SENATE BILL No. 285

April 6, 1989, Introduced by Senators DINGELL, DILLINGHAM and WELBORN and referred to the Committee on Human Resources and Senior Citizens.

A bill to amend sections 43 and 44 of Act No. 1 of the Public Acts of the Extra Session of 1936, entitled as amended "Michigan employment security act,"

section 43 as amended by Act No. 70 of the Public Acts of 1986 and section 44 as amended by Act No. 223 of the Public Acts of 1985, being sections 421.43 and 421.44 of the Michigan Compiled Laws.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Section 1. Sections 43 and 44 of Act No. 1 of the Public
- 2 Acts of the Extra Session of 1936, section 43 as amended by Act
- 3 No. 70 of the Public Acts of 1986 and section 44 as amended by
- 4 Act No. 223 of the Public Acts of 1985, being sections 421.43 and
- 5 421.44 of the Michigan Compiled Laws, are amended to read as

6 follows:

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- 1 Sec. 43. Except as otherwise provided in section 42(6), the
- 2 term "employment" shall not include:
- 3 (a) Before January 1, 1980, agricultural service performed
- 4 by an individual who is an alien admitted to the United States to
- 5 perform that service pursuant to sections 214(c) and
- 6 101(a)(15)(H) of the immigration and nationality act,
- 7 8 U.S.C. 1184 and 8 U.S.C. 1101.
- 8 (b) Service performed in the employ of another state or its
- 9 political subdivisions, or of an instrumentality of another state
- 10 or its political subdivisions, except as otherwise provided in
- 11 section 42(9); and service performed in the employ of the United
- 12 States government or an instrumentality of the United States
- 13 exempt under the constitution of the United States from the con-
- 14 tributions imposed by this act. However, to the extent that the
- 15 congress of the United States permits states to require instru-
- 16 mentalities of the United States to make payments into an unem-
- 17 ployment fund under a state unemployment compensation law, this
- 18 act shall apply to the instrumentalities, and to services per-
- 19 formed for the instrumentalities, in the same manner, to the same
- 20 extent, and on the same terms as to all other employers, employ-
- 21 ing units, individuals, and services. If this state is not cer-
- 22 tified for any year by the appropriate agency of the United
- 23 States under section 3304(c) of the internal revenue code, the
- 24 payments required of the instrumentalities with respect to the
- 25 year shall be refunded by the commission from the fund in the
- 26 same manner and within the same period as provided in section 16
- 27 with respect to contributions erroneously collected.

- 1 (c) Service with respect to which unemployment compensation
- 2 is payable under an unemployment compensation system established
- 3 by an act of congress. However, the commission shall enter into
- 4 agreements with the proper agencies under the act of congress,
- 5 which agreements shall become effective 10 days after publication
- 6 of the agreements in the manner provided in section 4 for regula-
- 7 tions, to provide reciprocal treatment to individuals who have,
- 8 after acquiring potential rights to benefits under this act,
- 9 acquired rights to unemployment compensation under the act of
- 10 congress, or who have, after acquiring potential rights to unem-
- 11 ployment compensation under the act of congress, acquired rights
- 12 to benefits under this act.
- (d) "Agricultural labor" which shall comprise all service
- 14 performed:
- (1) On a farm, in the employ of any person, in connection
- 16 with cultivating the soil, or in connection with raising or har-
- 17 vesting an agricultural or horticultural commodity, including the
- 18 raising, shearing, feeding, caring for, training, and management
- 19 of livestock, bees, poultry, and fur-bearing animals and
- 20 wildlife.
- 21 (2) In the employ of the owner or tenant or another operator
- 22 of a farm in connection with the operation, management, conserva-
- 23 tion, improvement, or maintenance of a farm and its tools and
- 24 equipment, or in salvaging timber or clearing land of brush and
- 25 other debris left by a hurricane, if the major part of the serv-
- 26 ice is performed on a farm.

