SUBSTITUTE FOR HOUSE BILL NO. 4291

A bill to amend 1976 PA 388, entitled "Michigan campaign finance act,"

by amending sections 33 and 34 (MCL 169.233 and 169.234), section 33 as amended by 2017 PA 119 and section 34 as amended by 2019 PA 93.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 33. (1) A committee, other than an independent committee,
 an independent expenditure committee, or a political committee
 required to file with the secretary of state, supporting or
 opposing a candidate shall file complete campaign statements as
 required by this act and the rules promulgated under this act
 according to the following schedule:

7

(a) A-Except as otherwise provided in subdivision (c), a





H01843'19 (H-2)

preelection campaign statement must be filed not later than the eleventh-twenty-fifth day of the month before an election. The closing date for a campaign statement filed under this subdivision is the sixteenth-twentieth day of the month before the election.

5 (b) A-Except as otherwise provided in subdivision (c), a 6 postelection campaign statement must be filed not later than the 7 thirtieth twenty-fifth day following of the month of the election. 8 The closing date for a campaign statement filed under this 9 subdivision is the twentieth day following of the month of the 10 election. A committee supporting a candidate who loses the primary 11 election shall file closing campaign statements in accordance with this section. If all liabilities of that candidate or committee are 12 paid before the closing date and additional contributions are not 13 14 expected, the campaign statement may be filed at any time after the 15 election, but not later than the thirtieth twenty-fifth day 16 following of the month of the election.

17 (c) For an election occurring in conjunction with a 18 presidential primary election, or for a special election held on a 19 date other than a regular election date provided in section 641 of 20 the Michigan election law, 1954 PA 116, MCL 168.641, a preelection 21 campaign statement must be filed not later than the eleventh day 22 before the election, and the closing date for the statement is the 23 sixteenth day before the election. A postelection campaign statement under this subdivision must be filed not later than the 24 25 twenty-fifth day following the election, and the closing date for 26 the statement is the twentieth day following the election. A 27 committee supporting a candidate who loses a special primary 28 election shall file closing campaign statements in accordance with 29 this subdivision. If all liabilities of that candidate or committee



s 02153 11192019

1 are paid before the closing date and additional contributions are 2 not expected, the campaign statement may be filed at any time after 3 the election, but not later than the twenty-fifth day following the 4 election.

5 (d) (c) For candidate committees only, in a year in which when
6 there is no election for the candidate the candidate committee is
7 supporting or opposing:

8 (i) Not later than July 25 with a closing date of July 20 of9 that year.

10 (*ii*) Not later than October 25 with a closing date of October11 20 of that year.

12

(2) For the purposes of subsection (1):

(a) A candidate committee shall file a preelection campaign statement and a postelection campaign statement for each election in which the candidate seeks nomination or election, except if an individual becomes a candidate after the closing date for the preelection campaign statement only the postelection campaign statement is required for that election.

19 (b) A committee other than a candidate committee shall file a 20 campaign statement for each period during which when expenditures 21 are made for the purpose of influencing the nomination or election 22 of a candidate or for the qualification, passage, or defeat of a 23 ballot question.

(3) An independent committee, an independent expenditure
committee, or a political committee other than a house political
party caucus committee or senate political party caucus committee
required to file with the secretary of state shall file campaign
statements as required by this act according to the following
schedule:



s 02153 11192019

(a) Not later than April 25 of each year with a closing date
 of April 20 of that year.

3 (b) Not later than July 25 of each year with a closing date of4 July 20 of that year.

5 (c) Not later than October 25 of each year with a closing date6 of October 20 of that year.

7 (4) A house political party caucus committee or a senate
8 political party caucus committee required to file with the
9 secretary of state or a political party committee for a party
10 attempting to qualify as a new political party under section 685 of
11 the Michigan election law, 1954 PA 116, MCL 168.685, shall file
12 campaign statements as required by this act according to the
13 following schedule:

14 (a) Not later than January 31 of each year with a closing date15 of December 31 of the immediately preceding year.

