HOUSE BILL No. 4890

June 7, 1989, Introduced by Reps. Scott, Bartnik, Kosteva, Middaugh, Sikkema, Hart and Niederstadt and referred to the Committee on Conservation, Recreation and Environment.

A bill to amend the title and sections 5, 6, 7, 8, 9, 10, 11, 13, 14, 15, 16, 17, 19, 20, 21, 22, 23, 25, and 26 of Act No. 348 of the Public Acts of 1965, entitled as amended "Air pollution act,"

section 15 as added by Act No. 25 of the Public Acts of 1987, being sections 336.15, 336.16, 336.17, 336.18, 336.19, 336.20, 336.21, 336.23, 336.24, 336.25, 336.26, 336.27, 336.29, 336.30, 336.31, 336.32, 336.33, 336.35, and 336.36 of the Michigan Compiled Laws; to add sections 2a, 5a, and 27; and to repeal certain parts of the act.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Section 1. The title and sections 5, 6, 7, 8, 9, 10, 11,
- 2 13, 14, 15, 16, 17, 19, 20, 21, 22, 23, 25, and 26 of Act No. 348
- 3 of the Public Acts of 1965, section 15 as added by Act No. 25 of
- 4 the Public Acts of 1987, being sections 336.15, 336.16, 336.17,

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- 1 336.18, 336.19, 336.20, 336.21, 336.23, 336.24, 336.25, 336.26,
- 2 336.27, 336.29, 336.30, 336.31, 336.32, 336.33, 336.35, and
- 3 336.36 of the Michigan Compiled Laws, are amended and sections
- 4 2a, 5a, and 27 are added to read as follows:
- 5 TITLE
- 6 An act to control air pollution in this state; to create an
- 7 air pollution control commission within the state health depart
- 8 ment; to prescribe its powers and duties; to prescribe the
- 9 powers and duties of certain -county STATE AND LOCAL agencies
- 10 AND OFFICIALS; to provide for the establishment of fees; and to
- 11 provide penalties AND REMEDIES.
- 12 SEC. 2A. AS USED IN THIS ACT:
- 13 (A) NOTWITHSTANDING SECTION 2, "COMMISSION" MEANS THE COM-
- 14 MISSION OF NATURAL RESOURCES.
- 15 (B) "DIRECTOR" MEANS THE DIRECTOR OF THE DEPARTMENT OR HIS
- 16 OR HER DESIGNEE.
- 17 (C) "DEPARTMENT" MEANS THE DEPARTMENT OF NATURAL RESOURCES.
- 18 (D) "RULE" MEANS A RULE PROMULGATED PURSUANT TO THE ADMINIS-
- 19 TRATIVE PROCEDURES ACT OF 1969, ACT NO. 306 OF THE PUBLIC ACTS OF
- 20 1969, BEING SECTIONS 24.201 TO 24.328 OF THE MICHIGAN COMPILED
- 21 LAWS.
- 22 Sec. 5. The -commission- DIRECTOR may:
- 23 (a) Establish standards for ambient air quality and for
- 24 emissions.
- 25 (A) (b) Issue permits for the construction and the opera-
- 26 tion of air pollution control facilities and source emissions and

- 1 -to require reports of the operation of the air pollution
- 2 control facilities.
- 3 (B) -(c) Compel the attendance of witnesses at -proceedings
- 4 of HEARINGS SCHEDULED BY the commission DIRECTOR upon reason-
- 5 able notice.
- 6 (C) -(d) Make findings of fact and determinations.
- 7 (D) (e) Make, modify, or cancel orders which require, in
- 8 accordance with the provisions of this act, the control of air
- 9 pollution.
- 10 (E) -(f) Institute in a court of competent jurisdiction
- 11 proceedings to compel compliance with the provisions of any rule
- 12 PROMULGATED BY THE COMMISSION UNDER THIS ACT or any determination
- 13 or order which it may promulgate or issue THE DIRECTOR ISSUES
- 14 under this act.
- (F) -(g) Do such other things as -it may deem THE DIRECTOR
- 16 CONSIDERS necessary, proper, or desirable in order that it may
- 17 TO enforce rules promulgated BY THE COMMISSION under this act.
- 18 (G) (h) Accept, or when deemed CONSIDERED necessary by
- 19 the -commission- DIRECTOR require to be submitted to it, and con-
- 20 sider for approval, plans for air cleaning devices or any part
- 21 -thereof- OF AIR CLEANING DEVICES and inspect the installation
- 22 for compliance with the plans.
- 23 (H) (i) Enter and inspect any property at reasonable times
- 24 and places pursuant to reasonable notice for the purpose of
- 25 investigating either an actual or suspected source of air pollu-
- 26 tion or ascertaining compliance or noncompliance with -any A
- 27 rule which it may promulgate PROMULGATED BY THE COMMISSION