- 1 (3) In connection with the production or harvesting of a
 2 commodity defined as an agricultural commodity in section 15(g)
 3 of the agricultural marketing act, 12 U.S.C. 1141j, or in connec4 tion with the ginning of cotton, or the operation or maintenance
 5 of ditches, canals, reservoirs, or waterways not owned or oper6 ated for profit, used exclusively for supplying and storing water
 7 for farming purposes.
- 8 (4) In the employ of the operator of a farm in handling,
 9 planting, drying, packing, packaging, processing, freezing, grad10 ing, storing, or delivering to storage or to market or to a car11 rier for transportation to market, in its unmanufactured state,
 12 an agricultural or horticultural commodity, if the operator
 13 produced more than 1/2 of the commodity with respect to which the
 14 service is performed.
- (5) In the employ of a group of operators of farms or a 16 cooperative organization of which the operators are members, in 17 the performance of service described in subparagraph (4), but 18 only if the operators produced more than 1/2 of the commodity 19 with respect to which the services are performed.
- 20 (6) On a farm operated for profit if the service is not in21 the course of the employer's trade or business.
- (7) Subparagraphs (4) and (5) shall not apply with respect to service performed in connection with commercial canning or commercial freezing or in connection with an agricultural or horticultural commodity after its delivery to a terminal market for distribution for consumption.

- 1 As used in this subdivision, the term "farm" includes stock,
- 2 dairy, poultry, fruit, fur-bearing animals, truck farms,
- 3 plantations, ranches, nurseries, ranges, and greenhouses, or
- 4 other similar structures used primarily for the raising of agri-
- 5 cultural or horticultural commodities.
- 6 Agricultural labor performed after December 31, 1977 shall
- 7 not be excluded from the term employment when the labor is per-
- 8 formed for an employer as defined in section 41(5).
- 9 (e) Domestic service in a private home, local college club,
- 10 or local chapter of a college fraternity or sorority not operated
- 11 for profit.
- 12 Domestic service performed after December 31, 1977 shall not
- 13 be excluded from the term employment when performed for an
- 14 employer as defined in section 41(6).
- (f) Service as an officer or member of a crew of an American
- 16 vessel performed on or in connection with the vessel, except a
- 17 vessel of less than 200 horsepower, if the operating office from
- 18 which the operations of the vessel operating on navigable waters
- 19 within or without the United States are ordinarily and regularly
- 20 supervised, managed, directed and controlled, is without this
- 21 state; and service performed by an individual in or as an officer
- 22 or member of the crew of a vessel while it is engaged in the
- 23 catching, taking, or harvesting of any kind of fish including
- 24 service performed by an individual as an ordinary incident to
- 25 such an activity, except service performed on or in connection
- 26 with a vessel of more than 10 net tons determined in the manner

- 1 provided for determining the register tonnage of merchant vessels
 2 under the laws of the United States.
- 3 (g) Service performed by an individual in the employ of the 4 individual's son, daughter, or spouse, and service performed by a 5 child under the age of 18 in the employ of the child's parent.
- 6 (h) Service performed by real estate salespersons, sales
 7 representatives of investment companies, and agents or solicitors
 8 of insurance companies who are compensated principally or wholly
 9 on a commission basis.
- (i) Service performed within this state by an individual who is not a citizen of the United States or service performed within this state for an employer other than an American employer as defined in section 42(12)(d), if the service is incidental to the individual's service in a foreign country in which the base of operation is maintained or from which the service is directed or controlled.
- (j) Service covered by an arrangement between the commission 18 and the agency charged with the administration of another state 19 or federal unemployment compensation law pursuant to which all 20 service performed by an individual for an employing unit during 21 the period covered by the employing unit's duly approved 22 election. Service described in this subdivision is considered to 23 be performed entirely within the agency's state or under federal 24 law.
- 26 in the employ of an organization exempt from income tax under
 27 section 501(a) of the internal revenue code other than an

- 1 organization described in section 401(a) of the internal revenue
- 2 code, or under section 521 of the internal revenue code, if the
- 3 remuneration earned is less than \$50.00.
- 4 (1) Service performed in the employ of a school, college, or
- 5 university, if the service is performed:
- 6 (i) By a person who is primarily a student at the school,
- 7 college, or university. For the purpose of this subdivision a
- 8 person is considered to be "primarily a student" if the individ-
- 9 ual is enrolled in an institution, is pursuing a course of study
- 10 for academic credit and while thus enrolled normally works 30
- 11 hours or less per week for the institution.
- (ii) By a spouse of a student, if given written notice at
- 13 the start of the service that the employment is under a program
- 14 to provide financial assistance to the student, and that the
- 15 employment will not be covered by a program of unemployment
- 16 compensation.
- (m) Service performed by an individual less than 22 years of
- 18 age who is enrolled, at a nonprofit or public educational insti-
- 19 tution which normally maintains a regular faculty and curriculum
- 20 and normally has a regularly organized body of students in
- 21 attendance at the place where its educational activities are car-
- 22 ried on, as a student in a full-time program, taken for credit at
- 23 the institution, which combines academic instruction with work
- 24 experience, if the service is an integral part of the program,
- 25 and the institution has certified that fact to the employer.
- 26 This subdivision shall not apply to service performed in a

