HOUSE BILL No. 6030

September 13, 1990, Introduced by Rep. Dolan and referred to the Committee on Liquor Control.

A bill to amend sections 17 and 20 of Act No. 8 of the Public Acts of the Extra Session of 1933, entitled as amended "The Michigan liquor control act,"

section 17 as amended by Act No. 118 of the Public Acts of 1989 and section 20 as amended by Act No. 176 of the Public Acts of 1986, being sections 436.17 and 436.20 of the Michigan Compiled Laws.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Section 1. Sections 17 and 20 of Act No. 8 of the Public
- 2 Acts of the Extra Session of 1933, section 17 as amended by Act
- 3 No. 118 of the Public Acts of 1989 and section 20 as amended by
- 4 Act No. 176 of the Public Acts of 1986, being sections 436.17 and
- 5 436.20 of the Michigan Compiled Laws, are amended to read as
- 6 follows:

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- Sec. 17. (1) The commission may issue licenses, as provided 2 in this act, upon the payment of the fees provided in section 19 3 and the filing of the bonds required in section 22, or liability 4 insurance as provided in section 22a.
- 5 (2) The commission shall issue licenses to manufacturers
 6 only when 25% or more of the capital stock is owned by residents
 7 of this state, except that these limitations shall not apply to
 8 manufacturers of wine, mixed spirit drink, beer, or malt bever9 ages or to distillers or rectifiers.
- (3) A full-year license issued by the commission shall . 10 11 expire on April 30 following the date of issuance or the date 12 fixed by the commission. A license issued under this act shall 13 be construed to be a contract between the commission and the 14 licensee and shall be signed by both parties. When a licensee 15 dies, the commission may approve the operation of the establish-16 ment by a personal representative or independent personal repre-17 sentative duly appointed by the proper court, pending the settle-18 ment of the estate of the deceased licensee. The commission may 19 approve a receiver or trustee appointed by a proper court to 20 operate the licensed establishment of a licensee of the 21 commission. The commission may grant a part-year license for a 22 proportionate part of the license fee specified in section 19. 23 In a resort area the commission shall grant a license for as 24 short a period as 3 months. A license may be transferred with 25 the consent of the commission. A class C or specially designated 26 distributor license obtained other than by transfer shall not be 27 transferred within 3 years after its issuance except if the

- 1 licensee clearly and convincingly shows that unusual hardship
- 2 will result if the transfer is not consented to by the
- 3 commission. Except as provided in section 17b, an application
- 4 for a license to sell alcoholic liquor for consumption on the
- 5 premises, except in a city having a population of 1,000,000 or
- 6 more, shall be approved by the local legislative body in which
- 7 the applicant's place of business is located before the license
- 8 is granted by the commission, except that in the case of an
- 9 application for renewal of an existing license, if an objection
- 10 to a renewal has not been filed with the commission by the local
- 11 legislative body not less than 30 days before the date of expira-
- 12 tion of the license, the approval of the local legislative body
- 13 shall not be required. The commission shall provide the local
- 14 legislative body and the local chief of police with the name,
- 15 home and business addresses, and home and business phone numbers
- 16 to accomplish the local legislative reviews of new and trans-
- 17 ferred license applications called for in this subsection. Upon
- 18 request of the local legislative body after due notice and proper
- 19 hearing by the local legislative body and the commission, the
- 20 commission shall revoke the license of a licensee granted a
- 21 license to sell alcoholic liquor for consumption on the premises,
- 22 or the commission shall revoke any permit issued by the commis-
- 23 sion which is held in conjunction with a license to sell alco-
- 24 holic liquor for consumption on the premises.
- 25 (4) A local legislative body, by resolution, may request
- 26 that the commission revoke the license of a licensee granted a
- 27 license to sell alcoholic liquor for consumption off the premises

- I whose place of business is located within the local legislative
- 2 body's jurisdiction and who has been determined pursuant to com-
- 3 mission violation hearings to have sold or furnished alcoholic
- 4 liquor, on at least 3 separate occasions in a -single calendar
- 5 year 12-MONTH PERIOD, to a person who is less than 21 years of
- 6 age, provided said IF THE violations did not involve the use of
- 7 falsified or fraudulent identification by the person who is less
- 8 than 21 years of age. If the commission verifies that the
- 9 licensee who is the subject of the resolution has been found to
- 10 have committed the violations as prescribed in this subsection,
- 11 the commission may suspend or revoke the licensee's license, and
- 12 any permit held in conjunction with the license. FOR PURPOSES OF
- 13 THIS SUBSECTION, THE DATE ON WHICH THE DEFENDANT COMMITTED A VIO-
- 14 LATION IS CONTROLLING IN DETERMINING WHETHER 3 VIOLATIONS HAVE
- 15 OCCURRED IN A 12-MONTH PERIOD.
- 16 (5) Except as otherwise provided in this act, a license
- 17 other than a special license which has been approved by the gov-
- 18 erning authority of -such- state owned land shall not be issued
- 19 by the commission to sell alcoholic liquor, either on or off the
- 20 premises, if the property or establishment to be covered by the
- 21 license is situated in or on state owned land. However, this
- 22 prohibition shall not apply to the following land:
- 23 (a) The Michigan state fairgrounds.
- 24 (b) The Upper Peninsula state fairgrounds.
- (c) Armories, air bases, and naval installations owned or
- 26 leased by the state or provided by the federal government by

