

STATE OF MICHIGAN OFFICE OF THE GOVERNOR LANSING

GARLIN GILCHRIST II LT. GOVERNOR

GRETCHEN WHITMER GOVERNOR

Date: 11: Haw

To the President of the Senate:

Sir - I have this day approved and signed

Enrolled Senate Bill No. 747 (Public Act No. <u>121</u>) being

AN ACT to make, supplement, adjust, and consolidate appropriations for various state departments and agencies, the judicial branch, and the legislative branch and for capital outlay purposes for the fiscal years ending September 30, 2024 and September 30, 2025; to provide for certain conditions on appropriations; to provide for the expenditure of the appropriations; and to repeal acts and parts of acts.

Respectfully,

Governor

SENATE ENROLLING JUL 25'24 AM10:58

FILED WITH SECRETARY OF STATE

ON 7-24-24 AT 4.22 PM



GRETCHEN WHITMER

STATE OF MICHIGAN OFFICE OF THE GOVERNOR LANSING

GARLIN GILCHRIST II LT. GOVERNOR

July 24, 2024

Michigan State Senate State Capitol Lansing, MI 48909-7536

Dear Senators,

SENATE ENROLLING JUL 25 '24 AM 10:58

Today I was proud to sign Enrolled Senate Bill 747, the state budget for Fiscal Year 2025. This is the sixth balanced budget that I've signed since taking office and it continues to make transformational investments in the *people*, *places*, and *things* that we love.

First — our *people*. With this budget, we're helping families pay for the rising cost of childcare and investing in the critical workers who provide it. We're putting more resources into child welfare programs, before and after-school programs, and summer food benefits so every kid in need has a helping hand. And we're putting \$17.5 million toward implementing the Racial Disparity Task Force recommendations to fight against health inequities through neighborhood health clinics and mobile units in unserved communities. This budget also continues the Working Families Tax Credit, which benefits half of all Michigan kids, and provides relief to seniors from the repeal of the Retirement Tax.

Second – our *places*. We're putting \$75 million more into revenue sharing, the highest year-over-year increase in a decade, which will ensure our local communities have the funding to build a brighter future. Plus, we're putting an additional \$75 million into the Public Safety Trust Fund and \$10 million into police recruitment to support that vision and help keep our local neighborhoods safe. We're investing over \$200 million in housing to help make buying a home possible for more people. And we're investing \$509 million to help local communities replace lead service lines, monitor drinking water, build water infrastructure, and mitigate against the devastating impacts of climate change.

And finally – our *things*. We're spending almost \$100 million on scholarship programs for our students to help broaden opportunities for more people to attend Michigan's community colleges and universities. We're spending \$247.6 million on state and local roads, highways, and bridges to help connect the people that we love with the places they want to go. We're investing \$500 million in economic development to attract new manufacturers and industries to Michigan, with high paying jobs. And we're continuing to invest in land and water conservation to help protect our state's parks and natural resources for generations to come.

This bill also deposits another \$50 million into the Budget Stabilization Fund – which will bring the grand total of the rainy-day fund to nearly \$2.2 billion by the end of FY25 – so that while we're investing in our bright future, we're also prepared in the event of a stormy tomorrow.

I will note that the provisions in Senate Bill 747 that express intent, advice, or preferences of the Legislature do not impose conditions upon appropriations and are non-binding. The items vetoed are detailed in the attached copy of the bill that has been filed with the Secretary of State. Items were vetoed for a variety of reasons including, for example, legal issues, technical problems, and drafting errors. Any boilerplate provisions in Senate Bill 747 that violate the constitution because, for example, they contravene separation of powers principles (Const 1963, art 3, § 2); are impermissible amendments by reference (Const 1963, art 4, § 25); embrace more than one object (Const 1963, art 4, § 24); purport to authorize legislation other than by bill (Const 1963, art 4, § 22); or, intrude on the authority of another body, like the Civil Service Commission (Const 1963, art 11, § 5), are unenforceable and will not take effect.

To illustrate, the following are some examples of constitutionally unenforceable boilerplate in Senate Bill 747 that will not take effect (this is not an exhaustive list):

- Article 1, Sections 206 of the Department of Agriculture and Rural Development (this provision appears across multiple departments; all are unenforceable).
- Article 1, Section 221 of the Department of Agriculture and Rural Development (this provision appears across multiple departments; all are unenforceable).
- Article 5, Section 625 of General Government.
- Article 15, Section 660(2) of the State Transportation Department.

