# **SENATE BILL No. 1202**

# May 13, 2004, Introduced by Senators HARDIMAN, JELINEK, KUIPERS, McMANUS, BROWN and ALLEN and referred to the Committee on Commerce and Labor.

A bill to provide for the establishment of a historical neighborhood tax increment finance authority; to prescribe the powers and duties of the authority; to correct and prevent deterioration in neighborhoods and certain other areas; to authorize the acquisition and disposal of interests in real and personal property; to authorize the creation and implementation of development plans and development areas; to promote residential and economic growth; to create a board; to prescribe the powers and duties of the board; to authorize the issuance of bonds and other evidences of indebtedness; to authorize the use of tax increment financing; to prescribe powers and duties of certain state officials; to provide for rule promulgation; and to provide for enforcement of the act.

# THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 1. This act shall be known and may be cited as the

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1 "historical neighborhood tax increment finance authority act".

2 Sec. 2. As used in this act:

(a) "Advance" means a transfer of funds made by a 3 4 municipality to an authority or to another person on behalf of the authority in anticipation of repayment by the authority. 5 Evidence of the intent to repay an advance may include, but is 6 not limited to, an executed agreement to repay, provisions 7 contained in a tax increment financing plan approved prior to the 8 advance, or a resolution of the authority or the municipality. 9 (b) "Assessed value" means the taxable value as determined 10 11 under section 27a of the general property tax act, 1893 PA 206,

**12** MCL 211.27a.

13 (c) "Authority" means a historical neighborhood tax increment14 finance authority created under this act.

15 (d) "Board" means the governing body of an authority.

(e) "Captured assessed value" means the amount in any 1 year by which the current assessed value of the development area, including the assessed value of property for which specific local taxes are paid in lieu of property taxes as determined in section 3(d), exceeds the initial assessed value. The state tax commission shall prescribe the method for calculating captured assessed value.

23 (f) "Chief executive officer" means the mayor or city manager24 of a city [or the supervisor of a township].

(g) "Development area" means that area described in section 5
to which a development plan is applicable that is located inside
a historic district.

(h) "Development plan" means that information and those
 requirements for a development area set forth in section 22.

3 (i) "Development program" means the implementation of the4 development plan.

5 (j) "Fiscal year" means the fiscal year of the authority.
6 (k) "Governing body" or "governing body of a municipality"
7 means the elected body of a municipality having legislative
8 powers.

9 (l) "Historic district" means that term as defined in section
10 1a of the local historic districts act, 1970 PA 169, MCL
11 399.201a.

12 (m) "Housing" means privately owned housing or publicly owned13 housing, individual or multifamily.

14 (n) "Initial assessed value" means the assessed value of all the taxable property within the boundaries of the development 15 area at the time the ordinance establishing the tax increment 16 financing plan is approved, as shown by the most recent 17 assessment roll of the municipality at the time the resolution is 18 adopted. Property exempt from taxation at the time of the 19 20 determination of the initial assessed value shall be included as zero. For the purpose of determining initial assessed value, 21 property for which a specific local tax is paid in lieu of a 22 property tax shall not be considered to be property that is 23 exempt from taxation. The initial assessed value of property for 24 which a specific local tax was paid in lieu of a property tax 25 shall be determined as provided in section 3(d). 26

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(o) "Land use plan" means a plan prepared under section 1 of

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1 the city and village zoning act, 1921 PA 207, MCL 125.581.

2 (p) "Municipality" means a city [or township] in which a historic district

3 is located.

4 (q) "Residential district" means an area of a municipality5 zoned and used principally for residential housing.

6 Sec. 3. As used in this act:

7 (a) "Operations" means office maintenance, including salaries
8 and expenses of employees, office supplies, consultation fees,
9 design costs, and other expenses incurred in the daily management
10 of the authority and planning of its activities.

11 (b) "Parcel" means an identifiable unit of land that is12 treated as separate for valuation or zoning purposes.