- 1 under this act. If in connection with -such THE investigation
- 2 or inspection, samples of air contaminants are taken for analy-
- 3 sis, a duplicate of the analytical report shall be furnished
- 4 promptly to the person who is suspected of causing -such- THE air
- 5 pollution.
- 6 (I) -(i) Receive and initiate complaints of air pollution
- 7 in alleged violation of -any- A rule -which it may promulgate-
- 8 PROMULGATED BY THE COMMISSION under this act and take ENFORCEMENT
- 9 action -with respect thereto as hereinafter AS provided in this
- 10 act.
- 11 (J) -(k) Prepare and develop a general comprehensive plan
- 12 for the control or abatement of existing air pollution and for
- 13 the control or prevention of any new air pollution.
- 14 (K) -(1) Encourage voluntary cooperation by all persons in
- 15 controlling air pollution and air contamination.
- 16 (1) -(m) Encourage the formulation and execution of plans
- 17 by cooperative groups or associations of cities, villages, and
- 18 counties or districts, or other governmental units, industries,
- 19 and others who severally or jointly are or may be the source of
- 20 air pollution, for the control of pollution.
- 21 (M) $\frac{(n)}{(n)}$ Cooperate with the appropriate agencies of the
- 22 United States or other states or any interstate agencies or
- 23 international agencies with respect to the control of air pollu-
- 24 tion and air contamination, or for the formulation for the sub-
- 25 mission to the legislature of interstate air pollution control
- 26 compacts or agreements.

- (N) -(o) Conduct or cause to be conducted studies and
 research with respect to air pollution control, abatement, or
- 3 prevention.
- 4 (0) -(p) Conduct and supervise programs of air pollution
- 5 control education including the preparation and distribution of
- 6 information relating to air pollution control.
- 7 (P) -(q) Determine by means of field studies and sampling
- 8 the degree of air pollution in the state.
- 9 (Q) (r) Provide advisory technical consultation services
- 10 to local communities.
- 11 (R) -(s) Serve as the agency of the state for the receipt
- 12 of moneys MONEY from the federal government or other public or
- 13 private agencies and -to- expend -such moneys THIS MONEY, after
- 14 appropriation -thereof BY THE LEGISLATURE for the purpose of air
- 15 pollution control studies or research or enforcement of this
- 16 act.
- 17 SEC. 5A. IN ADMINISTERING THIS ACT, THE DIRECTOR SHALL
- 18 ACTIVELY SEEK THE ADVICE OF, AND SHALL CONSULT WITH, THE DEPART-
- 19 MENTS OF PUBLIC HEALTH AND AGRICULTURE. THE DIRECTOR MAY ENTER
- 20 INTO A MEMORANDUM OF UNDERSTANDING WITH THE DIRECTOR OF THE
- 21 DEPARTMENT OF PUBLIC HEALTH OR AGRICULTURE THAT FURTHER DEFINES
- 22 THE NATURE AND PROCEDURES FOR IMPLEMENTING THIS COOPERATIVE
- 23 RELATIONSHIP.
- 24 Sec. 6. (1) The state commissioner of health shall act as
- 25 the authorized agent for the commission in effecting the purposes
- 26 of this act. All investigative, technical, scientific and other
- 27 services shall be performed by the commissioner or his authorized

- 1 deputies DIRECTOR MAY HOLD A PUBLIC HEARING PRIOR TO MAKING A
- 2 DECISION ON AN APPLICATION FOR A PERMIT UNDER THIS ACT. THE
- 3 DIRECTOR SHALL HOLD A PUBLIC HEARING UPON THE REQUEST OF 1 OR
- 4 MORE PERSONS.
- 5 (2) PERMIT DECISIONS MADE BY THE DIRECTOR UNDER THIS ACT
- 6 SHALL BE IN WRITING AND SHALL CONTAIN A RATIONALE FOR THE
- 7 DECISION.
- 8 (3) IF A PERSON FEELS HIMSELF OR HERSELF AGGRIEVED BY A
- 9 PERMIT DECISION OF THE DIRECTOR, HE OR SHE MAY FILE A SWORN PETI-
- 10 TION WITH THE COMMISSION, WITHIN 30 DAYS AFTER RECEIVING THE
- 11 PERMIT DECISION, SETTING FORTH THE GROUNDS AND REASONS FOR HIS OR
- 12 HER PETITION AND ASKING FOR A HEARING ON THE MATTER INVOLVED PUR-
- 13 SUANT TO THE ADMINISTRATIVE PROCEDURES ACT OF 1969, ACT NO. 306
- 14 OF THE PUBLIC ACTS OF 1969, BEING SECTIONS 24.201 TO 24.328 OF
- 15 THE MICHIGAN COMPILED LAWS.
- 16 Sec. 7. (1) A rule or amendment or repeal thereof shall
- 17 require a vote of approval in writing of not less than 6 members
- 18 of the commission.
- 19 (1) -(2) The commission shall promulgate rules in accord-
- 20 ance with and subject to Act No. 306 of the Public Acts of 1969,
- 21 as amended, being sections 24.201 to 24.315 of the Compiled Laws
- 22 of 1948 for ALL OF THE FOLLOWING purposes: of:
- 23 (a) Controlling or prohibiting air pollution.
- 24 (b) Complying with the federal clean air act, being 42
- 25 U.S.C., section 1857 et sequence, as amended CHAPTER 360, 69
- 26 STAT. 322, 42 U.S.C. 7401 TO 7428, 7450 TO 7459, 7470 TO 7479,

