

HOUSE BILL NO. 4433

April 09, 2019, Introduced by Reps. Hope, Cherry, Garrett, Garza, Whitsett, Hammoud, Neeley, Camilleri and Gay-Dagnogo and referred to the Committee on Local Government and Municipal Finance.

A bill to amend 1939 PA 3, entitled

"An act to provide for the regulation and control of public and certain private utilities and other services affected with a public interest within this state; to provide for alternative energy suppliers; to provide for licensing; to include municipally owned utilities and other providers of energy under certain provisions of this act; to create a public service commission and to prescribe and define its powers and duties; to abolish the Michigan public utilities commission and to confer the powers and duties vested by law on the public service commission; to provide for the powers and duties of certain state governmental officers and entities; to provide for the continuance, transfer, and completion of certain matters and proceedings; to abolish automatic adjustment clauses;



to prohibit certain rate increases without notice and hearing; to qualify residential energy conservation programs permitted under state law for certain federal exemption; to create a fund; to encourage the utilization of resource recovery facilities; to prohibit certain acts and practices of providers of energy; to allow for the securitization of stranded costs; to reduce rates; to provide for appeals; to provide appropriations; to declare the effect and purpose of this act; to prescribe remedies and penalties; and to repeal acts and parts of acts,"

by amending sections 6 and 6a (MCL 460.6 and 460.6a), section 6 as amended by 2005 PA 190 and section 6a as amended by 2016 PA 341, and by adding section 6aa.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 6. (1) The public service commission is vested with
2 complete power and jurisdiction to regulate all public utilities in
3 the state except a municipally owned **electric or natural gas**
4 utility, the owner of a renewable resource power production
5 facility as provided in section 6d, and except as otherwise
6 restricted by law. The public service commission is vested with the
7 power and jurisdiction to regulate all rates, fares, fees, charges,
8 services, rules, conditions of service, and all other matters
9 pertaining to the formation, operation, or direction of public
10 utilities. The public service commission is further granted the
11 power and jurisdiction to hear and pass upon all matters pertaining
12 to, necessary, or incident to the regulation of public utilities,
13 including electric light and power companies, whether private,
14 corporate, or cooperative; water, **including municipally owned water**
15 **and sewage systems**; telegraph, oil, gas, and pipeline companies;
16 motor carriers; private wastewater treatment facilities; and all
17 public transportation and communication agencies other than
18 railroads and railroad companies.

19 (2) A private, investor-owned wastewater utility may apply to



1 the commission for rate regulation. If an application is filed
2 under this subsection, the commission is vested with the specific
3 grant of jurisdictional authority to regulate the rates, fares,
4 fees, and charges of private, investor-owned wastewater utilities.
5 As used in this subsection, "private, investor-owned wastewater
6 ~~utilities~~-**utility**" means a utility that delivers wastewater
7 treatment services through a sewage system and the physical assets
8 of which are wholly owned by an individual or group of individual
9 shareholders.

10 Sec. 6a. (1) A gas utility, electric utility, **water utility**,
11 or steam utility shall not increase its rates and charges or alter,
12 change, or amend any rate or rate schedules, the effect of which
13 will be to increase the cost of services to its customers, without
14 first receiving commission approval as provided in this section. A
15 utility shall coordinate with the commission staff in advance of
16 filing its general rate case application under this section to
17 avoid resource challenges with applications being filed at the same
18 time as applications filed under this section by other utilities.
19 In the case of electric utilities serving more than 1,000,000
20 customers in this state, the commission may, if necessary, order a
21 delay in filing an application to establish a 21-day spacing
22 between filings of electric utilities serving more than 1,000,000
23 customers in this state. The utility shall place in evidence facts
24 relied upon to support the utility's petition or application to
25 increase its rates and charges, or to alter, change, or amend any
26 rate or rate schedules. The commission shall require notice to be
27 given to all interested parties within the service area to be
28 affected, and all interested parties shall have a reasonable
29 opportunity for a full and complete hearing. A utility may use



1 projected costs and revenues for a future consecutive 12-month
2 period in developing its requested rates and charges. The
3 commission shall notify the utility within 30 days after filing,
4 whether the utility's petition or application is complete. A
5 petition or application is considered complete if it complies with
6 the rate application filing forms and instructions adopted under
7 subsection (8). If the application is not complete, the commission
8 shall notify the utility of all information necessary to make that
9 filing complete. If the commission has not notified the utility
10 within 30 days of whether the utility's petition or application is
11 complete, the application is considered complete. Concurrently with
12 filing a complete application, or at any time after filing a
13 complete application, a gas utility serving fewer than 1,000,000
14 customers in this state may file a motion seeking partial and
15 immediate rate relief. After providing notice to the interested
16 parties within the service area to be affected and affording
17 interested parties a reasonable opportunity to present written
18 evidence and written arguments relevant to the motion seeking
19 partial and immediate rate relief, the commission shall make a
20 finding and enter an order granting or denying partial and
21 immediate relief within 180 days after the motion seeking partial
22 and immediate rate relief was submitted. The commission has 12
23 months to issue a final order in a case in which a gas utility has
24 filed a motion seeking partial and immediate rate relief.

