HOUSE BILL No. 6181

November 8, 1990, Introduced by Reps. Saunders, Kilpatrick, Joe Young, Sr., Varga, Harrison, Joe Young, Jr., Wallace, Perry Bullard, Murphy, Dolan, Leland and Gubow and referred to the Committee on Judiciary.

A bill to amend sections 34 and 44 of Act No. 232 of the Public Acts of 1953, entitled as amended

"An act to revise, consolidate, and codify the laws relating to probationers and probation officers as herein defined, to pardons, reprieves, commutations, and paroles, to the administration of penal institutions, correctional farms, and probation recovery camps, to prison labor and prison industries, and the supervision and inspection of local jails and houses of correction; to provide for the siting of correctional facilities; to create a state department of corrections, and to prescribe its powers and duties; to provide for the transfer to and vesting in said department of powers and duties vested by law in certain other state boards, commissions, and officers, and to abolish certain boards, commissions, and offices the powers and duties of which are hereby transferred; to prescribe the powers and duties of certain other state departments and agencies; to provide for the creation of a local lockup advisory board; to prescribe penalties for the violation of the provisions of this act; and to repeal all acts and parts of acts inconsistent with the provisions of this act,"

as amended by Act No. 314 of the Public Acts of 1982, being sections 791.234 and 791.244 of the Michigan Compiled Laws.

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THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Section 1. Sections 34 and 44 of Act No. 232 of the Public
- 2 Acts of 1953, as amended by Act No. 314 of the Public Acts of
- 3 1982, being sections 791.234 and 791.244 of the Michigan Compiled
- 4 Laws, are amended to read as follows:
- 5 Sec. 34. (1) A prisoner sentenced to an indeterminate sen-
- 6 tence and confined in a state prison or reformatory with a mini-
- 7 mum in terms of years shall be subject to the jurisdiction of the
- 8 parole board when the prisoner has served a period of time equal
- 9 to the minimum sentence imposed by the court for the crime of
- 10 which he or she was convicted, less good time allowances, if
- 11 applicable.
- 12 (2) If a prisoner is sentenced for consecutive terms,
- 13 whether received at the same time or at any time during the life
- 14 of the original sentence, the parole board shall have jurisdic-
- 15 tion over the prisoner for purposes of parole when the prisoner
- 16 has served the total time of the added minimum terms, less the
- 17 good time credit allowed by statute. The maximum terms of the
- 18 sentences shall be added to compute the new maximum term under
- 19 this subsection, and discharge shall be issued only after the
- 20 total of the maximum sentences has been served less good time
- 21 allowances, unless the prisoner is paroled and discharged upon
- 22 satisfactory completion of the parole.
- 23 (3) If a prisoner has 1 or more consecutive terms remaining
- 24 to serve in addition to the term he or she is serving, the parole
- 25 board may terminate the sentence the prisoner is presently

- 1 serving at any time after the minimum term of the sentence has
 2 been served.
- 3 (4) A prisoner under sentence for life or for a term of
- 4 years, other than prisoners sentenced for life for murder in the
- 5 first degree WHO ARE NOT DESCRIBED IN SUBSECTION (5) and prison-
- 6 ers sentenced for life or for a minimum term of imprisonment for
- 7 a major controlled substance offense, who has served 10 calendar
- 8 years of the sentence is subject to the jurisdiction of the
- 9 parole board and may be released on parole by the parole board,
- 10 subject to the following conditions:
- (a) One member of the parole board shall interview the pris-
- 12 oner at the conclusion of 4 calendar years of the sentence and
- 13 biennially thereafter until -such time as the prisoner is
- 14 paroled, discharged, or deceased.
- (b) A parole shall not be granted a prisoner so sentenced
- 16 until after a public hearing held in the manner prescribed for
- 17 pardons and commutations in sections 44(d) to 44(f) and 45.
- 18 Notice of the public hearing shall be given to the sentencing
- 19 judge, or the judge's successor in office, and parole shall not
- 20 be granted if the sentencing judge, or the judge's successor in
- 21 office, files written objections to the granting of the parole
- 22 within 30 days of receipt of the notice of hearing. The written
- 23 objections shall be made part of the prisoner's file.
- (c) A parole granted under this subsection shall be for a
- 25 period of not less than 4 years and subject to the usual rules
- 26 pertaining to paroles granted by the parole board. A parole
- 27 ordered under this subsection shall not become valid until the

