SENATE BILL No. 242

March 9, 1989, Introduced by Senators EHLERS, ARTHURHULTZ, GAST, CHERRY and BINSFELD and referred to the Committee on Natural Resources and Environmental Affairs.

A bill to regulate the construction, reconstruction, repair, alteration, removal, abandonment, and operation of dams; to provide for the inspection of dams; to provide for protection of natural resources and the public trust; to provide the powers and duties of certain state agencies; to prescribe remedies and penalties; and to repeal certain acts and parts of acts.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "dam safety act".
- 3 Sec. 3. For purposes of this act, the words and phrases
- 4 defined in sections 5 to 11 have the meanings ascribed to them in
- 5 those sections.
- 6 Sec. 5. (1) "Abandonment" means an act on the part of an
- 7 owner to discontinue maintenance or operation of a dam.

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- 1 (2) "Administrative procedures act of 1969" means Act
- 2 No. 306 of the Public Acts of 1969, being sections 24.201 to
- 3 24.328 of the Michigan Compiled Laws.
- 4 (3) "Alteration" means a change in the design of an existing
- 5 dam that directly affects or may directly affect the structural
- 6 integrity of a dam.
- 7 (4) "Appurtenant works" means the structure or machinery
- 8 incident to or annexed to a dam that is built to operate and
- 9 maintain a dam, including spillways, either in a dam or separate
- 10 from the dam; low level outlet works; and water conduits such as
- 11 tunnels, pipelines, or penstocks, located either through the dam
- 12 or through the abutments of the dam.
- 13 (5) "Auxiliary spillway" means a secondary spillway which is
- 14 operational at all times and does not require stoplog removal or
- 15 gate manipulation.
- 16 (6) "Dam" means an artificial barrier, including dikes,
- 17 embankments, and appurtenant works, that impounds, diverts, or is
- 18 designed to impound or divert water, or water and any other
- 19 liquid or material in the water, and that is or will, when com-
- 20 plete, be 6 feet or more in height and that has or will have an
- 21 impounding capacity at design flood elevation of 5 surface acres
- 22 or more. Dam does not include a storage or processing tank or
- 23 standpipe constructed of steel or concrete, a roadway embankment
- 24 not designed to impound water, or a dug pond where there is no
- 25 impoundment of water or waste materials containing water at
- 26 levels above adjacent natural grade levels.

- (7) "Days" means calendar days, including Sundays and
 holidays.
- 3 (8) "Department" means the department of natural resources.
- 4 (9) "Design flood" means the design flowrate for spillway
- 5 capacity and dam height design.
- 6 (10) "Design flood elevation" means the maximum flood eleva-
- 7 tion that is considered in the design of the spillway capacity
- 8 and freeboard for a dam.
- 9 (11) "Director" means the director of the department of nat-
- 10 ural resources.
- 11 (12) "Downstream toe elevation" means the elevation of the
- 12 lowest point of intersection between the downstream slope of an
- 13 earthen embankment and the natural ground.
- 14 Sec. 7. (1) "Emergency action plan" means a plan developed
- 15 by the owner that establishes procedures for notification of the
- 16 department, public off-site authorities, and other agencies of
- 17 the emergency actions to be taken prior to and following an
- 18 impending or actual failure of a dam.
- (2) "Enlargement" means any change in or addition to an
- 20 existing dam which raises or may raise the design flood elevation
- 21 of the water impounded by the dam.
- (3) "Failed dam" means a dam not capable of impounding water
- 23 at its intended level due to a structural deficiency.
- 24 (4) "Failure" means an incident resulting in an unplanned or
- 25 uncontrolled release of water from a dam.

- (5) "Flood of record" means the greatest flow rate2 determined by the department to have occurred at a particular
- 3 location.
- 4 (6) "Freeboard" means the vertical distance between the
- 5 design flood elevation and the lowest point of the top of the
- 6 dam.
- 7 (7) "Half probable maximum flood" means the largest flood
- 8 which may reasonably occur over a watershed which is derived from
- 9 the combination of hydrologic runoff parameters and the half
- 10 probable maximum storm which produces the maximum runoff.
- 11 (8) "Half probable maximum storm" means the spatial and tem-
- 12 poral distribution of the probable maximum precipitation, divided
- 13 by 2, which produces the maximum volume of precipitation over a
- 14 watershed.
- 15 (9) "Hazard potential classification" means a reference to
- 16 the potential for loss of life, property damage, and environmen-
- 17 tal damage in the area downstream of a dam in the event of fail-
- 18 ure of the dam or appurtenant works.
- (10) "Height" means the difference in elevation measured
- 20 vertically between the natural bed of a stream or watercourse at
- 21 the downstream toe of the dam, or, if it is not across a stream
- 22 channel or watercourse, from the lowest elevation of the down-
- 23 stream toe of the dam to the design flood elevation or to the
- 24 lowest point of the top of the dam, whichever is less.
- 25 (11) "High hazard potential dam" means a dam located in an
- 26 area where a failure may cause serious damage to inhabited homes,
- 27 agricultural buildings, campgrounds, recreational facilities,

