HOUSE BILL No. 5346

December 11, 1989, Introduced by Reps. Berman, DeMars, Bartnik and Sofio and referred to the Committee on Insurance.

A bill to amend section 3104 of Act No. 218 of the Public Acts of 1956, entitled as amended

"The insurance code of 1956,"

as amended by Act No. 445 of the Public Acts of 1980, being section 500.3104 of the Michigan Compiled Laws.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Section 1. Section 3104 of Act No. 218 of the Public Acts
- 2 of 1956, as amended by Act No. 445 of the Public Acts of 1980,
- 3 being section 500.3104 of the Michigan Compiled Laws, is amended
- 4 to read as follows:
- 5 Sec. 3104. (1) An unincorporated, nonprofit association to
- 6 be known as the catastrophic claims association, hereinafter
- 7 referred to as the association, is created. Each insurer engaged
- 8 in writing insurance coverages which provide the security
- 9 required by section 3101(1) within this state, as a condition of

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- 1 its authority to transact insurance in this state, shall be a
- 2 member of the association and shall be bound by the plan of oper-
- 3 ation of the association. Each insurer engaged in writing insur-
- 4 ance coverages which provide the security required by section
- 5 3103(1) within this state, as a condition of its authority to
- 6 transact insurance in this state, shall be considered a member of
- 7 the association, but only for purposes of assessments under sub-
- 8 section (7)(d). Except as expressly provided in this section;
- 9 the association shall not be subject to any laws of this state
- 10 with respect to insurers, but in all other respects the associa-
- 11 tion shall be subject to the laws of this state to the extent
- 12 that the association would be were it an insurer organized and
- 13 subsisting under chapter 50.
- (2) The association shall provide and each member shall
- 15 accept indemnification for 100% of the amount of ultimate loss
- 16 sustained under personal protection insurance coverages in excess
- 17 of \$250,000.00 in each loss occurrence. As used in this section,
- 18 "ultimate loss" means the actual loss amounts which a member is
- 19 obligated to pay and which are paid or payable by the member, and
- 20 shall not include claim expenses. An ultimate loss is incurred
- 21 by the association on the date which the loss occurs.
- 22 (3) An insurer may withdraw from the association only upon
- 23 ceasing to write insurance which provides the security required
- 24 by section 3101(1) in this state.
- 25 (4) An insurer whose membership in the association has been
- 26 terminated by withdrawal shall continue to be bound by the plan
- 27 of operation, and upon withdrawal, all unpaid premiums which have

- 1 been charged to the withdrawing member shall be payable as of the
- 2 effective date of the withdrawal.
- 3 (5) An unsatisfied net liability to the association of an
- 4 insolvent member shall be assumed by and apportioned among the
- 5 remaining members of the association as provided in the plan of
- 6 operation. The association shall have all rights allowed by law
- 7 on behalf of the remaining members against the estate or funds of
- 8 the insolvent member for sums due the association.
- 9 (6) When IF a member has been merged or consolidated into
- 10 another insurer or another insurer has reinsured a member's
- 11 entire business which provides the security required by section
- 12 3101(1) in this state, the member and successors in interest of
- 13 the member shall remain liable for the member's obligations.
- 14 (7) The association shall do all of the following on behalf
- 15 of the members of the association:
- 16 (a) Assume 100% of all liability as provided in subsection
- 17 (2).
- (b) Establish procedures by which members shall promptly.
- 19 report to the association each claim which, on the basis of the
- 20 injuries or damages sustained, may reasonably be anticipated to
- 21 involve the association if the member is ultimately held legally
- 22 liable for the injuries or damages. Solely for the purpose of
- 23 reporting claims, the member shall in all instances consider
- 24 itself legally liable for the injuries or damages. The member
- 25 shall also advise the association of subsequent developments
- 26 likely to materially affect the interest of the association in
- 27 the claim.

