## **HOUSE BILL No. 4645**

April 24, 2007, Introduced by Reps. Tobocman, Hopgood, Bauer, Warren and Dean and referred to the Committee on Banking and Financial Services.

A bill to amend 1939 PA 21, entitled

"Regulatory loan act,"

by amending section 1 (MCL 493.1), as amended by 2002 PA 393, and by adding section 16.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. (1) This act shall be known and may be cited as the
  "regulatory loan act".
- 3 (2) As used in this act:
- 4 (a) "Advertising" means publishing or broadcasting, or causing
- 5 to be published or broadcast, material that has been prepared for
- 6 public distribution by means of newspapers, magazines, or
- 7 electronic media. Advertising does not include a stockholder

- 1 communication, such as an annual report, interim financial report,
- 2 registration statement, security, prospectus, application for
- 3 listing a security on a stock exchange, or proxy materials.
- 4 Advertising does not include a communication addressed to a person
- 5 who has previously executed a loan agreement relative to that
- 6 person's account.
- 7 (B) "ANNUAL PERCENTAGE RATE" MEANS THE RATE AS COMPUTED UNDER
- 8 THE FEDERAL TRUTH IN LENDING ACT, 15 USC 1601 TO 1667F.
- 9 (C) (b) "Assets" means liquid assets, collectible loans made
- 10 in accordance with this act, and personal property acquired in the
- 11 general conduct of business transacted under this act.
- 12 (D) <del>(c)</del> "Commissioner" means the commissioner of the office of
- 13 financial and insurance services in the department of consumer and
- 14 industry services LABOR AND ECONOMIC GROWTH.
- 15 (E) (d) "Control person" means a director or executive officer
- 16 of a licensee or a person who has the authority to participate in
- 17 the direction, directly or indirectly through 1 or more other
- 18 persons, of the management or policies of a licensee.
- 19 (F) (e) "Executive officer" means an officer, member, or
- 20 partner of a licensee, including chief executive officer,
- 21 president, vice president, chief financial officer, controller,
- 22 compliance officer, or any other similar position.
- 23 (G) "FACILITATOR" MEANS A PERSON THAT INDIVIDUALLY OR IN
- 24 CONJUNCTION OR COOPERATION WITH ANOTHER PERSON PROCESSES, RECEIVES,
- 25 OR ACCEPTS FOR DELIVERY AN APPLICATION FOR A REFUND ANTICIPATION
- 26 LOAN OR A CHECK IN PAYMENT OF REFUND ANTICIPATION LOAN PROCEEDS OR
- 27 IN ANY OTHER MANNER MATERIALLY FACILITATES THE MAKING OF A REFUND

- 1 ANTICIPATION LOAN. THE TERM DOES NOT INCLUDE ANY OF THE FOLLOWING:
- 2 (i) A PERSON DESCRIBED IN SECTION 20.
- 3 (ii) AN AFFILIATE THAT IS A SERVICER FOR A PERSON DESCRIBED IN
- 4 SECTION 20.
- 5 (iii) A PERSON CERTIFIED, REGISTERED, OR LICENSED TO ENGAGE IN
- 6 THE PRACTICE OF PUBLIC ACCOUNTING UNDER ARTICLE 7 OF THE
- 7 OCCUPATIONAL CODE, 1980 PA 299, MCL 339.720 TO 339.736.
- 8 (iv) A PERSON THAT ACTS SOLELY AS AN INTERMEDIARY AND DOES NOT
- 9 DEAL WITH A TAXPAYER IN THE MAKING OF A REFUND ANTICIPATION LOAN.
- 10 (H) (f) "Financial licensing act" means any act listed in
- 11 section 2 of the consumer financial services act, 1988 PA 161, MCL
- **12** 487.2052.
- (I) (g) "License" means a single license issued to a single
- 14 place of business.
- (J) (h) "Licensee" means a person licensed or required to be
- 16 licensed under this act.
- 17 (K) (i) "Liquid assets" means cash, unrestricted deposits in
- 18 banks, and readily marketable securities at their then market
- 19 value.
- 20 (l)  $\frac{1}{2}$  "Loan" or "regulatory loan" means a loan made by a
- 21 licensee to an individual for personal, family, or household use.
- 22 THE TERM INCLUDES A REFUND ANTICIPATION LOAN.
- 23 (M) (k) "Person" means an individual, partnership,
- 24 association, corporation, limited liability company, or other legal
- 25 entity.
- 26 (N) "REFUND ANTICIPATION LOAN" MEANS A LOAN THAT A PERSON
- 27 ARRANGES TO BE REPAID DIRECTLY FROM THE PROCEEDS OF A TAXPAYER'S

