SENATE BILL No. 427

May 4, 1989, Introduced by Senators VAUGHN and SEDERBURG and referred to the Committee on Education and Mental Health.

A bill to establish a scholarship grant program for certain resident students enrolled in certain institutions of higher education in this state; to establish and prescribe conditions and funding for certain grants to institutions of higher education to provide certain services; to create an advisory committee; to prescribe the powers and duties of certain state officers, agencies, and departments; and to make an appropriation.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "Michigan special scholarship and education partnership act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Authority" means the Michigan higher education assist-
- 5 ance authority created by Act No. 77 of the Public Acts of 1960,
- 6 being sections 390.951 to 390.961 of the Michigan Compiled Laws.

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- 1 (b) "Community college" means a community college or a
- 2 junior college established under section 7 of article VIII of the
- 3 state constitution of 1963.
- 4 (c) "Educational costs" means the actual amount charged by
- 5 an institution of higher education for tuition, mandatory fees,
- 6 and room and board, and an allowance for transportation, books,
- 7 and supplies. If a scholarship recipient does not incur room or
- 8 board charges at the institution, educational costs include an
- 9 allowance for room and board.
- 10 (d) "Grant recipient" means an institution of higher educa-
- 11 tion that has received an award of a Michigan education partner-
- 12 ship grant under this act.
- (e) "Institution of higher education" means a
- 14 degree-granting community college, junior college, college, or
- 15 university in this state that is approved by the state board of
- 16 education.
- 17 (f) "Pell grant" means a grant awarded under section 411 of
- 18 subpart 1 of part A of title IV of the higher education act of
- 19 1965, Public Law 89-329, 20 U.S.C. 1070a.
- 20 (g) "Scholarship recipient" means an individual who has
- 21 received an award of a Michigan special scholarship under this
- 22 act.
- 23 Sec. 3. Michigan special scholarships are established to
- 24 encourage students to pursue a postsecondary education by ena-
- 25 bling eligible students to meet the costs of attending an eligi-
- 26 ble institution of higher education. The Michigan special
- 27 scholarship program shall be administered by the authority. The

- 1 authority shall make the first awards under the program in the
- 2 1991-1992 academic year.
- 3 Sec. 4. The authority shall make Michigan special scholar-
- 4 ship funds available to institutions of higher education for a
- 5 fiscal year in an amount proportionate to the institution's
- 6 receipt of Pell grant funds for the most recent year statistics
- 7 are available. An institution of higher education that receives
- 8 funds under this act shall use those funds only for awards to
- 9 eligible students, and not for administration of the program.
- Sec. 5. (1) A student is eligible to participate in the
- 11 Michigan special scholarship program under this act if the stu-
- 12 dent meets all of the following requirements:
- (a) Has applied for financial aid and has submitted all
- 14 information the authority and the institution of higher education
- 15 require from the student or, where applicable, the student's
- 16 parent or spouse, on forms prescribed by the authority.
- 17 (b) Has graduated from a high school located within the
- 18 state, will graduate at the end of the academic year in which the
- 19 application is submitted from a high school located within the
- 20 state, or has passed a graduate equivalency examination approved
- 21 by the state board of education.
- (c) Has not attained the age of 22 as of June 30 before the
- 23 academic year for which the initial financial aid application is
- 24 made.
- 25 (d) Is or will be an undergraduate student receiving finan-
- 26 cial aid for the first time.