25 (2) If the commission has not issued an order within 180 days
26 of the filing of a complete application, the utility may implement
27 up to the amount of the proposed annual rate request through equal
28 percentage increases or decreases applied to all base rates. If the
29 utility uses projected costs and revenues for a future period in



1 developing its requested rates and charges, the utility may not
2 implement the equal percentage increases or decreases before the
3 calendar date corresponding to the start of the projected 12-month
4 period. For good cause, the commission may issue a temporary order
5 preventing or delaying a utility from implementing its proposed
6 rates or charges. If a utility implements increased rates or
7 charges under this subsection before the commission issues a final
8 order, that utility shall refund to customers, with interest, any
9 portion of the total revenues collected through application of the
10 equal percentage increase that exceed the total that would have
11 been produced by the rates or charges subsequently ordered by the
12 commission in its final order. The commission shall allocate any
13 refund required by this subsection among primary customers based
14 upon their pro rata share of the total revenue collected through
15 the applicable increase, and among secondary and residential
16 customers in a manner to be determined by the commission. The rate
17 of interest for refunds shall equal 5% plus the London interbank
18 offered rate (LIBOR) for the appropriate time period. For any
19 portion of the refund that, exclusive of interest, exceeds 25% of
20 the annual revenue increase awarded by the commission in its final
21 order, the rate of interest shall be the authorized rate of return
22 on the common stock of the utility during the appropriate period.
23 Any refund or interest awarded under this subsection shall not be
24 included, in whole or in part, in any application for a rate
25 increase by a utility. This subsection only applies to completed
26 applications filed with the commission before ~~the effective date of~~
27 ~~the amendatory act that added section 6t.~~ **April 20, 2017.**

28 (3) This section does not impair the commission's ability to
29 issue a show cause order as part of its rate-making authority. An



1 alteration or amendment in rates or rate schedules applied for by a
2 public utility that will not result in an increase in the cost of
3 service to its customers may be authorized and approved without
4 notice or hearing. There shall be no increase in rates based upon
5 changes in cost of fuel, purchased gas, or purchased steam unless
6 notice has been given within the service area to be affected, and
7 there has been an opportunity for a full and complete hearing on
8 the cost of fuel, purchased gas, or purchased steam. The rates
9 charged by any utility under an automatic fuel, purchased gas, or
10 purchased steam adjustment clause ~~shall~~**must** not be altered,
11 changed, or amended unless notice has been given within the service
12 area to be affected, and there has been an opportunity for a full
13 and complete hearing on the cost of the fuel, purchased gas, or
14 purchased steam.

15 (4) The commission shall adopt rules and procedures for the
16 filing, investigation, and hearing of petitions or applications to
17 increase or decrease utility rates and charges as the commission
18 finds necessary or appropriate to enable it to reach a final
19 decision with respect to petitions or applications within a period
20 of time allotted by law to issue a final order after the filing of
21 the complete petitions or applications. The commission shall not
22 authorize or approve adjustment clauses that operate without notice
23 and an opportunity for a full and complete hearing, and all such
24 clauses are abolished. The commission may hold a full and complete
25 hearing to determine the cost of fuel, purchased gas, purchased
26 steam, or purchased power separately from a full and complete
27 hearing on a general rate case and may hold that hearing
28 concurrently with the general rate case. The commission shall
29 authorize a utility to recover the cost of fuel, purchased gas,



1 purchased steam, or purchased power only to the extent that the
2 purchases are reasonable and prudent.

3 (5) Except as otherwise provided in this subsection and
4 subsection (1), if the commission fails to reach a final decision
5 with respect to a completed petition or application to increase or
6 decrease utility rates within the 10-month period following the
7 filing of the completed petition or application, the petition or
8 application is considered approved. If a utility makes any
9 significant amendment to its filing, the commission has an
10 additional 10 months after the date of the amendment to reach a
11 final decision on the petition or application. If the utility files
12 for an extension of time, the commission shall extend the 10-month
13 period by the amount of additional time requested by the utility.

14 (6) A utility shall not file a general rate case application
15 for an increase in rates earlier than 12 months after the date of
16 the filing of a complete prior general rate case application. A
17 utility may not file a new general rate case application until the
18 commission has issued a final order on a prior general rate case or
19 until the rates are approved under subsection (5).

