HOUSE BILL No. 5355

December 4, 2003, Introduced by Rep. Ward and referred to the Committee on Government Operations.

A bill to amend 1976 PA 388, entitled

"Michigan campaign finance act,"

by amending sections 4, 26, and 55 (MCL 169.204, 169.226, and 169.255), section 4 as amended by 1989 PA 95, section 26 as amended by 2001 PA 250, and section 55 as amended by 1995 PA 264.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 4. (1) "Contribution" means a payment, gift,
- 2 subscription, assessment, expenditure, contract, payment for
- 3 services, dues, advance, forbearance, loan, or donation of money
- l or anything of ascertainable monetary value, or a transfer of
- 5 anything of ascertainable monetary value to a person, made for
- 6 the purpose of influencing the nomination or election of a
- 7 candidate, or for the qualification, passage, or defeat of a
- 8 ballot question.

- 1 (2) Contribution includes the full purchase price of tickets
- 2 or payment of an attendance fee for events such as dinners,
- 3 luncheons, rallies, testimonials, and other fund-raising events;
- 4 an individual's own money or property other than the individual's
- 5 homestead used on behalf of that individual's candidacy; the
- 6 granting of discounts or rebates not available to the general
- 7 public; -or the granting of discounts or rebates by broadcast
- 8 media and newspapers not extended on an equal basis to all
- 9 candidates for the same office; and the endorsing or guaranteeing
- 10 of a loan for the amount the endorser or guarantor is liable.
- 11 (3) Contribution does not include any of the following:
- 12 (a) Volunteer personal services provided without
- 13 compensation, or payments of costs incurred of less than \$500.00
- 14 in a calendar year by an individual for personal travel expenses
- 15 if the costs are voluntarily incurred without any understanding
- 16 or agreement that the costs -shall will be, directly or
- 17 indirectly, repaid.
- 18 (b) Food and beverages, not to exceed \$100.00 in value during
- 19 a calendar year, -which- that are donated by an individual and
- 20 for which reimbursement is not given.
- 21 (c) An offer or tender of a contribution if expressly and
- 22 unconditionally rejected, returned, or refunded in whole or in
- 23 part within 30 business days after receipt.
- 24 (d) A transaction that otherwise meets the definition of
- 25 contribution, the value of which is less than \$10.00, and which
- 26 is not made in connection with an activity controlled by the
- 27 Traxler-McCauley-Law-Bowman bingo act, 1972 PA 382, MCL 432.101

- 1 to 432.120, the Michigan gaming control and revenue act, the
- 2 Initiated Law of 1996, MCL 432.201 to 432.226, or the casino
- 3 interest registration act, 1997 PA 74, MCL 432.271 to 432.278.
- 4 Sec. 26. (1) A campaign statement of a committee, other
- 5 than a political party committee, required by this act shall
- 6 contain all of the following information:
- 7 (a) The filing committee's name, address, and telephone
- 8 number, and the full name, residential and business addresses,
- 9 and telephone numbers of the committee treasurer or other
- 10 individual designated as responsible for the committee's record
- 11 keeping, report preparation, or report filing.
- 12 (b) Under the heading "receipts", the total amount of
- 13 contributions and the total amount of transactions excluded from
- 14 the definition of contribution under section 4(3)(d) received
- 15 during the period covered by the campaign statement; under the
- 16 heading "expenditures", the total amount of expenditures made
- 17 during the period covered by the campaign statement; and the
- 18 cumulative amount of those totals. Forgiveness of a loan shall
- 19 not be included in the totals. Payment of a loan by a third
- 20 party shall be recorded and reported as an in-kind contribution
- 21 by the third party. In-kind contributions or expenditures shall
- 22 be listed at fair market value and shall be reported as both
- 23 contributions and expenditures. A contribution or expenditure
- 24 that is by other than completed and accepted payment, gift, or
- 25 other transfer, that is clearly not legally enforceable, and that
- 26 is expressly withdrawn or rejected and returned before a campaign
- 27 statement closing date need not be included in the campaign

