SUBSTITUTE FOR HOUSE BILL NO. 5051

A bill to amend 1974 PA 154, entitled "Michigan occupational safety and health act," by amending sections 4, 35, and 36 (MCL 408.1004, 408.1035, and 408.1036), section 4 as amended by 2012 PA 416 and sections 35 and 36 as amended by 1991 PA 105.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 4. (1) "Agricultural operations" means the work activity
- ${f 2}$ designated in major groups 01 and 02 of the ${f standard\ industrial}$
- 3 classification manual, Standard Industrial Classification Manual,
- 4 United States bureau Bureau of the budget, Budget, 1972 edition.
- 5 Agricultural operations include any practices performed by a farmer
- 6 or on a farm as an incident to or in conjunction with farming
- 7 operations including preparation for market or delivery to storage





- 1 or market or to carriers for transportation to market.
- 2 (2) "Asbestos" means a group of naturally occurring minerals
- 3 that separate into fibers, including chrysotile, amosite,
- 4 crocidolite, anthophyllite, tremolite, and actinolite.
- 5 (3) "Asbestos-related violation" means a violation of this
- 6 act, an order issued under this act, or a rule of standard
- 7 promulgated under this act that involves the demolition,
- 8 renovation, encapsulation, removal, or handling of friable asbestos
- 9 material or otherwise involves the exposure of an individual to
- 10 friable asbestos material.
- 11 (4) (2) "Authorized employee representative" or
- 12 "representative of employee" means a person designated by a labor
- 13 organization certified by the national labor relations board
- 14 National Labor Relations Board or employment relations commission
- 15 as defined in section 2(c) of 1939 PA 176, MCL 423.2, as the
- 16 bargaining representative for the affected employees. In the
- 17 absence of certification, it shall be a person designated by the
- 18 organization having a collective bargaining relationship with the
- 19 employer and designated as having a collective bargaining
- 20 relationship with the employer by the affected employees. If a
- 21 labor organization has not been certified, or if no organization
- 22 has a collective bargaining relationship with the employer,
- 23 "authorized employee representative" or "representative of
- 24 employee" means a person designated by the affected employees to
- 25 represent them for the purpose of proceedings under this act.
- 26 (5) (3) "Board" means the board of health and safety
- 27 compliance and appeals created in section 46.
- 28 (6) (4) "Construction operations" means the work activity
- 29 designated in major groups 15, 16, and 17 of the standard

- 1 industrial classification manual, Standard Industrial
- 2 Classification Manual, United States bureau Bureau of the budget,
- 3 Budget, 1972 edition.