16 (b) Not later than April 25 of each year with a closing date17 of April 20 of that year.

18 (c) Not later than July 25 of each year with a closing date of19 July 20 of that year.

20 (d) Not later than October 25 of each year with a closing date21 of October 20 of that year.

(e) For the period beginning on the fourteenth day immediately preceding a primary or special primary election and ending on the day immediately following the primary or special primary election, not later than 4 p.m. each business day with a closing date of the immediately preceding day, only for a contribution received or expenditure made that exceeds \$1,000.00 per day.

28 (f) For the period beginning on the fourteenth day immediately29 preceding a general or special election and ending on the day



s 02153 11192019

1 immediately following the general or special election, not later
2 than 4 p.m. each business day with a closing date of the
3 immediately preceding day, only for a contribution received or
4 expenditure made that exceeds \$1,000.00 per day.

5 (5) Notwithstanding subsection (3) or (4) or section 51, if an 6 independent expenditure is made within 45 days before a special 7 election by an independent committee, an independent expenditure 8 committee, or a political committee required to file a campaign 9 statement with the secretary of state, the committee shall file a 10 report of the expenditure with the secretary of state within 48 11 hours after the expenditure. The report must be made on a form provided by the secretary of state and must include the date of the 12 13 independent expenditure, the amount of the expenditure, a brief 14 description of the nature of the expenditure, and the name and 15 address of the person to whom the expenditure was paid. The brief 16 description of the expenditure must include either the name of the 17 candidate and the office sought by the candidate or the name of the 18 ballot question and state whether the expenditure supports or opposes the candidate or ballot question. This subsection does not 19 20 apply if the committee is required to report the independent expenditure in a campaign statement that is required to be filed 21 before the date of the election for which the expenditure was made. 22

(6) A candidate committee or a committee other than a candidate committee that files a written statement under section 24(5) or (6) or that is automatically considered to have made a statement under section 24(5) is not required to file a campaign statement under subsection (1), (3), or (4) unless it received or expended an amount in excess of \$1,000.00. If the committee receives or expends an amount in excess of \$1,000.00 during a



s 02153 11192019

period covered by a filing, the committee is then subject to the
 campaign statement filing requirements under this act.

(7) A committee, candidate, treasurer, or other individual 3 designated as responsible for the committee's record keeping, 4 5 report preparation, or report filing who fails to file a statement 6 as required by this section shall pay a late filing fee. If the 7 committee has raised \$10,000.00 or less during the previous 2 8 years, the late filing fee is \$25.00 for each business day the 9 statement remains unfiled, but not to exceed \$500.00. If the 10 committee has raised more than \$10,000.00 during the previous 2 11 years, the late filing fee must not exceed \$1,000.00, determined as 12 follows:

13 (a) Twenty-five dollars for each business day the report14 remains unfiled.

15 (b) An additional \$25.00 for each business day after the first16 3 business days the report remains unfiled.

17 (c) An additional \$50.00 for each business day after the first18 10 business days the report remains unfiled.

19 (8) If a candidate, treasurer, or other individual designated 20 as responsible for the committee's record keeping, report 21 preparation, or report filing fails to file 2 statements required by this section or section 35 and both of the statements remain 22 23 unfiled for more than 30 days, that candidate, treasurer, or other 24 designated individual is guilty of a misdemeanor punishable by a 25 fine of not more than \$1,000.00 or imprisonment for not more than 26 90 days, or both.

27 (9) If a candidate is found guilty of a violation of this
28 section, the circuit court for that county, on application by the
29 attorney general or the prosecuting attorney of that county, may



H01843'19 (H-2)

s 02153 11192019

prohibit that candidate from assuming the duties of a public office
 or from receiving compensation from public funds, or both.

3 (10) If a candidate, treasurer, or other individual designated
4 as responsible for a committee's record keeping, report
5 preparation, or report filing knowingly files an incomplete or
6 inaccurate statement or report required by this section, that
7 individual is subject to a civil fine of not more than \$1,000.00.