- 1 program established for or on behalf of an employer or group of
 2 employers.
- 3 (n) Service performed in the employ of a hospital, if the4 service is performed by a patient of the hospital, as defined in5 section 53(1).
- 6 (o) For the purposes of section 42(8), (9), and (10), the 7 term "employment" does not apply to service performed in any of 8 the following situations:
- 9 (1) In the employ of (i) a church or convention or associa10 tion of churches; or (ii) an organization which is operated pri11 marily for religious purposes and which is operated, supervised,
 12 controlled, or principally supported by a church or convention or
 13 association of churches.
- (2) By a duly ordained, commissioned, or licensed minister
 15 of a church in the exercise of the ministry or by a member of a
 16 religious order in the exercise of duties required by the order.
- (3) Before January 1, 1978, in the employ of a school which is not an institution of higher education and which service is 19 also excluded from the term "employment" as defined in 20 section 3306(c)(8) of the internal revenue code. After 21 December 31, 1977, in the employ of a governmental entity as 22 defined in section 50a, if the service is performed by an indi-
- 24 (i) As an elected official.

23 vidual in any of the following capacities:

25 (ii) As a member of a legislative body, or as a member of
26 the judiciary.

- 1 (iii) As a military employee of the state national guard or 2 air national guard.
- 3 (iv) As an employee serving on a temporary basis in case of 4 fire, storm, snow, earthquake, flood, or similar emergency.
- 5 (ν) In a position which, under or pursuant to the laws of
- 6 this state, is designated as (i) a major nontenured policymaking
- 7 or advisory position, or (ii) a policymaking or advisory posi-
- 8 tion, the performance of the duties of which ordinarily does not
- 9 require more than 8 hours per week.
- (4) By an individual receiving rehabilitation or remunera
 11 tive work in a facility conducted for the purpose of carrying out

 12 a program of: (i) rehabilitation for individuals whose earning

 13 capacity is impaired by age, physical or mental deficiency, or

 14 injury; or (ii) providing remunerative work for individuals who

 15 because of their impaired physical or mental capacity cannot be
- 17 (5) As part of an unemployment work-relief or work-training
 18 program assisted or financed in whole or in part by a federal
 19 agency or an agency of a state or political subdivision of a
 20 state by an individual receiving the work relief or work
 21 training.
- 22 (6) By an inmate of a custodial or penal institution.

16 readily absorbed in the competitive labor market.

- 23 (7) By an individual hired by a state department or recipi24 ent governmental entity through a summer youth employment program
 25 established pursuant to the Michigan youth corps act, or an indi-
- 26 vidual hired by a state department through a summer youth

- 1 employment program administered by the department of natural
- 2 resources or the department of transportation.
- 3 (p) Service performed by an individual under the age of 18
- 4 in the delivery or distribution of newspapers or shopping news,
- 5 not including delivery or distribution to a point for subsequent
- 6 delivery or distribution.
- 7 (q) Service performed for an employing unit other than a
- 8 governmental entity or nonprofit organization and which is any of
- 9 the following:
- 10 (1) Service performed by an individual while the individual
- 11 was a minor student regularly attending either a public or a pri-
- 12 vate school below the college level and the individual's employ-
- 13 ment during the week was: (i) less than the scheduled hours the
- 14 individual would have worked in the department or establishment
- 15 in which the employment occurred if the individual were not a
- 16 student; or (ii) within the customary vacation days or vacation
- 17 periods of the school following which the individual actually
- 18 returns to school; or (iii) with an employer as a formal and
- 19 accredited part of the regular curriculum of the individual's
- 20 school.
- (2) Service performed by a college student of any age, but
- 22 only when the student's employment is a formal and accredited
- 23 part of the regular curriculum of the school.
- 24 (3) Service performed by an individual as a member of a band
- 25 or orchestra, but only when the service does not represent the
- 26 principal occupation of the individual.