- 1 industrial or commercial buildings, public utilities, main
- 2 highways or class I carrier railroads, or where environmental
- 3 degradation would be significant, or where danger to individuals
- 4 exists with the potential for loss of life.
- Sec. 9. (1) "Impoundment" means the water held back by a 6 dam.
- 7 (2) "Local unit of government" means a city, village, town-8 ship, or county.
- 9 (3) "Low hazard potential dam" means a dam located in an 10 area where failure may cause damage limited to agriculture, unin-
- 11 habited buildings, structures, or township or county roads, where
- 12 environmental degradation would be minimal and danger to individ-
- 13 wals is slight or nonexistent.
- (4) "Maintenance" means the upkeep of a dam and its appurte15 nant works but does not include alterations or repairs.
- 16 (5) "One-hundred year flood" means a flood which has a 1%
- 17 chance of being equaled or exceeded in any given year.
- 18 (6) "Owner" means a person who owns, leases, controls, oper-
- 19 ates, maintains, manages, or proposes to construct a dam.
- 20 (7) "Person" means an individual, partnership, corporation,
- 21 association, political subdivision of the state, the department
- 22 or other instrumentality or agency of the state, or other legal
- 23 entity.
- 24 (8) "Probable maximum precipitation" means the theoretically
- 25 greatest depth of precipitation for a given duration that is
- 26 physically possible over a given size storm area at a particular
- 27 geographic location at a certain time of year.

- Sec. 11. (1) "Removal" means the physical elimination of a dam or impoundment.
- 3 (2) "Repair" means to substantially restore a dam to its
- 4 original condition and includes only such restoration as may
- 5 directly affect the structural integrity of the dam.
- (3) "Riparian owner" means a person who has riparian7 rights.
- 8 (4) "Riparian rights" means rights which accrue by operation
- 9 of law to a landowner on the banks of an inland lake or stream.
- 10 (5) "Rule" means a rule promulgated pursuant to the adminis11 trative procedures act of 1969.
- (6) "Significant hazard potential dam" means a dam located
- 13 in an area where its failure may cause damage limited to isolated
- 14 inhabited homes, agricultural buildings, structures, secondary
- 15 highways, short line railroads, or public utilities, where envi-
- 16 ronmental degradation may be significant, or where danger to
- 17 individuals exists.
- 18 (7) "Spillway" means a waterway in or about a dam designed
- 19 for the discharge of water.
- 20 (8) "Spillway capacity" means the maximum rate of discharge
- 21 which will pass through a spillway at design flood elevation.
- 22 (9) "Two-hundred year flood" means a flood which has a 0.5%
- 23 chance of being equaled or exceeded in any given year.
- 24 Sec. 13. (1) Except as otherwise provided in subsections
- 25 (2) and (3), dams and impoundments in the state are under the
- 26 jurisdiction of the department.

- 1 (2) The following are exempt from this act:
- 2 (a) Projects licensed, or projects for which an application
- 3 for licensure has been filed, under the federal power act, chap-
- 4 ter 285, 41 Stat. 1063, 16 U.S.C. 791a to 793, 796 to 797, 798 to
- 5 818, 820 to 824a, and 824b to 825r, if federal dam safety inspec-
- 6 tion provisions apply during the license period and the inspec-
- 7 tion reports are provided to the department.
- 8 (b) Projects located on boundary waters under the jurisdic-
- 9 tion and supervision of the United States army corps of
- 10 engineers.
- 11 (c) Impoundments licensed pursuant to the solid waste man-
- 12 agement act, Act No. 641 of the Public Acts of 1978, being sec-
- 13 tions 299.401 to 299.437 of the Michigan Compiled Laws, that con-
- 14 tain or are designed to contain type III wastes as defined in
- 15 rules promulgated under that act.
- 16 (3) For 3 years commencing December 28, 1988, a permit shall
- 17 not be required under this act for the repair, reconstruction, or
- 18 improvement of a dam located in Everett township, Newaygo county,
- 19 and/or a dam located in the village of Luther, Lake county, which
- 20 is 75 years old if the dam was damaged or destroyed by an act of
- 21 God in 1986. However, a person who is performing a project for
- 22 the repair, reconstruction, or improvement of a dam that is
- 23 exempt from obtaining a permit under this subsection shall submit
- 24 to the department and the joint capital outlay committee plans
- 25 and specifications for the project. These plans and specifica-
- 26 tions shall be prepared by a licensed professional engineer and
- 27 shall meet acceptable standards in the industry and must be