(c) "Public facility" means housing, a street, plaza, 13 pedestrian mall, and any improvements to a street, plaza, or 14 pedestrian mall including street furniture and beautification, 15 park, parking facility, recreational facility, right of way, 16 structure, waterway, bridge, lake, pond, canal, utility line or 17 pipe, or building, including access routes designed and dedicated 18 19 to use by the public generally, or used by a public agency. Public facility includes an improvement to a facility used by the 20 public or a public facility as those terms are defined in section 21 1 of 1966 PA 1, MCL 125.1351, if the improvement complies with 22 the barrier free design requirements of the state construction 23 24 code promulgated under the Stille-DeRossett-Hale single state construction code act, 1972 PA 230, MCL 125.1501 to 125.1531. 25 26 (d) "Specific local tax" means a tax levied under 1974 PA 198, MCL 207.551 to 207.572, the commercial redevelopment act, 27

1 1978 PA 255, MCL 207.651 to 207.668, the technology park development act, 1984 PA 385, MCL 207.701 to 207.718, or 1953 PA 2 189, MCL 211.181 to 211.182. The initial assessed value or 3 current assessed value of property subject to a specific local 4 5 tax shall be the quotient of the specific local tax paid divided by the ad valorem millage rate. The state tax commission shall 6 prescribe the method for calculating the initial assessed value 7 and current assessed value of property for which a specific local 8 tax was paid in lieu of a property tax. 9

10 (e) "State fiscal year" means the annual period commencing11 October 1 of each year.

(f) "Tax increment revenues" means the amount of ad valorem property taxes and specific local taxes attributable to the application of the levy of all taxing jurisdictions upon the captured assessed value of real and personal property in the development area. Tax increment revenues do not include any of the following:

18 (i) Taxes under the state education tax act, 1993 PA 331, MCL19 211.901 to 211.906.

(ii) Taxes levied by local or intermediate school districts.
(iii) Ad valorem property taxes attributable either to a
portion of the captured assessed value shared with taxing
jurisdictions within the jurisdictional area of the authority or
to a portion of value of property that may be excluded from
captured assessed value or specific local taxes attributable to
the ad valorem property taxes.

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(iv) Ad valorem property taxes excluded by the tax increment

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financing plan of the authority from the determination of the
 amount of tax increment revenues to be transmitted to the
 authority or specific local taxes attributable to the ad valorem
 property taxes.

5 (v) Ad valorem property taxes exempted from capture under
6 section 19(5) or specific local taxes attributable to the ad
7 valorem property taxes.

8 (vi) Ad valorem property taxes specifically levied for the 9 payment of principal and interest of obligations approved by the 10 electors or obligations pledging the unlimited taxing power of 11 the local governmental unit or specific taxes attributable to 12 those ad valorem property taxes.

Sec. 4. (1) Except as otherwise provided in this subsection, a municipality may establish multiple authorities inside a historic district. A parcel of property shall not be included in more than 1 authority created under this act.

17 (2) An authority is a public body corporate that may sue and
18 be sued in any court of this state. An authority possesses all
19 the powers necessary to carry out its purpose. The enumeration
20 of a power in this act shall not be construed as a limitation
21 upon the general powers of an authority.

Sec. 5. (1) If the governing body of a municipality determines that it is necessary for the best interests of the public to halt property value deterioration and increase property tax valuation where possible in a residential district, to eliminate the causes of that deterioration, to promote residential growth and to promote economic growth, the governing

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body may, by resolution, declare its intention to create and
 provide for the operation of an authority within the boundaries
 of a historic district.

4 (2) In the resolution of intent, the governing body shall set 5 a date for a public hearing on the adoption of a proposed ordinance creating the authority and designating the boundaries 6 of the development area. Notice of the public hearing shall be 7 published twice in a newspaper of general circulation in the 8 municipality, not less than 20 or more than 40 days before the 9 10 date of the hearing. Not less than 20 days before the hearing, the governing body proposing to create the authority shall also 11 12 mail notice of the hearing to the property taxpayers of record in the proposed development area and to the governing body of each 13 taxing jurisdiction levying taxes that would be subject to 14 capture if the authority is established and a tax increment 15 financing plan is approved. Failure of a property taxpayer to 16 receive the notice does not invalidate these proceedings. Notice 17 of the hearing shall be posted in at least 20 conspicuous and 18 public places in the proposed development area not less than 20 19 20 days before the hearing. The notice shall state the date, time, and place of the hearing and shall describe the boundaries of the 21 proposed development area. A citizen, taxpayer, or property 22 owner of the municipality or an official from a taxing 23 jurisdiction with millage that would be subject to capture has 24 the right to be heard in regard to the establishment of the 25 authority and the boundaries of the proposed development area. 26 27 The governing body of the municipality shall not incorporate land

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into the development area not included in the description
 contained in the notice of public hearing, but it may eliminate
 described lands from the development area in the final
 determination of the boundaries.