- (r) Service performed by a home improvement and remodeling
- 2 salesperson providing that salesperson meets the criteria
- 3 established in section 3508 of the internal revenue code and if
- 4 any provision of this subsection prevents the state from qualify-
- 5 ing for any federal interest relief provisions provided under
- 6 section 1202 of the social security act, 42 U.S.C. 1322, or pre-
- 7 vents employers in this state from qualifying for the limitation
- 8 on the reduction of federal unemployment tax act credits as pro-
- 9 vided under section 3302(f) of the federal unemployment tax act,
- 10 26 U.S.C. 3302(f), such provision shall be invalid to the extent
- 11 necessary to maintain qualification for such interest relief pro-
- 12 visions and federal unemployment tax credits.
- 13 (S) SERVICE PERFORMED BY A PRISONER WHO RESIDES IN A COMMU-
- 14 NITY CORRECTION CENTER, RESIDENT HOME, HALFWAY HOUSE, OR OTHER
- 15 SIMILAR FACILITY THAT HOUSES AN INMATE POPULATION UNDER THE
- 16 JURISDICTION OF THE DEPARTMENT OF CORRECTIONS.
- 17 Sec. 44. (1) "Remuneration" means all compensation paid for
- 18 personal services, including commissions and bonuses, and except
- 19 for agricultural and domestic services, the cash value of all
- 20 compensation payable in a medium other than cash. Any remunera-
- 21 tion payable to an individual which has not been actually
- 22 received by that individual within 21 days after the end of the
- 23 pay period in which the remuneration was earned, shall, for the
- 24 purposes of subsections (2) to (5), be considered to have been
- 25 paid on the twenty-first day after the end of that pay period.
- 26 The reasonable cash value of compensation payable in a medium
- 27 other than cash, shall be estimated and determined in accordance

- 1 with rules promulgated by the commission. Beginning January 1,
- 2 1986, "Remuneration" shall include tips actually reported to an
- 3 employer under section 6053(a) of the internal revenue code, 26
- 4 U.S.C. 6053(a), by an employee who receives tip income.
- 5 Remuneration shall not include money paid an individual by a unit
- 6 of government for services rendered as a member of the national
- 7 quard of this state, or for similar services to any state or the
- 8 United States.
- 9 (2) "Wages", subject to subsections (3) to (5), means remu-
- 10 neration paid by employers for employment and, beginning January
- 11 1, 1986, includes tips actually reported to an employer under
- 12 section 6053(a) of the internal revenue code, 26 U.S.C. 6053(a),
- 13 by an employee who receives tip income. Notwithstanding the pre-
- 14 ceding sentence, for the period January 1, 1986 through December
- 15 31, 1986 for purposes of sections 50 and 51, wages shall include
- 16 tips only to the extent that they are taken in account by the
- 17 employer in determining the employee's compensation under the
- 18 state minimum wage law or, where the employer adds a certain per-
- 19 cent to the customer's bill as a tip for disbursement to the
- 20 employees, the dollar amount of the percentage so added. If any
- 21 provision of this subsection prevents the state from qualifying
- 22 for any federal interest relief provisions provided under section
- 23 1202 of the social security act, 42 U.S.C. 1322, or prevents
- 24 employers in this state from qualifying for the limitation on the
- 25 reduction of federal unemployment tax act credits as provided
- 26 under section 3302(f) of the federal unemployment tax act, 26
- 27 U.S.C. 3302(f), such provision shall be invalid to the extent

- 1 necessary to maintain qualification for such interest relief
 2 provisions and federal unemployment tax credits.
- 3 (3) For the purpose of determining the amount of contribu-
- 4 tions due from an employer under this act, wages shall be limited
- 5 by the taxable wage limit applicable under subsection (4). For
- 6 this purpose wages shall exclude all remuneration paid within a
- 7 calendar year to an individual by an employing unit after the
- 8 individual was paid within that year by that employing unit remu-
- 9 neration equal to the taxable wage limit on which unemployment
- 10 taxes were paid or were payable in this and any other states. If
- 11 an employing unit, hereinafter referred to as successor, during
- 12 any calendar year becomes a transferee in a transfer of business
- 13 as defined in section 22 of another, hereinafter referred to as a
- 14 predecessor, and immediately after the transfer employs in his or
- 15 her trade or business an individual who immediately before the
- 16 transfer was employed in the trade or business of the predeces-
- 17 sor, then for the purpose of determining whether the successor
- 18 has paid remuneration with respect to employment equal to the
- 19 taxable wage limit to that individual during the calendar year,
- 20 any remuneration with respect to employment paid to that individ-
- 21 ual by the predecessor during the calendar year and before the
- 22 transfer shall be considered as having been paid by the
- 23 successor.
- 24 (4) The taxable wage limit for each calendar year shall be
- 25 \$8,000.00 in the 1983 calendar year, \$8,500.00 in the 1984 calen-
- 26 dar year, \$9,000.00 in the 1985 calendar year, \$9,500.00 in the
- 27 1986 calendar year, and \$9,500.00 for calendar years after 1986,