- 1 either lease, license, or use permit and used by outside parties
 2 of a nonmilitary or state governmental nature.
- 3 (d) Land which was under lease to a person licensed in the 4 calendar year 1954 and on which a licensed establishment is pres-5 ently located.
- 6 (e) Land which was owned or leased by the federal govern-7 ment, used as a military installation, and transferred to this 8 state before January 1, 1980 pursuant to Act No. 151 of the 9 Public Acts of 1978, being sections 3.551 to 3.561 of the 10 Michigan Compiled Laws. Two additional licenses may be issued 11 pursuant to this subdivision for establishments located on this 12 state land without regard to or effect on the quota provisions of 13 section 19c in the local governmental unit in which the license 14 will be issued. A person issued a license pursuant to this sub-15 division may renew the license and transfer ownership of the 16 license, without regard to or effect on the quota provisions of 17 section 19c, if title to the property covered by the license is 18 transferred from the state to another person or to another gov-The commission shall not transfer a license 19 ernmental unit. 20 issued under this subdivision to another location. Before the 21 issuance of a license, and annually thereafter before the issu-22 ance of a license for a new licensing period, the applicant for a 23 license shall submit to the commission a certificate from the 24 department or agency charged with control of the land setting 25 forth that the issuance of a license is not incompatible with the 26 objects and purposes entrusted to that department or agency under 27 the law establishing control of the land in the department or

- 1 agency. This subsection shall not prohibit the issuance of a
 2 license pursuant to section 17h.
- 3 (f) Property owned by the Michigan state waterways commis-
- 4 sion and leased to persons under the harbor development act, Act
- 5 No. 79 of the Public Acts of 1988, being sections 281.1251 to
- 6 281.1268 of the Michigan Compiled Laws. A license may be issued
- 7 under this subdivision to a lessee without regard to the quota
- 8 provisions of section 19c, but the license shall not be issued
- 9 without the written approval of the Michigan state waterways com-
- 10 mission or its designee. A license issued under this subdivision
- II shall not be transferable as to ownership or location, and, if
- 12 the licensee goes out of business, the license shall be surren-
- 13 dered to the liquor control commission.
- 14 (6) This act shall not prohibit a hotel, which is or was the
- 15 holder of a license authorizing the retail sale of alcoholic
- 16 liquor for consumption on the premises, from applying for and
- 17 receiving, under this act, any other and different type of
- 18 license authorizing the retail sale of alcoholic liquor for con-
- 19 sumption on the premises, nor shall the application for the
- 20 license be considered a new application for a license, so long as
- 21 the total number of public licenses for consumption on the
- 22 premises shall not exceed the authorized total established in
- 23 this act and the sale of alcoholic liquor is approved by the
- 24 electors. The commission may divide the state into 3 zones and
- 25 establish for each zone an anniversary date for renewal of
- 26 full-year retail licenses in the licensing year. The commission
- 27 shall promulgate rules pursuant to the administrative procedures

- 1 act of 1969, Act No. 306 of the Public Acts of 1969, as amended,
- 2 being sections 24.201 to 24.328 of the Michigan Compiled Laws,
- 3 for the effective administration of the renewal of licenses.
- 4 (7) The commission, with the written approval of the depart-
- 5 ment of natural resources in the case of the Michigan state fair-
- 6 grounds and the department of agriculture, in the case of the
- 7 Upper Peninsula state fairgrounds, may issue without regard to
- 8 the quota provision of section 19c a tavern license to a person
- 9 as concessionaire leasing or renting a portion of either the
- 10 Upper Peninsula state fairgrounds or the state fairgrounds, or
- 11 both, to service the licensed area in use for recreational or
- 12 exhibition purposes, other than at the time of the annual state
- 13 fair, under section 6 of the Michigan exposition and fairgrounds
- 14 act, Act No. 361 of the Public Acts of 1978, being
- 15 section 285.166 of the Michigan Compiled Laws, and the annual
- 16 Upper Peninsula state fair, under section 2 of Act No. 89 of the
- 17 Public Acts of 1927, as amended, being section 285.142 of /the
- 18 Michigan Compiled Laws. A license issued under this subsection
- 19 is not transferable.
- 20 (8) Notwithstanding section 3, a collector, who is 21 years
- 21 of age or older, of ceramic commemorative bottles containing
- 22 alcoholic liquor and which bear an unbroken federal tax stamp or
- 23 seal may sell or trade the bottles to other such collectors of
- 24 the bottles without obtaining a license pursuant to this act.
- 25 All sales conducted pursuant to this subsection shall be for the
- 26 purpose of exchanging ceramic commemorative bottles between
- 27 private collectors of the bottles and shall not be for the