5 (3) Not less than 60 days after the public hearing, if the governing body of the municipality intends to proceed with the 6 establishment of the authority it shall adopt, by majority vote 7 of its members, an ordinance establishing the authority and 8 designating the boundaries of the development area within which 9 10 the authority shall exercise its powers. The adoption of the ordinance is subject to any applicable statutory or charter 11 12 provisions in respect to the approval or disapproval by the chief executive or other officer of the municipality and the adoption 13 of an ordinance over his or her veto. This ordinance shall be 14 filed with the secretary of state promptly after its adoption and 15 shall be published at least once in a newspaper of general 16 circulation in the municipality. 17

18 (4) The governing body of the municipality may alter or amend
19 the boundaries of the development area to include or exclude
20 lands from the development area in the same manner as adopting
21 the ordinance creating the authority.

Sec. 6. If a development area is part of an area annexed to or consolidated with another municipality, the authority managing that development area shall become an authority of the annexing or consolidated municipality. Obligations of that authority incurred under a development or tax increment plan, agreements related to a development or tax increment plan, and bonds issued

under this act shall remain in effect following the annexation or
 consolidation.

3 Sec. 7. (1) An authority shall be under the supervision and control of a board consisting of the chief executive officer of 4 5 the municipality or his or her designee and not less than 5 or more than 9 members as determined by the governing body of the 6 municipality. Members shall be appointed by the chief executive 7 officer of the municipality, subject to approval by the governing 8 body of the municipality. Not less than a majority of the 9 members shall be persons having an ownership or business interest 10 in property located in the development area. At least 1 of the 11 12 members shall be a resident of the development area or of an area 13 within 1/2 mile of any part of the development area. Of the members first appointed, an equal number of the members, as near 14 as is practicable, shall be appointed for 1 year, 2 years, 3 15 years, and 4 years. A member shall hold office until the 16 member's successor is appointed. After the initial appointment, 17 each member shall serve for a term of 4 years. An appointment to 18 fill a vacancy shall be made by the chief executive officer of 19 20 the municipality for the unexpired term only. Members of the board shall serve without compensation, but shall be reimbursed 21 for actual and necessary expenses. The chairperson of the board 22 shall be elected by the board. 23

24 (2) Before assuming the duties of office, a member shall25 qualify by taking and subscribing to the constitutional oath of26 office.

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(3) The proceedings and rules of the board are subject to the

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open meetings act, 1976 PA 267, MCL 15.261 to 15.275. The board
 shall adopt rules governing its procedure and the holding of
 regular meetings, subject to the approval of the governing body.
 Special meetings may be held if called in the manner provided in
 the rules of the board.

6 (4) After having been given notice and an opportunity to be
7 heard, a member of the board may be removed for cause by the
8 governing body.

9 (5) All expense items of the authority shall be publicized
10 monthly and the financial records shall always be open to the
11 public.

12 (6) A writing prepared, owned, used, in the possession of, or
13 retained by the board in the performance of an official function
14 is subject to the freedom of information act, 1976 PA 442, MCL
15 15.231 to 15.246.

Sec. 8. (1) The board may employ and fix the compensation 16 of a director, subject to the approval of the governing body of 17 the municipality. The director shall serve at the pleasure of 18 the board. A member of the board is not eliqible to hold the 19 20 position of director. Before beginning his or her duties, the director shall take and subscribe to the constitutional oath, and 21 furnish bond, by posting a bond in the sum determined in the 22 ordinance establishing the authority payable to the authority for 23 use and benefit of the authority, approved by the board, and 24 filed with the municipal clerk. The premium on the bond shall be 25 considered an operating expense of the authority, payable from 26 funds available to the authority for expenses of operation. The 27

1 director shall be the chief executive officer of the authority. Subject to the approval of the board, the director shall 2 supervise and be responsible for the preparation of plans and the 3 performance of the functions of the authority in the manner 4 5 authorized by this act. The director shall attend the meetings of the board and shall provide to the board and to the governing 6 body of the municipality a regular report covering the activities 7 and financial condition of the authority. If the director is 8 absent or disabled, the board may designate a qualified person as 9 acting director to perform the duties of the office. Before 10 beginning his or her duties, the acting director shall take and 11 12 subscribe to the oath, and furnish bond, as required of the The director shall furnish the board with information 13 director. or reports governing the operation of the authority as the board 14 15 requires.