- 1 7491, 7501 TO 7508, 7521 TO 7525, 7541 TO 7546, 7548 TO 7550,
- 2 7571 TO 7574, 7601 TO 7622, 7624 TO 7626, AND 7641 TO 7642.
- (c) Controlling any mode of transportation which THAT is
 4 capable of causing or contributing to air pollution.
- 5 (d) Reviewing proposed locations of stationary emission6 sources.
- 7 (e) Reviewing modifications of existing emission sources.
- 8 (f) Prohibiting locations or modifications of emission
- 9 sources which impair the state's ability to meet federal ambient
- 10 air QUALITY standards.
- (g) Establishing suitable emission standards consistent with
- 12 ambient air quality standards established by the federal govern-
- 13 ment and factors, including but not limited to, conditions of the
- 14 terrain, wind velocities and directions, land usage of the
- 15 region, and the anticipated characteristics and quantities of
- 16 potential air pollution sources. This act does not prohibit the
- 17 -commission DIRECTOR from denying or revoking a permit to oper-
- 18 ate a control facility that would adversely affect human health
- 19 or other conditions important to the life of the community.
- 20 (2) ALL RULES PROMULGATED BY THE FORMER AIR POLLUTION CON-
- 21 TROL COMMISSION PURSUANT TO THIS ACT AND IN EXISTENCE ON THE
- 22 EFFECTIVE DATE OF THE AMENDATORY ACT THAT ADDED THIS SUBSECTION
- 23 SHALL CONTINUE IN FULL FORCE AND EFFECT AND AS IF THEY HAD BEEN
- 24 PROMULGATED BY THE COMMISSION OF NATURAL RESOURCES. THESE RULES
- 25 SHALL REMAIN IN EFFECT UNTIL RESCINDED OR SUPERSEDED BY RULES
- 26 PROMULGATED BY THE COMMISSION OF NATURAL RESOURCES.

- 1 Sec. 8. (1) If a written complaint is filed with the
- 2 -commission DIRECTOR and the -commission DIRECTOR believes, or
- 3 if the -commission DIRECTOR ON HIS OR HER OWN believes that
- 4 -any A person is violating this act or -any A rule promulgated
- 5 by the commission by causing or permitting air pollution, the
- 6 -commission DIRECTOR shall make a prompt investigation. If
- 7 after -such AN investigation -it THE DIRECTOR finds that a vio-
- 8 lation of -any A rule -of PROMULGATED BY the commission exists,
- 9 it HE OR SHE shall endeavor to enter into a voluntary agreement
- 10 with -such THAT person as provided in subsection (2).
- 11 (2) In consideration of the provisions of this section or
- 12 other sections of this act the -commission DIRECTOR, after due
- 13 notice and opportunity for public hearing, may enter into a vol-
- 14 untary agreement or a performance contract with a person to
- 15 abate pollution under conditions agreed upon by the -commission-
- 16 DIRECTOR and the person. -, which THE VOLUNTARY agreement may
- 17 provide for the enforcement of its terms by specific
- 18 performance.
- 19 (3) If in the opinion of the -commission DIRECTOR the
- 20 person violates the terms of the VOLUNTARY agreement, -or
- 21 contract the commission DIRECTOR can proceed to enforce the
- 22 conditions of the VOLUNTARY agreement or contract by order or
- 23 by the institution in a court of competent jurisdiction of an
- 24 action for specific performance or such other legal or equitable
- 25 relief as the commission deems DIRECTOR CONSIDERS appropriate.
- 26 (4) Whenever a person other than a party to the agreement
- 27 feels himself OR HERSELF aggrieved by -an- A VOLUNTARY agreement

- 1 entered pursuant to subsection (2), he OR SHE may file a sworn
- 2 petition with the commission within 30 days of the issuance of
- 3 notice of the agreement setting forth the grounds and reasons for
- 4 his OR HER complaint and asking for a hearing -of ON the matter
- 5 involved PURSUANT TO THE ADMINISTRATIVE PROCEDURES ACT OF 1969,
- 6 ACT NO. 306 OF THE PUBLIC ACTS OF 1969, BEING SECTIONS 24.201 TO
- 7 24.328 OF THE MICHIGAN COMPILED LAWS. Thereupon the commission
- 8 shall set a date for a hearing to be held not more than 60 days
- 9 from the date the petition is filed and shall notify the peti-
- 10 tioner thereof. At the hearing the petitioner and any other
- 11 interested party may appear, present witnesses and submit
- 12 evidence. A final order or determination of the commission upon
- 13 the matter following the hearing shall be conclusive, unless
- 14 reviewed in accordance with Act No. 306 of the Public Acts of
- 15 1969, as amended, in the circuit court for the county of Ingham
- 16 or for the county in which the person resides.
- 17 Sec. 9. If a voluntary agreement under section 8 is not
- **18 entered** into within a reasonable time, set by the -commission-
- 19 DIRECTOR, the -commission DIRECTOR may issue and serve upon the
- 20 person complained against a written notice, together with a copy
- 21 of the complaint, which shall specify the facts which THAT are
- 22 the basis for the alleged violation and a proposed order for cor-
- 23 rective action which states the time schedule and standards or
- 24 rules that are to be met by the person complained against. If a
- 25 person who is served with a complaint and proposed order agrees
- 26 with the proposed restrictions of polluting content, waste, or
- 27 pollution and period of time for abatement of pollution which the