- 1 FEDERAL OR STATE PERSONAL INCOME TAX REFUND.
- 2 (O) "REFUND ANTICIPATION LOAN FEE" MEANS THE CHARGES, FEES, OR
- 3 OTHER CONSIDERATION CHARGED OR IMPOSED BY A PERSON ACTING AS A
- 4 LENDER OR FACILITATOR FOR THE MAKING OF A REFUND ANTICIPATION LOAN.
- 5 THE TERM DOES NOT INCLUDE ANY CHARGE, FEE, OR OTHER CONSIDERATION
- 6 USUALLY CHARGED OR IMPOSED BY A FACILITATOR IN THE ORDINARY COURSE
- 7 OF BUSINESS FOR TAX RETURN PREPARATION, ELECTRONIC FILING OF TAX
- 8 RETURNS, OR OTHER NONLOAN SERVICES.
- 9 (P) "TAXPAYER" MEANS AN INDIVIDUAL WHO FILES A FEDERAL OR
- 10 MICHIGAN PERSONAL INCOME TAX RETURN.
- 11 SEC. 16. (1) BEFORE A TAXPAYER COMPLETES AN APPLICATION FOR A
- 12 REFUND ANTICIPATION LOAN, THE FACILITATOR SHALL CLEARLY DISCLOSE
- 13 ALL OF THE FOLLOWING IN WRITING, IN 14-POINT TYPE AND IN THE
- 14 PRIMARY LANGUAGE UNDERSTOOD BY THE TAXPAYER, TO THE TAXPAYER ON A
- 15 FORM SEPARATE FROM THE APPLICATION:
- 16 (A) A LISTING OR TABLE OF REFUND ANTICIPATION LOAN FEES AND
- 17 THE ANNUAL PERCENTAGE RATES CHARGED BY THE FACILITATOR OR LENDER
- 18 FOR 3 OR MORE REPRESENTATIVE REFUND ANTICIPATION LOAN AMOUNTS. FOR
- 19 EACH LOAN AMOUNT, THE SCHEDULE SHALL LIST SEPARATELY THE AMOUNT OF
- 20 EACH FEE AND THE AMOUNT OF INTEREST CHARGED BY THE FACILITATOR OR
- 21 LENDER AND THE TOTAL AMOUNT OF FEES AND INTEREST CHARGED.
- 22 (B) THAT THE REFUND ANTICIPATION LOAN IS A LOAN AND NOT THE
- 23 TAXPAYER'S ACTUAL PERSONAL INCOME TAX REFUND.
- 24 (C) THAT ELECTRONIC FILING OF THE TAXPAYER'S TAX RETURN IS
- 25 AVAILABLE WITHOUT APPLYING FOR A REFUND ANTICIPATION LOAN.
- 26 (D) THE AVERAGE TIME ANNOUNCED BY THE APPROPRIATE TAXING
- 27 AUTHORITY WITHIN WHICH THE TAXPAYER CAN EXPECT TO RECEIVE A REFUND

- 1 IF THE TAXPAYER DOES NOT OBTAIN A REFUND ANTICIPATION LOAN AND THE
- 2 TAXPAYER'S RETURN IS FILED USING EITHER OF THE FOLLOWING METHODS:
- 3 (i) ELECTRONICALLY AND THE REFUND IS DIRECTLY DEPOSITED IN THE
- 4 TAXPAYER'S BANK ACCOUNT.
- 5 (ii) BY MAIL AND THE REFUND IS DIRECTLY DEPOSITED IN THE
- 6 TAXPAYER'S BANK ACCOUNT OR MAILED TO THE TAXPAYER.
- 7 (E) THAT THE INTERNAL REVENUE SERVICE WITH RESPECT TO A
- 8 FEDERAL PERSONAL INCOME TAX RETURN, OR THE DEPARTMENT OF TREASURY
- 9 WITH RESPECT TO A MICHIGAN PERSONAL INCOME TAX RETURN, DOES NOT
- 10 GUARANTEE EITHER OF THE FOLLOWING:
- 11 (i) THAT THE FULL AMOUNT OF THE ANTICIPATED REFUND WILL BE
- 12 PAID.
- 13 (ii) A SPECIFIC DATE ON WHICH THE TAXPAYER WILL RECEIVE THE
- 14 REFUND.
- 15 (F) THAT THE TAXPAYER IS RESPONSIBLE FOR REPAYMENT OF THE LOAN
- 16 AND RELATED FEES IN THE EVENT THE TAX REFUND IS NOT PAID OR IS NOT
- 17 PAID IN FULL.
- 18 (G) THE ESTIMATED TIME WITHIN WHICH THE PROCEEDS OF THE LOAN
- 19 WILL BE PAID TO THE TAXPAYER IF THE LOAN IS APPROVED.
- 20 (H) THE FEES CHARGED BY THE FACILITATOR OR LENDER IF THE
- 21 REFUND ANTICIPATION LOAN IS NOT APPROVED.
- 22 (2) BEFORE ENTERING INTO A REFUND ANTICIPATION LOAN AGREEMENT,
- 23 THE FACILITATOR SHALL CLEARLY DISCLOSE BOTH OF THE FOLLOWING TO THE
- 24 TAXPAYER:
- 25 (A) THE ESTIMATED TOTAL FEES FOR THE LOAN.
- 26 (B) THE ESTIMATED ANNUAL PERCENTAGE RATE FOR THE LOAN.
- 27 (3) A POLITICAL SUBDIVISION OF THIS STATE SHALL NOT ADOPT ANY

- 1 RULE, REGULATION, CODE, OR ORDINANCE TO RESTRICT OR LIMIT ANY
- 2 REQUIREMENTS UNDER THIS SECTION RELATING TO REFUND ANTICIPATION
- 3 LOANS. THIS SECTION SUPERSEDES AND PREEMPTS ANY RULE, REGULATION,
- 4 CODE, OR ORDINANCE OF ANY POLITICAL SUBDIVISION OF THIS STATE
- 5 RELATING TO REFUND ANTICIPATION LOANS.
- 6 (4) AS PART OF THE REPORT REQUIRED UNDER SECTION 11, EACH
- 7 LENDER AND FACILITATOR SHALL DISCLOSE FOR THE PRECEDING CALENDAR
- 8 YEAR THE NUMBER AND DOLLAR AMOUNT OF REFUND ANTICIPATION LOANS
- 9 MADE, THE AVERAGE REFUND ANTICIPATION LOAN, AND THE AVERAGE TIME TO
- 10 DISPENSE LOAN PROCEEDS.
- 11 (5) AS USED IN THIS SECTION, "LENDER" MEANS A PERSON THAT
- 12 MAKES A REFUND ANTICIPATION LOAN BUT DOES NOT INCLUDE A PERSON
- 13 DESCRIBED IN SECTION 20.