16 (2) The board may employ and fix the compensation of a 17 treasurer, who shall keep the financial records of the authority 18 and who, together with the director, shall approve all vouchers 19 for the expenditure of funds of the authority. The treasurer 20 shall perform all duties delegated to him or her by the board and 21 shall furnish bond in an amount prescribed by the board.

(3) The board may employ and fix the compensation of a secretary, who shall maintain custody of the official seal and of records, books, documents, or other papers not required to be maintained by the treasurer. The secretary shall attend meetings of the board and keep a record of its proceedings and shall perform other duties delegated by the board.

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(4) The board may retain legal counsel to advise the board in
 the proper performance of its duties. The legal counsel shall
 represent the authority in actions brought by or against the
 authority.

5 (5) The board may employ other personnel considered necessary6 by the board.

Sec. 9. The employees of an authority shall be eligible to
8 participate in municipal retirement and insurance programs of the
9 municipality as if they were civil service employees except that
10 the employees of an authority are not civil service employees.

**11** Sec. 10. The board may do any of the following:

12 (a) Prepare an analysis of economic changes taking place in13 the development area.

14 (b) Study and analyze the impact of metropolitan growth upon15 the development area.

(c) Plan and propose the construction, renovation, repair, remodeling, rehabilitation, restoration, preservation, or reconstruction of a public facility, an existing building, or a multiple-family dwelling unit which may be necessary or appropriate to the execution of a plan which, in the opinion of the board, aids in the residential growth and economic growth of the development area.

(d) Plan, propose, and implement an improvement to a public
facility within the development area to comply with the barrier
free design requirements of the state construction code
promulgated under the Stille-DeRossett-Hale single state
construction code act, 1972 PA 230, MCL 125.1501 to 125.1531.

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(e) Develop long-range plans, in cooperation with the [historic district commission for the historic district and the] agency
 that is chiefly responsible for planning in the municipality,
 designed to halt the deterioration of property values in the
 development area and to promote the residential growth and
 economic growth of the development area, and take steps as may be
 necessary to persuade property owners to implement the plans to
 the fullest extent possible.

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8 (f) Implement any plan of development, including housing for
9 low-income individuals, in the development area necessary to
10 achieve the purposes of this act in accordance with the powers of
11 the authority granted by this act.

12 (g) Make and enter into contracts necessary or incidental to13 the exercise of its powers and the performance of its duties.

(h) Acquire by purchase or otherwise, on terms and conditions and in a manner the authority considers proper or own, convey, or otherwise dispose of, or lease as lessor or lessee, land and other property, real or personal, or rights or interests in the property, that the authority determines is reasonably necessary to achieve the purposes of this act, and to grant or acquire licenses, easements, and options.

(i) Improve land and construct, reconstruct, rehabilitate, restore and preserve, equip, clear, improve, maintain, repair, and operate any public facility, building, including multiple-family dwellings, and any necessary or desirable appurtenances to those buildings, within the development area for the use, in whole or in part, of any public or private person or corporation, or a combination thereof.

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(j) Fix, charge, and collect fees, rents, and charges for the
 use of any facility, building, or property under its control or
 any part of the facility, building, or property, and pledge the
 fees, rents, and charges for the payment of revenue bonds issued
 by the authority.

6 (k) Lease, in whole or in part, any facility, building, or7 property under its control.

8 (l) Accept grants and donations of property, labor, or other9 things of value from a public or private source.

10 (m) Acquire and construct public facilities.

Sec. 11. The authority is an instrumentality of a politicalsubdivision for purposes of 1972 PA 227, MCL 213.321 to 213.332.

13 Sec. 12. A municipality may acquire private property under 1911 PA 149, MCL 213.21 to 213.25, or the uniform condemnation 14 procedures act, 1980 PA 87, MCL 213.51 to 213.75, for the 15 purposes of transfer to the authority, and may transfer the 16 property to the authority for use in an approved development, on 17 terms and conditions it considers appropriate, and the taking, 18 transfer, and use shall be considered necessary for public 19 20 purposes and for the benefit of the public.

21 Sec. 13. (1) The activities of the authority shall be22 financed from 1 or more of the following sources:

23 (a) Donations to the authority for the performance of its24 functions.

(b) Money borrowed and to be repaid as authorized by sections26 15 and 16.

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(c) Revenues from any property, building, or facility owned,

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leased, licensed, or operated by the authority or under its
 control, subject to the limitations imposed upon the authority by
 trusts or other agreements.

