HOUSE BILL No. 4272

February 22, 1989, Introduced by Reps. Joe Young, Jr., Joe Young, Sr., Wallace and Saunders and referred to the Committee on State Affairs.

A bill to regulate the activities and require the registration of alarm system agencies; to prescribe powers and duties of the department of licensing and regulation and the department of state police; to assign and authorize the delegation of authority for permit issuance; to require notice from certain telephone companies; and to prescribe penalties.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the 2 "alarm systems act".
- 3 Sec. 3. For the purposes of this act, the words and phrases
- 4 defined in sections 5 to 9 have the meanings ascribed to them in
- 5 those sections.
- 6 Sec. 5. (1) "Alarm system" means an assembly of equipment
- 7 or devices which emits a sound, or transmits a signal or message
- 8 when activated, to which a law enforcement agency or other

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- 1 service agency may be summoned to respond, and is designed,
- 2 arranged, or used for 1 or both of the following:
- 3 (a) The detection of a hazardous condition or an unautho-
- 4 rized entry or attempted entry into a building, structure, or
- 5 facility.
- 6 (b) The alerting of persons to a hazardous condition or the
- 7 commission of an unlawful act within a building, structure, or
- 8 facility.
- 9 (2) "Alarm system agency" means a person engaged in the
- 10 sale, lease as the lessor, installation, maintenance, alteration,
- 11 or servicing of alarm systems. Alarm system agency does not
- 12 include a business which only manufactures alarm systems or only
- 13 sells alarm systems to retail outlets, or both, unless the person
- 14 also services, installs, or monitors alarm systems.
- 15 (3) "Annunciation device" means a reporting device used with
- 16 an alarm system, including a bell, siren, dialer, tone, or
- 17 signal, which, upon activation either mechanically, electronical-
- 18 ly, or by any other means, initiates automatic calling or dialing
- 19 of, or makes a connection directly to a telephone assigned to, a
- 20 public service, utility, or law enforcement agency or fire
- 21 department for the purpose of delivering a recorded message or
- 22 signal.
- 23 (4) "Audible alarm" means a device which is designed for the
- 24 detection of unauthorized entry or attempted unauthorized entry,
- 25 and which generates an audible sound on the protected premises
- 26 when it is activated.

- Sec. 7. (1) "Delegated agent" means an alarm system agency2 authorized to issue subscriber permits under the direction of the
- 3 issuing authority.
- 4 (2) "Department" means the department of licensing and 5 regulation.
- 6 (3) "False alarm" means the activation of an alarm system
- 7 through mechanical failure, malfunction, improper installation,
- 8 or through the negligence of the owner or user of the alarm
- 9 system or of an employee or agent of the owner or user of the
- 10 alarm system, which activation results in a response by a law
- 11 enforcement agency. False alarm does not include an activation
- 12 caused by violent weather conditions.
- (4) "Issuing authority" means the law enforcement agency
- 14 which has jurisdiction over the geographical area where the pro-
- 15 tected premises are located as specified in section 37.
- 16 Sec. 9. (1) "Multiple alarm system subscriber permit" means
- 17 a subscriber permit for protected premises which utilizes more
- 18 than 1 alarm system.
- (2) "Permit" means a subscriber permit or a multiple alarm
- 20 system subscriber permit.
- 21 (3) "Person" means an individual, association, partnership,
- 22 corporation, or other legal entity.
- 23 (4) "Primary law enforcement agency" means the law enforce-
- 24 ment agency which has jurisdiction over the geographical area
- 25 where the protected premises are located and which is chosen by
- 26 the subscriber to respond to an alarm at the protected premises.