- 1 approved by the joint capital outlay committee in order for a dam
- 2 to be repaired, reconstructed, or improved. In reviewing for
- 3 approval plans and specifications for the project, the joint cap-
- 4 ital outlay committee may require environmental considerations to
- 5 protect water quality such as underspill devices, minimum flow
- 6 releases and removal of contaminated sediments that may be resus-
- 7 pended in the water column upon impoundment. Such contaminated
- 8 sediments shall be disposed of in accordance with state law.
- 9 Sec. 15. (1) A person shall not construct, enlarge, repair,
- 10 reconstruct, alter, remove, or abandon any dam except in a manner
- 11 provided for in this act.
- (2) This section does not apply to maintenance performed on
- 13 a dam that does not affect the structural integrity of the dam.
- 14 Sec. 17. (1) The department shall employ professional,
- 15 technical, clerical, and other assistants as are necessary to
- 16 carry out this act.
- 17 (2) A licensed professional engineer shall prepare all plans
- 18 and specifications, except for minor projects undertaken pursuant
- 19 to section 27.
- 20 Sec. 19. (1) Except as otherwise provided in this act, a
- 21 person shall not commence any of the following activities unless
- 22 that person has a valid permit issued by the department under
- 23 this act:
- 24 (a) Construction of a new dam.
- 25 (b) Enlargement of a dam or an impoundment.
- 26 (c) Repair of a dam.

- (d) Alteration of a dam.
- 2 (e) Removal of a dam.
- 3 (f) Abandonment of a dam.
- 4 (g) Reconstruction of a failed dam.
- 5 (2) A person desiring to perform any of the activities
- 6 listed in subsection (1) shall apply to the department on a form
- 7 prescribed by the department and shall provide information that
- 8 the department determines is necessary for the administration of
- 9 this act. If a project includes activities at multiple loca-
- 10 tions, 1 application may be filed for the combined activities.
- 11 (3) An application for a permit for construction of a new
- 12 dam, reconstruction of a failed dam, or enlargement of a dam
- 13 shall be accompanied by the following fees:
- (a) For a dam with a height of 6 feet or more but less than
- 15 10 feet, \$250.00.
- (b) For a dam with a height of 10 feet or more but less than
- 17 20 feet, \$500.00.
- (c) For a dam with a height of 20 feet or more, \$1,000.00.
- (4) A fee for a permit shall be deposited in the state trea-
- 20 sury to the credit of the general fund and shall be available for
- 21 appropriation to the department to be used to defray the cost of
- 22 reviewing plans and specifications and field inspections to
- 23 determine compliance with permits issued under this act.
- 24 (5) An application for a permit for the repair, alteration,
- 25 removal, or abandonment of a dam shall be accompanied by a fee of
- 26 \$25.00 which shall be deposited in the state treasury and
- 27 credited to the general fund. If a similar application fee from

- 1 the department is required under the authority of the inland
- 2 lakes and streams act of 1972, Act No. 346 of the Public Acts of
- 3 1972, being sections 281.951 to 281.965 of the Michigan Compiled
- 4 Laws, or the Goemaere-Anderson wetland protection act, Act
- 5 No. 203 of the Public Acts of 1979, being sections 281.701 to
- 6 281.722 of the Michigan Compiled Laws, the fee under this subsec-
- 7 tion is waived.
- 8 (6) The department shall waive the fees under this section
- 9 for applications from federal agencies, state agencies, local
- 10 units of government, and department sponsored projects located on
- ## public lands.
- 12 Sec. 21. (1) A person who wants to be notified of pending
- 13 applications for permits issued under this act may make a written
- 14 request to the department, accompanied by an annual fee of
- 15 \$25.00. The fee shall be deposited in the state treasury and
- 16 credited to the general fund.
- 17 (2) The department shall prepare a biweekly list of the
- 18 applications made during the previous biweekly period and shall
- 19 promptly mail copies of the list for the remainder of the calen-
- 20 dar year to the persons who have requested notice and paid the
- 21 fee under this section.
- 22 (3) The biweekly list shall state the name and address of
- 23 each applicant, the legal description of the lands included in
- 24 the applicant's project, and a summary statement of the purpose
- 25 of the project.
- 26 Sec. 23. (1) Upon receipt of an application for a permit
- 27 under this act, the department shall submit copies of the

