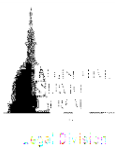


# HOUSE BILL NO. 5284

December 05, 2019, Introduced by Reps. Yaroeh, Farrington, Hertel, Sowerby, Shannon, Stone, Marino, Tate, Chirkun and Wozniak and referred to the Committee on Transportation.

A bill to amend 1951 PA 51, entitled

"An act to provide for the classification of all public roads, streets, and highways in this state, and for the revision of that classification and for additions to and deletions from each classification; to set up and establish the Michigan transportation fund; to provide for the deposits in the Michigan transportation fund of specific taxes on motor vehicles and motor vehicle fuels; to provide for the allocation of funds from the Michigan transportation fund and the use and administration of the fund for transportation purposes; to promote safe and efficient travel for motor vehicle drivers, bicyclists, pedestrians, and other legal users of roads, streets, and highways; to set up and establish the truck safety fund; to provide for the allocation of funds from the



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truck safety fund and administration of the fund for truck safety purposes; to set up and establish the Michigan truck safety commission; to establish certain standards for road contracts for certain businesses; to provide for the continuing review of transportation needs within the state; to authorize the state transportation commission, counties, cities, and villages to borrow money, issue bonds, and make pledges of funds for transportation purposes; to authorize counties to advance funds for the payment of deficiencies necessary for the payment of bonds issued under this act; to provide for the limitations, payment, retirement, and security of the bonds and pledges; to provide for appropriations and tax levies by counties and townships for county roads; to authorize contributions by townships for county roads; to provide for the establishment and administration of the state trunk line fund, local bridge fund, comprehensive transportation fund, and certain other funds; to provide for the deposits in the state trunk line fund, critical bridge fund, comprehensive transportation fund, and certain other funds of money raised by specific taxes and fees; to provide for definitions of public transportation functions and criteria; to define the purposes for which Michigan transportation funds may be allocated; to provide for Michigan transportation fund grants; to provide for review and approval of transportation programs; to provide for submission of annual legislative requests and reports; to provide for the establishment and functions of certain advisory entities; to provide for conditions for grants; to provide for the issuance of bonds and notes for transportation purposes; to provide for the powers and duties of certain state and local agencies and officials; to provide for the making of loans for transportation purposes by the state transportation department and for the receipt and repayment by local units and agencies of those loans from certain specified sources; and to repeal acts and parts of acts,"

by amending section 10 (MCL 247.660), as amended by 2018 PA 471, and by adding section 10i.

**THE PEOPLE OF THE STATE OF MICHIGAN ENACT:**

1           Sec. 10. (1) A fund to be known as the Michigan transportation  
 2 fund is established in the state treasury as a separate fund. The  
 3 state treasurer may receive money or other assets from any source  
 4 for deposit into the fund. The state treasurer shall direct the



1 investment of the fund. The state treasurer shall credit to the  
2 fund interest and earnings from fund investments. Except as  
3 provided in this act, no other money, whether appropriated from the  
4 general fund of this state or any other source, shall be deposited  
5 in the Michigan transportation fund. Except as otherwise provided  
6 in this section, the legislature shall appropriate money for the  
7 necessary expenses incurred in the administration and enforcement  
8 of the motor fuel tax act, 2000 PA 403, MCL 207.1001 to 207.1170,  
9 the motor carrier act, 1933 PA 254, MCL 475.1 to 479.42, and  
10 sections 801 to 810 of the Michigan vehicle code, 1949 PA 300, MCL  
11 257.801 to 257.810. Money appropriated for necessary expenses shall  
12 be based upon established cost allocation methodology that reflects  
13 actual costs. Appropriations for the necessary expenses incurred by  
14 the department of state in administration and enforcement of  
15 sections 801 to 810 of the Michigan vehicle code, 1949 PA 300, MCL  
16 257.801 to 257.810, shall be made from the Michigan transportation  
17 fund and from money in the transportation administration collection  
18 fund created in section 810b of the Michigan vehicle code, 1949 PA  
19 300, MCL 257.810b. Appropriations from the Michigan transportation  
20 fund for the necessary expenses incurred by the department of state  
21 in administration and enforcement of sections 801 to 810 of the  
22 Michigan vehicle code, 1949 PA 300, MCL 257.801 to 257.810, shall  
23 not exceed \$20,000,000.00 per state fiscal year. Except as provided  
24 in section 51d of the income tax act of 1967, 1967 PA 281, MCL  
25 206.51d, **and section 10i**, all money in the Michigan transportation  
26 fund is apportioned and appropriated in the following manner:  
27 (a) Not more than \$3,000,000.00 as may be annually  
28 appropriated each fiscal year to the state trunk line fund for  
29 subsequent deposit in the rail grade crossing account.



1 (b) Not more than \$3,000,000.00 as may be annually  
2 appropriated each fiscal year to the state trunk line fund for  
3 subsequent deposit in the grade crossing surface account.

4 (c) Not more than \$3,000,000.00 each year to the local bridge  
5 fund established in subsection (4) for the purpose of payment of  
6 the principal, interest, and redemption premium on any notes or  
7 bonds issued by the state transportation commission under former  
8 section 11b or subsection (9).