- 1 -commission deems DIRECTOR CONSIDERS necessary, and notifies the
- 2 commission thereof before the date set for hearing, unless the
- 3 person complained against requests a hearing before the commis-
- 4 sion within 30 days after he receives the order, DIRECTOR OF HIS
- 5 OR HER AGREEMENT, disposition of the case may be made with the
- 6 approval BY ALL PARTIES of the -commission by stipulation or
- 7 consent order without further hearing. An A CONSENT order
- 8 adopted by the -commission- DIRECTOR shall be A final ORDER.
- 9 Sec. 10. (1) The respondent to the complaint may file a
- 10 written answer thereto and may appear at the hearing in person or
- 11 by representative, with or without counsel, and may submit testi
- 12 mony, or may do both.
- 13 (2) The commission on behalf of a party may subpoena and
- 14 compel the attendance of witnesses, and require the production
- 15 for examination of any book or paper relating to the matter under
- 16 investigation at the hearing. The subpoena shall only be issued
- 17 after application to the circuit court having jurisdiction and
- 18 with the approval of the court.
- 19 (3) The testimony taken at the hearing before the commission
- 20 or its presiding officer shall be under oath and recorded. (4)
- 21 A hearing on a contested matter held pursuant to this act shall
- 22 be held BY THE COMMISSION in accordance with -and subject to THE
- 23 ADMINISTRATIVE PROCEDURES ACT OF 1969, Act No. 306 of the Public
- 24 Acts of 1969, as amended, BEING SECTIONS 24.201 TO 24.328 OF THE
- 25 MICHIGAN COMPILED LAWS.
- 26 Sec. 11. (1) Public hearings with reference to pollution
- 27 control may be held before any member of THE DIRECTOR OR the

- 1 commission or their designated delegates or representatives
- 2 REPRESENTATIVE. Persons designated to conduct the hearing shall
- 3 be described as presiding officers and shall be disinterested and
- 4 technically qualified persons.
- 5 (2) If a record, permit application, or other information
- 6 -which THAT is furnished to or is obtained by the -commission-
- 7 DIRECTOR concerning 1 or more air contaminant sources is certi-
- 8 fied by the owner or operator, that the record, permit applica-
- 9 tion, or information which relates to production, sales figures,
- 10 or to processes are unique to the owner or operator or would tend
- 11 to affect adversely the competitive position of the owner or
- 12 operator, or if information relating to secret processes, produc-
- 13 tion, or methods of manufacture is obtained in the course of an
- 14 in-plant inspection, then the record, permit application, or
- 15 information shall be only for the confidential use of the
- 16 -commission DIRECTOR in the administration of this act, unless
- 17 the owner or operator expressly agrees to its publication or
- 18 availability to the general public. This shall not prevent the
- 19 use of a record, permit application, or information by the
- 20 -commission DIRECTOR in compiling or publishing analyses or sum-
- 21 maries relating to the general condition of the outdoor atmo-
- 22 sphere if the analyses or summaries do not identify an owner or
- 23 operator or reveal information -which THAT is otherwise confi-
- 24 dential under this section. Nothing in this section renders data
- 25 on the quantity or quality of emissions from any source
- 26 confidential. The data on amount and nature of emissions from
- 27 each source shall be public.

- 1 Sec. 13. Application for relief from any rules or A RULE
- 2 PROMULGATED BY THE COMMISSION OR AN order of the -commission-
- 3 DIRECTOR shall be made by petition to the circuit court for the
- 4 county of Ingham, or to the county in which the petitioner
- 5 resides, which petition shall be verified as in a civil action.
- 6 Each petition shall contain a plain and concise statement of the
- 7 material facts on which the petitioner relies and shall set forth
- 8 the rule or order or part -thereof- OF THE ORDER which he -shall
- 9 claim OR SHE CLAIMS to be unreasonable or prejudicial to him OR
- 10 HER and shall specify the grounds therefor OF HIS OR HER
- 11 CLAIM. The petition may be accompanied by affidavits or other
- 12 written proof and shall demand the relief to which the petitioner
- 13 alleges he OR SHE is entitled, in the alternative or otherwise.
- 14 The petition may be made by any 1 or more persons, jointly or
- 15 severally, who -shall be ALLEGE THAT THEY ARE aggrieved by -any
- 16 rule or order A RULE PROMULGATED BY THE COMMISSION OR AN ORDER
- 17 ISSUED BY THE DIRECTOR whether or not the petitioner is or was a
- 18 party to the proceeding in which the rule was adopted by the
- 19 commission.
- 20 Sec. 14. When the director of public health finds that
- 21 -any A person is discharging or causing to be discharged into
- 22 the atmosphere directly or indirectly any air contaminant and the
- 23 discharge constitutes an immediate and serious danger to the
- 24 health, safety, and welfare of the people and that it appears to
- 25 be prejudicial to the interests of the people of the state to
- 26 delay action, the director shall notify the person by written
- 27 notice that he OR SHE must discontinue immediately the air

