk. Ask to see his or  
8 her credentials before entrusting your application with a person  
9 claiming to have the clerk's authorization to return your  
10 application.

11 Certificate of Authorized Registered  
12 Elector Returning Absent Voter  
13 Ballot Application

14 I certify that my name is ..... , my address is  
15 ..... , and my date of birth is ..... ; that  
16 I am delivering the absent voter ballot application of  
17 ..... at his or her request; that I did not solicit  
18 or request to return the application; that I have not made any  
19 markings on the application; that I have not altered the  
20 application in any way; that I have not influenced the applicant;  
21 and that I am aware that a false statement in this certificate is a  
22 violation of Michigan election law.

23 \_\_\_\_\_  
24 (Date) (Signature)"

25 (6) The following instructions for an applicant for an absent  
26 voter ballot must be included with each application furnished an  
27 applicant:

28 INSTRUCTIONS FOR APPLICANTS FOR ABSENT VOTER BALLOTS

29 Step 1. After completely filling out the application, sign and



1 date the application in the place designated. Your signature must  
2 appear on the application or you may not receive an absent voter  
3 ballot.

4 Step 2. Deliver the application by 1 of the following methods:

5 (a) Place the application in an envelope addressed to the  
6 appropriate clerk and place the necessary postage upon the return  
7 envelope and deposit it in the United States mail or with another  
8 public postal service, express mail service, parcel post service,  
9 or common carrier.

10 (b) Deliver the application personally to the clerk's office,  
11 to the clerk, or to an authorized assistant of the clerk.

12 (c) In either (a) or (b), a member of the immediate family of  
13 the voter including a father-in-law, mother-in-law, brother-in-law,  
14 sister-in-law, son-in-law, daughter-in-law, grandparent, or  
15 grandchild or a person residing in the voter's household may mail  
16 or deliver the application to the clerk for the applicant.

17 (d) If an applicant cannot return the application in any of  
18 the above methods, the applicant may select any registered elector  
19 to return the application. The person returning the application  
20 must sign and return the certificate at the bottom of the  
21 application.

22 (7) A person who prints and distributes absent voter ballot  
23 applications shall print on the application the warning,  
24 certificate of authorized registered elector returning absent voter  
25 ballot application, and instructions required by this section.

26 (8) A person who makes a false statement in an absent voter  
27 ballot application is guilty of a misdemeanor. A person who forges  
28 a signature on an absent voter ballot application is guilty of a  
29 felony. A person who is not authorized in this act and who both





1 distributes absent voter ballot applications to absent voters and  
2 returns those absent voter ballot applications to a clerk or  
3 assistant of the clerk is guilty of a misdemeanor.

4 **(9) The absent voter ballot application of an elector who is a**  
5 **program participant, as that term is defined in the address**  
6 **confidentiality program act, is confidential and not subject to**  
7 **disclosure under the freedom of information act, 1976 PA 442, MCL**  
8 **15.231 to 15.246.**

9 Sec. 761. (1) If the clerk of a city or township receives an  
10 application for an absent voter ballot from a person registered to  
11 vote in that city or township and if the signature on the  
12 application agrees with the signature for the person contained in  
13 the qualified voter file or on the registration card as required in  
14 subsection (2), the clerk immediately upon receipt of the  
15 application or, if the application is received before the printing  
16 of the absent voter ballots, as soon as the ballots are received by  
17 the clerk, shall forward by mail, postage prepaid, or shall deliver  
18 personally 1 of the ballots or set of ballots if there is more than  
19 1 kind of ballot to be voted to the applicant. **If the clerk of a**  
20 **city or township receives an application for an absent voter ballot**  
21 **from an applicant who is a program participant, as that term is**  
22 **defined in the address confidentiality program act, then the city**  
23 **or township clerk shall mail an absent voter ballot to that program**  
24 **participant at the designated address provided to that program**  
25 **participant by the department of the attorney general under the**  
26 **address confidentiality program act.** Subject to the identification  
27 requirement in subsection (6), absent voter ballots may be  
28 delivered to an applicant in person at the office of the clerk.