20 (7) The commission shall, if requested by a gas utility,
21 establish load retention transportation rate schedules or approve
22 gas transportation contracts as required for the purpose of serving
23 industrial or commercial customers whose individual annual
24 transportation volumes exceed 500,000 decatherms on the gas
25 utility's system. The commission shall approve these rate schedules
26 or approve transportation contracts entered into by the utility in
27 good faith if the industrial or commercial customer has the
28 installed capability to use an alternative fuel or otherwise has a
29 viable alternative to receiving natural gas transportation service



1 from the utility, the customer can obtain the alternative fuel or
2 gas transportation from an alternative source at a price that would
3 cause them not to use the gas utility's system, and the customer,
4 as a result of their use of the system and receipt of
5 transportation service, makes a significant contribution to the
6 utility's fixed costs. The commission shall adopt accounting and
7 rate-making policies to ensure that the discounts associated with
8 the transportation rate schedules and contracts are recovered by
9 the gas utility through charges applicable to other customers if
10 the incremental costs related to the discounts are no greater than
11 the costs that would be passed on to those customers as the result
12 of a loss of the industrial or commercial customer's contribution
13 to a utility's fixed costs.

14 (8) The commission shall adopt standard rate application
15 filing forms and instructions for use in all general rate cases
16 filed by utilities whose rates are regulated by the commission. For
17 cooperative electric utilities whose rates are regulated by the
18 commission, in addition to rate applications filed under this
19 section, the commission shall continue to allow for rate filings
20 based on the cooperative's times interest earned ratio. The
21 commission may modify the standard rate application forms and
22 instructions adopted under this subsection.

23 (9) If, on or before January 1, 2008, a merchant plant entered
24 into a contract with an initial term of 20 years or more to sell
25 electricity to an electric utility whose rates are regulated by the
26 commission with 1,000,000 or more retail customers in this state
27 and if, before January 1, 2008, the merchant plant generated
28 electricity under that contract, in whole or in part, from wood or
29 solid wood wastes, then the merchant plant shall, upon petition by



1 the merchant plant, and subject to the limitation set forth in
2 subsection (10), recover the amount, if any, by which the merchant
3 plant's reasonably and prudently incurred actual fuel and variable
4 operation and maintenance costs exceed the amount that the merchant
5 plant is paid under the contract for those costs. This subsection
6 does not apply to landfill gas plants, hydro plants, municipal
7 solid waste plants, or to merchant plants engaged in litigation
8 against an electric utility seeking higher payments for power
9 delivered pursuant to contract.

10 (10) The total aggregate additional amounts recoverable by
11 merchant plants under subsection (9) in excess of the amounts paid
12 under the contracts shall not exceed \$1,000,000.00 per month for
13 each affected electric utility. The \$1,000,000.00 per month limit
14 specified in this subsection ~~shall~~**must** be reviewed by the
15 commission upon petition of the merchant plant filed no more than
16 once per year and may be adjusted if the commission finds that the
17 eligible merchant plants reasonably and prudently incurred actual
18 fuel and variable operation and maintenance costs exceed the amount
19 that those merchant plants are paid under the contract by more than
20 \$1,000,000.00 per month. The annual amount of the adjustments ~~shall~~
21 **must** not exceed a rate equal to the United States ~~consumer price~~
22 ~~index.~~**Consumer Price Index.** The commission shall not make an
23 adjustment unless each affected merchant plant files a petition
24 with the commission. If the total aggregate amount by which the
25 eligible merchant plants reasonably and prudently incurred actual
26 fuel and variable operation and maintenance costs determined by the
27 commission exceed the amount that the merchant plants are paid
28 under the contract by more than \$1,000,000.00 per month, the
29 commission shall allocate the additional \$1,000,000.00 per month



1 payment among the eligible merchant plants based upon the
2 relationship of excess costs among the eligible merchant plants.
3 The \$1,000,000.00 limit specified in this subsection, as adjusted,
4 does not apply to actual fuel and variable operation and
5 maintenance costs that are incurred due to changes in federal or
6 state environmental laws or regulations that are implemented after
7 October 6, 2008. The \$1,000,000.00 per month payment limit under
8 this subsection does not apply to merchant plants eligible under
9 subsection (9) whose electricity is purchased by a utility that is
10 using wood or wood waste or fuels derived from those materials for
11 fuel in their power plants. As used in this subsection, "~~United~~
12 ~~States consumer price index~~" **Consumer Price Index**" means the United
13 ~~States consumer price index~~ **Consumer Price Index** for all urban
14 consumers as defined and reported by the United States Department
15 of Labor, Bureau of Labor Statistics.