- (5) "Registrant" means an alarm system agency registeredwith the department pursuant to this act.
- 3 (6) "Rural audible alarm" means a device which is designed
- 4 for the detection of unauthorized entry or attempted unauthorized
- 5 entry, which generates an audible sound at the protected
- 6 premises, and which is located outside of the jurisdiction of a
- 7 city which maintains its own law enforcement agency.
- 8 (7) "Subscriber" means a person who purchases, leases as the
- 9 lessee, contracts for, or otherwise obtains an alarm system, or
- 10 the servicing, installing, or maintaining of an alarm system.
- 11 (8) "Subscriber permit" means the form prescribed by the
- 12 department upon which information regarding the subscriber and
- 13 the protected premises is recorded.
- 14 Sec. 11. (1) Except as provided in subsection (2), a person
- 15 shall not engage in the business of an alarm system agency or an
- 16 agency furnishing alarm system services, regardless of whether
- 17 other functions and services are also performed, for fee, hire,
- 18 or reward, nor shall a person advertise its business to be that
- 19 of an alarm system agency without being registered with the
- 20 department as required by this act.
- 21 (2) An alarm system agency in operation on the effective
- 22 date of this act shall comply with the requirements of this act
- 23 within 90 days after that effective date.
- Sec. 13. (1) The department, upon application, shall issue
- 25 a registration certificate to conduct business as an alarm system
- 26 agency if the department is satisfied that the applicant, or if
- 27 the applicant is not an individual, that the individual who is

- 1 the sole or principal registrant, meets all of the following
- 2 qualifications:
- 3 (a) Is a resident of this state and has been a resident of
- 4 this state for the 6 months immediately preceding the date of
- 5 application.
- 6 (b) Has not been serving a sentence for the commission of a
- 7 felony within the 5 years immediately preceding the date of
- 8 application, including parole, probation, or actual
- 9 incarceration.
- (c) Has not been adjudged mentally ill, unless discharged by
- 11 court order.
- (d) Is not a sworn law enforcement officer of a city,
- 13 county, village, township, state, or federal law enforcement
- 14 agency.
- (e) Complies with the bond or insurance requirements con-
- 16 tained in section 17 and the requirements of fingerprints and a
- 17 photograph contained in section 19.
- 18 (2) A person doing business, or seeking to do business, as
- 19 an alarm system agency in this state on the effective date of
- 20 this act shall comply with the requirements of this section.
- 21 Sec. 15. (1) The department shall prepare an application
- 22 form for the registration of alarm system agencies.
- 23 (2) A registration fee of \$200.00 shall be submitted to the
- 24 department with each application, of which \$50.00 shall be nonre-
- 25 fundable if an applicant fails to qualify for registration.
- 26 (3) The registration shall be valid for 3 years.

- 1 (4) If the department is satisfied that an applicant meets
- 2 the qualifications prescribed by section 7, the department shall
- 3 issue a certificate of registration upon the applicant's execut-
- 4 ing, delivering, and filing with the department a surety bond as
- 5 provided in this subsection or an insurance policy as provided in
- 6 subsection (3).
- 7 Sec. 17. (1) A bond shall meet all of the following
- 8 requirements:
- 9 (a) Be issued concurrent with the registration period.
- 10 (b) Be in the sum of \$5,000.00 if an individual, or
- 11 \$10,000.00 for a person that is not an individual.
- (c) Be for the faithful and honest conduct of business by
- 13 the applicant.
- (d) Be approved by the department.
- 15 (2) Instead of a surety bond, an applicant may furnish a
- 16 policy of insurance which shall meet all of the following
- 17 requirements:
- (a) Be issued by an insurer authorized to do business in
- 19 this state.
- 20 (b) Be issued concurrent with the registration period.
- 21 (c) Name the registrant and the state as co-insureds in the
- 22 amount of \$20,000.00 for property damage, \$100,000.00 for injury
- 23 to, or death of, 1 person, and \$200,000.00 for any combination of
- 24 injuries to, or deaths of, more than I person arising out of the
- 25 operation of the applicant.
- 26 Sec. 19. (1) Fingerprints, on forms prescribed by the
- 27 department of state police, shall accompany each application for

