SENATE BILL NO. 345

February 23, 1999, Introduced by Senators SCHUETTE, SIKKEMA, STEIL, SHUGARS, HAMMERSTROM, EMERSON and GOSCHKA and referred to the Committee on Economic Development, International Trade and Regulatory Affairs.

A bill to create an urban homestead program for multifamily public housing; to provide that certain local governmental units, public housing entities, and certain state entities create and administer urban homestead programs for multifamily public housing; to prescribe the powers and duties of certain state and local governmental units, public housing entities, and nonprofit community organizations; and to provide for the disposition of personal and real property.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "urban homesteading in multifamily public housing act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Homestead agreement" means a written contract between a
- 5 resident organization or successor entity and a qualified buyer

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- 1 that contains the terms under which the qualified buyer may
- 2 acquire the public housing property.
- 3 (b) "Housing commission" means a housing commission or hous-
- 4 ing authority as defined under section 3 of the housing coopera-
- 5 tion law, 1937 PA 293, MCL 125.603.
- 6 (c) "Housing project" means that term as defined under
- 7 section 3 of the housing cooperation law, 1937 PA 293, MCL
- 8 125.603, that is not specifically designed for the elderly or
- 9 handicapped or more than 50% occupied by the elderly or
- 10 handicapped.
- 11 (d) "Michigan state housing development authority" means the
- 12 Michigan state housing development authority created under sec-
- 13 tion 21 of the state housing development authority act of 1966,
- 14 1966 PA 346, MCL 125.1421.
- 15 (e) "Multifamily housing" means housing accommodations
- 16 designed as a residence for more than 1 family.
- 17 (f) "Nonprofit community organization" means an organization
- 18 exempt from taxation under section 501(c)(3) of the internal rev-
- 19 enue code of 1986 with experience in housing issues.
- 20 (g) "Qualified buyer" means a person who meets the criteria
- 21 in section 6.
- (h) "Qualified loan rate" means an interest rate not to
- 23 exceed the adjusted prime rate determined in section 23 of 1941
- 24 PA 122, MCL 205.23, minus 1 percentage point as determined by the
- 25 department of treasury.
- (i) "Resident organization" means a group of residents made
- 27 up of not less than 50% of total residents of the specific

- 1 housing project who contract with a housing commission to manage
- 2 that housing project for not less than 5 years with the intent to
- 3 acquire legal ownership of the housing project under this act.
- 4 Sec. 3. By resolution, and subject to federal and state
- 5 law, a housing commission may operate an urban homestead program
- 6 in multifamily public housing to administer a homesteading pro-
- 7 gram that makes multifamily public housing properties available
- 8 to resident organizations and qualified buyers to purchase under
- 9 this act.
- 10 Sec. 4. (1) A resident organization in a housing project
- 11 that contracts with a housing commission to manage the housing
- 12 project is eligible to acquire the housing project after not less
- 13 than 5 years if the resident organization can demonstrate to the
- 14 housing commission a successful record of management of the hous-
- 15 ing project as determined by the housing commission and each
- 16 member of the resident organization meets the criteria in section
- **17** 6.
- 18 (2) If a resident organization contracts with a housing com-
- 19 mission under subsection (1), the housing commission shall pay
- 20 all management fees and operation subsidies that the housing com-
- 21 mission receives for the housing project to the resident organi-
- 22 zation to manage the property.
- 23 (3) A resident organization that manages a housing project
- 24 under contract with a housing commission may apply to the
- 25 Michigan state housing development authority for grant funds for
- 26 management training and counseling. Nonprofit community

- 1 organizations and similar organizations are eligible to provide
- 2 the management training and counseling.
- 3 Sec. 5. (1) If the housing commission determines that the
- 4 resident organization has successfully managed the housing
- 5 project under this act and that all the members of the resident
- 6 organization meet the criteria in section 6, the housing commis-
- 7 sion shall transfer legal ownership to the resident organization
- 8 for \$1.00. However, if the housing commission received federal
- 9 funds for which bonds or notes were issued and those bonds or
- 10 notes are outstanding for that housing project, the housing com-
- 11 mission shall transfer legal ownership to the resident organiza-
- 12 tion only upon payment of the bonded debt by the resident
- 13 organization. The housing commission shall obtain the appropri-
- 14 ate releases from the holders of the bonds or notes. The resi-
- 15 dent organization shall hold legal ownership of the housing
- 16 project in the form of a cooperative housing corporation or a
- 17 condominium association.
- 18 (2) The Michigan state housing development authority may
- 19 make mortgage loans to resident organizations that qualify under
- 20 this act to acquire multifamily public housing of up to 95% of
- 21 the bonded indebtedness of the housing project. The remaining
- 22 portion of the bonded indebtedness shall be provided by the resi-
- 23 dent organization from any legal source.
- 24 Sec. 6. An applicant who meets all the following criteria
- 25 is eligible to enter into a homestead agreement to acquire public
- 26 housing property as a qualified buyer under this act:

- 1 (a) The applicant or his or her spouse is employed and has
- 2 been employed for the immediately preceding 12 months.
- 3 (b) The applicant or his or her spouse has not been con-
- 4 victed of a felony within the immediately preceding 3-year period
- 5 as determined by the resident organization.
- 6 (c) All school age children of the applicant or his or her
- 7 spouse who will reside in the multifamily public housing property
- 8 attend school regularly as determined by the resident
- 9 organization.
- 10 (d) The applicant and his or her spouse have income below
- 11 the median for the state of Michigan as determined by the United
- 12 States department of housing and urban development, for families
- 13 with the same number of family members of the applicant and his
- 14 or her spouse.
- 15 (e) The applicant and his or her spouse are drug free as
- 16 determined by the resident organization.
- 17 Sec. 7. (1) A qualified buyer may apply to the resident
- 18 organization or successor entity to acquire the public housing
- 19 unit in which the qualified buyer resides. The application shall
- 20 be in a form and in a manner provided by the resident organiza-
- 21 tion or successor entity. If the application is approved, the
- 22 qualified buyer and the resident organization or successor entity
- 23 shall enter into a homestead agreement for the public housing
- 24 property. The resident organization or successor entity shall
- 25 determine the terms and conditions of the homestead agreement.
- 26 (2) If the qualified buyer is in substantial compliance with
- 27 the terms of the homestead agreement and has lived in the

- 1 property for not less than 5 years, or if the qualified buyer has
- 2 resided in the multifamily public housing property before the
- 3 resident organization or successor entity takes ownership under
- 4 this act, resides in that property for not less than 5 years,
- 5 meets the criteria in the homestead agreement, continues to meet
- 6 the criteria in section 6, and has otherwise substantially met
- 7 its financial obligations with the resident organization or suc-
- 8 cessor entity, the resident organization or successor entity
- 9 shall transfer legal ownership to that public housing unit occu-
- 10 pied by the qualified buyer to the qualified buyer for \$1.00.
- 11 However, if the housing commission received federal funds for
- 12 which bonds or notes were issued and those bonds or notes were
- 13 paid off by the resident organization when it acquired legal
- 14 ownership, the resident organization shall transfer legal owner-
- 15 ship to the qualified buyer only upon payment of the pro rata
- 16 share of the bonded debt on that specific property by the quali-
- 17 fied buyer.
- 18 Sec. 8. The Michigan state housing development authority
- 19 may provide mortgage loans to qualified buyers who are required
- 20 to pay for their unit in the multifamily public housing. Loans
- 21 provided under this section shall be made at a rate of interest
- 22 not to exceed the qualified rate. The Michigan state housing
- 23 development authority shall determine the terms and conditions of
- 24 the loan agreement. Loans made by the Michigan state housing
- 25 development authority may be prepaid or paid off at any time
- 26 without penalty.

- 1 Sec. 9. For 5 years after a qualified buyer takes ownership
- 2 of a unit under this act, the resident organization or successor
- 3 entity has a right of first refusal if the qualified buyer
- 4 desires to sell his or her unit acquired under this act. During
- 5 the 5-year period, the resident organization or successor entity
- 6 may repurchase the unit at the fair market price if the qualified
- 7 buyer sells the unit. During the 5-year period, the qualified
- 8 buyer shall not rent out or lease his or her unit or allow any
- 9 other nonfamily member to reside in the unit.
- 10 Sec. 10. (1) Residents of the housing project who resided
- 11 in the housing project before the resident organization or suc-
- 12 cessor entity took legal ownership may continue to reside in the
- 13 premises under the same terms and conditions as when the property
- 14 was owned by the housing commission.
- 15 (2) The Michigan state housing development authority shall
- 16 request the federal government to provide housing vouchers for
- 17 residents who do not become owners.
- 18 Sec. 11. If a waiver of federal law, rule, or policy is
- 19 needed to implement this act, the housing commission, the
- 20 Michigan state housing development authority, and the resident
- 21 organization shall work together to obtain the appropriate waiv-
- 22 ers from the appropriate federal authorities.
- 23 Sec. 12. (1) Every 2 years, the housing commission shall
- 24 hire an independent auditor to audit the books and accounts of a
- 25 resident organization under a management contract to a housing
- 26 commission.

- 1 (2) Every 2 years, a resident organization that has taken
- 2 legal ownership of a housing project or property that previously
- 3 was a housing project shall hire an independent auditor to audit
- 4 the books and accounts of the resident organization.
- 5 (3) Upon completion, the audit reports described in this
- 6 section shall be made available to the public.