- 1 pollution. Within not more than 15 days, the -commission.
- 2 DIRECTOR shall provide the person the opportunity to be heard and
- 3 to present any proof that -such- THE discharge does not consti-
- 4 tute a danger to the health, safety, and welfare of the people.
- 5 Sec. 15. (1) The provisions of this section, including
- 6 subsection (2), shall apply to any fugitive dust source at all
- 7 mining operations, standard industrial classification major
- 8 groups 10 through 14; manufacturing operations, standard indus-
- 9 trial classification major groups 20 through 39; railroad trans-
- 10 portation, standard industrial classification major group 40;
- 11 motor freight transportation and warehousing, standard industrial
- 12 classification major group 42; electric services, standard indus-
- 13 trial classification group 491; sanitary services, standard
- 14 industrial classification group 495; and steam supply, standard
- 15 industrial classification group 496, which are located in areas
- 16 listed in table 36 of R 336.1371 of the Michigan administrative
- 17 code.
- 18 (2) Except as provided in subsection (8), a person responsi-
- 19 ble for any fugitive dust source regulated under this section
- 20 shall not cause or allow the emission of fugitive dust from any
- 21 road, lot, or storage pile, including any material handling
- 22 activity at a storage pile, that has an opacity greater than 5%
- 23 as determined by reference test method 9d. Except as otherwise
- 24 provided in subsection (8) or this section, a person shall not
- 25 cause or allow the emission of fugitive dust from any other fugi-
- 26 tive dust source that has an opacity greater than 20% as
- 27 determined by test method 9d. The provisions of this subsection

- 1 shall not apply to storage pile material handling activities when
 2 wind speeds are in excess of 25 miles per hour (40.2 kilometers
 3 per hour).
- 4 (3) In addition to the requirements of subsection (2), and 5 except as provided in subdivisions (e), (f), and (g), a person 6 shall control fugitive dust emissions in a manner that results in 7 compliance with all of the following provisions:
- 8 (a) Potential fugitive dust sources shall be maintained and
 9 operated so as to comply with all of the following applicable
 10 provisions:
- (i) All storage piles of materials, where the total uncontrolled emissions of fugitive dust from all such piles at a
 facility is in excess of 50 tons per year and where such piles
 are located within a facility with potential particulate emissions from all sources including fugitive dust sources and all
 other sources exceeding 100 tons per year, shall be protected by
 cover or enclosure or sprayed with water or a surfactant solution, or treated by an equivalent method, in accordance with the
 operating program required by subsection (4).
- (ii) All conveyor loading operations to storage piles speci21 fied in subparagraph (i) shall utilize spray systems, telescopic
 22 chutes, stone ladders, or other equivalent methods in accordance
 23 with the operating program required by subsection (4). Batch
 24 loading operations to storage piles specified in subparagraph (i)
 25 shall utilize spray systems, limited drop heights, enclosures, or
 26 other equivalent methods in accordance with the operating program
 27 required by subsection (4). Unloading operations from storage

- 1 piles specified in subparagraph (i) shall utilize rake
- 2 reclaimers, bucket wheel reclaimers, under-pile conveying, pneu-
- 3 matic conveying with baghouse, water sprays, gravity-feed plow
- 4 reclaimer, front-end loaders with limited drop heights, or other
- 5 equivalent methods in accordance with the operating program
- 6 required by subsection (4).
- 7 (iii) All traffic pattern access areas surrounding storage
- 8 piles specified in subparagraph (i) and all traffic pattern roads
- 9 and parking facilities shall be paved or treated with water,
- 10 oils, or chemical dust suppressants. All paved areas, including
- 11 traffic pattern access areas surrounding storage piles specified
- 12 in subparagraph (i), shall be cleaned in accordance with the
- 13 operating program required by subsection (4). All areas treated
- 14 with water, oils, or chemical dust suppressants shall have the
- 15 treatment applied in accordance with the operating program
- 16 required by subsection (4).
- 17 (iv) All unloading and transporting operations of materials
- 18 collected by pollution control equipment shall be enclosed or
- 19 shall utilize spraying, pelletizing, screw conveying, or other
- 20 equivalent methods.
- 21 (v) Crushers, grinding mills, screening operations, bucket
- 22 elevators, conveyor transfer points, conveyor bagging operations,
- 23 storage bins, and fine product truck and railcar loading opera-
- 24 tions shall be sprayed with water or a surfactant solution, uti-
- 25 lize choke-feeding, or be treated by an equivalent method in
- 26 accordance with an operating program required under

