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HOUSE BILL No. 6061

May 16, 2006, Introduced by Reps. Hildenbrand, Hune and Gaffney and referred to the Committee on Insurance.

A bill to amend 1964 PA 265, entitled

"Uniform securities act,"

by amending section 401 (MCL 451.801), as amended by 2000 PA 494.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 401. As used in this act, unless the context otherwise
- 2 requires:
- 3 (a) "Administrator" means the office of financial and
- 4 insurance services of the department of -consumer and industry
 - services LABOR AND ECONOMIC GROWTH.
- 6 (b) "Affiliate" means a person that directly or indirectly
- 7 through 1 or more intermediaries controls, is controlled by, or is
- 8 under common control with a specified person.
 - (c) "Agent" means any individual other than a broker-dealer

- 1 who represents a broker-dealer or issuer in effecting or attempting
- 2 to effect purchases or sales of securities. "Agent" does not
- 3 include an individual who represents an issuer in (1) effecting
- 4 transactions in a security exempted by section 402(a)(1), (2), (3),
- **5** (4), (5), (9), or (10), (2) effecting transactions exempted by
- 6 section 402(b), (3) effecting transactions in a covered security as
- 7 defined in section 18(b)(3) or 18(b)(4)(D) of the securities act of
- 8 1933, 15 U.S.C. USC 77r, or (4) effecting transactions with
- 9 existing employees, partners, officers, or directors of the issuer
- 10 or any of its subsidiaries if, in connection with all of these 4
- 11 cases, no commission is paid or given directly or indirectly for
- 12 soliciting any person in this state. "Agent" does not include an
- 13 officer or general partner of an issuer whose securities are
- 14 registered under the provisions of this act, who represents the
- 15 issuer in effecting transactions in the registered securities, if
- 16 no commission is paid or given directly or indirectly for
- 17 soliciting any person in this state. "Agent" does not include a
- 18 person acting solely as a finder and registered pursuant to this
- 19 act or acting as a finder under a transaction exempt pursuant to
- 20 section 402(b)(19). "Agent" does not include a person whose
- 21 transactions in this state are limited to only those transactions
- 22 set forth in section 15(h)(2) of the securities exchange act of
- 23 1934, 15 U.S.C. USC 78o. A partner, officer, or director of a
- 24 broker-dealer or issuer, or a person occupying a similar status or
- 25 performing similar functions, is an agent only if he or she
- 26 otherwise comes within this definition. The administrator may by
- 27 rule or order exclude other persons from the definition of the word

- 1 "agent".
- 2 (d) "Broker-dealer" means any person engaged in the business
- 3 of effecting transactions in securities for the account of others
- 4 or for his or her own account. "Broker-dealer" does not include (1)
- 5 an agent, (2) an issuer, (3) a bank, savings institution, or trust
- 6 company, (4) a person who has no place of business in this state if
- 7 (A) he or she effects transactions in this state exclusively with
- 8 or through (i) the issuers of the securities involved in the
- $\mathbf{9}$ transactions, (ii) other broker-dealers, or (iii) banks, savings
- 10 institutions, trust companies, insurance companies, investment
- 11 companies as defined in the investment company act of 1940, pension
- 12 or profit-sharing trusts, or other financial institutions or
- 13 institutional buyers, whether acting for themselves or as trustees,
- 14 or (B) during any period of 12 consecutive months he or she does
- 15 not direct more than 15 offers to sell or buy into this state in
- 16 any manner to persons other than those specified in clause (A) of
- 17 this subdivision, whether or not the offeror or any of the offerees
- 18 is then present in this state, or (5) a person acting solely as a
- 19 finder and registered pursuant to this act or acting as a finder
- 20 under a transaction exempt pursuant to section 402(b)(19). The
- 21 administrator may by rule or order exclude other persons from the
- 22 definition of the word "broker-dealer".
- (e) "Commission" means any payment in cash, securities, or
- 24 goods for offering or selling, promise, or commitment to provide
- 25 payment in the future for offering or selling, or any other similar
- 26 payment. Commission does not include a real estate commission
- 27 commensurate with fees paid in the area for similar services, paid

