

SUBSTITUTE FOR
SENATE BILL NO. 988

A bill to amend 1939 PA 280, entitled
"The social welfare act,"
by amending section 117a (MCL 400.117a), as amended by 2018 PA 22.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 117a. (1) As used in this section and sections 117b to
2 ~~117g~~+117H:

3 (a) "County juvenile agency" means that term as defined in
4 section 2 of the county juvenile agency act, 1998 PA 518, MCL
5 45.622.

6 (b) "County juvenile agency services" means all juvenile
7 justice services for a juvenile who is within the court's
8 jurisdiction under section 2(a) or (d) of chapter XIIIA of the
9 probate code of 1939, 1939 PA 288, MCL 712A.2, or within the
10 jurisdiction of the court of general jurisdiction under section 606

1 of the revised judicature act of 1961, 1961 PA 236, MCL 600.606, if
2 that court commits the juvenile to a county or court juvenile
3 facility under section 27a of chapter IV of the code of criminal
4 procedure, 1927 PA 175, MCL 764.27a. If a juvenile who comes within
5 the court's jurisdiction under section 2(a) or (d) of chapter XIIA
6 of the probate code of 1939, 1939 PA 288, MCL 712A.2, is at that
7 time subject to a court order in connection with a proceeding for
8 which the court acquired jurisdiction under section 2(b) or (c) of
9 chapter XIIA of the probate code of 1939, 1939 PA 288, MCL 712A.2,
10 juvenile justice services provided to the juvenile before the court
11 enters an order in the subsequent proceeding are not county
12 juvenile agency services, except for juvenile justice services
13 related to detention.

14 (c) "Donated funds" means any gifts of money made available to
15 the county child care fund for services for child welfare or
16 delinquency matters, including juvenile justice services.

17 (d) "Donor" means the entity, person, or persons providing the
18 donated funds.

19 (e) "Gross expenditure" means the total adjusted expenditures
20 included in a county's monthly expenditure report and submitted to
21 the department.

22 (f) "In-home care" means expenditure of child care fund money
23 for services and items listed in this section to be an alternative
24 to out-of-home care or to provide an early return home for a child
25 placed out of his or her home.

26 (g) "Juvenile detention facility" means a county-operated or
27 court-operated juvenile facility ~~licensed or approved as a child~~

1 ~~earing institution~~ that houses and provides group care, shelter
2 care, or detention administered and staffed by county or court
3 employees.

4 (h) "Juvenile justice service" means a service, exclusive of
5 judicial functions, provided by a county for juveniles who are
6 within or likely to come within the court's jurisdiction under
7 section 2 of chapter XIIA of the probate code of 1939, 1939 PA 288,
8 MCL 712A.2, or within the jurisdiction of the court of general
9 criminal jurisdiction under section 606 of the revised judicature
10 act of 1961, 1961 PA 236, MCL 600.606, if that court commits the
11 juvenile to a county or court juvenile facility under section 27a
12 of chapter IV of the code of criminal procedure, 1927 PA 175, MCL
13 764.27a. A service includes intake, detention, detention
14 alternatives, probation, foster care, diagnostic evaluation and
15 treatment, shelter care, or any other service approved by the
16 office or county juvenile agency, as applicable, including
17 preventive, diversionary, or protective care services. A juvenile
18 justice service approved by the office or county juvenile agency
19 must meet all applicable state and local government licensing
20 standards.

21 (i) "Out-of-home care" means placement outside of the
22 residence of the child's parent, legal guardian, or, except as
23 provided in this subdivision, relative where the child is found,
24 from which the child was removed by the authority of the court, or
25 in which the child will be placed on a permanent basis.

26 (j) "Technology and software" means risk and needs assessment
27 software or software directly related to treatment or services

1 provided within a reimbursable in-home care program. Technology and
2 software does not include the purchase of new equipment or
3 hardware, or maintenance of equipment or hardware for the
4 reimbursable in-home care program. Technology and software also
5 does not include new equipment cost, maintenance of equipment,
6 technology, or software used exclusively for general support for
7 the court.

8 (2) A juvenile justice funding system for counties that are
9 not county juvenile agencies, including a child care fund, is
10 established and shall be administered under the department's
11 superintending control.