- 1 application accompanied by a statement indicating that the
- 2 department may act upon the application without a public hearing
- 3 unless a written request is filed with the department within 20
- 4 days after the submission for review. The department shall
- 5 submit copies of the application to all of the following:
- 6 (a) The local unit of government where the project is to be7 located.
- 8 (b) The adjacent riparian owners.
- 9 (c) Any person considered appropriate by the department.
- (d) Any person who requests copies.
- (e) A watershed council, organized pursuant to the local
- 12 river management act, Act No. 253 of the Public Acts of 1964,
- 13 being sections 323.301 to 323.320 of the Michigan Compiled Laws,
- 14 of the watershed within which the project is located or to be
- 15 located.
- (2) The department may hold a public hearing upon the writ-
- 17 ten request of all of the following:
- 18 (a) An applicant.
- (b) A riparian owner.
- (c) A person or local unit of government that is entitled to
- 21 receive a copy of the application pursuant to subsection (1).
- 22 (3) A public hearing held pursuant to this section shall be
- 23 held in compliance with the open meetings act, Act No. 267 of the
- 24 Public Acts of 1976, being sections 15.261 to 15.275 of the
- 25 Michigan Compiled Laws. Public notice of the time, date, and
- 26 place of the hearing shall be given in the manner provided by
- 27 that act. Additionally, the department shall mail copies of the

- 1 public notice to the persons who have requested the biweekly list
- 2 pursuant to section 21, the person requesting the hearing, and
- 3 the persons and local units of government which are entitled to
- 4 receive a copy of the application pursuant to subsection (1).
- 5 Sec. 25. (1) The department shall grant or deny a permit
- 6 within 60 days after the submission of a complete application, or
- 7 within 120 days after the submission of a complete application if
- 8 a public hearing is held. If a permit is denied, the department
- 9 shall provide to the applicant a concise written statement of the
- 10 reasons for the denial of the permit. If it appears that a minor
- 11 modification of the application would result in the granting of
- 12 the permit, the nature of the modification shall be included in
- 13 the written statement.
- 14 (2) When immediate action is necessary to protect the struc-
- 15 tural integrity of a dam, the department may issue a permit
- 16 before the expiration of the 20-day period referred to in section
- 17 23(1). This subsection does not prohibit an owner from taking
- 18 action necessary to mitigate emergency conditions if imminent
- 19 danger of failure exists.
- 20 Sec. 27. (1) The department shall promulgate rules to
- 21 establish minor project categories for alterations and repairs
- 22 that have minimal effect on the structural integrity of a dam.
- 23 The department may act upon an application and grant a permit for
- 24 an activity or project within a minor project category after an
- 25 on-site inspection of the dam without providing public notice.
- (2) All other provisions of this act shall be applicable to
- 27 minor projects except that a final inspection by the department

- 1 or certification of the project by a licensed professional
- 2 engineer shall not be required for a project completed under a
- 3 permit granted pursuant to subsection (1).
- 4 Sec. 29. The department shall not issue a permit under this
- 5 act unless it determines, after a review of the application sub-
- 6 mitted, that the proposed activity for which a permit is
- 7 requested will not have a significant adverse effect on public
- 8 health, safety, welfare, property, or natural resources or the
- 9 public trust in those natural resources.
- 10 Sec. 31. (1) Except as otherwise provided in this section,
- II a permit issued by the department under this act shall require
- 12 that plans and specifications be approved by the department
- 13 before construction begins. The permitted activity shall be com-
- 14 pleted within a specified time not to exceed 2 years after the
- 15 date of issuance of the permit. Upon the written application of
- 16 the permittee, and for good cause shown, the department may
- 17 extend the time for completing construction. The permittee shall
- 18 notify the department at least 10 days before beginning construc-
- 19 tion and shall otherwise notify the department as the department
- 20 may require.
- 21 (2) A change in plans and specifications shall not be imple-
- 22 mented unless the department gives its prior approval.
- 23 (3) A permit is effective for the length of time specified
- 24 in the permit unless it is revoked pursuant to this act. The
- 25 department may renew a permit.
- 26 (4) A permit may specify the terms and conditions including,
- 27 but not limited to, requirements for minimum flows, fish passage,