4 (d) Proceeds of a tax increment financing plan established5 under sections 17 to 19.

6 (e) Proceeds from a special assessment district created as7 provided by law.

8 (f) Money obtained from other sources approved by the
9 governing body of the municipality or otherwise authorized by law
10 for use by the authority or the municipality to finance a
11 development program.

12 (2) Money received by the authority and not covered under 13 subsection (1) shall immediately be deposited to the credit of 14 the authority, subject to disbursement under this act. Except as 15 provided in this act, the municipality shall not obligate itself, 16 and shall not be obligated, to pay any sums from public funds, 17 other than money received by the municipality under this section, 18 for or on account of the activities of the authority.

19 Sec. 14. The municipality may at the request of the 20 authority borrow money and issue its notes under the revised 21 municipal finance act, 2001 PA 34, MCL 141.2101 to 141.2821, in 22 anticipation of collection of the ad valorem tax authorized in 23 this section.

Sec. 15. The authority may borrow money and issue its negotiable revenue bonds under the revenue bond act of 1933, 1933 PA 94, MCL 141.101 to 141.140. Revenue bonds issued by the authority are not a debt of the municipality unless the

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municipality by majority vote of the members of its governing
 body pledges its full faith and credit to support the authority's
 revenue bonds. Revenue bonds issued by the authority are never a
 debt of the state.

Sec. 16. (1) The authority may with approval of the local
governing body borrow money and issue its revenue bonds or notes
to finance all or part of the costs of acquiring or constructing
property in connection with either of the following:

9 (a) The implementation of a development plan in the10 development area.

11 (b) The refund, or refund in advance, of bonds or notes12 issued under this section.

13 (2) Any of the following may be financed by the issuance of14 revenue bonds or notes:

(a) The cost of purchasing, acquiring, constructing,
improving, enlarging, extending, or repairing property in
connection with the implementation of a development plan in the
development area.

19 (b) Any engineering, architectural, legal, accounting, or20 financial expenses.

21 (c) The costs necessary or incidental to the borrowing of22 money.

23 (d) Interest on the bonds or notes during the period of24 construction.

25 (e) A reserve for payment of principal and interest on the26 bonds or notes.

27 (f) A reserve for operation and maintenance until sufficient

1 revenues have developed.

2 (3) The authority may secure the bonds and notes by mortgage,
3 assignment, or pledge of the property and any money, revenues, or
4 income received in connection with the property.

5 (4) A pledge made by the authority is valid and binding from the time the pledge is made. The money or property pledged by 6 the authority immediately is subject to the lien of the pledge 7 without a physical delivery, filing, or further act. 8 The lien of a pledge is valid and binding against parties having claims of 9 any kind in tort, contract, or otherwise, against the authority, 10 whether or not the parties have notice of the lien. Neither the 11 12 resolution, the trust agreement, nor any other instrument by which a pledge is created must be filed or recorded to be 13 enforceable. 14

15 (5) Bonds or notes issued under this section are exempt from 16 all taxation in this state except inheritance and transfer taxes, 17 and the interest on the bonds or notes is exempt from all 18 taxation in this state, notwithstanding that the interest may be 19 subject to federal income tax.

20 (6) The municipality is not liable on bonds or notes of the 21 authority issued under this section, and the bonds or notes are 22 not a debt of the municipality. The bonds or notes shall contain 23 on their face a statement to that effect.

(7) The bonds and notes of the authority may be invested in
by all public officers, state agencies and political
subdivisions, insurance companies, banks, savings and loan
associations, investment companies, and fiduciaries and trustees,

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and may be deposited with and received by all public officers and
 the agencies and political subdivisions of this state for any
 purpose for which the deposit of bonds is authorized.

4 Sec. 17. (1) If the authority determines that it is 5 necessary for the achievement of the purposes of this act, the authority shall prepare and submit a tax increment financing plan 6 to the governing body of the municipality. The plan shall 7 include a development plan as provided in section 19, a detailed 8 explanation of the tax increment procedure, the maximum amount of 9 bonded indebtedness to be incurred, and the duration of the 10 program, and shall be in compliance with section 18. 11 The plan 12 shall contain a statement of the estimated impact of tax 13 increment financing on the assessed values of all taxing jurisdictions in which the development area is located. The plan 14 may provide for the use of part or all of the captured assessed 15 value, but the portion intended to be used by the authority shall 16 be clearly stated in the tax increment financing plan. 17 The authority or municipality may exclude from captured assessed 18 value growth in property value resulting solely from inflation. 19 20 The plan shall set forth the method for excluding growth in property value resulting solely from inflation. 21

(2) Approval of the tax increment financing plan shall comply
with the notice, hearing, and disclosure provisions of section
24 21. If the development plan is part of the tax increment
25 financing plan, only 1 hearing and approval procedure is required
26 for the 2 plans together.