- 1 subsection (4). This subparagraph shall not apply to high-lines
 2 at steel mills.
- 3 (b) If particulate collection equipment is operated pursuant
- 4 to this section, emissions from such equipment shall not exceed
- 5 0.03 grains per dry standard cubic foot (0.07 grams per cubic
- 6 meter).
- 7 (c) A person shall not cause or allow the operation of a
- 8 vehicle for the transporting of bulk materials with a silt con-
- 9 tent of more than 1% without employing 1 or more of the following
- 10 control methods:
- 11 (i) The use of completely enclosed trucks, tarps, or other
- 12 covers for bulk materials with a silt content of 20% or more by
- 13 weight.
- 14 (ii) The use of tarps, chemical dust suppressants, or water
- 15 in sufficient quantity to maintain the surface in a wet condition
- 16 for bulk materials with a silt content of more than 5% but less
- 17 than 20%.
- 18 (iii) Loading trucks so that no part of the load making con-
- 19 tact with any sideboard, side panel, or rear part of the load
- 20 comes within 6 inches of the top part of the enclosure for bulk
- 21 materials with a silt content of more than 1% but not more than
- 22 5%.
- 23 (d) All vehicles for transporting bulk materials off-site
- 24 shall be maintained in such a way as to prevent leakage or spill-
- 25 age and shall comply with the requirements of section 720 of the
- 26 Michigan vehicle code, Act No. 300 of the Public Acts of 1949,

- 1 being section 257.720 of the Michigan Compiled Laws, and with
- 2 R 28.1457 of the Michigan administrative code.
- 3 (e) The provisions of subdivisions (c) and (d) shall not.
- 4 apply to vehicles with less than a 2-ton capacity that are used
- 5 to transport sand, gravel, stones, peat, or topsoil.
- 6 (f) The provisions of subdivision (c)(i) and (ii) do not
- 7 apply to fly ash which has been thoroughly wetted and has the
- 8 property of forming a stable crust upon drying.
- 9 (q) The provisions of subdivision (c) shall not apply to the
- 10 transportation of iron or steel slag if the vehicles do not leave
- 11 the facility and the slag has a temperature of 200 degrees fahr-
- 12 enheit or greater.
- 13 (4) All fugitive dust sources subject to the provisions of
- 14 this section shall be operated in compliance with both the provi-
- 15 sions of an operating program that shall be prepared by the owner
- 16 or operator of the source and submitted to the -commission-
- 17 DIRECTOR and with applicable provisions of this section. Such
- 18 operating program shall be designed to significantly reduce the
- 19 fugitive dust emissions to the lowest level that a particular
- 20 source is capable of achieving by the application of control
- 21 technology that is reasonably available, considering technologi-
- 22 cal and economic feasibility. The operating program shall be
- 23 implemented upon the approval of the -commission- DIRECTOR.
- 24 (5) The operating program required by subsection (4) is
- 25 subject to review and approval or disapproval by the -commission :
- 26 DIRECTOR and shall be considered approved if not acted on by the
- 27 -commission DIRECTOR within 90 days of submittal. All programs

- 1 approved by the -commission- DIRECTOR shall become a part of a
- 2 legally enforceable order or as part of an approved permit to
- 3 install or operate. At a minimum, the operating program shall
- 4 include all of the following:
- 5 (a) The name and address of the facility.
- 6 (b) The name and address of the owner or operator responsi-
- 7 ble for implementation of the operating program.
- 8 (c) A map or diagram of the facility showing all of the
- 9 following:
- 10 (i) Approximate locations of storage piles.
- (ii) Conveyor loading operations.
- 12 (iii) All traffic patterns within the facility.
- (d) The location of unloading and transporting operations
- 14 with pollution control equipment.
- (e) A detailed description of the best management practices
- 16 utilized to achieve compliance with this section, including an
- 17 engineering specification of particulate collection equipment,
- 18 application systems for water, oil, chemicals, and dust suppres-
- 19 sants utilized, and equivalent methods utilized.
- 20 (f) A test procedure, including recordkeeping, for testing
- 21 all waste or recycled oils used for fugitive dust control for
- 22 toxic contaminants.
- 23 (g) The frequency of application, application rates, and
- 24 dilution rates if applicable, of dust suppressants by location of
- 25 materials.
- 26 (h) The frequency of cleaning paved traffic pattern roads
- 27 and parking facilities.