- 1 or the maximum amount of remuneration paid within a calendar year
- 2 by an employer subject to the federal unemployment tax act, 26
- 3 U.S.C. 3301 to 3311, to an individual with respect to employment
- 4 as defined in that act which is subject to tax under that act
- 5 during that year for each calendar year, whichever is greater.
- 6 (5) For the purposes of this act, the term "wages" shall not 7 include:
- 8 (a) The amount of a payment, including an amount paid by an
- 9 employer for insurance or annuities or into a fund, to provide
- 10 for such a payment, made to, or on behalf of, an employee or any
- 11 of the employee's dependents under a plan or system established
- 12 by an employer which makes provision for the employer's employees
- 13 generally, or for the employer's employees generally and their
- 14 dependents, or for a class or classes of the employer's employ-
- 15 ees, or for a class or classes of the employer's employees and
- 16 their dependents, on account of retirement, sickness or accident
- 17 disability, medical or hospitalization expenses in connection
- 18 with sickness or accident disability, or death.
- (b) A payment made to an employee, including an amount paid
- 20 by an employer for insurance or annuities, or into a fund, to
- 21 provide for such a payment, on account of retirement.
- (c) A payment on account of sickness or accident disability,
- 23 or medical or hospitalization expenses in connection with sick-
- 24 ness or accident disability, made by an employer to, or on behalf
- 25 of, an employee after the expiration of 6 calendar months follow-
- 26 ing the last calendar month in which the employee worked for the
- 27 employer.

- 1 (d) A payment made to, or on behalf of, an employee or the
 2 employee's beneficiary from or to a trust described in section
 3 401(a) of the internal revenue code which is exempt from tax
 4 under section 501(a) of the internal revenue code at the time of
 5 the payment, unless the payment is made to an employee of the
 6 trust as remuneration for services rendered as an employee and
 7 not as a beneficiary of the trust, or under or to an annuity plan
 8 which, at the time of the payment, is a plan described in section
 9 403(a) of the internal revenue code, or under or to a bond pur10 chase plan which at the time of the payment, is a qualified bond
 11 purchase plan described in section 405(a) of the internal revenue
 12 code.
- (e) The payment by an employer, without deduction from the 14 remuneration of the employee, of the tax imposed upon an employee 15 under section 3101 of the internal revenue code.
- (f) Remuneration paid in any medium other than cash to an remployee for service not in the course of the employer's trade or business.
- (g) A payment, other than vacation or sick pay, made to an 20 employee after the month in which the employee attains the age of 21 65, if the employee did not work for the employer in the period 22 for which the payment is made.
- (h) Remuneration paid to or on behalf of an employee as 24 moving expenses if, and to the extent that, at the time of pay-25 ment of the remuneration it is reasonable to believe that a cor-26 responding deduction is allowable under section 217 of the 27 internal revenue code.

- 1 (I) REMUNERATION PAID BY AN EMPLOYER TO AN EMPLOYEE WHO IS A
- 2 PRISONER RESIDING IN A COMMUNITY CORRECTION CENTER, RESIDENT
- 3 HOME, HALFWAY HOUSE, OR OTHER SIMILAR FACILITY THAT HOUSES AN
- 4 INMATE POPULATION UNDER THE JURISDICTION OF THE DEPARTMENT OF
- 5 CORRECTIONS.
- 6 (6) The amendments made to this section by Act No. 155 of
- 7 the Public Acts of 1977 -shall- apply to -all- remuneration paid
- 8 after December 31, 1977.
- 9 (7) The amendments made in subsection (1) by the amendatory
- 10 act which added this subsection shall first ACT NO. 277 OF THE
- 11 PUBLIC ACTS OF 1977 apply to remuneration paid after December 31,
- 12 1977.