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(3) Before the public hearing on the tax increment financing

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1 plan, the governing body shall provide a reasonable opportunity to the taxing jurisdictions levying taxes subject to capture to 2 3 meet with the governing body. The authority shall fully inform the taxing jurisdictions of the fiscal and economic implications 4 5 of the proposed development area. The taxing jurisdictions may present their recommendations at the public hearing on the tax 6 increment financing plan. The authority may enter into 7 agreements with the taxing jurisdictions and the governing body 8 of the municipality in which the development area is located to 9 share a portion of the captured assessed value of the development 10 11 area.

12 (4) A tax increment financing plan may be modified if the 13 modification is approved by the governing body upon notice and 14 after public hearings and agreements as are required for approval 15 of the original plan.

16 (5) Not more than 60 days after the public hearing, the 17 governing body in a taxing jurisdiction levying ad valorem 18 property taxes that would otherwise be subject to capture may 19 exempt its taxes from capture by adopting a resolution to that 20 effect and filing a copy with the clerk of the municipality

21 proposing to create the authority. [In the event that the governing body levies a separate mileage for public library purposes, at the request of the public library board, that separate mileage shall be exempt from the capture.] The resolution shall take

22 effect when filed with the clerk and remains effective until a 23 copy of a resolution rescinding that resolution is filed with 24 that clerk.

25 Sec. 18. (1) The municipal and county treasurers shall26 transmit tax increment revenues to the authority.

27 (2) The authority shall expend the tax increment revenues

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1 received for the development program only under the terms of the tax increment financing plan. Unused funds shall revert 2 proportionately to the respective taxing bodies. Tax increment 3 revenues shall not be used to circumvent existing property tax 4 5 limitations. The governing body of the municipality may abolish the tax increment financing plan if it finds that the purposes 6 for which it was established are accomplished. However, the tax 7 increment financing plan shall not be abolished until the 8 principal of, and interest on, bonds issued under section 19 have 9 10 been paid or funds sufficient to make the payment have been 11 segregated.

12 (3) Annually the authority shall submit to the governing body 13 of the municipality and the state tax commission a report on the 14 status of the tax increment financing account. The report shall 15 include the following:

16 (a) The amount and source of revenue in the account.

17 (b) The amount in any bond reserve account.

18 (c) The amount and purpose of expenditures from the account.
19 (d) The amount of principal and interest on any outstanding
20 bonded indebtedness.

(e) The initial assessed value of the project area.
(f) The captured assessed value retained by the authority.
(g) The tax increment revenues received.
(h) The number of public facilities developed.
(i) The amount of public housing created or improved.
(j) The number of jobs created as a result of the
implementation of the tax increment financing plan.

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(k) Any additional information the governing body considers
 necessary.

3 Sec. 19. (1) The municipality may by resolution of its governing body and subject to voter approval authorize, issue, 4 5 and sell general obligation bonds subject to the limitations set forth in this subsection to finance the development program of 6 the tax increment financing plan and shall pledge its full faith 7 and credit for the payment of the bonds. The municipality may 8 pledge as additional security for the bonds any money received by 9 the authority or the municipality under section 13. The bonds 10 are subject to the revised municipal finance act, 2001 PA 34, 11 12 MCL 141.2101 to 141.2821. Before the municipality may authorize the borrowing, the authority shall submit an estimate of the 13 anticipated tax increment revenues and other revenue available 14 under section 13 to be available for payment of principal and 15 interest on the bonds, to the governing body of the 16 municipality. This estimate shall be approved by the governing 17 18 body of the municipality by resolution adopted by majority vote of the members of the governing body in the resolution 19 20 authorizing the bonds. If the governing body of the municipality adopts the resolution authorizing the bonds, the estimate of the 21 anticipated tax increment revenues and other revenue available 22 under section 13 to be available for payment of principal and 23 interest on the bonds shall be conclusive for purposes of this 24 The bonds issued under this subsection shall be 25 section. considered a single series for the purposes of the revised 26 municipal finance act, 2001 PA 34, MCL 141.2101 to 141.2821. 27