- 1 (c) Maintain relevant loss and expense data relative to all 2 liabilities of the association and require each member to furnish 3 statistics, in connection with liabilities of the association, at 4 the times and in the form and detail as may be required by the 5 plan of operation.
- (d) In a manner provided for in the plan of operation, cal-6 7 culate and charge to members of the association a total premium 8 sufficient to cover the expected losses and expenses of the asso-9 ciation which the association will likely incur during the period 10 for which the premium is applicable. The premium shall include 11 an amount to cover incurred but not reported losses for the 12 period and may be adjusted for any excess or deficient premiums 13 from previous periods. Excesses or deficiencies from previous 14 periods may be fully adjusted in a single period or may be 15 adjusted over several periods in a manner provided for in the 16 plan of operation. Each member shall be charged an amount equal 17 to that member's total earned car years of insurance providing 18 the security required by section 3101(1) or 3103(1), or both, 19 written in this state during the period to which the premium 20 applies, multiplied by the average premium per car. The average 21 premium per car shall be the total premium calculated divided by 22 the total earned car years of insurance providing the security 23 required by section 3101(1) or 3103(1) written in this state of 24 all members during the period to which the premium applies. 25 used in this subdivision, "car" includes a motorcycle.

- 1 (e) Require and accept the payment of premiums from members
 2 of the association as provided for in the plan of operation. The
- 3 association shall do either of the following:
- 4 (i) Require payment of the premium in full within 45 days
- 5 after the premium charge.
- 6 (ii) Require payment of the premiums to be made periodically
- 7 to cover the actual cash obligations of the association.
- 8 (f) Receive and distribute all sums required by the opera-
- 9 tion of the association.
- (q) Establish procedures for reviewing claims procedures and
- 11 practices of members of the association. If the claims proce-
- 12 dures or practices of a member are considered inadequate to prop-
- 13 erly service the liabilities of the association, the association
- 14 may undertake or may contract with another person, including
- 15 another member, to adjust or assist in the adjustment of claims
- 16 for the member on claims which create a potential liability to
- 17 the association and may charge the cost of the adjustment to the
- 18 member.
- 19 (8) In addition to other powers granted to it by this sec-
- 20 tion, the association may do all of the following:
- (a) Sue and be sued in the name of the association. A judg-
- 22 ment against the association shall not create any direct liabil-
- 23 ity against the individual members of the association. The asso-
- 24 ciation may provide for the indemnification of its members, mem-
- 25 bers of the board of directors of the association, and officers,
- 26 employees, and other persons lawfully acting on behalf of the
- 27 association.

- 1 (b) Reinsure all or any portion of its potential liability
 2 with reinsurers licensed to transact insurance in this state or
 3 approved by the commissioner.
- 4 (c) Provide for appropriate housing, equipment, and person5 nel as may be necessary to assure the efficient operation of the
 6 association.
- 7 (d) Pursuant to the plan of operation, adopt reasonable
 8 rules for the administration of the association, enforce those
 9 rules, and delegate authority, as the board considers necessary
 10 to assure the proper administration and operation of the associa11 tion consistent with the plan of operation.
- (e) Contract for goods and services, including independent

 13 claims management, actuarial, investment, and legal services,

 14 from others within or without this state to assure the efficient

 15 operation of the association.
- (f) Hear and determine complaints of a company or otherinterested party concerning the operation of the association.
- 18 (g) Perform other acts not specifically enumerated in this
 19 section which are necessary or proper to accomplish the purposes
 20 of the association and which are not inconsistent with this sec21 tion or the plan of operation.
- (9) A board of directors is created, hereinafter referred to 23 as the board, which shall be responsible for the operation of the 24 association consistent with the plan of operation and this 25 section.
- 26 (10) The plan of operation shall provide for all of the 27 following:

- 1 (a) The establishment of necessary facilities.
- 2 (b) The management and operation of the association.
- 3 (c) A preliminary premium, payable by each member in propor-
- 4 tion to its total first-year premium, for initial expenses neces-
- 5 sary to commence operation of the association.
- 6 (d) Procedures to be utilized in charging premiums, includ-
- 7 ing adjustments from excess or deficient premiums from prior
- 8 periods.
- 9 (e) Procedures governing the actual payment of premiums to
- 10 the association.
- (f) Reimbursement of each member of the board by the associ-
- 12 ation for actual and necessary expenses incurred on association
- 13 business.
- (g) The investment policy of the association.
- 15 (h) Any other matters required by or necessary to effec-
- 16 tively implement this section.
- 17 (11) Not more than 30 days after the effective date of this
- 18 section, the commissioner shall convene an organizational meeting
- 19 of the board. The board shall be initially composed of 5 members
- 20 of the association appointed by the commissioner to serve as
- 21 directors, and the commissioner or a designated representative of
- 22 the commissioner serving as an ex officio member of the board
- 23 without vote. The initial board and each successor board shall
- 24 include members which would contribute a total of not less than
- 25 40% of the total premium calculated pursuant to subsection
- 26 (7)(d). Each director shall be entitled to 1 vote. The initial
- 27 term of office of a director shall be 2 years.

