# **HOUSE BILL No. 5558**

## April 13, 2016, Introduced by Rep. Kosowski and referred to the Committee on Tax Policy.

A bill to amend 2007 PA 36, entitled "Michigan business tax act,"

by amending sections 117, 500, and 505 (MCL 208.1117, 208.1500, and 208.1505), section 117 as amended by 2011 PA 292, section 500 as amended by 2013 PA 233, and section 505 as amended by 2011 PA 305.

# THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 117. (1) "Tangible personal property" means that term as defined in section 2 of the use tax act, 1937 PA 94, MCL 205.92. 2

3 (2) "Tax" means the tax imposed under this act, including interest and penalties under this act, unless the term is given a 4 more limited meaning in the context of this act or a provision of 5 this act. 6

(3) "Tax-exempt person" means an organization that is exempt 8 from federal income tax under section 501(a) of the internal

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1 revenue code, and a partnership, limited liability company, joint 2 venture, unincorporated association, or other group or combination of organizations acting as a unit if all such organizations are 3 4 exempt from federal income tax under section 501(a) of the internal revenue code and if all activities of the unit are exclusively 5 related to the charitable, educational, or other purposes or 6 functions that are the basis for the exemption of such 7 organizations from federal income tax, except the following: 8

9 (a) An organization exempt under section 501(c)(12) or (16) of10 the internal revenue code.

(b) An organization exempt under section 501(c)(4) of the internal revenue code that would be exempt under section 501(c)(12) of the internal revenue code but for its failure to meet the requirement in section 501(c)(12) that 85% or more of its income must consist of amounts collected from members.

(4) "Tax year" means the calendar year, or the fiscal year 16 ending during the calendar year, upon the basis of which the tax 17 18 base of a taxpayer is computed under this act. If a return is made 19 for a fractional part of a year, tax year means the period for 20 which the return is made. Except for the first return required by 21 this act and except as otherwise provided under this subsection, a 22 taxpayer's tax year is for the same period as is covered by its 23 federal income tax return. A taxpayer that has a 52- or 53-week tax 24 year beginning not more than 7 days before December 31 of any year 25 is considered to have a tax year beginning after December of that 26 tax year. If the term tax year in this act is used in reference to 27 1 or more previous or preceding tax years and those referenced tax

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years are before January 1, 2008, then those referenced tax years 1 2 are deemed those same tax years during which former 1975 PA 228 was 3 in effect. A taxpayer that has a fiscal tax year ending after 4 December 31, 2011 is considered to have 2 separate tax years as 5 follows: the first tax year is for the fractional part of the 6 fiscal tax year before January 1, 2012, and the second tax year is for the fractional part of the fiscal tax year after December 31, 7 2011. Each short period tax return filed for each fractional part 8 9 of the fiscal year pursuant to this subsection is considered an annual return under section 505. 10

(5) "Taxpayer" means, through December 31, 2011, a person or a unitary business group liable for a tax, interest, or penalty under this act. Beginning January 1, 2012, taxpayer means either ANY of the following:

(a) A person or unitary business group that has been approved to receive, has received, or has been assigned a certificated credit but is not subject to the tax imposed under part 2 of the income tax act of 1967, 1967 PA 281, MCL 206.601 to <del>206.713,</del> **206.699**, and that elects under section 500 to file a return and pay the tax imposed under this act, if any.

(b) A person or unitary business group that has been approved to receive, has received, or has been assigned a certificated credit and that elected under section 680 of the income tax act of 1967, 1967 PA 281, MCL 206.680, to file a return and pay the tax imposed under this act, if any. Except as otherwise provided under section 500(7), if a person or unitary business group that elects under section 680 of the income tax act of 1967, 1967 PA 281, MCL

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206.680, to file a return and pay the tax imposed under this act is
 part of a unitary business group as defined under this act, the
 unitary business group as defined under this act shall file the
 return and pay the tax, if any, under this act.

(C) A PERSON OR UNITARY BUSINESS GROUP THAT ACQUIRES BY MERGER 5 ALL RIGHTS, PRIVILEGES, AND LIABILITIES OF ANOTHER PERSON OR MEMBER 6 OF A UNITARY BUSINESS GROUP THAT HAS BEEN APPROVED TO RECEIVE, HAS 7 RECEIVED, OR HAS BEEN ASSIGNED A CERTIFICATED CREDIT UNDER SECTION 8 431, 435, OR 437 AND THE SURVIVING PERSON OR UNITARY BUSINESS GROUP 9 ELECTED UNDER SECTION 680(5) OF THE INCOME TAX ACT OF 1967, 1967 PA 10 11 281, MCL 206.680, TO FILE A RETURN AND PAY THE TAX IMPOSED UNDER 12 THIS ACT, IF ANY.