- 1 cold water release, impoundment fluctuations, portage,
- 2 contingency plans, and conditions under which the work is to be
- 3 performed. The terms and conditions of a permit shall be effec-
- 4 tive for the life of the project. The department may consider,
- 5 in issuing a permit, any mitigating measures in conjunction with
- 6 the permitted activities.
- 7 (5) A permit to construct a new dam or reconstruct a failed
- 8 dam may require a performance bond to assure completion of the
- 9 project or to provide for complete or partial restoration of the
- 10 project site, as determined by the department in rules promul-
- 11 gated by the department.
- 12 (6) A permit to construct a new dam or reconstruct a failed
- 13 dam may require the owner to establish an escrow account or per-
- 14 formance bond that will provide sufficient funds to remove the
- 15 dam and to remove or stabilize sediments accumulated in the
- 16 impoundment after the dam has outlived the use for which it was
- 17 permitted. The department shall promulgate rules relative to the
- 18 requirements of an escrow account or performance bond as
- 19 described in this subsection. A dam regulated under Act No. 92
- 20 of the Public Acts of 1970, being sections 425.181 to 425.188 of
- 21 the Michigan Compiled Laws, is exempt from the requirements of
- 22 this subsection.
- 23 (7) A permit may be suspended, revoked, annulled, withdrawn,
- 24 recalled, canceled, or amended after a hearing for a violation of
- 25 any of its provisions, a violation of this act, a violation of a
- 26 rule promulgated under this act, or any misrepresentation
- 27 contained in the application. Hearings shall be conducted by the

- 1 department in accordance with the provisions for contested cases
- 2 in the administrative procedures act of 1969.
- 3 Sec. 33. (1) Spillway capacity shall meet the following
- 4 minimum criteria:
- 5 (a) Low hazard potential dams shall be capable of passing
- 6 the 100-year flood, or the flood of record, whichever is
- 7 greater.
- 8 (b) Significant hazard potential dams shall be capable of
- 9 passing the 200-year flood, or the flood of record, whichever is
- 10 greater.
- (c) High hazard potential dams, less than 40 feet in height,
- 12 as measured from the 200-year design flood elevation to the
- 13 lowest downstream toe elevation, shall be capable of passing the
- 14 200-year flood, or the flood of record, whichever is greater.
- (d) High hazard potential dams, 40 feet or greater in
- 16 height, as measured from the 200-year design flood elevation to
- 17 the lowest downstream toe elevation, shall be capable of passing
- 18 the half probable maximum flood. The half probable maximum flood
- 19 criterion may be reduced to not less than the 200-year flood,
- 20 with proper documentation evidencing a failure of a dam under
- 21 half probable maximum flood conditions will not cause additional
- 22 flood damage or loss of life.
- (e) Spillway design capacity shall not be less than the
- 24 flood of record.
- 25 (2) Freeboard shall be considered when determining spillway
- 26 capacity.

- 1 (3) If a dam cannot pass the design flood, an auxiliary
- 2 spillway must be provided. The owner must document, to the
- 3 satisfaction of the department, that the dam has sufficient
- 4 spillway capacity, and that proper means are available to operate
- 5 the spillway or spillways during the design flood.
- 6 Sec. 35. (1) Except for minor projects authorized pursuant
- 7 to section 27, the owner shall do both of the following:
- 8 (a) Not less than 10 days after the completion of a new,
- 9 reconstructed, enlarged, repaired, or altered dam, notify the
- 10 department of its completion.
- (b) Not less than 20 days after submitting the notice of
- 12 completion, file with the department as-built plans and a state-
- 13 ment signed by a licensed professional engineer certifying that
- 14 the project was constructed in conformance with plans and speci-
- 15 fications approved by the department.
- 16 (2) The department may inspect the project and shall provide
- 17 the owner with written notice of final approval if the project is
- 18 determined to have been completed in accordance with approved
- 19 plans, specifications, and permit conditions.
- 20 (3) If the project is determined not to be completed in
- 21 accordance with plans and specifications approved by the depart-
- 22 ment and permit conditions, the department may take enforcement
- 23 action as provided in this act.
- 24 Sec. 37. (1) An owner shall submit to the department
- 25 inspection reports that are prepared by a licensed professional
- 26 engineer which evaluate the condition of the dam. The inspection
- 27 report shall be submitted as follows:

- 1 (a) Not less than once every 3 years for high hazard
 2 potential dams.
- 3 (b) Not less than once every 4 years for significant hazard 4 potential dams.
- 5 (c) Not less than once every 5 years for low hazard poten-6 tial dams.
- 7 (2) The department shall determine the hazard potential
- 8 classification of all dams and shall establish an inspection
- 9 schedule. The inspection schedule shall require annual submis-
- 10 sion of inspection reports for approximately 1/3 of all high
- 11 hazard potential dams, 1/4 of all significant hazard potential
- 12 dams, and 1/5 of all low hazard potential dams. The department
- 13 shall notify owners in writing when inspection reports are due.
- 14 The department may order additional inspection reports following
- 15 an event or change in condition that could threaten a dam.
- (3) An inspection report required by this section shall
- 17 include, at a minimum, all of the following:
- (a) An evaluation of the dam's condition, spillway capacity,
- 19 and operational adequacy.
- (b) An evaluation of whether the dam is a danger to public
- 21 health, safety, welfare, property, or natural resources or the
- 22 public trust in those natural resources.
- 23 (c) Recommendations for maintenance, repair, and alterations
- 24 of a dam as are necessary to ensure its safety.
- 25 (4) Instead of engaging a licensed professional engineer to
- 26 prepare an inspection report, local units of government may
- 27 request the department to conduct a visual inspection of a dam