- 1 registration. The fingerprints shall be used by the department
- 2 for determining the applicant's qualifications for registration
- 3 under section 13.
- 4 (2) A recent passport-size photograph shall accompany each
- 5 application and be retained with the applicant's file.
- 6 Sec. 21. Upon registration, the registrant shall not be
- 7 required to obtain any other license from a municipality or
- 8 political subdivision of this state for the purpose of conducting
- 9 business as an alarm system agency, nor shall the registrant be
- 10 subject to any other penalties relating to the operation of an
- 11 alarm system agency not specifically provided for in this act.
- 12 Sec. 23. (1) Upon the expiration of a registration, a
- 13 person desiring to continue doing business as an alarm system
- 14 agency shall renew his or her registration.
- 15 (2) A registration under this act may be renewed by the
- 16 department upon application by the registrant, and payment of a
- 17 renewal fee of \$200.00, together with the filing of the surety
- 18 bond or policy of insurance required by section 17.
- 19 (3) The department may deny a renewal of registration for 1
- 20 or more of the following reasons:
- 21 (a) The department determines that the applicant no longer
- 22 qualifies for original registration under section 13.
- 23 (b) The department shows sufficient cause, after notice and
- 24 hearing, to deny renewal because of unethical business practices,
- 25 false or misleading advertising, or other similar conduct.
- 26 (c) The registrant is found to be in violation of the
- 27 Michigan consumer protection act, Act No. 331 of the Public Acts

- 1 of 1976, being sections 445.901 to 445.922 of the Michigan
- 2 Compiled Laws, which violation results in an injunction, order,
- 3 decree, or judgment.
- 4 Sec. 25. (1) A registrant may employ as many persons as the
- 5 registrant considers necessary to assist the registrant in the
- 6 operation of the alarm system agency. The registrant shall be
- 7 accountable for the business conduct of a person so employed.
- 8 (2) A person shall not be employed by a registrant unless
- 9 that person meets the qualifications specified in
- 10 section 13(1)(b) to (d), and is able to read and comprehend the
- 11 English language relative to the performance of his or her
- 12 duties.
- 13 (3) A registrant shall cause fingerprints to be taken, on
- 14 forms prescribed by the department of state police, of the alarm
- 15 system agency registrant's employees, which fingerprints shall be
- 16 submitted to the department for processing. The department shall
- 17 return to the registrant any criminal history information rela-
- 18 tive to the employee known to the department, for the exclusive
- 19 use of the registrant in determining a person's eligibility for
- 20 employment under this act.
- 21 (4) If a registrant issues an identification card to an
- 22 employee, the form and content of the identification card shall
- 23 be approved by the department, and shall adequately identify the
- 24 employee and registrant, but shall not mislead the public into
- 25 believing that the holder is the representative of a law enforce-
- 26 ment agency or any other authority of a political subdivision of
- 27 this state.

- 1 Sec. 27. (1) A registrant shall not use a trade name, logo,
- 2 or designation which has not been approved by the department, nor
- 3 shall a registrant use a trade name, logo, or designation that
- 4 implies an association with a law enforcement agency or other
- 5 authority of a political subdivision of this state.
- 6 (2) Advertising performed by a registrant shall contain the
- 7 registrant's business name and address as the business name and
- 8 address appear in the records of the department.
- 9 (3) A registrant, after notice and hearing by the depart-
- 10 ment, shall discontinue an advertisement which is determined by
- 11 the department to mislead the public.
- 12 Sec. 29. (1) An alarm system agency shall not provide the
- 13 service of responding to the source of an activated alarm unless
- 14 the alarm system agency is licensed as a private security guard
- 15 agency or has contracted with a licensed private security guard
- 16 agency, and is acting in conformance with the requirements of the
- 17 private security act, requiring the licensing of private security
- 18 quard agencies.
- 19 (2) An alarm system agency employee responding to an acti-
- 20 vated alarm shall be in the proper uniform, as prescribed in the
- 21 private security act, requiring the licensing of private security
- 22 guard agencies. The right breast patch may read "alarm
- 23 technician" or "alarm agent", or may state the alarm system
- 24 agency name.
- 25 (3) A vehicle used by an alarm system agency to respond to
- 26 alarms shall be marked with the alarm system agency name. A