Thank you for all your work to pass this budget. I look forward to continuing our work together to deliver lasting, meaningful change for Michiganders across this great state.

Sincerely,

Gretchen Whitmer

Governor

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ON 7-24-24 AT 4:22 PM

Michigan House of Representatives Honorable Jocelyn Benson primary residences only. The county shall establish guidelines for repayment of the down payment assistance or other direct financing supports if the primary residence is sold or primarily used as a rental. The county shall establish guidelines for determining when a primary residence is being used primarily as a rental, which would trigger the repayment provision under this subdivision. To the extent possible, the county shall prioritize any down payment assistance funds for first-generation home buyers.

(b) Foreclosure prevention programs that mitigate tax or mortgage foreclosures and provide financial supports to eligible residents who are at risk of foreclosure and forfeiture. The county shall coordinate the implementation of foreclosure prevention programs with nonprofit organizations, including, but not limited to, community action

agencies.

(c) Community improvement programs that may include blight elimination, stabilization, rehabilitation, or redevelopment of structures. The county shall coordinate community improvement activities with the county land bank.

- (d) Affordable or workforce housing projects located in a city with a population between 112,000 and 113,000 according to the most recent federal decennial census, within the boundaries of the grant recipient. Funds used under this subdivision must not exceed \$5,000,000.00.
- (2) From the funds appropriated in part 1 for housing programs, the department shall allocate \$5,000,000.00 to an intermediate school district with a main office located in a county with a population between 95,000 and 96,000 according to the most recent federal decennial census, for the establishment and allocation of funds to a program or policy to fund the construction of 1 or more housing developments to be built in a county with a population of between 95,000 and 96,000 according to the most recent federal decennial census, with units set aside for pre-K to 12 educators and pre-K to 12 education support staff.

(3) From the funds appropriated in part 1 for housing programs, the department shall allocate \$5,000,000.00 to a city with a population between 48,800 and 48,900 located in a county with a population between 260,000 and 265,000 according to the most recent federal decennial census, to support the development of mixed-income

housing.

(4) From the funds appropriated in part 1 for housing programs, the department shall allocate \$4,000,000.00 to a village with a population between 5,300 and 5,400 located in a county with a population between 154,800 and 154,900 according to the most recent federal decennial census, to support an affordable housing development project.

- (5) From the funds appropriated in part 1 for housing programs, the department shall allocate \$3,300,000.00 to a nonprofit organization with a mission to invest in people and places to transform lives through equitable financial and development solutions with a home office located in a city with a population between 107,000 and 108,000 in a county with a population between 284,000 and 285,000 according to the most recent federal decennial census, to support development in this state that provides stable, long-term housing for recovering patients and their families. The housing program shall also provide peer-support programming and other recovery-focused initiatives that have demonstrated success.
- (6) From the funds appropriated in part 1 for housing programs, the department shall allocate \$3,000,000.00 to an economic development organization representing 3 counties located in a city with a population between 107,000 and 108,000 in a county with a population between 280,000 and 285,000 according to the most recent federal decennial census, to support a mixed-use housing project in a city with a population between 107,000 and 108,000 in a county with a population between 280,000 and 285,000 according to the most recent federal decennial census. The grant recipient shall accept grant administration, oversight, and reporting requirement responsibilities related to activities undertaken with grant funds received under this section. The grant recipient is authorized to capture 2.5% of grant funds received under this subsection for administration of the grant.
- (7) From the funds appropriated in part 1 for housing programs, the department shall allocate \$3,000,000.00 to a nonprofit organization organized under the laws of this state that is exempt from federal income tax under section 501(c)(3) of the internal revenue code of 1986, 26 USC 501, that has a headquarters in a city with a population between 134,000 and 135,000 in a county with a population between 880,000 and 890,000 according to the most recent federal decennial census, for capital costs resulting from construction of an affordable housing apartment complex. To be eligible for funds under this subsection, the nonprofit organization must have been established in 2006 and be dedicated to improving the stability, health, and wellness of those served through advocacy, acculturation, community development, and cultural preservation.