- 1 owned by that local unit of government and prepare a report on
- 2 the condition of the dam in accordance with subsection (3).
- 3 (5) If an inspection report discloses the need for a more
- 4 detailed investigation or evaluation of certain dam features for
- 5 the purpose of determining the condition of the dam and the
- 6 impact on natural resources due to its operation or failure, the
- 7 department may order the completion and submission of such a
- 8 detailed investigation or evaluation at the expense of the
- 9 owner. An investigation or evaluation required under this sub-
- 10 section shall be conducted under the supervision of a licensed
- 11 professional engineer.
- 12 (6) If an owner, other than the state or a local unit of
- 13 government, does not submit an inspection report as required by
- 14 subsection (1) or additional investigations if required by
- 15 subsection (5), the department may cause such a report to be pre-
- 16 pared and recover the costs of preparing the report in a civil
- 17 action commenced in a court of competent jurisdiction.
- 18 (7) If, based on the findings and recommendations of the
- 19 inspection report and an inspection by the department, the
- 20 department finds that a condition exists which endangers a dam,
- 21 it shall order the owner to take actions that the department con-
- 22 siders necessary to alleviate the danger and protect public
- 23 health, safety, welfare, property, or natural resources or the
- 24 public trust in those natural resources.
- 25 Sec. 39. (1) Where significant environmental damage, or
- 26 damage to persons or property occurs or is anticipated to occur
- 27 due to the operation of a dam, the department may order the dam

- 1 owner to limit dam operations for the purpose of protecting the
- 2 public health, safety, welfare, property, and natural resources
- 3 or the public trust in those natural resources. These orders may
- 4 include, but are not limited to, minimum flow releases from dams,
- 5 impoundment fluctuation restrictions, or requirements for
- 6 run-of-the-river operation. In issuing these orders, the depart-
- 7 ment shall take into account social, economic, and public trust
- 8 values.
- 9 (2) Where significant adverse environmental impacts, or
- 10 damage to persons or property, or both, occur as a result of the
- 11 operation, condition, or existence of a dam, the department may
- 12 order the removal of the dam following a determination by the
- 13 department, that, due to the continued operation, condition, or
- 14 existence of the dam, the dam is likely to continue to cause sig-
- 15 nificant adverse effects to the environment or damage to persons
- 16 or property, or both. In issuing a removal order, the department
- 17 shall take into account social, economic, and public trust
- 18 values. The department shall not issue a removal order involving
- 19 a dam subject to the regulatory authority of the Michigan public
- 20 service commission or the federal energy regulatory commission
- 21 unless that commission has concurred in writing with the order.
- (3) Prior to finalizing such an order under this section,
- 23 the department shall provide an owner an opportunity for a hear-
- 24 ing pursuant to the administrative procedures act of 1969.
- 25 Sec. 41. (1) The owner, or his or her agent, shall advise
- 26 the department and the affected off-site public authorities and
- 27 safety agencies of any sudden or unprecedented flood or unusual

- 1 or alarming circumstance or occurrence existing or anticipated
- 2 that may affect the safety of the dam within 24 hours of the
- 3 flood, circumstance, or occurrence.
- 4 (2) The owner shall notify the department as soon as possi-
- 5 ble of any necessary emergency drawdowns, repairs, breaching, or
- 6 other action being taken in response to an emergency condition.
- 7 Sec. 43. (1) The director may issue emergency orders as
- 8 provided in this section. The director may, by written notice,
- 9 order an owner to immediately repair, draw down, breach, or cease
- 10 operation of a dam where a dam is in imminent danger of failure
- II and is causing or threatening to cause harm to public health,
- 12 safety, welfare, property, or the natural resources or the public
- 13 trust in those natural resources. If an owner fails to comply
- 14 with an order, or is unavailable or unable to be contacted, then
- 15 the department may undertake immediate repair, drawdown, breach-
- 16 ing, or cessation of operation, as may be necessary to alleviate
- 17 the danger, and may recover the costs incurred from the owner in
- 18 a civil action commenced in a court of competent jurisdiction.
- 19 The director may terminate an emergency order upon a determina-
- 20 tion in writing that all necessary emergency actions have been
- 21 complied with by the owner and that an emergency no longer
- 22 exists.
- (2) When ordering emergency actions under subsection (1),
- 24 the department may specify maximum drawdown level and discharge
- 25 rates and require sediment surveys, water quality sampling, moni-
- 26 toring, or any other action determined necessary by the
- 27 department to insure adequate protection of the public health,