- 1 design, logo, or insignia on the vehicle shall not be used unless
 2 it has the approval of the department.
- 3 Sec. 31. A person or the employee of a person who is found
- 4 to have violated section 11, 13, 17, 19, 23, 25, 27, or 29 is
- 5 guilty of a misdemeanor, punishable by imprisonment for not more
- 6 than 90 days, or a fine of not more than \$1,000.00, or both.
- 7 Sec. 33. (1) A subscriber shall not use an alarm system
- 8 without first obtaining a subscriber permit.
- 9 (2) A person shall not operate or use an annunciation device
- 10 unless that person has first received written permission to do so
- 11 from the public service, utility, or law enforcement agency or
- 12 the fire department. If an automatic dialer is used as the
- 13 annunciation device for an alarm system, the annunciation device
- 14 may terminate at or notify only ! law enforcement agency, unless
- 15 written permission is received from each law enforcement agency
- 16 to be so notified, and each law enforcement agency is aware of
- 17 the multiple notification.
- (3) Within 90 days after the effective date of this act, a
- 19 person who has an alarm system in use as of that date shall pro-
- 20 cure the subscriber permit required from the issuing authority or
- 21 its delegated agent. The fee for a permit under this subsection
- 22 shall be waived by the issuing authority.
- 23 (4) Except as otherwise provided in subsection (3), an issu-
- 24 ing authority or its delegated agent shall issue, upon the pay-
- 25 ment to the issuing authority of a fee of \$15.00, a subscriber
- 26 permit which shall be valid for 5 years from the date of

- 1 issuance. The permit shall not be transferable for alarm systems
- 2 installed after the effective date of this act.
- 3 (5) Except as otherwise provided in subsection (3), where
- 4 protected premises utilize more than 1 alarm system, a multiple
- 5 alarm system subscriber permit shall be issued upon payment of a
- 6 fee of \$20.00 for premises having 2 alarm systems or \$40.00 for
- 7 premises having more than 2 alarm systems.
- 8 (6) A subscriber obtaining a permit for the installation of
- 9 a rural audible alarm shall maintain the permit at the protected
- 10 premises and shall activate the system to a law enforcement offi-
- 11 cer upon request.
- 12 (7) A request for a subscriber permit renewal shall be sub-
- 13 mitted to the issuing authority by the subscriber not less than
- 14 30 days before the expiration date. The request shall inform the
- 15 issuing authority of any changes in the permit information
- 16 required by section 35.
- 17 Sec. 35. (1) A subscriber permit shall be prepared in trip-
- 18 licate, the original copy to be maintained at the protected
- 19 premises; I copy to be held by the issuing authority; and the
- 20 third copy to be held by the alarm system agency which installed
- 21 or services the alarm system. The following information shall be
- 22 required on the permit:
- (a) Identification of the subscriber or person in immediate
- 24 charge of the protected premises and an emergency telephone
- 25 number of that person.
- 26 (b) Identification of the protected premises and the
- 27 specific areas within the premises being protected.

- (c) Identification of the alarm system agency which is
- 2 currently the installer or servicing agent of the alarm system.
- 3 (2) Notification of changes in the information required on
- 4 the permit shall be made by the subscriber in writing to the
- 5 issuing authority and the installer within 10 days after the
- 6 change.
- 7 (3) The department shall revoke a subscriber permit if a
- 8 subscriber does 1 or both of the following:
- 9 (a) Knowingly makes a false, misleading, or fraudulent
- 10 statement of a material fact in the obtaining of a permit, or in
- 11 a record or report required by this act.
- (b) Fails to report information required by this act to be
- 13 filed with the issuing authority.
- 14 (4) The subscriber and the alarm system agency shall notify
- 15 the appropriate authority before performing any service, test,
- 16 repair, maintenance, adjustments, alteration, or additional
- 17 installation on an alarm system which terminates directly at a
- 18 public service, utility, or law enforcement agency or fire
- 19 department. A telephone company performing any work which may
- 20 involve alarm system lines, before performing the work, shall
- 21 give notice of the work to the authority at which the alarm line
- 22 terminates and advise the authority of the specific lines which
- 23 may be involved, when the work will be completed, and how verifi-
- 24 cation can be made. If an alarm is activated after prior notice
- 25 has been given pursuant to this subsection, the activation of the
- 26 alarm is not a false alarm.