(8) From the funds appropriated in part 1 for housing programs, the department shall allocate \$3,000,000.00 to a development firm founded in 1988 and located in a city with a population between 36,000 and 39,000 in a county with a population between 175,000 and 176,000 according to the most recent federal decennial census, for the robebilitation of a historical control of the robebilitation of a historical census, for

the rehabilitation of a historic manufacturing site to support housing.

(9) From the funds appropriated in part 1 for housing programs, the department shall allocate \$3,000,000.00 to a nonprofit corporation that is the largest membership organization in the state dedicated to recognizing and preserving this state's rich cultural and architectural heritage for a new multi-use housing project on a parcel of land that is more than 0.72 acres and less than 0.77 acres located in a city with a population greater than 600,000 according to the most recent federal decennial census.

- (10) From the funds appropriated in part 1 for housing programs, the department shall allocate \$2,000,000.00 to a charter township with a population between 15,000 and 15,100 located in a county with a population between 79,000 and 80,000 according to the most recent federal decennial census, for upgrades, renovations, acquisitions, installations, and activations of new units for a manufactured housing complex.
- (11) From the funds appropriated in part 1 for housing programs, the department shall allocate \$2,000,000.00 to a charter township with a population between 33,100 and 33,200 located in a county with a population between 109,000 and 110,000 according to the most recent federal decennial census, to support an affordable workforce housing development project.
- (12) From the funds appropriated in part 1 for housing programs, the department shall allocate \$1,500,000.00 to a nonprofit organization for an affordable housing project in a neighborhood within a city with a population between 198,000 and 199,000 according to the most recent federal decennial census.
- (13) From the funds appropriated in part 1 for housing programs, the department shall allocate \$360,000.00 to a community nonprofit organization located in a city with a population between 198,000 and 199,000 according to the most recent federal decennial census, for permanent or shared housing for individuals experiencing homelessness.
- (14) From the funds appropriated in part 1 for housing programs, the department shall utilize up to \$2,500,000.00 for a competitive grant program to eligible nonprofit, faith-based organizations for affordable housing that includes, but is not limited to, senior housing.
- (15) From the funds appropriated in part 1 for housing programs, the department shall utilize up to \$5,000,000.00 to implement housing industry and supply chain competitive grants. Funds must be utilized to advance access to affordable housing through grants to increase the production of housing components, including, but not limited to, modular housing components, or to support production methods to lower the cost of housing. Housing industry and supply chain competitive grant applicants shall demonstrate that any funds received under this subsection would increase access to affordable housing or improve the housing supply chain in this state.
- (16) The department shall utilize the remaining unallocated funds from the appropriation in part 1 for housing programs for statewide competitive grant programs for any activities identified in subsection (1)(a), (b), or (c). Eligible applicants include local governments, land banks, public housing agencies, community action agencies, legal aid organizations that provide housing services, and other nonprofits that provide supportive or emergency housing.
- (17) The department may utilize up to \$1,000,000.00 of the funds appropriated in part 1 for housing programs for activities necessary to implement this section.
- (18) As applicable, the department shall establish grant program guidelines, criteria, and recipient reporting requirements necessary to administer competitive grant programs.
- (19) The department shall require grant recipients to submit annual progress reports on the status and utilization of funds allocated. Not later than September 30, the department shall provide a report to the standard report recipients on the status of funds allocated under this section.
- (20) Unexpended funds appropriated in part 1 for housing programs are designated as a work project appropriation. Unencumbered or unallotted funds must not lapse at the end of the fiscal year and must be available for expenditure until the project has been completed. The following is in compliance with section 451a of the management and budget act, 1984 PA 431, MCL 18.1451a:
- (a) The purpose of the project is to assist with equitable housing affordability, accessibility, and community redevelopment.
 - (b) The project will be accomplished by utilizing state employees or contracts with service providers, or both.
 - (c) The total estimated cost of the project is \$66,600,000.00.
 - (d) The tentative completion date of the project is September 30, 2029.
- Sec. 1020. (1) The department shall expend the funds appropriated in part 1 for housing readiness incentive grant program to provide grants to cities, villages, townships, and counties to offset costs associated with adopting land use policies, master plan updates, zoning text amendments, and similar actions to encourage increasing housing supply and affordability.
- (2) A local unit of government that submits an eligible plan to the department may receive a grant of not more than \$50,000.00.
- (3) The department may work in collaboration with the MEDC to review grant applications. Applications must be reviewed and approved, and grants awarded to qualifying applicants, in the order in which the applications are received.
- (4) A local unit of government shall provide a report to the department that summarizes all changes implemented to complete the process for which the local unit received a grant award under this section.