29 (2) The qualified voter file must be used to determine the



1 genuineness of a signature on an application for an absent voter  
2 ballot. Signature comparisons must be made with the digitized  
3 signature in the qualified voter file. If the qualified voter file  
4 does not contain a digitized signature of an elector, or is not  
5 accessible to the clerk, the city or township clerk shall compare  
6 the signature appearing on the application for an absent voter  
7 ballot to the signature contained on the master card. If before 8  
8 p.m. on the day before election day the clerk of a city or township  
9 rejects an absent voter ballot application because the signature on  
10 the absent voter ballot application does not agree sufficiently  
11 with the signature on the master card or the digitized signature  
12 contained in the qualified voter file so as to identify the elector  
13 or because the elector failed to sign the absent voter ballot  
14 application, the city or township clerk shall as soon as  
15 practicable, but in no event later than 48 hours after determining  
16 the signatures do not agree sufficiently or that the signature is  
17 missing, or by 8 p.m. on the day before election day, whichever  
18 occurs first, notify the elector of the rejection by mail,  
19 telephone, or electronic mail.

20 (3) Subject to the identification requirement in subsection  
21 (6) and except as otherwise provided in this subsection, a person  
22 may apply in person at the clerk's office before 8 p.m. on election  
23 day to vote as an absent voter. Except as otherwise provided in  
24 subsection (2), only an individual who is not a registered elector,  
25 or an individual who is not registered to vote in the city or  
26 township in which he or she is registering to vote, and who  
27 registers to vote on election day in person with the clerk of the  
28 city or township in which the individual resides may apply for and  
29 complete an absent voter ballot in person at the clerk's office on



1 election day. Except as otherwise provided in subsection (2), the  
 2 clerk of a city or township shall not issue an absent voter ballot  
 3 to a registered elector in that city or township after 4 p.m. on  
 4 the day before the election. The applicant shall receive his or her  
 5 absent voter ballot and vote the ballot in the clerk's office. All  
 6 other absent voter ballots, except ballots delivered pursuant to an  
 7 emergency absent voter ballot application under section 759b, must  
 8 be mailed or delivered to the registration address of the applicant  
 9 unless the application requests delivery to an address outside the  
 10 city or township or to a hospital or similar institution, in which  
 11 case the absent voter ballots must be mailed or delivered to the  
 12 address given in the application. However, a clerk may mail or  
 13 deliver an absent voter ballot, upon request of the absent voter,  
 14 to a post office box if the post office box is where the absent  
 15 voter normally receives personal mail and the absent voter does not  
 16 receive mail at his or her registration address.

17 (4) Absent voter ballots must be issued in the same order in  
 18 which applications are received by the clerk of a city, township,  
 19 or village, as nearly as may be, and each ballot issued must bear  
 20 the lowest number of each kind available for this purpose. However,  
 21 this provision does not prohibit a clerk from immediately issuing  
 22 an absent voter ballot to an absent voter who applies in person in  
 23 the clerk's office for absent voter ballots. The clerk shall  
 24 enclose with the ballot or ballots a return envelope properly  
 25 addressed to the clerk and bearing upon the back of the envelope a  
 26 printed statement in substantially the following form:

27 TO BE COMPLETED  
 28 BY THE CLERK  
 29

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1 Name of Voter Street Address or R.R. **or**  
 2 **Program Participant**  
 3 **Identification Number**  
 4 \_\_\_\_\_  
 5 City or Township County  
 6 Ward \_\_\_\_\_ Precinct \_\_\_\_\_ Date of Election \_\_\_\_\_

7 =====

8 TO BE COMPLETED BY THE ABSENT VOTER

9 I assert that I am a United States citizen and a qualified and  
10 registered elector of the city or township named above. I am voting  
11 as an absent voter in conformity with state election law. Unless  
12 otherwise indicated below, I personally marked the ballot enclosed  
13 in this envelope without exhibiting it to any other person.

14 I further assert that this absent voter ballot is being  
15 returned to the clerk or an assistant of the clerk by me  
16 personally; by public postal service, express mail service, parcel  
17 post service, or other common carrier; by a member of my immediate  
18 family; or by a person residing in my household.