- 1 Sec. 37. (1) A subscriber permit shall be issued as 2 follows:
- 3 (a) The issuing authority for the permit for alarm systems
- 4 located within a city which maintains its own law enforcement
- 5 agency shall be the chief of police of that city, or the dele-
- 6 gated agent.
- 7 (b) The issuing authority for the permit for an alarm
- 8 system, excluding a rural audible alarm, located outside a city
- 9 which maintains its own law enforcement agency, shall be the pri-
- 10 mary law enforcement agency which would have jurisdiction to
- 11 respond and which would be called to respond, or the primary law
- 12 enforcement agency's delegated agent.
- (c) The issuing authority for the permit for a rural audible
- 14 alarm shall be the law enforcement agency which is nearest to the
- 15 protected premises, or if not the nearest, the law enforcement
- 16 agency which has jurisdiction and would be the most likely to
- 17 respond, or the law enforcement agency's delegated agent.
- 18 (2) A law enforcement agency may delegate its responsibility
- 19 for permit issuance to an alarm system agency. If the issuing
- 20 authority delegates all or partial responsibility for permit
- 21 issuance to an alarm system agency within the law enforcement
- 22 agency's jurisdiction, all similar alarm system agencies within
- 23 that jurisdiction shall be afforded an opportunity to issue per-
- 24 mits to their prospective clients. Unless permission for an
- 25 extended length of time is specifically granted by the issuing
- 26 authority, within 2 working days after issuing a permit, the
- 27 delegated agent shall forward to the issuing authority a copy of

- 1 the permit issued, the permit fee, which may be prepaid, and
- 2 verification that the subscriber has received from the delegated
- 3 agent the information specified in subsection (3)(a),
- 4 (b), and (c).
- 5 (3) At the time of the permit issuance, the issuing author-
- 6 ity shall provide the subscriber with all of the following:
- 7 (a) A notice of the performance required of all alarm sys-
- 8 tems with respect to the generation of false alarms, and the con-
- 9 sequences which may result from excessive false alarms.
- (b) A written explanation of the revocation and hearing pro-
- 11 cedures established in section 39.
- (c) Written notice that if an alarm system uses or incor-
- 13 porates an audible sound at the protected premises, the annuncia-
- 14 tion device shall be connected to an automatic shut-off which
- 15 will silence the audible signal after activation of not longer
- 16 than 15 minutes, unless permission for an extended length of time
- 17 is specifically granted by the issuing authority. The 15-minute
- 18 limitation on activation time imposed by this subdivision applies
- 19 only to alarm systems installed after the effective date of this
- 20 act.
- 21 (d) Notice that if the sole responsibility for arming an
- 22 alarm system is left with the subscriber or an employee or agent
- 23 of the subscriber, the system shall have a meter or circuit light
- 24 indicating the status of the protective circuitry before the
- 25 arming of the alarm system.
- Sec. 39. (1) Except as provided in subsection (3), if an
- 27 alarm system has generated 6 false alarms, the issuing authority

- 1 shall notify the subscriber by mail that the subscriber's system
- 2 is approaching the maximum allowable number of false alarms and
- 3 that 3 additional false alarms may cause the revocation of the
- 4 subscriber permit.
- 5 (2) The maximum permissible number of false alarms for the
- 6 holder of a multiple alarm system subscriber permit within a
- 7 12-month period is as follows:
- 8 (a) For a 2-alarm system, 11 false alarms.
- 9 (b) For a 3-alarm system, 15 false alarms.
- (c) For a system having more than 3 alarms, 15 false alarms
- 11 plus 2 additional false alarms for each additional alarm system.
- (3) If a single alarm system within a multiple alarm system
- 13 generates a fifth false alarm, the alarm system agency shall be
- 14 notified in writing by the issuing authority of the false alarm
- 15 status, and the issuing authority may require a written response
- 16 as to what corrective action has been taken.
- 17 (4) If an alarm system has generated more than the maximum
- 18 permissible number of false alarms as set forth in subsection
- 19 (2), the issuing authority may revoke the subscriber permit in
- 20 effect for the alarm system if the subscriber is given an oppor-
- 21 tunity to request a hearing with the issuing authority within
- 22 5 days after receipt of the notice. Notice is given to the sub-
- 23 scriber when written notification of the excessive false alarms
- 24 and right to a hearing is personally delivered to the subscriber
- 25 by the issuing authority or is sent to the subscriber by regis-
- 26 tered mail. Five days after notice has been given as required by
- 27 this subsection, the subscriber permit shall be revoked and the