- (11) From the funds appropriated in part 1 for community enhancement grants, \$900,000.00 shall be awarded to a city with a population between 26,000 and 27,000 in a county with a population greater than 1,700,000 according to the most recent federal decennial census to support upgrades and infrastructure improvements to a community center.
- (12) From the funds appropriated in part 1 for community enhancement grants, \$1,000,000.00 shall be awarded to a charter township with a population between 98,000 and 99,000 in a county with a population greater than 1,700,000 according to the most recent federal decennial census to support municipal building improvements.
- (13) From the funds appropriated in part 1 for community enhancement grants, \$4,500,000.00 shall be awarded to a city with a population between 31,000 and 32,000 in a county with a population between 160,000 and 161,000 according to the most recent federal decennial census to support a downtown development project.
- (14) From the funds appropriated in part 1 for community enhancement grants, \$1,000,000.00 shall be awarded to a nonprofit organization located in a city with a population between 31,000 and 32,000 in a county with a population between 160,000 and 161,000 according to the most recent federal decennial census to support community center improvements and services.
- (15) From the funds appropriated in part 1 for community enhancement grants, \$1,000,000.00 shall be awarded to a railroad history museum located in a city with a population between 3,500 and 4,000 in a county with a population between 68,000 and 69,000 according to the most recent federal decennial census to support property improvements.
- (16) From the funds appropriated in part 1 for community enhancement grants, \$1,000,000.00 shall be awarded to a city with a population between 139,000 and 140,000 in a county with a population between 800,000 and 900,000 according to the most recent federal decennial census to support park and recreation facility improvements.
- (17) From the funds appropriated in part 1 for community enhancement grants, \$150,000.00 shall be awarded to a community organization focused on reusing material and educational resources to promote sustainability and creativity that is located in a city with a population greater than 600,000 according to the most recent federal decennial census to support infrastructure improvements and programming.
- (18) From the funds appropriated in part 1 for community enhancement grants, \$250,000.00 shall be awarded to a nonprofit business investment firm located in a city with a population greater than 600,000 according to the most recent federal decennial consus to support historic building rehabilitation.
- (19) From the funds appropriated in part 1 for community enhancement grants, \$1,000,000.00 shall be awarded to a marketplace center that specializes in distributing products for various African and Caribbean countries and is located in a city with a population greater than 600,000 according to the most recent federal decennial census to support retail, incubation, distribution, and e-commerce system development.
- (20) From the funds appropriated in part 1 for community enhancement grants, \$2,000,000.00 shall be awarded to a teacher collaborative located in a county with a population between 600,000 and 700,000 according to the most recent federal decennial census to support programming.
- (21) From the funds appropriated in part 1 for community enhancement grants, \$750,000.00 shall be awarded to a school district that primarily serves a city with a population between 12,000 and 13,000 in a county with a population between 800,000 and 900,000 according to the most recent federal decennial census to support an early childhood center.
- (22) From the funds appropriated in part 1 for community enhancement grants, \$1,000,000.00 shall be awarded to a public museum located in a city with a population between 198,000 and 199,000 according to the most recent federal decennial census to improve access to museum artifacts and archives.
- (23) From the funds appropriated in part 1 for community enhancement grants, \$1,000,000.00 shall be awarded to a city with a population greater than 38,000 in a county with a population between 175,000 and 176,000 according to the most recent federal decennial census to support a public access point, recreational area.
- (24) From the funds appropriated in part 1 for community enhancement grants, \$2,500,000.00 shall be awarded to a township with a population greater than 4,000 in a county with a population between 26,600 and 27,000 according to the most recent federal decennial census to support the construction of an indoor sports facility.
- Sec. 1050c. (1) From the funds appropriated in part 1 for community enhancement grants, \$3,200,000.00 shall be awarded to the Mackinac Island state park commission to support the purchase of a 16-acre parcel.
- (2) From the funds appropriated in part 1 for community enhancement grants, \$3,000,000.00 shall be awarded to support the capital improvements, upgrades, and expansion of a sports complex located in a township with a population between 33,000 and 34,000 in a county with a population between 600,000 and 700,000 according to the most recent federal decennial census.