- 1 purpose of selling alcoholic liquor for personal consumption. A
- 2 sale or exchange conducted pursuant to this subsection shall not
- 3 occur in any of the following ways:
- 4 (a) In connection with the business of a holder of an alco-
- 5 holic liquor license.
- 6 (b) In connection with any other business.
- 7 Sec. 20. (1) The commission, and any commissioner or duly
- 8 authorized agent of the commission designated by the chairperson
- 9 of the commission, upon due notice and proper hearing, may sus-
- 10 pend or revoke any license upon a violation of this act or any of
- 11 the rules promulgated by the commission under this act. The com-
- 12 mission, and any commissioner or duly authorized agent of the
- 13 commission designated by the chairperson of the commission, may
- 14 assess a penalty of not more than \$300.00 for each violation of
- 15 this act or rules promulgated under this act, or not more than
- 16 \$1,000.00 for each violation of section 22(3), in addition to or
- 17 in lieu of revocation or suspension of the license, which penalty
- 18 shall be paid to the commission and deposited with the state
- 19 treasurer and shall be credited to the general fund of the
- 20 state. The commission shall hold a hearing and order the suspen-
- 21 sion or revocation of a license if the licensee has been found
- 22 liable, within a 24-month period, for 3 or more separate viola-
- 23 tions of section 22(3) which violations occurred on different
- 24 occasions. FOR PURPOSES OF THIS SUBSECTION, THE DATE ON WHICH
- 25 THE DEFENDANT COMMITTED A VIOLATION IS CONTROLLING IN DETERMINING
- 26 WHETHER 3 VIOLATIONS HAVE OCCURRED WITHIN A 24-MONTH PERIOD.

(2) The commission shall provide the procedure by which any 2 licensee feeling aggrieved by any penalty imposed under 3 subsection (1) and any suspension or revocation of a license 4 ordered by the commission, a commissioner, or a duly authorized 5 agent of the commission, may request a hearing for the purpose of 6 presenting any facts or reasons to the commission why the penalty 7 or the suspension or revocation should be modified or rescinded. 8 Any such request shall be in writing and accompanied by a fee of 9 \$25.00. The commission after reviewing the record made before a 10 commissioner or a duly authorized agent of the commission may 11 allow or refuse to allow the hearing in accordance with the 12 commission's rules. Such right, however, shall not be interpre-13 ted by any court as curtailing, removing, or annulling the right 14 of the commission to suspend or revoke licenses as provided for 15 in this act. A licensee shall not have a right of appeal from 16 the final determination of the commission, except by writ of cer-17 tiorari to the circuit court. Notice of the order of suspension 18 or revocation of a license or assessment of a penalty, or both, 19 shall be given in the manner prescribed by the commission. 20 suspension or revocation of a license or assessment of a penalty, 21 or both, by the commission or a duly authorized agent of the com-22 mission shall not prohibit the institution of a criminal prosecu-23 tion for a violation of this act. The institution of a criminal 24 prosecution for a violation of this act, or the acquittal or con-25 viction of any person for a violation of this act, shall not pre-26 vent the suspension or revocation of a license or assessment of a 27 penalty, or both, by the commission. In a hearing for the

- 1 suspension or revocation of a license issued pursuant to this 2 act, proof that the defendant licensee or an agent or employee of 3 the licensee demanded and was shown, before furnishing any alco-4 holic liquor to a person less than 21 years of age, a motor vehi-5 cle operator or chauffeur license, a registration certificate 6 issued by the federal selective service, or other bona fide docu-7 mentary evidence of majority and identity of the person, may be 8 offered as evidence in a defense to a proceeding for the suspen-9 sion or revocation of a license issued under this act. A 10 licensee who has reason to believe that a person less than 21 11 years of age has used fraudulent identification to purchase alco-12 holic liquor in violation of section 33b shall file a police 13 report concerning the violation with a local law enforcement 14 agency and shall also present the alleged fraudulent identifica-15 tion to the local law enforcement agency at the time of filing 16 the report if the identification is in the possession of the 17 licensee. The commission may promulgate rules pursuant to the 18 administrative procedures act of 1969, Act No. 306 of the Public 19 Acts of 1969, being sections 24.201 to 24.328 of the Michigan 20 Compiled Laws, regarding the utilization by licensees of equip-21 ment designed to detect altered or forged driver licenses, state 22 identification cards, and other forms of identification. (3) In addition to the hearing commissioners provided for in 24 section 5, the chairperson of the commission may designate not 25 more than 2 duly authorized agents to hear violation cases. A 26 person appointed under this subsection shall be a member in good
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27 standing of the state bar of Michigan.

- 1 (4) A duly authorized agent who has been designated by the
- 2 chairperson pursuant to subsection (3) shall have the same
- 3 authority and responsibility as does a hearing commissioner under
- 4 this act and the rules promulgated pursuant to this act, in the
- 5 hearing of violation cases.
- 6 (5) A duly authorized agent who has been designated by the
- 7 chairperson pursuant to subsection (3) shall be ineligible for
- 8 appointment to the commission for a period of 1 year after the
- 9 person ceases to serve as a duly authorized agent.

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