16 (11) The commission shall issue orders to permit the recovery
17 authorized under subsections (9) and (10) upon petition of the
18 merchant plant. The merchant plant is not required to alter or
19 amend the existing contract with the electric utility in order to
20 obtain the recovery under subsections (9) and (10). The commission
21 shall permit or require the electric utility whose rates are
22 regulated by the commission to recover from its ratepayers all fuel
23 and variable operation and maintenance costs that the electric
24 utility is required to pay to the merchant plant as reasonably and
25 prudently incurred costs.

26 (12) Subject to subsection (13), if requested by an electric
27 utility with less than 200,000 customers in this state, the
28 commission shall approve an appropriate revenue decoupling
29 mechanism that adjusts for decreases in actual sales compared to



1 the projected levels used in that utility's most recent rate case
2 that are the result of implemented energy waste reduction,
3 conservation, demand-side programs, and other waste reduction
4 measures, if the utility first demonstrates the following to the
5 commission:

6 (a) That the projected sales forecast in the utility's most
7 recent rate case is reasonable.

8 (b) That the electric utility has achieved annual incremental
9 energy savings at least equal to the lesser of the following:

10 (i) One percent of its total annual retail electricity sales in
11 the previous year.

12 (ii) The amount of any incremental savings yielded by energy
13 waste reduction, conservation, demand-side programs, and other
14 waste reduction measures approved by the commission in that
15 utility's most recent integrated resource plan.

16 (13) The commission shall consider the aggregate revenues
17 attributable to revenue decoupling mechanisms, financial
18 incentives, and shared savings mechanisms the commission has
19 approved for an electric utility relative to energy waste
20 reduction, conservation, demand-side programs, peak load reduction,
21 and other waste reduction measures. The commission may approve an
22 alternative methodology for a revenue decoupling mechanism
23 authorized under subsection (12), a financial incentive authorized
24 under section 75 of the clean and renewable energy and energy waste
25 reduction act, 2008 PA 295, MCL 460.1075, or a shared savings
26 mechanism authorized under section 6x if the commission determines
27 that the resulting aggregate revenues from those mechanisms would
28 not result in a reasonable and cost-effective method to ensure that
29 investments in energy waste reduction, demand-side programs, peak



1 load reduction, and other waste reduction measures are not
 2 disfavored when compared to utility supply-side investments. The
 3 commission's consideration of an alternative methodology under this
 4 subsection shall be conducted as a contested case pursuant to
 5 chapter 4 of the administrative procedures act of 1969, 1969 PA
 6 306, MCL 24.271 to ~~24.287~~.**24.288**.

7 (14) ~~Within 1 year after the effective date of the amendatory~~
 8 ~~act that added this subsection,~~ **By April 20, 2018**, the commission
 9 shall conduct a study on an appropriate tariff reflecting equitable
 10 cost of service for utility revenue requirements for customers who
 11 participate in a net metering program or distributed generation
 12 program under the clean and renewable energy and energy waste
 13 reduction act, 2008 PA 295, MCL 460.1001 to 460.1211. In any rate
 14 case filed after June 1, 2018, the commission shall approve such a
 15 tariff for inclusion in the rates of all customers participating in
 16 a net metering or distributed generation program under the clean
 17 and renewable energy and energy waste reduction act, 2008 PA 295,
 18 MCL 460.1001 to 460.1211. A tariff established under this
 19 subsection does not apply to customers participating in a net
 20 metering program under the clean and renewable energy and energy
 21 waste reduction act, 2008 PA 295, MCL 460.1001 to 460.1211, before
 22 the date that the commission establishes a tariff under this
 23 subsection, who ~~continues~~**continue** to participate in the program at
 24 their current site or facility.

25 (15) Except as otherwise provided in this act, "utility" and
 26 "electric utility" do not include a municipally owned electric
 27 utility.

28 (16) As used in this section:

29 (a) "Full and complete hearing" means a hearing that provides



1 interested parties a reasonable opportunity to present and cross-
2 examine evidence and present arguments relevant to the specific
3 element or elements of the request that are the subject of the
4 hearing.

5 (b) "General rate case" means a proceeding initiated by a
6 utility in an application filed with the commission that alleges a
7 revenue deficiency and requests an increase in the schedule of
8 rates or charges based on the utility's total cost of providing
9 service.

10 (c) "Steam utility" means a steam distribution company
11 regulated by the commission.

12 (d) "Water utility" means a water or sewage system regulated
13 by the commission.

14 **Sec. 6aa. (1) The public service commission is vested with the**
15 **power and jurisdiction to regulate all rates, fares, fees, and**
16 **charges of any water or sewage system that provides water supply**
17 **service or sewage service, or both, in this state.**

18 (2) The public service commission shall, within 1 year after
19 the effective date of the amendatory act that added this section,
20 study the possibility of establishing a uniform system of accounts
21 for use by providers of water and sewerage service and make
22 recommendations to the governor and legislature.

23 Enacting section 1. This amendatory act takes effect 90 days
24 after the date it is enacted into law.