12 (3) The department shall promulgate rules under the
13 administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to
14 24.328, to monitor juvenile justice services money and to prescribe
15 child care fund accounting, reporting, and authorization controls
16 and procedures and child care fund expenditure classifications. For
17 counties required to have a child care fund, the department shall
18 fund services that conform to the child care rules promulgated
19 under this act.

20 (4) The department shall distribute money appropriated by the
21 legislature to counties for the cost of juvenile justice services
22 as follows:

23 (a) Payment for expenditures for children placed with the
24 department for care, supervision, or placement, including children
25 who are within the court's jurisdiction under section 2(a) and (b)
26 of chapter XIIIA of the probate code of 1939, 1939 PA 288, MCL
27 712A.2, shall be paid by the department and reimbursed by the

1 county for all undisputed charges. Implementation of this
2 subdivision takes effect on October 1 of the fiscal year following
3 the appropriation to support new payment processes and the
4 implementation of technological changes to the statewide automated
5 child welfare information system.

6 (b) Payment for expenditures for children not placed with the
7 department for care, supervision, or placement, including children
8 who are within the court's jurisdiction under section 2(a) and (b)
9 of chapter XIIA of the probate code of 1939, 1939 PA 288, MCL
10 712A.2, shall be paid by a county and be reimbursed by the
11 department for all undisputed charges. Expenditures described in
12 this subdivision include the following:

13 (i) Direct expenditures for out-of-home care, including all of
14 the following:

15 (A) Salaries of county- or court-operated detention center,
16 shelter care, or group care facility specific employees, including,
17 but not limited to, all of the following:

18 (I) Management staff of a facility.

19 (II) Direct service staff of a facility.

20 (III) Mental health staff of a facility.

21 (IV) Support staff including clerical staff of a facility.

22 (V) Janitorial, maintenance, or ground staff of a facility, or
23 any combination of these.

24 (VI) Kitchen staff of a facility.

25 (VII) Security staff of a facility.

26 (VIII) Circuit court employees who support the child care fund
27 county- or court-operated detention center, shelter care, or group

1 care facility.

2 (B) Fringe benefits, including payroll taxes, medical, vision
3 and dental insurance, group life insurance, disability insurance,
4 accident insurance, health savings accounts, retirement
5 contributions, worker's compensation, and accrued severance
6 benefits of county- or court-operated detention center, shelter
7 care, or group care facility specific employees and circuit court
8 administration who administrate and support the child care fund
9 county- or court-operated detention center, shelter care, or group
10 care facility.

11 (C) Clothing for children.

12 (D) Food for children.

13 (E) Meals furnished to staff who are on duty at a county- or
14 court-operated detention center, shelter care, or group care
15 facility and assigned responsibilities for the supervision and care
16 of the youth during facility mealtime.

17 (F) Hygiene supplies for children, including shampoo, soap, or
18 toothpaste.

19 (G) Education costs for children who are temporary residents
20 in a county- or court-operated detention center, shelter care, or
21 group care facility and for whom attendance in a public school
22 system or local education agency is not an option.

23 (H) Utilities of a county- or court-operated detention center,
24 shelter care, or group care facility, including water, gas,
25 electric, trash, and sewer.

26 (I) Janitorial supplies of a county- or court-operated
27 detention center, shelter care, or group care facility.

1 (J) Kitchen supplies of a county- or court-operated detention
2 center, shelter care, or group care facility.

3 (K) Laundry supplies or service of a county- or court-operated
4 detention center, shelter care, or group care facility.

5 (L) Linen supplies or service of a county- or court-operated
6 detention center, shelter care, or group care facility, including
7 towels and bedding.

8 (M) Office supplies that are dedicated solely to the county-
9 or court-operated detention center, shelter care, or group care
10 facility.

11 (N) Cellular telephones, landline telephones, and 2-way radios
12 used for communication that are dedicated solely to the county- or
13 court-operated detention center, shelter care, or group care
14 facility.

15 (O) Copy machine charges that are dedicated to the county- or
16 court-operated detention center, shelter care, or group care
17 facility.

18 (P) Mattress, box spring, or bed frame used in a county- or
19 court-operated detention center, shelter care, or group care
20 facility.

21 (Q) Medical, dental, psychological, and psychiatric services,
22 including medication, for children who are not covered by another
23 source which services are not to determine competency.