13 (6) "Unitary business group" means a group of United States 14 persons, other than a foreign operating entity, 1 of which owns or controls, directly or indirectly, more than 50% of the ownership 15 interest with voting rights or ownership interests that confer 16 17 comparable rights to voting rights of the other United States persons, and that has business activities or operations which 18 19 result in a flow of value between or among persons included in the 20 unitary business group or has business activities or operations 21 that are integrated with, are dependent upon, or contribute to each 22 other. For purposes of this subsection, flow of value is determined by reviewing the totality of facts and circumstances of business 23 24 activities and operations.

25 (7) "United States person" means that term as defined in
26 section 7701(a)(30) of the internal revenue code.

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(8) "Unrelated business activity" means, for a tax-exempt

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person, business activity directly connected with an unrelated
 trade or business as defined in section 513 of the internal revenue
 code.

4 Sec. 500. (1) Except as otherwise provided in subsection (2) 5 or (7), THIS SECTION, a taxpayer described under section 117(5)(a) or under section 680 of the income tax act of 1967, 1967 PA 281, 6 MCL 206.680, that voluntarily elects for the taxpayer's first tax 7 year ending after December 31, 2011 to file a return and pay the 8 9 tax imposed by this act in order to claim a certificated credit or 10 any unused carryforward for that tax year shall continue to file a 11 return and pay the tax imposed under this act for each tax year 12 thereafter until that certificated credit and any carryforward from 13 that credit is used up. Except as otherwise provided under 14 subsection (7), if a person awarded a certificated credit is a 15 member of a unitary business group, the unitary business group, and not the member, shall file a return and pay the tax, if any, under 16 17 this act and claim the certificated credit. Except as otherwise 18 provided under subsection (7), if the taxpayer that elects to file 19 a return and pay the tax imposed by this act in order to claim a 20 certificated credit or any unused carryforward of that credit for 21 that tax year is a unitary business group, the return filed by the 22 unitary business group shall include all persons included in the 23 unitary business group regardless of whether that person is 24 incorporated. Notwithstanding any other provision of this act or part 2 or 3 of the income tax act of 1967, 1967 PA 281, MCL 206.601 25 26 to 206.713, in the case of a flow-through entity that has made an 27 election under this section, each member of the flow-through entity

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1 that does not file as a member of a unitary business group with the 2 flow-through entity shall disregard all items attributable to that member's ownership interest in the electing flow-through entity for 3 4 all purposes of part 2 of the income tax act of 1967, 1967 PA 281, MCL 206.601 to 206.699, and the electing flow-through entity shall 5 not be subject to the tax withholding provisions of section 703(4) 6 7 of the income tax act of 1967, 1967 PA 281, MCL 206.703, with respect to its members that are corporations. 8

(2) A taxpayer with a certificated credit under section 435 or 9 437, which certificated credit or any unused carryforward may be 10 11 claimed in a tax year ending after December 31, 2011 may elect to 12 pay the tax imposed by this act in the tax year in which that certificated credit may be claimed in lieu of the tax imposed under 13 part 2 of the income tax act of 1967, 1967 PA 281, MCL 206.601 to 14 206.699. If a person with a certificated credit under section 435 15 16 or 437 that elects under this subsection to pay the tax imposed by 17 this act is a member of a unitary business group, the unitary business group, and not the member, shall file a return and pay the 18 19 tax, if any, under this act and claim that certificated credit.

20 (3) A taxpayer with a certificated credit under section 435 or 21 437 that elects under subsection (2) after the taxpayer's first tax 22 year ending after December 31, 2011 to pay the tax imposed by this 23 act may claim any other certificated credit that taxpayer would be 24 eligible for in the year in which the taxpayer claims a 25 certificated credit under section 435 or 437, but not any 26 certificated credit that would have accrued in any year before the 27 election under subsection (2). A taxpayer with a certificated

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credit under section 437(10) that elects under subsection (2) after 1 2 the taxpayer's first tax year after December 31, 2011 to pay the tax imposed by this act shall continue to file a return and pay the 3 4 tax imposed under this act for each tax year thereafter until the 5 certificated credit under section 437(10) is complete and that 6 credit is used up. When the taxpayer's certificated credit under section 435 or 437 that was the basis for the taxpayer's election 7 under subsection (2) is extinguished, the taxpayer is no longer 8 9 eligible to pay the tax under this act and may no longer claim any 10 other remaining certificated credits.