- 1 (12) As part of the plan of operation, the board shall adopt
 2 rules providing for the composition and term of successor boards
 3 to the initial board, consistent with the membership composition
 4 requirements in subsections (11) and (13). Terms of the direc5 tors shall be staggered so that the terms of all the directors do
 6 not expire at the same time and so that a director does not serve
- 8 (13) The board shall consist of 5 directors and the commis-9 sioner shall be an ex officio member of the board without vote.

7 a term of more than 4 years.

- (14) Each director shall be appointed by the commissioner

 11 and shall serve until that member's successor is selected and

 12 qualified. The chairperson of the board shall be elected by the

 13 board. A vacancy on the board shall be filled by the commis
 14 sioner consistent with the plan of operation.
- 15 (15) After the board is appointed, the board shall meet as
 16 often as the chairperson, the commissioner, or the plan of opera17 tion shall require, or at the request of any 3 members of the
 18 board. The chairperson shall retain the right to vote on all
 19 issues. Four members of the board shall constitute a quorum.
- 20 (16) An annual report of the operations of the association 21 in a form and detail as may be determined by the board shall be 22 furnished to each member.
- 24 meeting of the board, the board shall submit to the commissioner
 25 for approval a proposed plan of operation consistent with the
 26 objectives and provisions of this section, which shall provide
 27 for the economical, fair, and nondiscriminatory administration of

- 1 the association and for the prompt and efficient SHALL PROVIDE
- 2 FOR THE provision of indemnity WITHIN 30 DAYS AFTER REASONABLE
- 3 PROOF OF AN ULTIMATE LOSS IS SUBMITTED TO THE ASSOCIATION BY A
- 4 MEMBER. If a plan is not submitted within this 60-day period,
- 5 then the commissioner, after consultation with the board, shall
- 6 formulate and place into effect a plan consistent with this
- 7 section.
- 8 (18) The plan of operation, unless approved sooner in writ-
- 9 ing, shall be considered to meet the requirements of this section
- 10 if it is not disapproved by written order of the commissioner
- 11 within 30 days after the date of its submission. Before disap-
- 12 proval of all or any part of the proposed plan of operation, the
- 13 commissioner shall notify the board in what respect the plan of
- 14 operation fails to meet the requirements and objectives of this
- 15 section. If the board fails to submit a revised plan of opera-
- 16 tion which meets the requirements and objectives of this section
- 17 within the 30-day period, the commissioner shall enter an order
- 18 accordingly and shall immediately formulate and place into effect
- 19 a plan consistent with the requirements and objectives of this
- 20 section.
- 21 (19) The proposed plan of operation or amendments to the
- 22 plan of operation shall be subject to majority approval by the
- 23 board, ratified by a majority of the membership having a vote,
- 24 with voting rights being apportioned according to the premiums
- 25 charged in subsection (7)(d) and shall be subject to approval by
- 26 the commissioner.

- 1 (20) Upon approval by the commissioner and ratification by
- 2 the members of the plan submitted, or upon the promulgation of a
- 3 plan by the commissioner, each insurer authorized to write insur-
- 4 ance providing the security required by section 3101(1) in this
- 5 state, as -defined PROVIDED in this section, shall be bound by
- 6 and shall formally subscribe to and participate in the plan
- 7 approved as a condition of maintaining its authority to transact
- 8 insurance in this state.
- 9 (21) The association shall be subject to all the reporting,
- 10 loss reserve, and investment requirements of the commissioner to
- 11 the same extent as would a member of the association.
- 12 (22) Premiums charged members by the association shall be
- 13 recognized in the rate-making procedures for insurance rates in
- 14 the same manner that expenses and premium taxes are recognized.
- 15 (23) The commissioner or an authorized representative of the
- 16 commissioner may visit the association at any time and examine
- 17 any and all the association's affairs.
- 18 (24) This section shall take effect on July 1, 1978. The
- 19 association shall not have liability for losses occurring before
- 20 -the effective date of this section JULY 1, 1978.