- 1 (i) Other information as may be necessary to facilitate the
- 2 -commission's DIRECTOR'S review of the operating program.
- 3 (6) Except for fugitive dust sources operating programs
- 4 approved by the FORMER AIR POLLUTION CONTROL commission pursuant
- 5 to R 336.1373 of the Michigan administrative code between
- 6 April 23, 1985 and May 12, 1987, the owner or operator of a
- 7 source shall submit the operating program required by
- 8 subsection (4) to the -commission DIRECTOR within 90 days after
- 9 the effective date of the amendatory act that added this
- 10 section.
- 11 (7) The operating program required by subsection (4) shall
- 12 be amended by the owner or operator so that the operating program
- 13 is current and reflects any significant change in the fugitive
- 14 dust source or fugitive dust emissions. An amendment to an oper-
- 15 ating program shall be consistent with the requirements of this
- 16 section and shall be submitted to the -commission DIRECTOR for
- 17 its review and approval or disapproval.
- 18 (8) Upon request by the owner or operator of a fugitive dust
- 19 source, the commission DIRECTOR may establish alternate provi-
- 20 sions to those specified in this section, if all of the following
- 21 conditions are met:
- (a) The fugitive dust emitting process, operation, or activ-
- 23 ity is subject to either of the following:
- 24 (i) The opacity limits of subsection (2).
- 25 (ii) The spray requirements of subsection (3)(a)(i) to (v).

- 1 (b) An alternate provision shall not be established by the
- 2 -commission DIRECTOR unless the -commission DIRECTOR is
- 3 reasonably convinced of all of the following:
- 4 (i) That a fugitive dust emitting process, operation, or
- 5 activity subject to the alternate provisions is in compliance or
- 6 on a legally enforceable schedule of compliance with the other
- 7 rules of the commission.
- 8 (ii) That compliance with the provisions of this section is
- 9 not technically or economically reasonable.
- 10 (iii) That reasonable measures to reduce fugitive emissions
- 11 as required by this section have been implemented in accordance
- 12 with or will be implemented in accordance with a schedule
- 13 approved by the -commission- DIRECTOR.
- 14 (9) Any alternate provisions approved by the commission
- 15 DIRECTOR pursuant to subsection (8) shall be submitted to the
- 16 United States environmental protection agency as an amendment to
- 17 the state implementation plan.
- 18 Sec. 16. A person, -who- or a governmental unit, who fails
- 19 to obtain or comply with a permit, or comply with a final order
- 20 or order of determination of the -commission DIRECTOR made under
- 21 this act is quilty of a misdemeanor and shall be fined not more
- 22 than \$10,000.00 and in the discretion of the court an additional
- 23 amount of not more than \$2,000.00 per day a violation continues.
- 24 The circuit court of the county in which the violation occurred
- 25 has exclusive jurisdiction. However, the person shall not be
- 26 subject to the penalties of this section if the discharge of the
- 27 emissions are in conformance with and obedient to a rule

- 1 PROMULGATED BY THE COMMISSION, OR A voluntary agreement or order
- 2 of the -commission DIRECTOR. Upon petition by the -commission-
- 3 DIRECTOR, the circuit court in the county where the violation
- 4 exists may order a person to be restrained from continuing a
- 5 violation. In addition the attorney general may, at the request
- 6 of the -commission- DIRECTOR, file an action in a court of compe-
- 7 tent jurisdiction to recover the full value of the injuries done
- 8 to the natural resources of the state and the costs of surveil-
- 9 lance and enforcement by the state resulting from the violation.
- 10 In addition to any fine, the court in its discretion may impose
- 11 probation upon any person for a violation of this section.
- 12 Sec. 17. The -commission DIRECTOR may bring any appropri-
- 13 ate action in the name of the people of the state either at law
- 14 or in chancery, as may be necessary to carry out -the provisions
- 15 of this act and to enforce any and all laws, rules, and regula-
- 16 tions relating to the provisions of this act.
- 17 Sec. 19. Notwithstanding any other provision of this act,
- 18 the commission DIRECTOR may suspend the enforcement of the
- 19 whole or any part of any A rule or regulation in the case of
- 20 any PROMULGATED BY THE COMMISSION IF A person who shows that
- 21 the enforcement thereof OF THE RULE would be inequitable or
- 22 unreasonable as to him OR HER, or the -commission DIRECTOR may
- 23 suspend the enforcement -thereof OF A RULE for any reason
- 24 deemed CONSIDERED by it THE DIRECTOR to be sufficient to show
- 25 that the enforcement -thereof- OF THE RULE would be an unreason-
- 26 able hardship upon the person. ; and upon any UPON THE
- 27 suspension of the whole or any part of the A rule, or