24 (R) Periodicals and books of a county- or court-operated
25 detention center, shelter care, or group care facility.

26 (S) Recreational supplies, programs, and television in a
27 county- or court-operated detention center, shelter care, or group

1 care facility.

2 (T) Training for child care fund-funded staff and in-service
3 education directly related to the out-of-home program, excluding
4 tuition grants or scholarships for college credit.

5 (U) Mileage reimbursement rate costs for transporting children
6 of a county- or court-operated detention center, shelter care, or
7 group care facility. Mileage reimbursement rates used must adhere
8 to the county or tribe published rates. Mileage reimbursement rates
9 cover all costs of operating a vehicle, including maintenance,
10 repairs, taxes, gas, insurance, and registration fees.

11 (V) Drug testing for children.

12 (W) Birth certificates for children.

13 (X) Incentives for youth.

14 (Y) Interpreter fees for nonjudicial processes.

15 (Z) Printing, binding, and postage for materials relating to
16 the education or correspondence relating to children in the county-
17 or court-operated detention center, shelter care, or group care
18 facility.

19 (AA) Membership dues or fees for professional credential
20 maintenance of staff who provide or support a service to children
21 under the child care fund, or professional staff for whom
22 professional licensure is required in their respective job
23 description.

24 (BB) Contracted personnel, programming, or services, or any
25 combination of these.

26 (CC) Nonscheduled payments.

27 (DD) New services that the department may agree with counties

1 and tribes to include that are not identified in this section that
2 support eligible children and families.

3 (ii) Administrative or indirect expenditures for out-of-home
4 care. An administrative or indirect cost payment equal to 10% of a
5 county's total monthly gross expenditures will automatically be
6 distributed to the county on a monthly basis. A county is not
7 required to submit documentation to the department for any of the
8 expenditures that are covered under the 10% payment.

9 (iii) Direct expenditures for in-home care, including the
10 following:

11 (A) Salaries of circuit court employees who support the child
12 care fund in-home care program.

13 (B) Fringe benefits, including payroll taxes, medical and
14 dental insurance, group life insurance, disability insurance,
15 accident insurance, health savings accounts, retirement
16 contributions, and accrued severance benefits of circuit court
17 employees who support the child care fund in-home care program. For
18 a county that receives the juvenile court officer grant and the
19 appointed juvenile court officer works within an approved program,
20 the proportional fringe benefits for the juvenile court officer may
21 be reimbursable.

22 (C) Mileage reimbursement rate costs associated with the child
23 care fund in-home care program. Mileage reimbursement rates used
24 must adhere to the county or tribe published rates. Mileage
25 reimbursement rates cover all costs of operating a vehicle,
26 including maintenance, repairs, taxes, gas, insurance, and
27 registration fees.

1 (D) Program supplies and materials, including, but not limited
2 to, all of the following:

3 (I) Program-specific supplies, including risk or needs
4 assessments, recognition plaques, and educational or program
5 licenses.

6 (II) Office supplies related to program activities and pro-
7 social activities.

8 (III) Food related to program activities and pro-social
9 activities.

10 (IV) Drug test kits.

11 (V) Tethers and other forms of electronic monitoring.

12 (E) Other costs, including all of the following:

13 (I) Cellular telephones and other safety tracking technology
14 for child care fund-funded staff.

15 (II) Training for child care fund-funded staff and in-service
16 education related to the in-home care component, excluding tuition
17 grants or scholarships for college credit.

18 (III) Education costs for children who are prohibited from
19 school attendance in a public school system or the local education
20 agency or have severe educational issues and have been court
21 ordered into a child care fund-funded educational program.

22 (IV) Printing, binding, or postage for materials relating to
23 the education or correspondence on behalf of children in the in-
24 home care program.

25 (V) Membership dues or fees - professional credential
26 maintenance of staff who provide or support a service to children
27 under the child care fund or professional staff for whom

1 professional licensure is required in their respective job
2 descriptions.

3 (VI) Business cards.

4 (F) Other program-specific activities costs, including
5 entrance fees for programs.

6 (G) Conference travel costs for other non-child-care-fund-
7 related training, including evidence-based and promising practices
8 training.

9 (H) Contracted personnel, programming, or services, or any
10 combination of these.