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- 4 (7) (5) "Director" means the director of the department of licensing and regulatory affairs.labor and economic opportunity.
- (8) (6)—"Department attorney" means the attorney general or
 the authorized representative of the attorney general.
 - (9) "Friable asbestos material" means any material that contains more than 1% asbestos by weight and that can be crumbled, pulverized, or reduced to powder when dry, by hand pressure.
- 11 (10) (7)—"Domestic employment" means that employment involving
 12 an employee specifically employed by a householder to engage in
 13 work or an activity relating to the operation of a household and
 14 its surroundings, whether or not the employee resides in the
 15 household.
- 16 (11) (8) "Mines", except as provided in subdivision (d),
 17 subsection (12), means all of the following:
 - (a) An area of land from which minerals are extracted in nonliquid form, or if in liquid form, are extracted with workers underground.
 - (b) Private ways and roads appurtenant to an area of land described in subdivision (a).
- (c) Lands, excavations, underground passageways, shafts,
 slopes, tunnels and workings, structures, facilities, equipment,
 machines, tools, or other property, including impoundments,
 retention dams, and tailings ponds, on the surface or underground,
 used in, or to be used in, or resulting from, the work of
 extracting minerals from their natural deposits in nonliquid form,
- 29 or if in liquid form, with workers underground, or used in, or to
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- be used in, the milling of minerals, or the work of preparing coalor other minerals, and includes custom coal preparation facilities.
- 3 (12) (d) This subsection "Mines" does not include industrial
 4 borrow pits, or sand, gravel, or crushed and dimension stone
 5 quarrying operations, or surface construction operations.
- Sec. 35. (1) An—If an employer who—receives a citation for a serious violation of this act, an order issued pursuant to this act, or a rule or standard promulgated under this act, the board shall be assessed assess the employer a civil penalty of not more than \$7,000.00 for each violation.
 - (2) An—If an employer who—fails to correct a violation for which a citation was issued within the period permitted for its correction, the board may be assessed assess the employer a civil penalty of not more than \$7,000.00 for each day during which the failure or violation continues. A period permitted for corrections does not begin to run until the date of the final order of the board if a review proceeding before a—the board is initiated by the employer in good faith and not solely for delay or avoidance of a penalty.
 - (3) An—If an employer who—receives a citation for a violation of this act, an order issued pursuant to this act, or a rule or standard promulgated under this act , which—and the violation is specifically determined not to be of a serious nature, the board may be assessed assess the employer a civil penalty of not more than \$7,000.00 for each violation.
 - (4) An—If an employer who—willfully or repeatedly violates this act, an order issued pursuant to this act, or a rule or standard promulgated under this act, the board may be assessed assess the employer a civil penalty of not more than \$70,000.00 for

- 1 each violation, but not less than \$5,000.00 for each willful
 2 violation. As used in this subsection:
- 3 (a) "Case closing date", with respect to an asbestos-related 4 violation, means the first date that all of the following are met:
 - (i) The citation for the violation is a final order.
- 6 (ii) Satisfactory abatement documentation for the violation is 7 received by the board.
- 8 (iii) All civil penalties related to the violation are timely
 9 paid, or the department of labor and economic opportunity complies
 10 with section 36(6).
 - (b) "Repeatedly violates", with respect to an asbestos-related violation, means commits an asbestos related violation within 5 years after the case closing date of an asbestos-related violation.
- 14 (5) An—If an employer who—willfully violates this act, an 15 order issued pursuant to this act, or a rule or standard 16 promulgated under this act which and the violation causes the death 17 of an employee, the employer is quilty of a felony and shall be 18 fined not more than \$10,000.00, or imprisoned punishable by 19 imprisonment for not more than 1 year or a fine of not more than 20 \$10,000.00, or both. If the conviction is the second under this act, the person shall be fined not more than \$20,000.00, or 21 22 imprisoned A second and any subsequent violation under this 23 subsection is punishable by imprisonment for not more than 3 years
 - (6) An—If an employer who—violates a posting requirement prescribed under this act, the board shall be assessed assess the employer a civil penalty of not more than \$7,000.00 for each violation.
- 29 (7) A—If a person who—knowingly makes a false statement,

or a fine of \$20,000.00, or both.

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- 1 representation, or certification in an application, record, report,
- 2 plan, or other document filed or required to be maintained pursuant
- 3 to this act, or who fails to maintain or transmit a record or
- 4 report as required under section 61, the person is quilty of a
- 5 misdemeanor and shall be fined not more than \$10,000.00, or
- 6 imprisoned punishable by imprisonment for not more than 6 months or
- 7 a fine of not more than \$10,000.00, or both.
- 8 (8) A-If a person who-gives advance notice of an investigation
- 9 or an inspection to be conducted under this act without authority
- 10 from the appropriate director or the designee of the director, the
- 11 person is guilty of a misdemeanor and shall be fined not more than
- 12 \$1,000.00, or imprisoned punishable by imprisonment for not more
- 13 than 6 months or a fine of not more than \$1,000.00, or both.
- 14 (9) The For a public employer, the department of labor or the
- 15 department of public health, if the employer is a public employer,
- 16 labor and economic opportunity, instead of applying a civil penalty
- 17 otherwise applicable to an employer under this section, may request
- 18 that the attorney general seek a writ of mandamus in the
- 19 appropriate circuit court to compel compliance with a citation,
- 20 including the terms of abatement.
- 21 (10) A person shall not assault a department representative or
- 22 other person charged with enforcement of this act in the
- 23 performance of that person's legal duty to enforce this act. A
- 24 person who violates this subsection is quilty of a misdemeanor. A
- 25 prosecuting attorney having jurisdiction of this the matter and or
- 26 the attorney general knowing of a violation of this section may
- 27 prosecute the violator.
- 28 (11) The increases in the civil penalties of subsections (1),
- 29 (2), (3), (4), and (6) made pursuant to the 1991 amendatory act