- 1 (e) Is enrolled or will enroll in at least a half-time
- 2 undergraduate program of study approved by the authority at an
- 3 eligible institution of higher education no later than 24 months
- 4 after the date that the applicant graduated from high school or
- 5 passed a graduate equivalency examination approved by the state
- 6 board of education. The authority may grant an exemption from
- 7 this requirement to an applicant who is temporarily unable to use
- 8 a scholarship awarded due to illness, military service, or
- 9 another cause approved by the authority.
- 10 (f) Is not incarcerated in a county jail or state correc-
- 11 tional institution.
- 12 (g) Has resided in this state continuously for the 12 months
- 13 immediately preceding the date of application and is not consid-
- 14 ered a resident of another state.
- (h) Is a United States citizen or permanent resident.
- (i) Has complied with this act and the rules promulgated
- 17 under this act by the authority relating to Michigan special
- 18 scholarships.
- 19 (j) Is certified by the financial aid officer at the eligi-
- 20 ble institution of higher education as needing the scholarship in
- 21 order to meet educational costs.
- 22 (k) Is not in default on a loan guaranteed by the
- 23 authority.
- 24 (2) To remain eligible for a Michigan special scholarship
- 25 under this act, a scholarship recipient shall maintain satisfac-
- 26 tory academic progress, as defined by the institution of higher
- 27 education in which the scholarship recipient is enrolled.

- 1 (3) A scholarship recipient is not eligible for a Michigan
- 2 special scholarship for more than 10 semesters of undergraduate
- 3 education, or its equivalent in trimesters or quarters, or the
- 4 equivalent as determined by the authority for part-time
- 5 students.
- 6 (4) A scholarship shall not be awarded under this act to a
- 7 student who is enrolled in a program of study leading to a degree
- 8 in theology, divinity, or religious education.
- 9 Sec. 6. A student who receives a state competitive scholar-
- 10 ship award under Act No. 208 of the Public Acts of 1964, being
- 11 sections 390.971 to 390.981 of the Michigan Compiled Laws,
- 12 another scholarship, work-study funds, or grant awards may be
- 13 eligible for a Michigan special scholarship under this act if the
- 14 total amount of the student's scholarships and grants is less
- 15 than the student's educational costs. The Michigan special
- 16 scholarship, in combination with the other student financial aid,
- 17 shall not exceed the amount of the scholarship recipient's finan-
- 18 cial need as determined by uniform criteria of need established
- 19 under section 7(1).
- Sec. 7. (1) Subject to subsection (3), an institution of
- 21 higher education shall determine the amount of a Michigan special
- 22 scholarship to be awarded each academic year by using a needs
- 23 analysis standard to be established by the authority based upon
- 24 the standards for determining financial need used for awarding a
- 25 Pell grant and the definition of educational costs under this
- 26 act.

- 1 (2) The amount of each Michigan special scholarship shall
- 2 not exceed the amount of remaining financial need for the full
- 3 academic year as reported by the institution of higher education
- 4 in which the student is enrolled. The institution shall give
- 5 priority to students with the greatest financial need.
- 6 (3) The authority shall each year establish a maximum amount
- 7 for a Michigan special scholarship award, based on the amount of
- 8 the appropriation for the Michigan special scholarship program
- 9 for that year and the number of students that are anticipated to
- 10 participate in the program for that year.
- 11 (4) The institution of higher education shall make prorated
- 12 payments of the scholarship award at the beginning of each semes-
- 13 ter, trimester, or quarter to the scholarship recipient or as a
- 14 credit to the scholarship recipient's account.
- Sec. 8. The authority shall determine the amount of an
- 16 allowance for transportation, books, and supplies, or the amount
- 17 of an allowance for room and board, if applicable, to be used in
- 18 calculating a scholarship recipient's educational costs.
- 19 Sec. 9. The Michigan education partnership grant program is
- 20 created to assist in providing support services to students
- 21 enrolled in public and nonpublic schools who are identified as
- 22 having a high risk of failing to complete high school. The state
- 23 board of education shall award grants on a competitive basis to
- 24 institutions of higher education, or to a consortium of institu-
- 25 tions of higher education, to provide the support services in
- 26 cooperation with school districts and nonprofit community-based
- 27 organizations. In an area of the state where no institution or