- 1 to licensed real estate brokers solely for real estate services
- 2 which have been rendered, or payment by a person to a lawyer or
- 3 accountant in connection with advice or recommendations made by a
- 4 lawyer or accountant to the client with whom the lawyer or
- 5 accountant has an established professional relationship, if
- 6 disclosure of the payment and the interest of the lawyer or
- 7 accountant in the transaction or in the issuer or any affiliate of
- 8 the issuer, is made in writing to the client before the sale.
- 9 Officers, directors, and partners of an issuer or purchaser, or
- 10 persons occupying a similar status shall not be considered a finder
- 11 if their contact was purely incidental and their compensation was
- 12 not directly or indirectly tied to or conditioned upon involvement
- in securities solicitation or purchase.
- 14 (f) "Direct or indirect compensation or remuneration" means
- 15 any payment, receipt or use of proceeds of an offering for the
- 16 benefit of the promoter, general partners, officers or directors,
- 17 or persons occupying similar positions or their affiliates, any
- 18 receipt, payment, or use of securities or goods by those persons at
- 19 less than the amount public investors paid for the securities or
- 20 goods, or any markup charged on sale of property to the entity
- 21 raising capital, any advantageous contractual relationships, any
- 22 real estate commission, or other similar payments or arrangements
- 23 to those persons.
- 24 (g) "Federally covered adviser" means a person that is
- 25 registered under section 203 of the investment advisers act of
- 26 1940, 15 USC 80B-3. The term does not include a person excluded
- 27 from the definition of investment adviser under subdivision (l)(1),

- **1** (2), (3), (4), (5), (6), (7), (8), (9), or (11).
- 2 (h) "Federally covered security" means any security that is a
- 3 "covered security" under the securities act of 1933 or rules or
- 4 regulations promulgated under that act.
- 5 (i) "Finder" means a person who, for consideration,
- 6 participates in the offer to sell, sale, or purchase of securities
- 7 or commodities by locating, introducing, or referring potential
- 8 purchasers or sellers. Finder does not include a person whose
- 9 actions are solely incidental to a transaction exempt pursuant to
- 10 section 402(b)(19). The administrator may by rule or order exclude
- 11 other persons from this definition.
- 12 (j) "Fraud", "deceit", and "defraud" are not limited to
- 13 common-law deceit.
- 14 (k) "Guaranteed" means guaranteed as to payment of principal,
- 15 interest, or dividends.
- 16 (l) "Investment adviser" means any person who, for
- 17 consideration, engages in the business of advising others, either
- 18 directly or through publications or writings, as to the value of
- 19 securities, or as to the advisability of investing in, purchasing,
- 20 or selling securities, who, for consideration and as a part of a
- 21 regular business, issues or promulgates analyses or reports
- 22 concerning securities, or who acts as a finder in conjunction with
- 23 the offer, sale, or purchase of a security. "Investment adviser"
- 24 does not include any of the following:
- 25 (1) A bank, savings institution, or trust company.
- 26 (2) A lawyer, accountant, engineer, geologist, geophysicist,
- 27 or teacher whose performance of these services is solely incidental

- 1 to the practice of his or her profession.
- 2 (3) A broker-dealer or a registered agent acting on behalf of
- 3 a broker-dealer whose performance of these services is solely
- 4 incidental to the conduct of his or her business as a broker-dealer
- 5 and who receives no special compensation for the services.
- 6 (4) A publisher, employee, or columnist of a newspaper, news
- 7 magazine, or business or financial publication, or an owner,
- 8 operator, producer, or employee of a cable, radio, or television
- 9 network, station, or production facility if, in either case, the
- 10 financial or business news published or disseminated is made
- 11 available to the general public and the content does not consist of
- 12 rendering advice on the basis of the specific investment situation
- 13 of a client.
- 14 (5) A person who has no place of business in this state if
- 15 either of the following applies:
- 16 (A) His or her only clients in this state are other investment
- 17 advisers, federally covered advisers, broker-dealers, banks,
- 18 savings institutions, trust companies, insurance companies,
- 19 investment companies as defined in the investment company act of
- 20 1940, pension or profit-sharing trusts the assets of which are
- 21 managed by a bank or trust company or other institutional manager,
- 22 or other financial institutions or institutional buyers, whether
- 23 acting for themselves or as trustees.
- 24 (B) During any period of 12 consecutive months he or she does
- 25 not have more than 5 clients in this state other than those
- 26 specified in subparagraph (A).
- 27 (6) A person excluded from the definition of investment