- 1 statement and if included may, in a later or amended statement,
- 2 be shown as a deduction, but the committee shall keep adequate
- 3 records of each instance.
- 4 (c) The balance of cash on hand at the beginning and the end
- 5 of the period covered by the campaign statement.
- **6** (d) The following information regarding each fund-raising
- 7 event shall be included in the report:
- 8 (i) The type of event, date held, address and name, if any,
- 9 of the place where the activity was held, and approximate number
- 10 of individuals participating or in attendance.
- 11 (ii) The total amount of all contributions.
- 12 (iii) The gross receipts of the fund-raising event.
- 13 (iv) The expenditures incident to the event.
- 14 (e) The full name of each individual from whom contributions
- 15 are received during the period covered by the campaign statement,
- 16 together with the individual's street address, the amount
- 17 contributed, the date on which each contribution was received,
- 18 and the cumulative amount contributed by that individual. The
- 19 occupation, employer, and principal place of business shall be
- 20 stated if the individual's cumulative contributions are more than
- **21** \$100.00.
- 22 (f) The cumulative amount contributed and the name and
- 23 address of each individual, except those individuals reported
- 24 under subdivision (e), who contributed to the committee. The
- 25 occupation, employer, and principal place of business shall be
- 26 stated for each individual who contributed more than \$100.00.
- 27 (g) The name and street address of each person, other than an

- 1 individual, from whom contributions are received during the
- 2 period covered by the campaign statement, together with an
- 3 itemization of the amounts contributed, the date on which each
- 4 contribution was received, and the cumulative amount contributed
- 5 by that person.
- 6 (h) The name, address, and amount given by an individual who
- 7 contributed to the total amount contributed by a person who is
- 8 other than a committee or an individual. The occupation,
- 9 employer, and principal place of business shall be stated if the
- 10 individual contributed more than \$100.00 of the total amount
- 11 contributed by a person who is other than a committee or an
- 12 individual.
- (i) The cumulative total of expenditures of \$50.00 or less
- 14 made during the period covered by the campaign statement except
- 15 for expenditures made to or on behalf of another committee,
- 16 candidate, or ballot question.
- 17 (j) The full name and street address of each person to whom
- 18 expenditures totaling more than \$50.00 were made, together with
- 19 the amount of each separate expenditure to each person during the
- 20 period covered by the campaign statement; the purpose of the
- 21 expenditure; the full name and street address of the person
- 22 providing the consideration for which any expenditure was made if
- 23 different from the payee; the itemization regardless of amount of
- 24 each expenditure made to or on behalf of another committee,
- 25 candidate, or ballot question; and the cumulative amount of
- 26 expenditures for or against that candidate or ballot question for
- 27 an election cycle. An expenditure made in support of more than 1

- 1 candidate or ballot question, or both, shall be apportioned
- 2 reasonably among the candidates or ballot questions, or both.
- 3 (2) A candidate committee or ballot question committee shall
- 4 report all cumulative amounts required by this section on a per
- 5 election cycle basis. Except for subsection (1)(j), an
- 6 independent committee or political committee shall report all
- 7 cumulative amounts required by this section on a calendar year
- 8 basis.
- 9 (3) A campaign statement of a committee, in addition to the
- 10 other information required by this section, shall include an
- 11 itemized list of all expenditures during the reporting period for
- 12 election day busing of electors to the polls, get-out-the-vote
- 13 activities, slate cards, challengers, poll watchers, and poll
- 14 workers.
- 15 (4) For a reporting period in which a contribution is
- 16 received that is to be part of a bundled contribution or a
- 17 reporting period in which a bundled contribution is delivered to
- 18 the candidate committee of a candidate for statewide elective
- 19 office, a bundling committee shall report to the secretary of
- 20 state, on a form provided by the secretary of state, all of the
- 21 following information, as applicable, about each contribution
- 22 received or delivered as part of a bundled contribution, and
- 23 about each bundled contribution delivered, in the reporting
- 24 period:
- 25 (a) The amount of each contribution, the date it was received
- 26 by the bundling committee, and the candidate for statewide
- 27 elective office whom the contributor designated as the intended