11 (4) For tax years that begin after December 31, 2011, a 12 taxpayer's tax liability under this act, after application of all 13 credits, deductions, and exemptions, shall be the greater of the 14 following:

(a) The amount of the taxpayer's tax liability under this act, notwithstanding the calculation required under this section, after application of all credits, deductions, and exemptions and any carryforward of any unused credit as prescribed in this act.

19 (b) An amount equal to the taxpayer's tax liability as 20 computed pursuant to part 2 of the income tax act of 1967, 1967 PA 21 281, MCL 206.601 to 206.699, after application of all credits, 22 deductions, and exemptions under part 2 of the income tax act of 23 1967, 1967 PA 281, MCL 206.601 to 206.699, as if the taxpayer were 24 subject to the tax imposed under part 2 of the income tax act of 1967, 1967 PA 281, MCL 206.601 to 206.699, less the amount of the 25 26 taxpayer's certificated credits, including any unused carryforward 27 of a certificated credit, that the taxpayer was allowed to claim

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for the tax year under this act. However, in calculating the amount
 under this subdivision, the following apply:

3 (i) A taxpayer described under section 117(5)(a) shall not
4 include a deduction for any business loss under section 623(4) of
5 the income tax act of 1967, 1967 PA 281, MCL 206.623, for any prior
6 year in which the taxpayer was not subject to the tax levied under
7 this act.

8 (ii) A taxpayer shall not include any nonrefundable
9 certificated credit to the extent that credit exceeds the
10 taxpayer's tax liability. Any nonrefundable credit remaining after
11 application of the limitation in this subparagraph may be carried
12 forward.

(*iii*) For a taxpayer that is a partnership or S corporation,
business income includes payments and items of income and expense
that are attributable to business activity of the partnership or S
corporation and separately reported to the members.

17 (5) If the result of the calculation under subsection (4) is18 negative, the taxpayer shall be refunded that amount.

19 (6) A taxpayer with a certificated credit under subsection (7)
20 or section 435 or 437 that elects to pay the tax under this act may
21 elect to claim a refundable credit as provided under section 510.
22 If a refundable credit is claimed under section 510, that credit
23 shall not be used to calculate a taxpayer's tax liability under
24 subsection (4).

25 (7) Subject to the limitations provided under this subsection,
26 a taxpayer that is a member of a unitary business group and that
27 has a certificated credit under sections 431 and 434(2) and (5) is

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1 not required to file a combined return as a unitary business group 2 and may elect to file a separate return and pay the tax, if any, under this act and claim the certificated credit under section 3 434(5) as provided under this subsection. A taxpayer that elects to 4 5 file a separate return as provided under this subsection and redeem 6 a voucher certificate under a voucher agreement entered pursuant to this subsection and proceeding from an agreement entered pursuant 7 to section 434(5) for an amount equal to the employment expenses 8 9 and related engineering product development and administrative 10 costs for the support of integrated battery cells, anodes and 11 cathodes, and cell assembly shall create an additional 100 new jobs 12 in this state, for a total of 400 new jobs, and the maximum allowable amount redeemed under this subsection or under section 13 510 shall not exceed \$25,000,000.00 per year for no more than 3 14 years. A taxpayer that elects to file as provided under this 15 subsection and redeem a voucher certificate under a voucher 16 17 agreement entered pursuant to this subsection and proceeding from 18 an agreement entered pursuant to section 434(5) shall not claim a 19 credit for any agreement entered pursuant to section 431 or 434(2).

20 (8) A TAXPAYER DESCRIBED UNDER SECTION 117(5)(C) MAY, FOR THE FIRST TAX YEAR ENDING AFTER THE ACQUISITION AND THE ASSIGNMENT OF 21 22 THE CERTIFICATED CREDIT OR CREDITS UNDER SECTION 431, 435, OR 437 IS COMPLETE ONLY, ELECT TO PAY THE TAX IMPOSED BY THIS ACT IN LIEU 23 OF THE TAX IMPOSED UNDER PART 2 OF THE INCOME TAX ACT OF 1967, 1967 24 PA 281, MCL 206.601 TO 206.699. A TAXPAYER THAT ELECTS PURSUANT TO 25 THIS SUBSECTION TO PAY THE TAX IMPOSED BY THIS ACT SHALL CONTINUE 26 TO FILE A RETURN AND PAY THE TAX IMPOSED UNDER THIS ACT FOR EACH 27