- 1 safety, welfare, property, or natural resources or the public
- 2 trust in those natural resources. The department may modify the
- 3 requirements of a emergency order if, during the conduct of
- 4 ordered actions, it determines that the modification is necessary
- 5 to protect the public health, safety, welfare, property, or natu-
- 6 ral resources or the public trust in those natural resources.
- 7 (3) Upon the issuance of an emergency order, the department
- 8 shall provide the owner with an opportunity for a hearing pursu-
- 9 ant to the administrative procedures act of 1969 within 15 days
- 10 of the date of its issuance. At the hearing, the department
- 11 shall determine, based on information and fact, if the emergency
- 12 order shall be continued, modified, or suspended as necessary to
- 13 protect public health, safety, welfare, property, or natural
- 14 resources or the public trust in those natural resources.
- 15 Sec. 45. The department may make, or cause to be made,
- 16 hydrologic or other investigations and studies as may be required
- 17 to facilitate its decisions regarding the structural integrity
- 18 and operation of a dam.
- 19 Sec. 47. (1) An owner shall prepare, and keep current,
- 20 emergency action plans for all high and significant hazard poten-
- 21 tial dams owned by that person.
- 22 (2) Emergency action plans shall be in a form prescribed and
- 23 approved by the department.
- 24 (3) The applicable county or local emergency management
- 25 coordinators shall review for consistency emergency action plans
- 26 with the county or local emergency operations plan prior to
- 27 submission of those plans for approval by the department.

- 1 (4) An emergency action plan shall be consistent with the
- 2 applicable provisions of the affected county or local emergency
- 3 operations plans and the Michigan emergency preparedness plan as
- 4 developed pursuant to the emergency preparedness act, Act No. 390
- 5 of the Public Acts of 1976, being sections 30.401 to 30.420 of
- 6 the Michigan Compiled Laws.
- 7 Sec. 49. (1) If the department determines that a person is
- 8 in violation of this act, a rule promulgated under this act, or a
- 9 condition set forth in a permit issued under this act, the
- 10 department may issue an order requiring the person to comply with
- 11 the conditions or to restore the site affected by the violation
- 12 as nearly as practicable to its original condition. Restoration
- 13 may include, but is not limited to, removing fill material depos-
- 14 ited, or replacement of soil, sand, or minerals.
- 15 (2) An order shall state the nature of the violation, the
- 16 required remedial action, and shall specify a time for compliance
- 17 which the department determines is reasonable, taking into
- 18 account the seriousness of the violation and the nature of any
- 19 threat to public health, safety, welfare, property, or natural
- 20 resources, or the public trust in those natural resources that
- 21 may be involved.
- 22 (3) If the department determines that a person is in viola-
- 23 tion of this act, a rule promulgated under this act, an order
- 24 issued by the director, or a permit, the department, after notice
- 25 and opportunity for hearing pursuant to the administrative proce-
- 26 dures act of 1969, may suspend, modify, or revoke a permit. The
- 27 remedies under this section and section 51 are cumulative and do

- 1 not prevent the department from imposing other penalties
- 2 available under this act, a rule promulgated under this act, or
- 3 an order of the director.
- 4 (4) If the department determines that a person is in viola-
- 5 tion of this act, a rule promulgated under this act, an order
- 6 issued by the director pursuant to this act, or a permit issued
- 7 pursuant to this act, the department may bring a civil action in
- 8 the circuit court.
- 9 Sec. 51. (1) The attorney general may commence a civil
- 10 action for appropriate relief, including injunctive relief, upon
- 11 request of the department under section 49.
- (2) Any civil action under this section may be brought in
- 13 the circuit court for the county of Ingham or for the county in
- 14 which the dam is located.
- 15 (3) In addition to any other relief granted under this sec-
- 16 tion, the court may impose a civil fine of not more than
- 17 \$10,000.00 for each day of violation of this act, a rule promul-
- 18 gated under this act, or a permit issued under this act.
- (4) A person found guilty of contempt of court for the vio-
- 20 lation of an order of the court shall be subject to a civil fine
- 21 not to exceed \$10,000.00 for each day of violation.
- 22 (5) A person who willfully or recklessly violates this act,
- 23 a rule promulgated under this act, an order issued by the direc-
- 24 tor, or a condition in a permit issued under this act that places
- 25 or may place a person in imminent danger of death or serious
- 26 bodily injury, or which may cause serious property damage or
- 27 serious damage to natural resources, or a person who has