- 1 that added this subsection shall take effect April 1, 1992.
- 2 Sec. 36. (1) The board shall assess civil penalties,
- 3 considering the size of the business, the seriousness of the
- 4 violation, the good faith good-faith efforts of the employer, and
- 5 the history of previous citations, and may establish a schedule of
- 6 civil penalties. Subject to subsection (2), for a civil penalty
- 7 that was assessed as the result of an asbestos-related violation,
- 8 the board shall not reduce the civil penalty by more than the
- 9 following:

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- 10 (a) In considering the size of the business, 70%.
- 11 (b) In considering the good-faith efforts of the employer, 12 25%.
- 13 (c) In considering the history of previous citations, 10%.
- 14 (2) The board may issue an order for a reduction of a civil
- 15 penalty that is in adherence with a dismissal or reclassification
- 16 of an asbestos-related violation contained in a hearing officer's
- 18 held under section 42 or 44. For an asbestos-related violation that

report submitted to the board following an administrative hearing

- 19 has been reclassified by a hearing officer, the board shall not
- 20 reduce the civil penalty that corresponds to the reclassified
- 21 violation by more than is prescribed under subsection (1).
- 22 (3) (2) Beginning April 1, 1992, the The department of labor
- 23 and the department of public health labor and economic opportunity
- 24 shall administer and enforce the assessment of civil penalties in a
- 25 manner that is consistent with the administration and enforcement
- 26 of civil penalties by the federal occupational safety and health
- 27 administration. Occupational Safety and Health Administration.
- 28 (4) (3) A civil penalty owed under this act shall must be paid
- 29 to the department of labor or the department of public health,

- 1 whichever is appropriate, labor and economic opportunity within 15
- 2 working days after the date the penalty becomes a final order of
- 3 the board, not subject to further agency or judicial review.
- 4 Beginning April 1, 1992, a A civil penalty shall must be credited
- 5 to the state general fund.
- (5) (4)—If a civil penalty remains unpaid beyond the period of
- 7 time specified in subsection $\frac{(3)}{(4)}$, the department of $\frac{1abor\ or}{(3)}$
- 8 the department of public health, whichever is appropriate, labor
- 9 and economic opportunity shall issue a letter to the employer
- 10 demanding payment within 20 days after the date of the letter.
- 11 (6) (5)—If the penalty remains unpaid following the period
- 12 specified in subsection (4), (5), the appropriate department of
- 13 labor and economic opportunity shall transmit information on the
- ${f 14}$ amount of the penalty and the name and address of the employer
- 15 owing the penalty to the department of treasury.
- 16 (7) (6) The department of treasury shall institute proceedings
- 17 to collect the amount assessed as a civil penalty. The department
- 18 of treasury shall offset the amount of the penalty against money
- 19 owed by the state to the employer. The department of treasury shall
- 20 request that the attorney general recover the amount of the penalty
- 21 remaining unpaid, after offsets, by instituting a civil action in
- 22 the circuit court for the county in which the violation occurred or
- 23 in the circuit court for the county in which the employer owing the
- 24 penalty has its principal place of business.
- 25 Enacting section 1. This amendatory act takes effect 90 days
- 26 after the date it is enacted into law.