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TAX YEAR THEREAFTER UNTIL THAT CERTIFICATED CREDIT AND ANY 1 2 CARRYFORWARD FROM THAT CREDIT IS USED UP. A TAXPAYER THAT ELECTS PURSUANT TO THIS SUBSECTION TO PAY THE TAX IMPOSED BY THIS ACT MAY 3 4 CLAIM ANY OTHER CERTIFICATED CREDIT THAT TAXPAYER WOULD BE ELIGIBLE FOR IN THE YEAR IN WHICH THE TAXPAYER CLAIMS THE CERTIFICATED 5 CREDIT UNDER SECTION 431, 435, OR 437, BUT NOT ANY CERTIFICATED 6 7 CREDIT THAT WOULD HAVE ACCRUED IN ANY YEAR BEFORE THE ELECTION UNDER THIS SUBSECTION. WHEN THE TAXPAYER'S CERTIFICATED CREDIT 8 UNDER SECTION 431, 435, OR 437 THAT WAS THE BASIS FOR THE 9 TAXPAYER'S ELECTION UNDER THIS SUBSECTION IS EXTINGUISHED, THE 10 11 TAXPAYER IS NO LONGER ELIGIBLE TO PAY THE TAX UNDER THIS ACT AND 12 MAY NO LONGER CLAIM ANY OTHER REMAINING CERTIFICATED CREDITS. Sec. 505. (1) An EXCEPT AS OTHERWISE PROVIDED UNDER THIS 13 14 SUBSECTION, AN annual or final return shall be filed with the 15 department in the form and content prescribed by the department by 16 the last day of the fourth month after the end of the taxpayer's 17 tax year. Any final liability shall be remitted by the last day of 18 the fourth month after the end of the taxpayer's tax year. A 19 TAXPAYER THAT ELECTS TO FILE A RETURN UNDER THIS ACT PURSUANT TO 20 SECTION 680(5) OF THE INCOME TAX ACT OF 1967, 1967 PA 281, MCL 206.680, FOR A TAX YEAR ENDING BEFORE THE ENACTMENT DATE OF THE 21 AMENDATORY ACT THAT ADDED THIS LANGUAGE SHALL NOTIFY THE DEPARTMENT 22 OF ITS ELECTION AND FILE AN ANNUAL RETURN FOR THAT TAX YEAR AND 23 EACH TAX YEAR THEREAFTER, IF APPLICABLE, WITHIN 4 MONTHS AFTER 24 MAKING THE ELECTION AND SHALL INCLUDE A COPY OF THE CORRESPONDING 25 26 AMENDED RETURN OR RETURNS FILED PURSUANT TO PART 2 OF THE INCOME 27 TAX ACT OF 1967, 1967 PA 281, MCL 206.601 TO 206.699, NECESSARY AS

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A RESULT OF THE ELECTION TO PAY THE TAX IMPOSED UNDER THIS ACT IN
LIEU OF THE TAX IMPOSED UNDER PART 2 OF THE INCOME TAX ACT OF 1967,
1967 PA 281, MCL 206.601 TO 206.699. A taxpayer, other than a
taxpayer subject to the tax imposed under chapter 2A or 2B, whose
apportioned or allocated gross receipts are less than \$350,000.00
does not need to file a return or pay the tax imposed under this
act.

8 (2) If a taxpayer has apportioned or allocated gross receipts
9 for a tax year of less than 12 months, the amount in subsection (1)
10 shall be multiplied by a fraction, the numerator of which is the
11 number of months in the tax year and the denominator of which is
12 12.

(3) The department, upon application of the taxpayer and for good cause shown, may extend the date for filing the annual return. Interest at the rate under section 23(2) of 1941 PA 122, MCL 205.23, shall be added to the amount of the tax unpaid for the period of the extension. The treasurer shall require with the application payment of the estimated tax liability unpaid for the tax period covered by the extension.

20 (4) If a taxpayer is granted an extension of time within which 21 to file the federal income tax return for any tax year, the filing 22 of a copy of the request for extension together with a tentative 23 return and payment of an estimated tax with the department by the 24 due date provided in subsection (1) shall automatically extend the due date for the filing of an annual or final return under this act 25 26 until the last day of the eighth month following the original due 27 date of the return. Interest at the rate under section 23(2) of

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1941 PA 122, MCL 205.23, shall be added to the amount of the tax
 unpaid for the period of the extension.

3 Enacting section 1. This amendatory act is retroactive and4 effective for tax years beginning after December 31, 2011.

5 Enacting section 2. This amendatory act does not take effect
6 unless Senate Bill No. \_\_\_\_ or House Bill No. 5557 (request no.
7 04969'16) of the 98th Legislature is enacted into law.