- 1 subscriber shall disconnect any annunciation device associated
- 2 with the alarm system, unless the subscriber has requested the
- 3 hearing provided for in this subsection. If the subscriber has
- 4 not requested a hearing, within the 5-day period, the
- 5 subscriber's permit, except as provided in section 41, shall be
- 6 revoked for a period of 30 days.
- 7 (6) The hearing provided for in subsection (4) shall be con-
- 8 ducted by the issuing authority within 10 days after receipt of
- 9 the request for the hearing by the subscriber. The subscriber or
- 10 the subscriber's agent and a representative of an alarm system
- 11 agency shall be present at the hearing. The grounds for revoca-
- 12 tion shall be made available to the subscriber and the alarm
- 13 system agency before the hearing. If it can be shown that a
- 14 false alarm is the result of telephone line malfunction between
- 15 the protected premises and the receiving agency, that false alarm
- 16 shall not be counted in establishing grounds for revocation.
- 17 Failure of the subscriber, the subscriber's agent, or the repre-
- 18 sentative of the alarm system agency to appear at the hearing may
- 19 result in immediate revocation. The issuing authority may
- 20 require, before issuance of a reinstated permit, a written state-
- 21 ment from an alarm system agency indicating what corrective
- 22 action has been taken to prevent excessive false alarms. Except
- 23 as provided in section 41, a subscriber permit revoked pursuant
- 24 to this subsection shall be revoked for a period of 30 days.
- 25 Sec. 41. (1) The issuing authority may reinstate a sub-
- 26 scriber permit or a multiple alarm system permit before the
- 27 completion of the 30-day revocation period under the same terms

- 1 as the original subscriber permit or multiple alarm system permit
- 2 if good cause is shown and upon payment by the subscriber of a
- 3 reinstatement fee of \$30.00 for the subscriber permit, \$40.00 for
- 4 a multiple alarm system permit for a 2-alarm system, or \$80.00
- 5 for a multiple alarm system permit for an alarm system containing
- 6 3 or more alarms. "Good cause" as used in this subsection shall
- 7 be determined by the issuing authority.
- 8 (2) A reinstated permit shall be issued to a subscriber by
- 9 the issuing authority not later than 35 days following the date
- 10 of revocation, upon request by the subscriber and after payment
- 11 of the appropriate reinstatement fee as set forth in this sec-
- 12 tion, except if the issuing authority has requested and not
- 13 received from the subscriber's alarm system agency a written
- 14 statement relative to the corrective action which has been taken
- 15 to prevent excessive false alarms.
- 16 Sec. 43. (1) A person who is found to have violated the
- 17 strictures of section 33, 35, 37(2), or 39 is guilty of a misde-
- 18 meanor, punishable by imprisonment for not more than 90 days, or
- 19 a fine of not more than \$100.00, or both.
- 20 (2) Upon obtaining a permit, the subscriber shall not be
- 21 required to obtain any other license or permit from a municipal-
- 22 ity or political subdivision of this state for the purpose of
- 23 operating, installing, or servicing an alarm system, nor shall
- 24 the subscriber be subject to any other penalties imposed by an
- 25 ordinance of a municipality or political subdivision of this
- 26 state relating to the use of an alarm system not specifically
- 27 provided for in this act.

- 1 Sec. 45. This act shall not apply to an audible alarm
- 2 affixed to a motor vehicle, unless the alarm is part of a system
- 3 also protecting a building structure or facility.
- 4 Sec. 47. This act shall not take effect unless Senate Bill
- 5 No. _____ or House Bill No. _4274 (request no. 01047'89 a) of the
- 6 85th Legislature is enacted into law.