- 1 adviser under section 202(a)(11) of the investment advisers act of
- 2 1940, 15 U.S.C. **USC** 80b-2.
- 3 (7) Any other persons not within the intent of this
- 4 subdivision as the administrator may by rule or order designate.
- 5 (8) A trustee whose custody of assets is pursuant to judicial
- 6 appointment, or appointment under a trust indenture or agreement,
- 7 and who does not hold himself or herself out to the general public
- 8 as giving advice to others with respect to securities and who
- 9 maintains close contact with the personal financial affairs of his
- 10 or her clients as a part of his or her fiduciary responsibilities,
- 11 or a person who gives advice only to such a trustee.
- 12 (9) A county treasurer acting pursuant to his or her authority
- 13 under the local government investment pool act, 1985 PA 121, MCL
- **14** 129.141 to 129.150.
- 15 (10) A person who is a federally covered adviser.
- 16 (11) A person who is employed by or associated with an
- 17 investment adviser.
- 18 (m) "Investment adviser representative" means a partner,
- 19 officer, or director, or a person occupying a similar status or
- 20 performing similar functions, or other individual except a clerical
- 21 or ministerial employee or other employee or associate designated
- 22 by the administrator by rule or order as within the intent of this
- 23 subsection, who is employed by or associated with either of the
- 24 following:
- 25 (1) An investment adviser that is registered or required to be
- 26 registered under this act and who does any of the following:
- 27 (i) Makes any recommendations or otherwise renders advice

- 1 regarding securities.
- 2 (ii) Manages accounts or portfolios of clients.
- 3 (iii) Determines which recommendation or advice regarding
- 4 securities should be given.
- (iv) Solicits, offers, or negotiates for the sale of or sells
- 6 investment advisory services.
- 7 (v) Supervises employees who perform any of the activities
- 8 described in subparagraph (i), (ii), (iii), or (iv).
- 9 (2) A federally covered adviser that is subject to section
- 10 203A of title II of the investment advisers act of 1940, 15
- 11 U.S.C. USC 80b-3a, and is designated by the administrator by rule
- 12 or order.
- 13 (n) "Investment advisers act of 1940" means the investment
- 14 advisers act of 1940, title II of chapter 686, -54 Stat. 847, 15
- 15 U.S.C. USC 80b-1 to 80b-21.
- 16 (o) "Investment company act of 1940" means the investment
- 17 company act of 1940, title I of chapter 686, -54 Stat. 789, 15
- 18 U.S.C. USC 80a-1 to 80a-3 and 80a-4 to 80a-64.
- 19 (p) "Issuer" means any person who issues or proposes to issue
- 20 any security, except that:
- 21 (1) For certificates of deposit, voting-trust certificates or
- 22 collateral-trust certificates, or with respect to certificates of
- 23 interest or shares in an unincorporated investment trust not having
- 24 a board of directors, or persons performing similar functions or of
- 25 the fixed, restricted management or unit type, the term "issuer"
- 26 means the person or persons performing the acts and assuming the
- 27 duties of depositor or manager pursuant to the provisions of the

- 1 trust or other agreement or instrument under which the security is
- 2 issued.
- 3 (2) For certificates of interest or participation in oil, gas,
- 4 or mining titles or leases, or in payments out of production under
- 5 titles or leases, the term "issuer" means the owner of the oil,
- 6 gas, or mining titles or leases or payments out of production or
- 7 any fractional part thereof who creates and sells certificates of
- 8 interest or participation therein.
- 9 (q) "Nonissuer" means not directly or indirectly for the
- 10 benefit of the issuer. A sale of securities shall be considered to
- 11 be indirectly for the benefit of the issuer if all of the following
- 12 conditions are met:
- 13 (1) The sale is directly or indirectly made for the benefit of
- 14 a director or executive officer of the issuer, or a person
- 15 occupying a similar status or performing similar functions, or a
- 16 beneficial owner of 10% or more of any class of equity securities
- 17 of the issuer.
- 18 (2) The sale, together with all sales made in this state by or
- 19 for the benefit of the issuer during the 6-month period immediately
- 20 before the date of the sale, otherwise than pursuant to a
- 21 registration statement or exemption order under this act, exceeds
- 22 1% of the outstanding securities of the class of securities being
- 23 sold.
- 24 (3) The securities are not of a class that has been designated
- 25 by the administrator as eligible for trading in this state.
- 26 (r) "Notice filing" means the documents filed with the
- 27 administrator under section 202a or 308, or both, as applicable.