- I knowledge of or is responsible for such a violation, is guilty of
- 2 a misdemeanor, punishable by imprisonment for not more than
- 3 1 year or a fine of not less than \$2,500.00 nor more than
- 4 \$25,000.00 for each day of violation, or both. A person who vio-
- 5 lates this section a second or subsequent time is guilty of a
- 6 felony, punishable by imprisonment for not more than 2 years or a
- 7 fine of not less than \$10,000.00 for each day of violation, or
- 8 both.
- 9 (6) In addition to the orders of compliance and penalties
- 10 provided under this act, the court may order a person who vio-
- 11 lates this act, a rule promulgated under this act, or a permit
- 12 issued under this act to restore the site affected by the viola-
- 13 tion as nearly as practicable to its original condition.
- 14 Restoration may include, but is not limited to, removing fill
- 15 material deposited or replacing soil, sand, or minerals.
- 16 (7) The department may establish, by rule, a schedule of
- 17 administrative monetary penalties for minor violations of this
- 18 act, a rule promulgated under this act, a permit issued pursuant
- 19 to this act, or an order issued by the director pursuant to this
- 20 act.
- 21 Sec. 53. (1) A person aggrieved by any action or inaction
- 22 of the department under this act or rules promulgated under this
- 23 act, may request a hearing on the matter involved. The hearing
- 24 shall be conducted by the department in accordance with the pro-
- 25 visions for contested cases in the administrative procedures act
- 26 of 1969.

- 1 (2) A determination of action or inaction by the department
- 2 following the hearing may be subject to judicial review as
- 3 provided in the administrative procedures act of 1969.
- 4 Sec. 55. The director or his or her authorized representa-
- 5 tive may enter in or upon any private or public property anytime
- 6 where the public safety may be in danger and at all reasonable
- 7 times, after having shown proper identification, for the purpose
- 8 of inspecting or investigating conditions relating to the con-
- 9 struction, operation, or safety of a dam and for the purpose of
- 10 determining compliance with the terms, conditions, and require-
- 11 ments of permits, orders, or notices of approval issued under
- 12 this act and rules promulgated under this act.
- 13 Sec. 57. The department shall promulgate rules as are nec-
- 14 essary to implement and enforce this act pursuant to the adminis-
- 15 trative procedures act of 1969.
- 16 Sec. 59. An action shall not be brought against the state
- 17 or the department or its agents or employees for the recovery of
- 18 damages caused by the partial or total failure of any dam or
- 19 through the operation of any dam upon the ground that the state
- 20 or the department or its agents or employees are liable by virtue
- 21 of the performance of duties required by this act.
- 22 Sec. 61. (1) This act shall not be construed to abrogate
- 23 requirements of the inland lakes and streams act of 1972, Act
- 24 No. 346 of the Public Acts of 1972, being sections 281.951 to
- 25 281.965 of the Michigan Compiled Laws; the Goemaere-Anderson wet-
- 26 land protection act, Act No. 203 of the Public Acts of 1979,
- 27 being sections 281.701 to 281.722 of the Michigan Compiled Laws;

- 1 the inland lake level act of 1961, Act No. 146 of the Public Acts
- 2 of 1961, being sections 281.61 to 281.86 of the Michigan Compiled
- 3 Laws; the natural river act of 1970, Act No. 231 of the Public
- 4 Acts of 1970, being sections 281.761 to 281.776 of the Michigan
- 5 Compiled Laws; the soil erosion and sedimentation control act of
- 6 1972, Act No. 347 of the Public Acts of 1972, being sections
- 7 282.101 to 282.125 of the Michigan Compiled Laws; Act No. 123 of
- 8 the Public Acts of 1929, being sections 307.1 to 307.7 of the
- 9 Michigan Compiled Laws; Act No. 245 of the Public Acts of 1929,
- 10 being sections 323.1 to 323.13 of the Michigan Compiled Laws; or
- 1! other applicable law.
- (2) This act shall not be construed to relieve an owner of
- 13 any legal duty, obligation, or liability incident to the owner-
- 14 ship or operation of a dam or impoundment.
- 15 (3) Except as provided in section 59, this act shall not be
- 16 construed to deprive an owner of any legal remedy to which he or
- 17 she may be entitled under the laws of this state.
- 18 Sec. 63. This act shall take effect January 1, 1990.
- 19 Sec. 65. Act No. 184 of the Public Acts of 1963, being sec-
- 20 tions 281.131 to 281.135 of the Michigan Compiled Laws, is
- 21 repealed.