11 (I) Unit cost contracts, including all of the following:

12 (I) Contracted - drug testing - lab (per "drug test" basis).

13 (II) Contracted - counselor fees - (per "hour" basis).

14 (III) Contracted - group session dollar per session (per
15 "session" basis). Group roster documentation required.

16 (IV) Contracted - psychological evaluations, excluding
17 competency examinations - (per "evaluation" basis).

18 (V) Contracted - service providers (per "service" basis).

19 (J) Closed-end contracts. Closed-end contracts include, but
20 are not limited to, all of the following:

21 (I) University contracts, including "program evaluation".

22 (II) Private agency services contracts.

23 (III) Educational services contracts.

24 (IV) Court appointed special advocate (CASA) and wraparound
25 contracts.

26 (V) Other contracts identifiable to the program.

27 (K) Nonscheduled payments or case services payments. A

1 nonscheduled payment is a payment to an individual or organization
2 for items specified and defined in the child care fund handbook
3 that are not included in the state-established per diem rate. A
4 nonscheduled payment may include the following list:

5 (I) Emergency costs, including immediate food, clothing,
6 medical, or dental needs that are not covered by another source.

7 (II) Gymnasium or other pro-social activity requiring a
8 membership per child related to program activities.

9 (III) Rewards or incentive pay for youth related to program
10 activities.

11 (IV) Bus tokens or gas cards related to program activities.

12 (V) Mentor costs - meals, mileage, movies, or social costs
13 related to program activities.

14 (VI) Noncontracted service provider related to program
15 activities.

16 (VII) Noncontracted group session related to program
17 activities.

18 (VIII) Noncontracted psychological evaluations, excluding
19 competency examinations.

20 (IX) Family assessment or evaluations.

21 (X) Noncontracted counselor fees.

22 (XI) Noncontracted drug testing - labs.

23 (XII) Camps or field trips.

24 (XIII) Birth certificates for children.

25 (L) New services that the department may agree with counties
26 and tribes to include that are not identified in this section that
27 support eligible children and families.

1 (M) Technology and software.

2 (iv) Administrative or indirect expenditures for in-home care.

3 An administrative or indirect cost payment equal to 10% of a
4 county's total monthly gross expenditures will automatically be
5 distributed to the county on a monthly basis. A county is not
6 required to submit documentation to the department for any of the
7 expenditures that are covered under the 10% payment.

8 (c) The county amount distributed shall equal 50% of the
9 annual expenditures from the child care fund of the county
10 established under section 117c, except that expenditures under
11 section 117c(3) and expenditures that exceed the amount of a budget
12 approved under section 117c shall not be included. A distribution
13 under this subdivision shall not be made to a county that does not
14 comply with the requirements of this act. Subject to a county's
15 approval, the department may reduce the amount distributed to a
16 county by the amount owed to the state for care received in a state
17 operated facility or for care received under 1935 PA 220, MCL
18 400.201 to 400.214, or under the youth rehabilitation services act,
19 1974 PA 150, MCL 803.301 to 803.309.

20 (d) For a county that is a county juvenile agency, a county's
21 block grant amount as determined under section 117g in equal
22 distributions on October 1, January 1, April 1, and July 1 of each
23 state fiscal year.

24 (e) Notwithstanding the provisions in subdivision (a), subject
25 to appropriations, ~~until September 30, 2018,~~ the department shall
26 pay 100% of the costs of the \$9.20 increase to the administrative
27 rate for providers of foster care services provided in the annual

1 appropriation for the department budget. For the purposes of this
2 subdivision only, "foster care" means 24-hour substitute care for
3 children placed away from their parents or guardians, as a result
4 of a court order under section 2(b) of chapter XIIA of the probate
5 code of 1939, 1939 PA 288, MCL 712A.2, in placements supervised by
6 the department or a private child placing agency under contract
7 with the department for foster care services. Foster care services
8 include supervision of placements in foster family homes, foster
9 family group homes, and preadoptive placements.

