

**SUBSTITUTE FOR  
SENATE BILL NO. 1475**

A bill to amend 1964 PA 170, entitled

"An act to make uniform the liability of municipal corporations, political subdivisions, and the state, its agencies and departments, officers, employees, and volunteers thereof, and members of certain boards, councils, and task forces when engaged in the exercise or discharge of a governmental function, for injuries to property and persons; to define and limit this liability; to define and limit the liability of the state when engaged in a proprietary function; to authorize the purchase of liability insurance to protect against loss arising out of this liability; to provide for defending certain claims made against public officers, employees, and volunteers and for paying damages sought or awarded against them; to provide for the legal defense of public officers, employees, and volunteers; to provide for reimbursement of public officers and employees for certain legal expenses; and to repeal acts and parts of acts,"

by amending sections 1, 2, and 2a (MCL 691.1401, 691.1402, and 691.1402a), section 1 as amended by 2001 PA 131 and section 2 as amended and section 2a as added by 1999 PA 205, and by adding

section 2b.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 1. As used in this act:

2 (A) "GOVERNMENTAL AGENCY" MEANS THIS STATE OR A POLITICAL  
3 SUBDIVISION.

4 (B) "GOVERNMENTAL FUNCTION" MEANS AN ACTIVITY THAT IS  
5 EXPRESSLY OR IMPLIEDLY MANDATED OR AUTHORIZED BY CONSTITUTION,  
6 STATUTE, LOCAL CHARTER OR ORDINANCE, OR OTHER LAW. GOVERNMENTAL  
7 FUNCTION INCLUDES AN ACTIVITY PERFORMED ON PUBLIC OR PRIVATE  
8 PROPERTY BY A SWORN LAW ENFORCEMENT OFFICER WITHIN THE SCOPE OF THE  
9 LAW ENFORCEMENT OFFICER'S AUTHORITY, AS DIRECTED OR ASSIGNED BY HIS  
10 OR HER PUBLIC EMPLOYER FOR THE PURPOSE OF PUBLIC SAFETY.

11 (C) "HIGHWAY" MEANS A PUBLIC HIGHWAY, ROAD, OR STREET THAT IS  
12 OPEN FOR PUBLIC TRAVEL. HIGHWAY INCLUDES A BRIDGE, SIDEWALK,  
13 TRAILWAY, CROSSWALK, OR CULVERT ON THE HIGHWAY. HIGHWAY DOES NOT  
14 INCLUDE AN ALLEY, TREE, OR UTILITY POLE.

15 (D) ~~(a)~~—"Municipal corporation" means a city, village, or  
16 township or a combination of 2 or more of these when acting  
17 jointly.

18 (E) ~~(b)~~—"Political subdivision" means a municipal corporation,  
19 county, county road commission, school district, community college  
20 district, port district, metropolitan district, or transportation  
21 authority or a combination of 2 or more of these when acting  
22 jointly; a district or authority authorized by law or formed by 1  
23 or more political subdivisions; or an agency, department, court,  
24 board, or council of a political subdivision.

25 (F) "SIDEWALK" INCLUDES A PUBLIC SIDEWALK, TRAILWAY,

1 CROSSWALK, OR OTHER PUBLIC INSTALLATION SITUATED OUTSIDE OF AND  
2 ADJACENT TO THE IMPROVED PORTION OF A HIGHWAY DESIGNED FOR  
3 VEHICULAR TRAVEL.

4 (G) ~~(e)~~ "State" means ~~the THIS~~ state of Michigan and its  
5 agencies, departments, commissions, courts, boards, councils, and  
6 statutorily created task forces. ~~and STATE~~ includes every ~~A~~ public  
7 university ~~and OR~~ college of ~~the THIS~~ state, whether established as  
8 a constitutional corporation or otherwise.

9 ~~—— (d) "Governmental agency" means the state or a political~~  
10 ~~subdivision.~~

11 ~~—— (e) "Highway" means a public highway, road, or street that is~~  
12 ~~open for public travel and includes bridges, sidewalks, trailways,~~  
13 ~~crosswalks, and culverts on the highway. The term highway does not~~  
14 ~~include alleys, trees, and utility poles.~~

15 ~~—— (f) "Governmental function" is an activity that is expressly~~  
16 ~~or impliedly mandated or authorized by constitution, statute, local~~  
17 ~~charter or ordinance, or other law. Governmental function includes~~  
18 ~~an activity, as directed or assigned by his or her public employer~~  
19 ~~for the purpose of public safety, performed on public or private~~  
20 ~~property by a sworn law enforcement officer within the scope of the~~  
21 ~~law enforcement officer's authority.~~

22 (H) ~~(g)~~ "Township" includes charter township.

23 (I) ~~(h)~~ "Volunteer" means an individual who is specifically  
24 designated as a volunteer and who is acting solely on behalf of a  
25 governmental agency.