- 1 regulation the commission DIRECTOR shall grant to the person a
- 2 variance -therefrom FROM THE RULE.
- 3 Sec. 20. In determining under what conditions and to what
- 4 extent a variance from a rule or regulation PROMULGATED BY THE
- 5 COMMISSION may be granted, the -commission DIRECTOR shall give
- 6 due recognition to the progress -which- THAT the person request-
- 7 ing the variance has made in eliminating or preventing air
- 8 pollution. The -commission- DIRECTOR shall consider the reason-
- 9 ableness of granting a variance conditioned upon the person
- 10 effecting a partial control of the particular air pollution or a
- !! progressive control of the air pollution over a period of time
- 12 -which it THAT THE DIRECTOR considers reasonable under all the
- 13 circumstances. ; or the commission IN ADDITION, THE DIRECTOR
- 14 may prescribe other and different reasonable requirements with
- 15 which the person receiving the variance shall comply.
- 16 Sec. 21. The commission DIRECTOR shall grant a variance
- 17 from -any A rule -or regulation to, and suspend the enforcement
- 18 -thereof as to, any OF THE RULE IF A person -who shows -in the
- 19 case of the person and of the activity which the person then
- 20 operates that -a compliance by him OR HER with the rule, -or
- 21 regulation, and that the acquisition, installation, operation,
- 22 and maintenance of facilities and equipment required or necessary
- 23 to accomplish the compliance, would constitute an undue hardship
- 24 on the person and would be out of proportion to the benefits to
- 25 be obtained -thereby BY COMPLIANCE. A variance shall not be
- 26 granted under the provisions of this section where the person
- 27 applying therefor FOR THE VARIANCE is causing air pollution

- 1 which is injurious to the public health. Any A variance
- 2 granted UNDER THIS ACT shall not be construed as to relieve the
- 3 person who shall receive it RECEIVING THE VARIANCE from any
- 4 liability imposed by other law for the commission or maintenance
- 5 of CAUSING OR MAINTAINING a nuisance.
- 6 Sec. 22. Any A variance granted pursuant to the provi-
- 7 sions of this act shall be granted for such period of time, not
- 8 exceeding 1 year, as is specified by the -commission- DIRECTOR at
- 9 the time of granting it, but -any A variance may be continued
- 10 from year to year. Any A variance granted by the commission
- 11 DIRECTOR may be granted on the condition that the person receiv-
- 12 ing it shall make reports to the -commission- DIRECTOR periodi-
- 13 cally, as the -commission DIRECTOR shall specify, as to the
- 14 progress which the person has made toward reaching -a compliance
- 15 with the rule or regulation of RULES PROMULGATED BY the
- 16 commission.
- 17 Sec. 23. The -commission DIRECTOR may revoke or modify by
- 18 written order, after a public hearing held upon not less than 10
- 19 days' notice, any order permitting a variance.
- 20 Sec. 25. This act shall not be construed as repealing any
- 21 of the laws relating to air pollution -which- THAT are not by
- 22 this act expressly repealed, but it shall be held and construed
- 23 to be as ancillary to and supplementing the laws now in force,
- 24 -excepting EXCEPT as they may be in direct conflict with this
- 25 act. The final order or determination of the -commission-
- 26 DIRECTOR shall not be used in evidence of presumptive air

- 1 pollution in any suit filed by any person other than -this
- 2 commission THE DIRECTOR.
- 3 Sec. 26. (1) Nothing in this act or in any rule or regula-
- 4 tion which shall be promulgated pursuant to UNDER this act
- 5 shall be -deemed CONSIDERED to invalidate any existing ordi-
- 6 nances or regulations having requirements equal to or greater
- 7 than the minimum applicable requirements of this act or prevent
- 8 any political subdivision from adopting similar provisions if
- 9 their requirements are equal to or greater than the minimum
- 10 applicable requirements of this act.
- 11 (2) When a political subdivision or enforcing official
- 12 -thereof OF A POLITICAL SUBDIVISION fails to enforce properly
- 13 the provisions of the political subdivision's ordinances, laws,
- 14 or regulations -which do THAT afford -equal protection to the
- 15 public -as that EQUAL TO THOSE provided in this act, the -air
- 16 pollution control commission DIRECTOR, after consultation with
- 17 the local official or governing body of the political subdivi-
- 18 sion, may take such appropriate action as may be necessary for
- 19 enforcement of the applicable provisions of this act.
- 20 (3) The -air pollution control commission DIRECTOR shall
- 21 counsel and advise local units of government on the administra-
- 23 DIRECTOR shall cooperate in the enforcement of this act with
- 24 local officials upon request.
- 25 SEC. 27. THE AMENDATORY ACT THAT ADDED THIS SECTION SHALL
- 26 NOT BE CONSTRUED TO ALTER THE PROVISIONS OF ANY PERMIT, ORDER,

- 1 RULE, OR STIPULATION IN EFFECT ON THE EFFECTIVE DATE OF THIS
- 2 SECTION.
- 3 Section 2. Sections 3, 4, and 14a of Act No. 348 of the
- 4 Public Acts of 1965, being sections 336.13, 336.14, and 336.24a
- 5 of the Michigan Compiled Laws, are repealed.
- Section 3. This amendatory act shall take effect April 15, 7 1990.
- 8 Section 4. This amendatory act shall not take effect unless
- 9 Senate Bill No. or House Bill No. 4893 (request
- 10 no. 01427'89) of the 85th Legislature is enacted into law.