- 1 (s) "Person" means an individual, a corporation, a
- 2 partnership, an association, a joint-stock company, a trust where
- 3 the interests of the beneficiaries are evidenced by a security, an
- 4 unincorporated organization, a government, or a political
- 5 subdivision of a government.
- **6** (t) "Promoter" means a person who, acting alone or in
- 7 conjunction with 1 or more persons, directly or indirectly takes
- 8 the initiative in founding and organizing the business or
- 9 enterprise of an issuer; or a person who, in connection with the
- 10 founding or organizing of the business or enterprise of an issuer,
- 11 directly or indirectly receives in consideration of services or
- 12 property, 10% or more of the proceeds from the sale of any class of
- 13 securities or 10% or more of the equity interest in the issuer
- 14 after the offering is complete. However, a person who receives such
- 15 an amount of securities or proceeds either solely as underwriting
- 16 commissions pursuant to an offering of securities registered under
- 17 this act or solely in consideration of property or legal or
- 18 accounting services shall not be considered a promoter within the
- 19 meaning of this subsection if the person does not otherwise take
- 20 part in founding and organizing the enterprise.
- 21 (u) "Public utility holding company act of 1935" means the
- 22 public utility holding company act of 1935, title I of chapter 687,
- 23 49 Stat. 838 15 USC 79 TO 79Z-6.
- (v) (1) "Sale" or "sell" includes every contract of sale of,
- 25 contract to sell, or disposition of a security or interest in a
- 26 security for value.
- 27 (2) "Offer" or "offer to sell" includes every attempt or offer

- 1 to dispose of, or solicitation of an offer to buy, a security or
- 2 interest in a security for value.
- 3 (3) Any security given or delivered with, or as a bonus on
- 4 account of, any purchase of securities or any other thing is
- 5 considered to constitute part of the subject of the purchase and to
- 6 have been offered and sold for value.
- 7 (4) A purported gift of assessable stock is considered to
- 8 involve an offer and sale.
- **9** (5) Every sale or offer of a warrant or right to purchase or
- 10 subscribe to another security of the same or another issuer, as
- 11 well as every sale or offer of a security which gives the holder a
- 12 present or future right or privilege to convert into another
- 13 security of the same or another issuer, is considered to include an
- 14 offer of the other security.
- 15 (6) The terms defined in this subdivision do not include:
- 16 (A) Any stock dividend, whether the corporation distributing
- 17 the dividend is the issuer of the stock or not, if nothing of value
- 18 is given by stockholders for the dividend other than the surrender
- 19 of a right to a cash or property dividend when each stockholder may
- 20 elect to take the dividend in cash or property or in stock.
- 21 (B) Any act incident to a judicially approved reorganization
- 22 in which a security is issued in exchange for 1 or more outstanding
- 23 securities, claims, or property interests, or partly in exchange
- 24 and partly for cash.
- 25 (w) "Securities act of 1933" means the securities act of 1933,
- 26 title I of chapter 38, 48 Stat. 74, 15 U.S.C. USC 77a to 77r
- **27** and 77s to 77aa.

- ${f 1}$ (x) "Securities exchange act of 1934" means the securities
- 2 exchange act of 1934, -chapter 404, 48 Stat. 881 15 USC 78A TO
- 3 78MM.
- 4 (y) "Securities investor protection act of 1970" means the
- 5 securities investor protection act of 1970, Public Law 91-598, 84
- 6 Stat. 1636 15 USC 78AAA TO 78lll.
- 7 (z) "Security" means any note; stock; treasury stock; bond;
- 8 debenture; evidence of indebtedness; certificate of interest or
- 9 participation in any profit-sharing agreement; collateral-trust
- 10 certificate; preorganization certificate or subscription;
- 11 transferable share; investment contract; VIATICAL SETTLEMENT
- 12 INVESTMENT; voting-trust certificate; certificate of deposit for a
- 13 security; certificate of interest or participation in an oil, gas,
- 14 or mining title or lease or in payments out of production under
- 15 such a title or lease; or, in general, any interest or instrument
- 16 commonly known as a "security", or any certificate of interest or
- 17 participation in, temporary or interim certificate for, receipt
- 18 for, guarantee of, or warrant or right to subscribe to or purchase,
- 19 any of the foregoing. "Security" includes any contractual or quasi
- 20 contractual arrangement pursuant to which: (1) a person furnishes
- 21 capital, other than services, to an issuer; (2) a portion of that
- 22 capital is subjected to the risks of the issuer's enterprise; (3)
- 23 the furnishing of that capital is induced by the representations of
- 24 an issuer, promoter, or their affiliates which give rise to a
- 25 reasonable understanding that a valuable tangible benefit will
- 26 accrue to the person furnishing the capital as a result of the
- 27 operation of the enterprise; (4) the person furnishing the capital