19 DATE: \_\_\_\_\_ SIGN HERE: X \_\_\_\_\_

20 Signature of Absent Voter

21 The above form must be signed or your vote may not be counted.  
22 AN ABSENT VOTER WHO KNOWINGLY MAKES A FALSE STATEMENT IS  
23 GUILTY OF A MISDEMEANOR.

24 =====

25 TO BE COMPLETED ONLY IF VOTER IS ASSISTED IN VOTING  
26 BY ANOTHER PERSON

27 I assisted the above named absent voter who is disabled or  
28 otherwise unable to mark the ballot in marking his or her absent  
29 voter ballot pursuant to his or her directions. The absent voter



1 ballot was inserted in the return envelope without being exhibited  
2 to any other person.

3 \_\_\_\_\_  
4 Signature of Person Street Address City or Township  
5 Assisting Voter or R.R.

6 \_\_\_\_\_  
7 Printed Name of Person Assisting Voter

8 A PERSON WHO ASSISTS AN ABSENT VOTER AND WHO KNOWINGLY MAKES A  
9 FALSE STATEMENT IS GUILTY OF A FELONY.

10 =====

11 WARNING

12 PERSONS WHO CAN LEGALLY BE IN POSSESSION OF AN ABSENT VOTER  
13 BALLOT ISSUED TO AN ABSENT VOTER ARE LIMITED TO THE ABSENT VOTER; A  
14 PERSON WHO IS A MEMBER OF THE ABSENT VOTER'S IMMEDIATE FAMILY OR  
15 RESIDES IN THE ABSENT VOTER'S HOUSEHOLD AND WHO HAS BEEN ASKED BY  
16 THE ABSENT VOTER TO RETURN THE BALLOT; A PERSON WHOSE JOB IT IS TO  
17 HANDLE MAIL BEFORE, DURING, OR AFTER BEING TRANSPORTED BY A PUBLIC  
18 POSTAL SERVICE, EXPRESS MAIL SERVICE, PARCEL POST SERVICE, OR  
19 COMMON CARRIER, BUT ONLY DURING THE NORMAL COURSE OF HIS OR HER  
20 EMPLOYMENT; AND THE CLERK, ASSISTANTS OF THE CLERK, AND OTHER  
21 AUTHORIZED ELECTION OFFICIALS OF THE CITY OR TOWNSHIP. ANY OTHER  
22 PERSON IN POSSESSION OF AN ABSENT VOTER BALLOT IS GUILTY OF A  
23 FELONY.

24 (5) An absent voter who knowingly makes a false statement on  
25 the absent voter ballot return envelope is guilty of a misdemeanor.  
26 A person who assists an absent voter and who knowingly makes a  
27 false statement on the absent voter ballot return envelope is  
28 guilty of a felony.

29 (6) If an elector obtains his or her absent voter ballot in



1 person from the clerk of the city or township in which he or she is  
2 registered, the clerk of the city or township shall not provide an  
3 absent voter ballot to that elector until the elector identifies  
4 himself or herself to the clerk by presenting identification for  
5 election purposes. If an elector does not have identification for  
6 election purposes, the elector may sign an affidavit to that effect  
7 before the clerk of the city or township and be allowed to obtain  
8 his or her absent voter ballot in person from the clerk. The clerk  
9 of the city or township shall indicate to each elector who is  
10 registered in that city or township and who obtains his or her  
11 absent voter ballot in person from the clerk that the elector may  
12 sign an affidavit indicating that the elector does not have  
13 identification for election purposes in order to obtain his or her  
14 absent voter ballot in person from the clerk. However, if an  
15 elector obtains his or her absent voter ballot in person from the  
16 clerk and votes by absent voter ballot without providing  
17 identification for election purposes required under this  
18 subsection, the absent voter ballot of that elector must be  
19 prepared as a challenged ballot as provided in section 727 and must  
20 be counted as any other ballot is counted unless determined  
21 otherwise by a court of law under section 747 or 748 or any other  
22 applicable law.

23 Enacting section 1. This amendatory act takes effect 180 days  
24 after the date it is enacted into law.

25 Enacting section 2. This amendatory act does not take effect  
26 unless Senate Bill No. 70 of the 100th Legislature is enacted into  
27 law.