- 1 recipient.
- 2 (b) Each contributor's name and address and, for each
- 3 contribution exceeding \$100.00, the contributor's occupation,
- 4 employer, and principal place of business.
- 5 (c) The date each contribution is delivered to the
- 6 candidate's statewide elective office candidate committee.
- 7 (d) The total amount of bundled contributions delivered to
- 8 that candidate committee during the reporting period and during
- 9 the election cycle.
- 10 (5) With its delivery of a bundled contribution to the
- 11 candidate committee of a candidate for statewide elective office,
- 12 a bundling committee shall deliver a report to that candidate
- 13 committee, on a form provided by the secretary of state, that
- 14 includes all of the following information, as applicable, about
- 15 each contribution delivered as part of the bundled contribution,
- 16 and about all bundled contributions delivered to that candidate
- 17 committee in the election cycle:
- 18 (a) The amount of each contribution, the date it was received
- 19 by the bundling committee, and the statewide elective office
- 20 candidate the contributor designated as the intended recipient.
- (b) Each contributor's name and address and, for each
- 22 contribution exceeding \$100.00, the contributor's occupation,
- 23 employer, and principal place of business.
- 24 (c) The total amount of bundled contributions delivered to
- 25 that candidate committee during the reporting period and during
- 26 the election cycle.
- 27 (6) For a reporting period in which a bundled contribution is

- 1 received, a candidate committee of a candidate for statewide
- 2 elective office shall report to the secretary of state, on a form
- 3 provided by the secretary of state, all of the following
- 4 information, as applicable, about each contribution delivered as
- 5 part of a bundled contribution received in the reporting period
- 6 and about all bundled contributions received by that candidate
- 7 committee:
- 8 (a) The amount of each contribution, the date it was received
- 9 by the candidate committee, and the name of the bundling
- 10 committee that delivered the contribution.
- 11 (b) Each contributor's name and address and, for each
- 12 contribution exceeding \$100.00, the contributor's occupation,
- 13 employer, and principal place of business.
- 14 (c) The total amount of bundled contributions received by
- 15 that candidate committee during the reporting period and during
- 16 the election cycle.
- 17 Sec. 55. (1) A corporation organized on a for profit or
- 18 nonprofit basis, a joint stock company, a domestic dependent
- 19 sovereign, or a labor organization formed under the laws of this
- 20 or another state or foreign country may make an expenditure for
- 21 the establishment and administration and solicitation of
- 22 contributions to a separate segregated fund to be used for
- 23 political purposes. A separate segregated fund established under
- 24 this section shall be limited to making contributions to, and
- 25 expenditures on behalf of, candidate committees, ballot question
- 26 committees, political party committees, political committees, and
- 27 independent committees.

- 1 (2) Contributions for a separate segregated fund established
- 2 by a corporation, organized on a for profit basis, or a joint
- 3 stock company under this section may be solicited from any of the
- 4 following persons or their spouses:
- 5 (a) Stockholders of the corporation or company.
- **6** (b) Officers and directors of the corporation or company.
- 7 (c) Employees of the corporation or company who have policy
- 8 making, managerial, professional, supervisory, or administrative
- 9 nonclerical responsibilities.
- 10 (3) Contributions for a separate segregated fund established
- 11 under this section by a corporation organized on a nonprofit
- 12 basis may be solicited from any of the following persons or their
- 13 spouses:
- 14 (a) Members of the corporation who are individuals.
- (b) Stockholders of members of the corporation.
- 16 (c) Officers or directors of members of the corporation.
- (d) Employees of the members of the corporation who have
- 18 policy making, managerial, professional, supervisory, or
- 19 administrative nonclerical responsibilities.
- 20 (e) Employees of the corporation who have policy making,
- 21 managerial, professional, supervisory, or administrative
- 22 nonclerical responsibilities.
- 23 (4) Contributions for a separate segregated fund established
- 24 under this section by a labor organization may be solicited from
- 25 any of the following persons or their spouses:
- 26 (a) Members of the labor organization who are individuals.
- (b) Officers or directors of the labor organization.