- 1 does not intend to be actively involved in the management of the
- 2 enterprise in a meaningful way; and (5) a promoter or its
- 3 affiliates anticipate, at the time the capital is furnished, that
- 4 financial gain may be realized as a result thereof. "Security" does
- 5 not include an insurance or endowment policy or annuity contract
- 6 under which an insurance company promises to pay money either in a
- 7 lump sum or periodically for life or some other specified period or
- 8 a commodity contract. The administrator may exclude by rule or by
- 9 order other transactions or agreements from the definition of the
- 10 word "security".
- 11 (aa) "Small business investment act of 1958" means the small
- 12 business investment act of 1958, Public Law 85-699, 72 Stat. 689
- 13 15 USC 661 TO 697G.
- 14 (bb) "State" means any state, territory, or possession of the
- 15 United States, the District of Columbia, and Puerto Rico.
- 16 (CC) "VIATICAL SETTLEMENT INVESTMENT" MEANS A CONTRACTUAL
- 17 RIGHT TO RECEIVE ANY PORTION OF A DEATH BENEFIT OR OWNERSHIP OF A
- 18 LIFE INSURANCE POLICY OR CERTIFICATE FOR CONSIDERATION THAT IS LESS
- 19 THAN THE EXPECTED DEATH BENEFIT OF THE LIFE INSURANCE POLICY OR
- 20 CERTIFICATE. VIATICAL SETTLEMENT INVESTMENT DOES NOT INCLUDE ANY OF
- 21 THE FOLLOWING:
- 22 (i) A LIFE SETTLEMENT CONTRACT BETWEEN A SELLER AND A LIFE
- 23 SETTLEMENT PROVIDER. AS USED IN THIS SUBPARAGRAPH, "LIFE SETTLEMENT
- 24 CONTRACT", "LIFE SETTLEMENT PROVIDER", AND "SELLER" MEAN THOSE
- 25 TERMS AS DEFINED IN SECTION 1 OF 1996 PA 386, MCL 550.521.
- 26 (ii) A TRANSFER OF OWNERSHIP OR BENEFICIAL INTEREST IN A POLICY
- 27 FROM A LIFE SETTLEMENT PROVIDER TO ANOTHER LIFE SETTLEMENT PROVIDER

- 1 OR TO ANY LEGAL ENTITY FORMED SOLELY FOR THE PURPOSE OF HOLDING
- 2 OWNERSHIP OR BENEFICIAL INTEREST IN A POLICY OR MORE THAN 1 POLICY.
- 3 AS USED IN THIS SUBPARAGRAPH, "LIFE SETTLEMENT PROVIDER" AND
- 4 "POLICY" MEAN THOSE TERMS AS DEFINED IN SECTION 1 OF 1996 PA 386,
- 5 MCL 550.521.
- 6 (iii) A BONA FIDE ASSIGNMENT OF A LIFE INSURANCE POLICY TO A
- 7 BANK, SAVINGS BANK, SAVINGS AND LOAN ASSOCIATION, CREDIT UNION, OR
- 8 OTHER LICENSED LENDING INSTITUTION AS COLLATERAL FOR A LOAN.
- 9 (iv) THE EXERCISE OF ACCELERATED BENEFITS UNDER THE TERMS OF A
- 10 LIFE INSURANCE POLICY ISSUED IN ACCORDANCE WITH THE INSURANCE CODE
- 11 OF 1956, 1956 PA 218, MCL 500.100 TO 500.8302.
- 12 Enacting section 1. This amendatory act does not take effect
- unless Senate Bill No.____ or House Bill No. 6060(request no.
- 14 03161'05) of the 93rd Legislature is enacted into law.

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