8 (11) If a candidate, treasurer, or other individual designated
9 as responsible for a committee's record keeping, report
10 preparation, or report filing knowingly omits or underreports
11 individual contributions or individual expenditures required to be
12 disclosed by this act, that individual is subject to a civil fine
13 of not more than \$1,000.00 or the amount of the contributions and
14 expenditures omitted or underreported, whichever is greater.

15 (12) If a candidate committee's account has a balance of 16 \$20,000.00 or more and a candidate, treasurer, or other individual 17 designated as responsible for that committee's record keeping, 18 report preparation, or report filing fails to file campaign 19 statements required under this act for 2 consecutive years, that 20 candidate, treasurer, or other individual is quilty of a felony punishable by imprisonment for not more than 3 years or a fine of 21 not more than \$5,000.00, or both. Any money in a candidate 22 committee account described in this subsection is subject to 23 24 seizure by, and forfeiture to, this state as provided in this 25 section.

(13) Not more than 5 business days after seizure of money under subsection (12), the secretary of state shall deliver personally or by registered mail to the last known address of the candidate from whom the seizure was made an inventory statement of



s 02153 11192019

the money seized. The inventory statement must also contain notice 1 to the effect that unless demand for hearing as provided in this 2 section is made within 10 business days, the money is forfeited to 3 this state. Within 10 business days after the date of service of 4 5 the notice, the candidate may by registered mail, facsimile 6 transmission, or personal service file with the secretary of state 7 a demand for a hearing before the secretary of state or a person 8 designated by the secretary of state for a determination as to 9 whether the money was lawfully subject to seizure and forfeiture. 10 The candidate is entitled to appear before the secretary of state 11 or a person designated by the secretary of state, to be represented by counsel, and to present testimony and argument. Upon receipt of 12 a request for hearing, the secretary of state or a person 13 14 designated by the secretary of state shall hold the hearing within 15 15 business days. The hearing is not a contested case proceeding 16 and is not subject to the administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328. After the hearing, the secretary 17 18 of state or a person designated by the secretary of state shall 19 render a decision in writing within 10 business days of the hearing 20 and, by order, shall either declare the money subject to seizure and forfeiture or declare the money returnable to the candidate. 21 If, within 10 business days after the date of service of the 22 23 inventory statement, the candidate does not file with the secretary 24 of state a demand for a hearing before the secretary of state or a 25 person designated by the secretary of state, the money seized is forfeited to this state by operation of law. If, after a hearing 26 27 before the secretary of state or a person designated by the 28 secretary of state, the secretary of state or a person designated 29 by the secretary of state determines that the money is lawfully



s 02153 11192019

subject to seizure and forfeiture and the candidate does not appeal 1 to the circuit court of the county in which the seizure was made 2 3 within the time prescribed in this section, the money seized is forfeited to this state by operation of law. If a candidate is 4 aggrieved by the decision of the secretary of state or a person 5 6 designated by the secretary of state, that candidate may appeal to 7 the circuit court of the county where the seizure was made to 8 obtain a judicial determination of the lawfulness of the seizure 9 and forfeiture. The action must be commenced within 20 days after 10 notice of a determination by the secretary of state or a person 11 designated by the secretary of state is sent to the candidate. The court shall hear the action and determine the issues of fact and 12 law involved in accordance with rules of practice and procedure as 13 14 in other in rem proceedings.

15 Sec. 34. (1) A ballot question committee shall file a campaign 16 statement as required by this act according to the following 17 schedule:

(a) A-Except as otherwise provided in subdivision (c), a
preelection campaign statement, the closing date of which is the
sixteenth twentieth day of the month before the election, must not
be filed later than the eleventh-twenty-fifth day of the month
before the election.

(b) A-Except as otherwise provided in subdivision (c), a postelection campaign statement, the closing date of which is the twentieth day following of the month of the election, must not be filed later than the thirtieth twenty-fifth day following of the month of an election. If all liabilities of the committee are paid before the closing date and additional contributions are not expected, the campaign statement may be filed at any time after the



s 02153 11192019

election, but not later than the thirtieth twenty-fifth day
 following of the month of the election.