- 1 (c) Employees of the labor organization who have policy
- 2 making, managerial, professional, supervisory, or administrative
- 3 nonclerical responsibilities.
- 4 (5) Contributions for a separate segregated fund established
- 5 under this section by a domestic dependent sovereign may be
- 6 solicited from an individual who is a member of any domestic
- 7 dependent sovereign.
- **8** (6) Contributions shall not be obtained for a separate
- 9 segregated fund established under this section by use of coercion
- 10 or physical force, by making a contribution a condition of
- 11 employment or membership, or by using or threatening to use job
- 12 discrimination or financial reprisals. A corporation organized
- 13 on a for profit or nonprofit basis, a joint stock company, a
- 14 domestic dependent sovereign, or a labor organization shall not
- 15 solicit or obtain contributions for a separate segregated fund
- 16 established under this section from an individual described in
- 17 subsection (2), (3), (4), or (5) on an automatic or passive basis
- 18 including but not limited to a payroll deduction plan or reverse
- 19 checkoff method. A corporation organized on a for profit or
- 20 nonprofit basis, a joint stock company, a domestic dependent
- 21 sovereign, or a labor organization may solicit or obtain
- 22 contributions for a separate segregated fund established under
- 23 this section from an individual described in subsection (2), (3),
- 24 (4), or (5) on an automatic basis, including but not limited to a
- 25 payroll deduction plan, only if the individual who is
- 26 contributing to the fund affirmatively consents to the
- 27 contribution at least once in every calendar year.

- 1 (7) A person who knowingly violates this section, except for
- 2 a violation of subsection (10), is guilty of a felony punishable,
- 3 if the person is an individual, by a fine of not more than
- 4 \$5,000.00 or imprisonment for not more than 3 years, or both, or,
- 5 if the person is not an individual, by a fine of not more than
- **6** \$10,000.00.
- 7 (8) If a corporation, joint stock company, domestic dependent
- 8 sovereign, or labor organization that obtains contributions for a
- 9 separate segregated fund from individuals described in subsection
- **10** (2), (3), (4), or (5) pays to 1 or more of those individuals a
- 11 bonus or other remuneration for the purpose of reimbursing those
- 12 contributions, then that corporation, joint stock company,
- 13 domestic dependent sovereign, or labor organization is subject to
- 14 a civil fine equal to 2 times the total contributions obtained
- 15 from all individuals for the separate segregated fund during that
- 16 calendar year.
- 17 (9) A separate segregated fund shall file a statement with
- 18 the secretary of state, giving the total number of individuals
- 19 who qualify to be solicited for contributions to the separate
- 20 segregated fund under this section. A separate segregated fund
- 21 shall file a statement under this subsection on or before January
- 22 31, April 25, July 25, and October 25 of each year. A statement
- 23 under this subsection shall cover the period ending 5 days before
- 24 the final day to file the statement and beginning the day after
- 25 the ending day for the previous statement.
- 26 (10) A separate segregated fund shall not accept in a period
- 27 covered by a report under subsection (9) a total amount of

- 1 transactions as defined in section 4(3)(d) that exceeds \$10.00
- 2 times the number of individuals reported by the separate
- 3 segregated fund for that period. A person who knowingly violates
- 4 this subsection is guilty of a misdemeanor punishable by
- 5 imprisonment for not more than 90 days or a fine of not more than
- 6 \$1,000.00, or both.

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