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1 (2) By resolution of its governing body, the authority may authorize, issue, and sell tax increment bonds subject to the 2 limitations set forth in this subsection to finance the 3 development program of the tax increment financing plan. 4 The tax 5 increment bonds issued by the authority under this subsection shall pledge solely the tax increment revenues of a development 6 area in which the project is located or a development area from 7 which tax increment revenues may be used for this project, or 8 both. In addition or in the alternative, the bonds issued by the 9 authority under this subsection may be secured by any other 10 revenues identified in section 13 as sources of financing for 11 12 activities of the authority that the authority shall specifically pledge in the resolution. However, the full faith and credit of 13 the municipality shall not be pledged to secure bonds issued 14 under this subsection. The bond issue may include a sum 15 sufficient to pay interest on the tax increment bonds until full 16 development of tax increment revenues from the project and also a 17 sum to provide a reasonable reserve for payment of principal and 18 19 interest on the bonds. The resolution authorizing the bonds shall create a lien on the tax increment revenues and other 20 revenues pledged by the resolution that shall be a statutory lien 21 and shall be a first lien subject only to liens previously 22 created. The resolution may provide the terms upon which 23 additional bonds may be issued of equal standing and parity of 24 lien as to the tax increment revenues and other revenues pledged 25 under the resolution. Bonds issued under this subsection that 26 27 pledge revenue received under section 14 for repayment of the

bonds are subject to the revised municipal finance act, 2001
 PA 34, MCL 141.2101 to 141.2821.

3 Sec. 20. (1) If a board decides to finance a project in a
4 development area by the use of revenue bonds as authorized in
5 section 15 or tax increment financing as authorized in sections
6 17, 18, and 19, it shall prepare a development plan.

7 (2) The development plan shall contain all of the following:
8 (a) The designation of boundaries of the development area in
9 relation to highways, streets, streams, or otherwise.

10 (b) The location and extent of existing streets and other 11 public facilities within the development area, designating the 12 location, character, and extent of the categories of public and 13 private land uses then existing and proposed for the development 14 area, including residential, recreational, commercial, 15 industrial, educational, and other uses, and including a legal 16 description of the development area.

17 (c) A description of existing improvements in the development
18 area to be demolished, repaired, or altered, a description of any
19 repairs and alterations, and an estimate of the time required for
20 completion.

(d) The location, extent, character, and estimated cost of the improvements including rehabilitation contemplated for the development area and an estimate of the time required for completion.

25 (e) A statement of the construction or stages of construction26 planned, and the estimated time of completion of each stage.

27 (f) A description of any parts of the development area to be

1 left as open space and the use contemplated for the space.

2 (g) A description of any portions of the development area
3 that the authority desires to sell, donate, exchange, or lease to
4 or from the municipality and the proposed terms.

5 (h) A description of desired zoning changes and changes in
6 streets, street levels, intersections, or utilities.

7 (i) An estimate of the cost of the development, a statement
8 of the proposed method of financing the development, and the
9 ability of the authority to arrange the financing.

(j) Designation of the person or persons, natural or corporate, to whom all or a portion of the development is to be leased, sold, or conveyed in any manner and for whose benefit the project is being undertaken if that information is available to the authority.

(k) The procedures for bidding for the leasing, purchasing, or conveying in any manner of all or a portion of the development upon its completion, if there is no express or implied agreement between the authority and persons, natural or corporate, that all or a portion of the development will be leased, sold, or conveyed in any manner to those persons.

(1) Estimates of the number of persons residing in the development area and the number of families and individuals to be displaced. If occupied residences are designated for acquisition and clearance by the authority, a development plan shall include a survey of the families and individuals to be displaced, including their income and racial composition, a statistical description of the housing supply in the community, including the

1 number of private and public units in existence or under 2 construction, the condition of those units in existence, the 3 number of owner-occupied and renter-occupied units, the annual 4 rate of turnover of the various types of housing and the range of 5 rents and sale prices, an estimate of the total demand for 6 housing in the community, and the estimated capacity of private 7 and public housing available to displaced families and 8 individuals.

9 (m) A plan for establishing priority for the relocation of
10 persons displaced by the development in any residential housing
11 in the development area.

(n) Provision for the costs of relocating persons displaced by the development and financial assistance and reimbursement of expenses, including litigation expenses and expenses incident to the transfer of title, in accordance with the standards and provisions of the uniform relocation assistance and real property acquisition policies act of 1970, Public Law 91-646, 84 Stat. 1894.