10 (f) Notwithstanding the provisions of subdivision (c), ~~until~~
11 ~~September 30, 2018,~~ the department shall pay 100% of the
12 administrative rate for providers of treatment foster care services
13 and foster care services provided in the annual appropriation for
14 the department budget. For the purposes of this subdivision only,
15 "foster care" means 24-hour substitute care for children placed
16 away from their parents or guardians, as a result of a court order
17 under section 2(b) of chapter XIIA of the probate code of 1939,
18 1939 PA 288, MCL 712A.2, in placements supervised by the department
19 or a private child placing agency under contract with the
20 department for foster care services. Foster care services include
21 supervision of placements in foster family homes, foster family
22 group homes, treatment foster care, preadoptive placements, and
23 supervision of children reunified with the parent with whom the
24 child lived at the time of removal.

25 (g) Notwithstanding the provisions in subdivision (c), ~~until~~
26 ~~September 30, 2018,~~ the department shall pay 100% of the costs of
27 any rate increase to the providers of residential foster care

1 services under contract with the department, as provided in the
2 annual appropriation for the department budget.

3 (h) Notwithstanding the provisions in subdivision (c) and
4 subject to appropriations, in a county with a population of not
5 less than 575,000 or more than 650,000, for the purpose of this
6 subdivision only for cases transferred by the department to a child
7 placing agency, the department shall pay 100% of the administrative
8 rate to providers responsible for foster care case management
9 services to families of children who are court-ordered into foster
10 care due to child abuse or child neglect and placed in the care and
11 supervision of the department, regardless of placement setting
12 until the prospective payment system described in subdivision (i)
13 is implemented. This subdivision does not apply after May 1, 2019.

14 (i) Notwithstanding the provisions in subdivision (c) and
15 subject to appropriations, the department shall implement a
16 prospective payment system as part of a state-administered
17 performance-based child welfare system in a county with a
18 population of not less than 575,000 or more than 650,000, for
19 foster care case management in accordance with section 503 of
20 article X of 2014 PA 252. The county is only required to contribute
21 to foster care services payments in an amount that does not exceed
22 the average of the annual net contribution made by the county for
23 cases received under section 2(b) of chapter XIIIA of the probate
24 code of 1939, 1939 PA 288, MCL 712A.2, in the 5 previous fiscal
25 years before October 1, 2015. The prospective payment system as
26 part of the state-administered performance-based child welfare
27 system shall be implemented as described in this subdivision but

1 shall not include in-home care service funding. This subdivision
2 does not apply after May 1, 2019.

3 (j) Subdivisions (h) and (i) only impact child abuse and child
4 neglect services and not juvenile justice program funding. This
5 subdivision does not apply after May 1, 2019.

6 (5) The purposes for which funding under this section shall be
7 distributed as provided under subsection (4) may be allowed unless
8 otherwise accessible and available by other public assistance
9 programs necessary to achieve the goals and outcomes for in-home
10 care or out-of-home care. Reimbursement shall not be made for costs
11 associated with an otherwise eligible child or family, or both, if
12 the reason for the unavailability of public assistance is due to
13 intentional program violations and disqualification of any public
14 assistance.

15 (6) All service providers shall submit a request for payment
16 within 1 calendar year of the date of service. A request for
17 payment submitted after 1 calendar year from the date of service
18 requires the provider to submit an exception request to the county
19 or the department for approval or denial.

20 (7) The county or the department is not subject to an offset,
21 chargeback, or reimbursement liability when a child care fund cost
22 is approved by the county or the department for payment after 1
23 year from the date of service.

24 (8) The county is not subject to an offset, chargeback, or
25 reimbursement liability for prior expenditures resulting from an
26 error in foster care fund source determinations.

27 (9) The department is liable for the costs of all juvenile

1 justice services in a county that is a county juvenile agency other
2 than county juvenile agency services.

3 (10) The department shall establish guidelines for the
4 development of county juvenile justice service plans in counties
5 that are not county juvenile agencies.

6 (11) A county that is not a county juvenile agency and
7 receives state funds for in-home or out-of-home care of children
8 shall submit reports to the department at least quarterly or as the
9 department otherwise requires. The reports shall be submitted on
10 forms provided by the executive director and shall include the
11 number of children receiving foster care services and the number of
12 days of care provided.

13 (12) The department shall maintain a reporting system
14 providing that reimbursement under subsection (4)(c) shall be made
15 only on submission of billings based on care given to a specific,
16 individual child.

17 Enacting section 1. This amendatory act takes effect 90 days
18 after the date it is enacted into law.