- 1 consortium can provide appropriate support services to students,
- 2 the state board of education may award a grant to a nonprofit
- 3 community-based organization to provide the support services in
- 4 cooperation with school districts.
- 5 Sec. 10. Support services to be provided by Michigan educa-
- 6 tion partnership grant funds may include skills assessment,
- 7 tutoring, academic and personal counseling, family counseling and
- 8 home visits, mentoring programs, and staff development activities
- 9 for personnel with direct responsibility for students.
- 10 Sec. 11. To qualify for a Michigan education partnership
- 11 grant under this act, a proposed program shall contain all of the
- 12 following program elements:
- 13 (a) Identify students who are at risk of failing to complete
- 14 high school, as measured by the following factors:
- 15 (i) Academic performance.
- 16 (ii) Attendance.
- 17 (iii) Discipline problems.
- 18 (iv) Other factors affecting school performance, including,
- 19 but not limited to, teenage pregnancy or parenting, residence in
- 20 a homeless shelter or temporary living arrangement, substance
- 21 abuse, child abuse or neglect, or limited English proficiency.
- (b) Encourage and facilitate involvement in support programs
- 23 by parents, community volunteers, and current or former Michigan
- 24 special scholarship recipients as peer or mentor counselors.
- 25 (c) Provide continuity of support services throughout a
- 26 student's progression through high school.

- 1 Sec. 12. (1) In awarding a Michigan education partnership
- 2 grant under this act, the state board of education shall give
- 3 priority to proposed programs that demonstrate all of the
- 4 following:
- 5 (a) That the proposed program will provide services to
- 6 school districts identified by the state board of education as
- 7 needing assistance in the annual report required in section 17.
- 8 (b) That the proposed program will provide services to
- 9 schools with students at risk of failing to complete high
- 10 school.
- 11 (c) That the proposed program will replicate programs of
- 12 demonstrated effectiveness, including models that provide for
- 13 small group involvement with low student-staff ratios.
- 14 (d) That there is a high level of commitment by the appli-
- 15 cant to programs in fields relevant to counseling and mentoring,
- 16 including, but not limited to, education, social work, psycholo-
- 17 gy, and sociology, and extensive involvement of faculty members
- 18 and graduate or professional students from degree programs in
- 19 those fields.
- 20 (e) That there is evidence that there will be cooperation
- 21 with school districts and nonprofit community-based organizations
- 22 to provide support services and ensure continuity of the services
- 23 until a student graduates from high school or passes a graduate
- 24 equivalency examination.
- 25 (g) That the proposed program will encourage students to
- 26 pursue a postsecondary education and will assist students in

- 1 applying for admission and financial aid at institutions of
- 2 higher education and in preparing to enter college.
- 3 (2) The superintendent of public instruction shall identify
- 4 model programs with proven effectiveness as described in
- 5 subsection (1)(c) and shall make information on those model pro-
- 6 grams available to the grant applicants.
- 7 Sec. 13. Allowable costs for a grant recipient include, but
- 8 are not limited to, all of the following:
- 9 (a) Salaries of program personnel, including, but not
- 10 limited to, graduate student stipends.
- 11 (b) Transportation costs for students and program
- 12 personnel.
- 13 (c) Instructional materials.
- 14 (d) Reimbursement to school districts for release time
- 15 granted to employees while participating in the planning and
- 16 development of activities funded by a grant made under this act.
- 17 (e) Training of program personnel.
- 18 (f) Costs related directly to program activities, including
- 19 summer and weekend activities.
- 20 (g) Administrative costs directly attributable to the
- 21 program.
- Sec. 14. (1) Subject to the specific appropriations pro-
- 23 vided in subsection (2), the amount that shall be appropriated
- 24 for funding Michigan education partnership grants shall be equal
- 25 to \$750.00 multiplied by 4% of the base year enrollment of chil-
- 26 dren in public and nonpublic schools in this state in grades 7
- 27 through 12, as computed by the department of education.