- (4) From the funds appropriated in part 1 for community enhancement grants, \$1,000,000.00 shall be awarded to a nonprofit public radio station that is a community service of a university located in a city with a population greater than 500,000 according to the most recent federal decennial census for construction, equipment, and upgrades to the public radio station and offices.
- (5) From the funds appropriated in part 1 for community enhancement grants, \$1,000,000.00 shall be awarded to a nonprofit organization that is a collaborative partnership of social entrepreneurs, business owners, and nonprofit leaders committed to sustainable solutions and providing holistic legacy development programs located in a city with a population greater than 500,000 according to the most recent federal decennial census for the acquisition and development of disinvested land in a city with a population greater than 500,000 according to the most recent federal decennial census.
- (6) From the funds appropriated in part 1 for community enhancement grants, \$700,000.00 shall be awarded to a nonprofit organization that provides educational programs, basic skill building, and learning enhancement for at-risk children and adults located in a city with a population greater than 500,000 according to the most recent federal decennial census for program expansions and capital support for a testing site.
- (7) From the funds appropriated in part 1 for community enhancement grants, \$600,000.00 shall be awarded to a nonprofit organization driving workforce solutions through community partnerships located in a city with a population between 44,200 and 44,300 in a county with a population between 190,000 and 191,000 according to the most recent federal decennial census to sustain and expand a workforce success initiative that addresses workforce retention issues.
- (8) From the funds appropriated in part 1 for community enhancement grants, \$500,000.00 shall be awarded to a community college located in a county with a population between 154,000 and 154,500 according to the most recent federal decennial census for equipment, staffing, training, and credentialing.
- (9) From the funds appropriated in part 1 for community enhancement grants, \$500,000.00 shall be awarded to a nature center that is a 501(c)(3) organization with an outdoor environmental lab located in a county with a population between 657,000 and 660,000 according to the most recent federal decennial census for capital upgrades and to make enhancements to enable public school use.
- (10) From the funds appropriated in part 1 for community enhancement grants, \$500,000.00 shall be awarded to a nonprofit, community-based organization organized under the laws of this state that is exempt from federal income tax under section 501(c)(3) of the internal revenue code of 1986, 26 USC 501, and is located in a city with a population between 86,000 and 88,000 according to the most recent federal decennial census. The nonprofit organization recipient shall have an existing network of ESL residents it has helped with applying for social service benefits, as well as a history of educating ESL residents on state and federal social service benefits for which the residents may qualify. The funding may be used to cover employee costs, food and supplies, equipment, and other operational costs identified by the organization to support their mission and goals. As used in this subsection, "ESL" means English as a second language.
- (11) From the funds appropriated in part 1 for community enhancement grants, \$500,000.00 shall be awarded to nonprofit organization that is an organization of community groups and businesses located in a city with a population between 61,600 and 61,700 in a county with a population between 1,200,000 and 1,300,000 according to the most recent federal decennial census to support efforts to increase the availability of social workers and psychologists in the region by offering internships and other support to college students.
- (12) From the funds appropriated in part 1 for community enhancement grants, \$500,000.00 shall be awarded to a nonprofit organization that provides leadership and education that will cultivate the growth of freemasonry in this state located in a city with a population greater than 600,000 according to the most recent federal decennial census for building renovations, including acquisition, planning, design, construction, repair, renovation, site improvement, and capital equipping.
- (13) From the funds appropriated in part 1 for community enhancement grants, \$500,000.00 shall be awarded to a nonprofit state-of-the-art performing arts venue that is located in a city with a population between 5,800 and 5,900 in a county with a population between 34,000 and 35,000 according to the most recent federal decennial gensus for operational support.
- (14) From the funds appropriated in part 1 for community enhancement grants, \$425,000.00 shall be awarded to a nonprofit organization gun club located in a charter township with a population between 10,100 and 10,200 in a county with a population between 190,000 and 191,000 according to the most recent federal decennial census to assist with the construction of an indeer gun range.
- (15) From the funds appropriated in part 1 for community enhancement grants, \$300,000.00 shall be awarded to a nonprofit organization serving the Latinx community located in a county with a population between 134,000 and 135,000 according to the most recent federal decennial census to support the build out of an incubator kitchen.
- (16) From the funds appropriated in part 1 for community enhancement grants, \$300,000.00 shall be awarded to a nonprofit organization dedicated to providing low-income, marginalized, disenfranchised, and at-risk

(29) From the funds appropriated in part 1 for community enhancement grants, \$1,000,000.00 shall be awarded to support the expansion of a library located in a city with a population between 6,100 and 6,200 in a county with a population between 600,000 and 700,000 according to the most recent federal decennial census.

