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SENATE BILL No. 189

February 4, 2009, Introduced by Senator THOMAS and referred to the Committee on Banking and Financial Institutions.

A bill to require disclosure of certain information in connection with refund anticipation loans; to prescribe certain duties and obligations of the parties to a refund anticipation loan; and to prescribe penalties.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. (1) This act shall be known and may be cited as the
 "refund anticipation loan act".
- 3 Sec. 3. As used in this act:
 - (a) "Annual percentage rate" means the rate as computed under the federal truth in lending act, 15 USC 1601 to 1667f.
 - (b) "Facilitator" means a person that individually or in conjunction or cooperation with another person processes, receives, or accepts for delivery an application for a refund anticipation

- 1 loan or a check in payment of refund anticipation loan proceeds or
- 2 in any other manner materially facilitates the making of a refund
- 3 anticipation loan. The term does not include any of the following:
- 4 (i) A financial institution.
- 5 (ii) An affiliate that is a servicer for a financial
- 6 institution.
- 7 (iii) A person certified, registered, or licensed to engage in
- 8 the practice of public accounting under article 7 of the
- 9 occupational code, 1980 PA 299, MCL 339.720 to 339.736.
- 10 (c) "Financial institution" means a state or nationally
- 11 chartered bank or a state or federally chartered savings and loan
- 12 association, savings bank, or credit union.
- 13 (d) "Lender" means a person that makes a refund anticipation
- 14 loan.
- 15 (e) "Person" means an individual, partnership, association,
- 16 corporation, limited liability company, or other legal entity.
- 17 (f) "Refund anticipation loan" means an extension of credit to
- 18 a taxpayer that a person arranges to be repaid directly from the
- 19 proceeds of the taxpayer's federal or state personal income tax
- 20 refund.
- 21 (g) "Refund anticipation loan fee" means the charges, fees, or
- 22 other consideration charged or imposed by a person acting as a
- 23 lender or facilitator for the making of a refund anticipation loan.
- 24 The term does not include any charge, fee, or other consideration
- 25 usually charged or imposed by a facilitator in the ordinary course
- 26 of business for tax return preparation, electronic filing of tax
- 27 returns, or other nonloan services.

- 1 (h) "Taxpayer" means an individual who files a federal or
- 2 Michigan personal income tax return.
- 3 Sec. 5. Before a taxpayer completes an application for a
- 4 refund anticipation loan, the facilitator shall clearly disclose
- 5 all of the following in writing to the taxpayer on a form separate
- **6** from the application:
- 7 (a) A listing or table of refund anticipation loan fees and
- 8 the annual percentage rates charged by the facilitator or lender
- 9 for 3 or more representative refund anticipation loan amounts. For
- 10 each refund anticipation loan amount, the schedule shall list
- 11 separately the amount of each fee and the amount of interest
- 12 charged by the facilitator or lender and the total amount of fees
- 13 and interest charged.
- 14 (b) That the refund anticipation loan is an extension of
- 15 credit and not the taxpayer's actual personal income tax refund.
- 16 (c) That electronic filing of the taxpayer's tax return is
- 17 available without applying for a refund anticipation loan.
- 18 (d) The average time announced by the appropriate taxing
- 19 authority within which the taxpayer can expect to receive a refund
- 20 if the taxpayer does not obtain a refund anticipation loan and the
- 21 taxpayer's return is filed using either of the following methods:
- 22 (i) Electronically and the refund is directly deposited in the
- 23 taxpayer's bank account.
- 24 (ii) By mail and the refund is directly deposited in the
- 25 taxpayer's bank account or mailed to the taxpayer.
- (e) That the internal revenue service with respect to a
- 27 federal personal income tax return, or the department of treasury

- 1 with respect to a Michigan personal income tax return, does not
- 2 guarantee either of the following:
- (i) That the full amount of the anticipated refund will be
- 4 paid.
- 5 (ii) A specific date on which the taxpayer will receive the
- 6 refund.
- 7 (f) That the taxpayer is responsible for repayment of the
- 8 refund anticipation loan and related fees in the event the tax
- 9 refund is not paid or is not paid in full.
- 10 (g) The estimated time within which the proceeds of the refund
- 11 anticipation loan will be paid to the taxpayer if the loan is
- 12 approved.
- 13 (h) The fees charged by the facilitator or lender if the
- 14 refund anticipation loan is not approved.
- Sec. 7. Before entering into a refund anticipation loan
- 16 agreement, the facilitator shall clearly disclose both of the
- 17 following to the taxpayer:
- 18 (a) The estimated total fees for the refund anticipation loan.
- 19 (b) The estimated annual percentage rate for the refund
- 20 anticipation loan.
- 21 Sec. 9. A facilitator that facilitates or offers to facilitate
- 22 a refund anticipation loan shall not do any of the following:
- 23 (a) Require a consumer to enter into a refund anticipation
- 24 loan arrangement in order to complete a tax return.
- 25 (b) Misrepresent a material factor or condition of granting a
- 26 refund anticipation loan.
- (c) Fail to process the application for a refund anticipation

- 1 loan after an applicant applies for the refund anticipation loan.
- 2 (d) Engage in any fraudulent transaction, practice, or course
- 3 of business with any person in connection with a refund
- 4 anticipation loan.
- 5 Sec. 11. A borrower who obtains a refund anticipation loan may
- 6 rescind the refund anticipation loan, on or before the close of
- 7 business on the business day following the day the loan is made, by
- 8 returning the original check issued to the borrower for the loan or
- 9 paying the amount of the refund anticipation loan by money order or
- 10 certified check to the lender or the facilitator. A facilitator
- 11 shall not charge the borrower a fee for rescinding a refund
- 12 anticipation loan and shall return any fee charged for making a
- 13 refund anticipation loan if the refund anticipation loan is
- 14 rescinded under this subsection. However, a facilitator or lender
- 15 is not required to return to a customer who rescinds a refund
- 16 anticipation loan under this subsection a fee charged to the
- 17 customer by the facilitator or lender for establishing and
- 18 administering a bank account to electronically receive and
- 19 distribute the customer's tax refunds.
- 20 Sec. 13. A person, including, but not limited to, a
- 21 facilitator or a member, officer, director, agent, or employee of a
- 22 facilitator, that violates or participates in a violation of this
- 23 act is guilty of a misdemeanor punishable by a fine of not more
- 24 than \$500.00 or imprisonment for not more than 93 days, or both.
- 25 Sec. 15. A political subdivision of this state shall not adopt
- 26 any rule, regulation, code, or ordinance to restrict or limit any
- 27 requirements under this act relating to refund anticipation loans.

- 1 This act supersedes and preempts any rule, regulation, code, or
- 2 ordinance of any political subdivision of this state relating to
- 3 refund anticipation loans.