- 1 transcript of the record is filed with the attorney general whose
- 2 certification of receipt of the transcript shall be returnable to
- 3 the office of the parole board within 5 days. Except for medical
- 4 records protected by section 2157 of THE REVISED JUDICATURE ACT
- 5 OF 1961, Act No. 236 of the Public Acts of 1961, being section
- 6 600.2157 of the Michigan Compiled Laws, the file of a prisoner
- 7 granted a parole under this subsection -shall be IS a public
- 8 record.
- 9 (d) A parole shall not be granted under this subsection in
- 10 the case of a prisoner who is otherwise prohibited by law from
- 11 parole consideration. In such cases the interview procedures in
- 12 section 44 shall be followed.
- 13 (5) A PRISONER SENTENCED FOR LIFE FOR MURDER IN THE FIRST
- 14 DEGREE IS SUBJECT TO THE PAROLE BOARD'S JURISDICTION UNDER
- 15 SUBSECTION (4) IF ALL OF THE FOLLOWING APPLY:
- 16 (A) THE PRISONER WAS CONVICTED OF FELONY MURDER BEFORE
- 17 NOVEMBER 25, 1980.
- 18 (B) THE PRISONER'S INTENTION TO KILL, INTENTION TO DO GREAT
- 19 BODILY HARM, OR WANTON AND WILLFUL DISREGARD OF THE LIKELIHOOD
- 20 THAT THE NATURAL TENDENCY OF THE PRISONER'S BEHAVIOR IS TO CAUSE
- 21 DEATH OR GREAT BODILY HARM WAS NOT PROVED IN THE TRIAL FOR FELONY
- 22 MURDER.
- 23 (6) $\frac{(5)}{}$ The time of a prisoner's release on parole $\frac{}{}$ shall
- 24 be IS discretionary with the parole board. The action of the
- 25 parole board in granting or denying a parole -shall be IS
- 26 appealable to the circuit court by leave of the court.

- 1 Sec. 44. Subject to the constitutional authority of the
- 2 governor to grant reprieves, commutations, and pardons, 1 member
- 3 of the parole board shall interview a prisoner serving a sentence
- 4 for murder in the first degree, EXCEPT FOR SUCH PRISONERS SUBJECT
- 5 TO THE PAROLE BOARD'S JURISDICTION UNDER SECTION 34(5), at the
- 6 conclusion of 4 calendar years and biennially thereafter until
- 7 such time as the prisoner is granted a reprieve, commutation,
- 8 or pardon by the governor, or is deceased. Upon receipt of any
- 9 AN application for reprieve, commutation, or pardon, the parole
- 10 board shall:
- (a) Deliver the original application to the governor and
- 12 retain a copy in its file, pending investigation and hearing.
- (b) Within 10 days after receipt of any application, forward
- 14 to the sentencing judge and to the prosecuting attorney of the
- 15 county having original jurisdiction of the case, or their succes-
- 16 sors in office, a written notice of the filing of the applica-
- 17 tion, together with copies of the application, the supporting
- 18 affidavits, and a brief summary of the case. Within 30 days
- 19 after receipt of notice of the filing of any application, the
- 20 sentencing judge and the prosecuting attorney, or their succes-
- 21 sors in office, may file information at their disposal, together
- 22 with any objections, in writing, -which THAT they may desire to
- 23 interpose. If the sentencing judge and the prosecuting attorney,
- 24 or their successors in office, do not respond within 30 days, the
- 25 parole board shall proceed on the application.
- (c) In all cases where a commutation application is based on
- 27 physical or mental incapacity, direct the office of health care

1 to evaluate the condition of the prisoner and report on that
2 condition. If the office of health care determines that the
3 applicant is physically or mentally incapacitated, the office
4 shall appoint a specialist in the appropriate field of medicine,
5 who is not employed by the department, to evaluate the condition
6 of the prisoner and to report on that condition. These reports
7 are protected by the doctor-patient privilege of confidentiality,

8 except that the reports shall be provided to the governor for

- (d) In all cases where— IF the parole board initiates or
 the applicant applies for a reprieve, commutation, or pardon, the
 parole board shall conduct a public hearing not later than 90
 days after making a decision to proceed with consideration of a
 recommendation for executive clemency. The public hearing must
 be held before a formal recommendation of executive clemency is
 made. One member of the parole board may conduct the hearing,
 and the public shall be represented by the attorney general or a
 member of the attorney general's staff.
- 19 (e) At least 5 days before a public hearing, written notice 20 of the public hearing shall be transmitted by mail to the attor-21 new general, the sentencing trial judge, and the prosecuting 22 attorney, or their successors in office.
- (f) A public hearing shall be conducted pursuant to the rules promulgated by the department. Any person having information in connection with any application for pardon, commutation, or reprieve, shall be sworn as a witness. In hearing testimony,

9 review.

- 1 the parole board shall give liberal construction to any technical
- 2 rules of evidence.
- 3 (g) If an application has been made for executive clemency,
- 4 the parole board shall make a full investigation and determina-
- 5 tion on whether or not to proceed to a public hearing within 270
- 6 days of receipt of the application. If the parole board recom-
- 7 mends executive clemency, it shall make all data in its files
- 8 available to the governor. Except for medical records protected
- 9 by the doctor-patient privilege of confidentiality, the files of
- 10 the parole board in these cases shall be matters of public
- 11 record.