3 (c) For an election occurring in conjunction with a presidential primary election, or for a special election held on a 4 5 date other than a regular election date provided in section 641 of 6 the Michigan election law, 1954 PA 116, MCL 168.641, a preelection 7 campaign statement must be filed not later than the eleventh day 8 before the election, and the closing date for the statement is the 9 sixteenth day before the election. A postelection campaign 10 statement under this subdivision must be filed not later than the 11 twenty-fifth day following the election, and the closing date for 12 the statement is the twentieth day following the election. If all 13 liabilities of the committee are paid before the closing date and 14 additional contributions are not expected, the campaign statement 15 may be filed at any time after the election, but not later than the twenty-fifth day following the election. 16

17 (d) (c) Campaign statements not later than the following dates
18 every year:

(i) April 25 with a closing date of April 20 of that year.

20 (ii) July 25 with a closing date of July 20 of that year.

(e) (d) In every odd numbered year, a campaign statement not
later than October 25 with a closing date of October 20 of that
year.

(2) A ballot question committee supporting or opposing a
statewide ballot question shall file a campaign statement, of which
the closing date is the twenty-eighth day after the filing of the
petition form, not later than 35 days after the petition form is
filed under section 483a of the Michigan election law, 1954 PA 116,
MCL 168.483a.



19

s 02153 11192019

(3) If a ballot question committee supporting or opposing a
 statewide ballot question fails to file a preelection statement
 under this section, that committee or its treasurer shall pay a
 late filing fee for each business day the statement remains not
 filed in violation of this section, not to exceed \$1,000.00,
 pursuant to the following schedule:

7 (a) First day-\$25.00.

8 (b) Second day-\$50.00.

9 (c) Third day-\$75.00.

10 (d) Fourth day and for each subsequent day that the statement 11 remains unfiled-\$100.00.

12 (4) If a treasurer or other individual designated as responsible for the record keeping, report preparation, or report 13 14 filing of a ballot question committee supporting or opposing a 15 statewide ballot question fails to file a statement, other than a 16 preelection statement, under this section, that committee, 17 treasurer, or other designated individual shall pay a late filing fee. If the committee has raised \$10,000.00 or less during the 18 previous 2 years, the late filing fee is \$25.00 for each business 19 20 day the campaign statement remains unfiled, but not to exceed \$1,000.00. If the committee has raised more than \$10,000.00 during 21 the previous 2 years, the late filing fee is \$50.00 for each 22 23 business day the campaign statement remains unfiled, but not to 24 exceed \$2,000.00.

(5) If a treasurer or other individual designated as responsible for the record keeping, report preparation, or report filing of a ballot question committee supporting or opposing other than a statewide ballot question fails to file a statement under this section, that committee, treasurer, or other designated



s 02153 11192019

1 individual shall pay a late filing fee. If the committee has raised 2 \$10,000.00 or less during the previous 2 years, the late filing fee 3 is \$25.00 for each business day the campaign statement remains 4 unfiled, but not to exceed \$1,000.00. If the committee has raised 5 more than \$10,000.00 during the previous 2 years, the late filing 6 fee is \$50.00 for each business day the campaign statement remains 7 unfiled, but not to exceed \$2,000.00.

8 (6) If a treasurer or other individual designated as
9 responsible for the record keeping, report preparation, or report
10 filing of a ballot question committee fails to file a statement as
11 required by subsection (1) or (2) for more than 7 days, that
12 treasurer or other designated individual is guilty of a misdemeanor
13 , punishable by a fine of not more than \$1,000.00 , or imprisonment
14 for not more than 90 days, or both.

(7) If a treasurer or other individual designated as responsible for the record keeping, report preparation, or report filing of a ballot question committee knowingly files an incomplete or inaccurate statement or report required by this section, that treasurer or other designated individual is subject to a civil fine of not more than \$1,000.00 or the amount of the undisclosed contribution, whichever is greater.

22 Enacting section 1. This amendatory act takes effect January23 1, 2020.



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s 02153 11192019