19 (o) A plan for compliance with 1972 PA 227, MCL 213.321 to20 213.332.

(p) The requirement that amendments to an approved
development plan or tax increment plan must be submitted by the
authority to the governing body for approval or rejection.

24 (q) Other material that the authority, local public agency,25 or governing body considers pertinent.

26 Sec. 21. (1) The governing body, before adoption of an27 ordinance approving a development plan or tax increment financing

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1 plan, shall hold a public hearing on the development plan. 2 Notice of the time and place of the hearing shall be given by publication twice in a newspaper of general circulation 3 designated by the municipality, the first of which shall be not 4 5 less than 20 days before the date set for the hearing. Notice of the hearing shall be posted in at least 20 conspicuous and public 6 places in the development area not less than 20 days before the 7 hearing. Notice shall also be mailed to all property taxpayers 8 of record in the development area and to the governing body of 9 each taxing jurisdiction levying taxes that would be subject to 10 capture if the tax increment financing plan is approved not less 11 12 than 20 days before the hearing.

13 (2) Notice of the time and place of hearing on a development14 plan shall contain all of the following:

15 (a) A description of the proposed development area in16 relation to highways, streets, streams, or otherwise.

17 (b) A statement that maps, plats, and a description of the 18 development plan, including the method of relocating families and 19 individuals who may be displaced from the area, are available for 20 public inspection at a place designated in the notice.

(c) A statement that all aspects of the development plan willbe open for discussion at the public hearing.

23 (d) Other information that the governing body considers24 appropriate.

25 (3) At the time set for the hearing, the governing body shall
26 provide an opportunity for interested persons to speak and shall
27 receive and consider communications in writing. The hearing

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shall provide the fullest opportunity for expression of opinion,
 for argument on the merits, and for consideration of documentary
 evidence pertinent to the development plan. The governing body
 shall make and preserve a record of the public hearing, including
 all data presented at the hearing.

6 Sec. 22. The governing body after a public hearing on the development plan or the tax increment financing plan, or both, 7 with notice given under section 21, shall determine whether the 8 development plan or tax increment financing plan constitutes a 9 public purpose. If it determines that the development plan or 10 tax increment financing plan constitutes a public purpose, it 11 12 shall by ordinance approve or reject the plan, or approve it with modification, based on the following considerations: 13

14 (a) The findings and recommendations of a development area15 citizens council, if a development area citizens council was16 formed.

17 (b) The plan meets the requirements under section 20(2).
18 (c) The proposed method of financing the development is
19 feasible and the authority has the ability to arrange the
20 financing.

21 (d) The development is reasonable and necessary to carry out22 the purposes of this act.

(e) The land included within the development area to be
acquired is reasonably necessary to carry out the purposes of the
plan and of this act in an efficient and economically
satisfactory manner.

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(f) The development plan is in reasonable accord with the

1 land use plan of the municipality.

2 (g) Public services, such as fire and police protection and
3 utilities, are or will be adequate to service the project area.

4 (h) Changes in zoning, streets, street levels, intersections,
5 and utilities are reasonably necessary for the project and for
6 the municipality.

7 Sec. 23. A person to be relocated under this act shall be
8 given not less than 90 days' written notice to vacate unless
9 modified by court order issued for good cause and after a
10 hearing.

Sec. 24. (1) The director of the authority shall submit a 11 12 budget to the board for the operation of the authority for each fiscal year before the beginning of the fiscal year. The budget 13 shall be prepared in the manner and contain the information 14 required of municipal departments. After review by the board, 15 the budget shall be submitted to the governing body. 16 The governing body must approve the budget before the board may adopt 17 the budget. Unless authorized by the governing body or this act, 18 funds of the municipality shall not be included in the budget of 19 20 the authority.

(2) The governing body of the municipality may assess a
reasonable pro rata share of the funds for the cost of handling
and auditing the funds against the funds of the authority, other
than those committed, which shall be paid annually by the board
pursuant to an appropriate item in its budget.

26 Sec. 25. An authority that has completed the purposes for27 which it was organized shall be dissolved by ordinance of the

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governing body. The property and assets of the authority
 remaining after the satisfaction of the obligations of the
 authority belong to the municipality.

4 Sec. 26. (1) The state tax commission may institute5 proceedings to compel enforcement of this act.

6 (2) The state tax commission may promulgate rules necessary
7 for the administration of this act under the administrative
8 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328.