(30) From the funds appropriated in part 1 for community enhancement grants, \$500,000.00 shall be awarded to a nonprofit community action agency for support and repairs to a senior center facility located in a city with a population between 5,200 and 5,300 in a county with a population between 36,800 and 37,000 according to the most recent federal decennial census.

(31) From the funds appropriated in part 1 for community enhancement grants, \$400,000.00 shall be awarded to a school district located in a city with a population between 800 and 900 in a county with a population between 23,500 and 23,600 according to the most recent federal decennial census for track resurfacing.

Sec. 1050e. (1) From the funds appropriated in part 1 for community enhancement grants, \$3,000,000.00 must be expended to provide rebates to motor fuel retail establishments, as provided in this section.

(2) The department, in conjunction with the department of treasury, shall establish and administer a rebate program to incentivize the sale of blended fuel containing ethanol 15 at motor fuel retail establishments in this state. The department may promulgate rules under the administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328, necessary to implement and administer the rebate program. The rebate program must comply with all of the following requirements:

(a) A motor fuel retailer that sells blended fuel containing ethanol 15 is eligible to receive a rebate of 5 cents per gallon of blended fuel sold, subject to compliance with this section. The rebate must be provided on a pergallon-sold basis for each gallon of blended fuel sold that contains ethanol 15.

(b) The department, in conjunction with the department of treasury, shall develop an application process that motor fuel retailers must utilize to receive a rebate under this section. The application developed by the department must include a requirement that decumentation be included with the application to verify that the selection of blended fuel containing ethanol 15 occurred during the applicable fiscal year.

(c) An individual motor fuel retailer must not receive a total rebate that exceeds \$100,000.00 in the fiscal year.

(8) To qualify for a rebate under this section, motor fuel retailers must meet both of the following requirements:

(a) Be licensed by the department of agriculture and rural development to sell motor fuel in this state

(a) Sell-blended fuel containing ethanol 15 to consumers.

(4) Any motor fuel retailer that receives a rebate under this section shall provide quarterly reports to the department of treasury. The quarterly reports must include the volume of blended fuel containing ethanol 15 sold and any other information that the department or the department of treasury considers necessary for program evaluation and oversight.

(5) As used in this section:

(a) "Rlended fuel containing ethanol 15" means gasoline blended with 15% ethanol by volume.

(b) "Motor fuel retail establishment" means any business or entity licensed by the department of agriculture and rural development to offer motor fuel for retail sale to the public in this state.

N(s) "Rebate" means a monetary incentive provided to gasoline retail establishments as described in this section.

Sec. 1051. (1) From the funds appropriated in part 1 for healthcare grants, \$5,000,000.00 shall be awarded to a hospital located in a city with a population between 5,200 and 5,300 in a county with a population between 109,000 and 110,000 according to the most recent federal decennial census to support infrastructure modernization.

(2) From the funds appropriated in part 1 for healthcare grants, \$5,000,000.00 shall be awarded to a healthcare provider that operates a level I trauma facility in a city with a population between 112,000 and 113,000 according to the latest federal decennial census to improve emergency medical services and critical care transport access in this state. The recipient of funding under this section shall use these funds for all of the following:

(a) In conjunction with a community college with an existing paramedic education curriculum, explore the development and implementation of a program to increase enrollment and enhance emergency medical service and paramedic education.

(b) Provide emergency ground ambulance services in a county with a population between 280,000 and 285,000 according to the latest federal decennial census.

(c) Help expand emergency ground ambulance services in a county with a population between 109,000 and 110,000 according to the latest federal decennial census.

(d) Help cover costs related to emergency air ambulance fleet services throughout this state.

(3) From the funds appropriated in part 1 for healthcare grants, \$1,000,000.00 shall be awarded to a community center that serves vulnerable populations that is located in a city with a population between 112,000 and 113,000 according to the most recent federal decennial census to support infrastructure improvements.