- 1 (2) The following amounts are appropriated for funding
- 2 Michigan education partnership grants:
- 3 (a) For the 1990-1991 school year, 25% of the amount com-
- 4 puted under subsection (1).
- 5 (b) For the 1991-1992 school year, 50% of the amount com-
- 6 puted under subsection (1).
- 7 (c) For the 1992-1993 school year, 75% of the amount com-
- 8 puted under subsection (1).
- 9 (d) For the 1993-1994 school year and after, the amount com-
- 10 puted under subsection (1).
- 11 Sec. 15. A Michigan education partnership grant awarded
- 12 under this act shall not exceed the amount of \$300,000.00 for any
- 13 grant year, except that a grant recipient may receive an addi-
- 14 tional amount of not more than \$1,250.00 per student for each
- 15 student in excess of 240 who is provided with services by the
- 16 grant recipient during the grant year.
- 17 Sec. 16. Grant recipients shall provide students at public
- 18 and nonpublic schools with the opportunity to receive services in
- 19 an equitable manner consistent with the number and need of the
- 20 students in each school. Services provided to nonpublic school
- 21 students shall be provided at a site other than a nonpublic
- 22 school.
- 23 Sec. 17. The state board of education shall prepare an
- 24 annual report evaluating the Michigan education partnership grant
- 25 programs funded under this act and making appropriate recommenda-
- 26 tions concerning existing programs and desirable additional
- 27 programs. The report shall be submitted to the governor, the

- 1 senate majority leader, and the speaker of the house of
- 2 representatives on October 1 of each year. The first report
- 3 shall be submitted October 1, 1991.
- 4 Sec. 18. (1) The Michigan special scholarship and education
- 5 partnership advisory committee is created to advise the state
- 6 board of education on the administration of the programs created
- 7 in this act. The advisory committee shall consist of the follow-
- 8 ing 11 persons appointed by the governor, including, but not
- 9 limited to, all of the following:
- 10 (a) Two members recommended by the senate majority leader.
- 11 (b) Two members recommended by the speaker of the house of
- 12 representatives.
- 13 (c) Two representatives from eligible institutions of higher
- 14 education.
- 15 (d) Two representatives from the secondary schools of this
- 16 state.
- 17 (e) A representative from business and industry.
- 18 (f) A representative from labor.
- 19 (g) A representative from nonprofit or voluntary
- 20 organizations.
- 21 (2) In addition to the 11 members of the advisory committee
- 22 appointed under subsection (1), the superintendent of public
- 23 instruction or his or her designee shall serve as an ex officio
- 24 member without the right to vote.
- 25 (3) The governor shall designate 1 member of the advisory
- 26 committee to serve as chairperson.

- 1 (4) The superintendent of public instruction shall make
- 2 personnel available to act as staff for the advisory committee.
- 3 (5) The members of the advisory committee shall not receive
- 4 compensation for their services, but shall be entitled to reim-
- 5 bursement for their actual and necessary expenses incurred in the
- 6 performance of their duties.
- 7 (6) No later than April 1, 1990, the advisory committee
- 8 shall prepare a plan to identify counseling and support services
- 9 designed to encourage students to attend college that are avail-
- 10 able from institutions of higher education, high schools, govern-
- 11 ment agencies, business and industry, labor, nonprofit organi-
- 12 zations, and volunteers and to propose ways in which these coun-
- 13 seling and support services can be coordinated to promote conti-
- 14 nuity of counseling and support. The advisory committee shall
- 15 also make recommendations on implementation of the plan and shall
- 16 annually prepare a report to the governor, the senate majority
- 17 leader, and the speaker of the house of representatives on the
- 18 degree to which the plan has been successfully implemented.
- 19 Sec. 19. The authority shall promulgate rules to carry out
- 20 the purposes of this act relating to Michigan special
- 21 scholarships. The state board of education shall promulgate
- 22 rules to carry out the purposes of this act relating to Michigan
- 23 education partnership grants. The rules shall be promulgated
- 24 under the administrative procedures act of 1969, Act No. 306 of
- 25 the Public Acts of 1969, being sections 24.201 to 24.328 of the
- 26 Michigan Compiled Laws.