26 Sec. 2. (1) Except as otherwise provided in section 2a, each  
27 governmental agency having jurisdiction over a highway shall

1 maintain the highway in reasonable repair so that it is reasonably  
2 safe and convenient for public travel. A person who sustains bodily  
3 injury or damage to his or her property by reason of failure of a  
4 governmental agency to keep a highway under its jurisdiction in  
5 reasonable repair and in a condition reasonably safe and fit for  
6 travel may recover the damages suffered by him or her from the  
7 governmental agency. The liability, procedure, and remedy as to  
8 county roads under the jurisdiction of a county road commission  
9 shall be as provided in section 21 of chapter IV of 1909 PA 283,  
10 MCL 224.21. The duty of the state and the county road commissions  
11 to repair and maintain highways, and the liability for that duty,  
12 extends only to the improved portion of the highway designed for  
13 vehicular travel. ~~and does not include sidewalks, trailways,~~  
14 ~~crosswalks, or any other installation outside of the improved~~  
15 ~~portion of the highway designed for vehicular travel.~~ A judgment  
16 against the state based on a claim arising under this section from  
17 acts or omissions of the state transportation department is payable  
18 only from restricted funds appropriated to the state transportation  
19 department or funds provided by its insurer.

20 (2) If the state transportation department contracts with  
21 another governmental agency to perform work on a state trunk line  
22 highway, an action brought under this section for tort liability  
23 arising out of the performance of that work shall be brought only  
24 against the state transportation department under the same  
25 circumstances and to the same extent as if the work had been  
26 performed by employees of the state transportation department. The  
27 state transportation department has the same defenses to the action

1 as it would have had if the work had been performed by its own  
2 employees. If an action described in this subsection could have  
3 been maintained against the state transportation department, it  
4 shall not be maintained against the governmental agency that  
5 performed the work for the state transportation department. The  
6 governmental agency also has the same defenses that could have been  
7 asserted by the state transportation department had the action been  
8 brought against the state transportation department.

9 (3) The contractual undertaking of a governmental agency to  
10 maintain a state trunk line highway confers contractual rights only  
11 on the state transportation department and does not confer third  
12 party beneficiary or other contractual rights in any other person  
13 to recover damages to person or property from that governmental  
14 agency. This subsection does not relieve the state transportation  
15 department of liability it may have, under this section, regarding  
16 that highway.

17 (4) The duty imposed by this section on a governmental agency  
18 is limited by sections 81131 and 82124 of the natural resources and  
19 environmental protection act, 1994 PA 451, MCL 324.81131 and  
20 324.82124.

21 Sec. 2a. (1) ~~Except as otherwise provided by this section, a~~**A**  
22 municipal corporation has no duty to repair or maintain, and is not  
23 liable for injuries arising from, ~~a portion of a county~~ **OR STATE**  
24 ~~highway, outside of the improved portion of the highway designed~~  
25 ~~for vehicular travel, including a sidewalk, trailway, crosswalk, or~~  
26 ~~other installation. This subsection does not prevent or limit a~~  
27 ~~municipal corporation's liability if both of the following are~~

1 ~~true~~:EXCEPT THAT A MUNICIPAL CORPORATION SHALL MAINTAIN AN EXISTING  
 2 SIDEWALK ADJACENT TO A MUNICIPAL, COUNTY, OR STATE HIGHWAY PURSUANT  
 3 TO SECTION 2(1).

4 ~~—— (a) At least 30 days before the occurrence of the relevant~~  
 5 ~~injury, death, or damage, the municipal corporation knew or, in the~~  
 6 ~~exercise of reasonable diligence, should have known of the~~  
 7 ~~existence of a defect in a sidewalk, trailway, crosswalk, or other~~  
 8 ~~installation outside of the improved portion of the highway~~  
 9 ~~designed for vehicular travel.~~

10 ~~—— (b) The defect described in subdivision (a) is a proximate~~  
 11 ~~cause of the injury, death, or damage.~~

12 ~~—— (2) A discontinuity defect of less than 2 inches creates a~~  
 13 ~~rebuttable inference that the municipal corporation maintained the~~  
 14 ~~sidewalk, trailway, crosswalk, or other installation outside of the~~  
 15 ~~improved portion of the highway designed for vehicular travel in~~  
 16 ~~reasonable repair.~~

17 (2) ~~(3)~~A municipal corporation's liability **ARISING FROM A**  
 18 **DUTY TO MAINTAIN A SIDEWALK** under subsection (1) is limited by  
 19 **SECTION 2B AND BY** section 81131 of the natural resources and  
 20 environmental protection act, 1994 PA 451, MCL 324.81131.

21 **SEC. 2B. (1) A DISCONTINUITY DEFECT OF LESS THAN 2 INCHES,**  
 22 **MEASURED VERTICALLY, IN A SIDEWALK CREATES A REBUTTABLE PRESUMPTION**  
 23 **THAT A MUNICIPAL CORPORATION WITH A DUTY TO MAINTAIN THE SIDEWALK**  
 24 **MAINTAINED THE SIDEWALK IN REASONABLE REPAIR.**

25 (2) A PRESUMPTION UNDER SUBSECTION (1) MAY BE REBUTTED BY  
 26 EVIDENCE OF SPECIFIC FACTS SHOWING THAT THERE WAS A DANGEROUS  
 27 CONDITION IN THE SIDEWALK ITSELF OF A PARTICULAR CHARACTER THAT WAS

1 A PROXIMATE CAUSE OF THE INJURY.