9 (d) Except as otherwise provided in this subdivision and  
10 subject to section 11h, \$2,000,000.00 each year of the revenue from  
11 3 cents of the tax levied under section 8(1)(a) of the motor fuel  
12 tax act, 2000 PA 403, MCL 207.1008, to the local agency wetland  
13 mitigation board fund created in section 11h.

14 (e) Except as otherwise provided in this subdivision,  
15 \$5,000,000.00 each year of the revenue from 3 cents of the tax  
16 levied under section 8(1)(a) of the motor fuel tax act, 2000 PA  
17 403, MCL 207.1008, to the movable bridge fund created in section  
18 11g, with the remainder to the state trunk line fund, county road  
19 commissions, and cities and villages in the percentages provided in  
20 subdivision (l). The department shall annually adjust the amount  
21 allocated under this subdivision by an amount equal to the annual  
22 increase in the Detroit Consumer Price Index for the preceding  
23 year.

24 (f) One-half of the revenue from 1 cent of the tax levied  
25 under section 8(1)(a) of the motor fuel tax act, 2000 PA 403, MCL  
26 207.1008, to the state trunk line fund for the repair of state  
27 bridges under section 11, and 1/2 of the revenue from 1 cent of the  
28 tax levied under section 8(1)(a) of the motor fuel tax act, 2000 PA  
29 403, MCL 207.1008, to the local bridge fund created in subsection



1 (4) for distribution only to cities, villages, and county road  
2 commissions.

3 (g) \$50,000,000.00 to the state trunk line fund for debt  
4 service costs on state of Michigan projects.

5 (h) Ten percent to the comprehensive transportation fund for  
6 the purposes described in section 10e.

7 (i) \$5,000,000.00 to the local bridge fund established in  
8 subsection (4) for distribution only to the local bridge advisory  
9 board, the regional bridge councils, cities, villages, and county  
10 road commissions.

11 (j) \$36,775,000.00 to the state trunk line fund for subsequent  
12 deposit in the transportation economic development fund **created in**  
13 **section 2 of 1987 PA 231, MCL 247.902**, with first priority for  
14 allocation to debt service on bonds issued to fund transportation  
15 economic development fund projects. In addition, \$3,500,000.00 is  
16 appropriated from the Michigan transportation fund to the state  
17 trunk line fund for subsequent deposit in the transportation  
18 economic development fund **created in section 2 of 1987 PA 231, MCL**  
19 **247.902**, to be used for economic development road projects in any  
20 of the targeted industries described in section 9(1)(a) of 1987 PA  
21 231, MCL 247.909.

22 (k) Not less than \$33,000,000.00 as may be annually  
23 appropriated each fiscal year to the local program fund created in  
24 section 11e.

25 (l) The balance of the Michigan transportation fund as follows,  
26 after deduction of the amounts appropriated in subdivisions (a) to  
27 (k):

28 (i) 39.1% to the state trunk line fund for the purposes  
29 described in section 11.



1           (ii) 39.1% to the county road commissions of this state.

2           (iii) 21.8% to the cities and villages of this state.

3           (2) The money appropriated under this section shall be used  
4 for the purposes as provided in this act and any other applicable  
5 act. Subject to ~~the requirements of~~ section 9b, the department  
6 shall develop programs in conjunction with the Michigan Chamber of  
7 Commerce and the Michigan Minority Supplier Development Council to  
8 assist small businesses, including those located in enterprise  
9 zones and those located in empowerment zones as determined under  
10 federal law, as defined by law in becoming qualified to bid.

11           (3) Thirty-one and one-half percent of the money appropriated  
12 to this state from the federal government under 23 USC 157,  
13 commonly known as minimum guarantee funds, shall be allocated to  
14 the transportation economic development fund, if the allocation is  
15 consistent with federal law. This money shall be distributed 16-  
16 1/2% for development projects for rural counties as defined by law  
17 and 15% for capacity improvement or advanced traffic management  
18 systems in urban counties as defined by law. Federal money  
19 allocated for distribution under this section is eligible for  
20 obligation and use by all recipients as provided in the moving  
21 ahead for progress in the 21st century act, Public Law 112-141.

22           (4) A fund to be known as the local bridge fund is established  
23 in the state treasury as a separate fund. The money appropriated to  
24 the local bridge fund and the interest accruing to that fund shall  
25 be expended for the local bridge program. The purpose of the fund  
26 is to provide financial assistance to highway authorities for the  
27 preservation, improvement, or reconstruction of existing bridges or  
28 for the construction of bridges to replace existing bridges in  
29 whole or part. The money in the local bridge fund is not subject to



1 section 12(15) or 13(5). The local bridge advisory board is created  
2 and shall consist of 6 voting members appointed by the state  
3 transportation commission and 2 nonvoting members appointed by the  
4 department. The board shall include 3 members from the County Road  
5 Association of Michigan, 1 member who represents counties with  
6 populations 65,000 or greater, 1 member who represents counties  
7 with populations greater than 30,000 and less than 65,000, and 1  
8 member who represents counties with populations of 30,000 or less.  
9 Three members shall be appointed from the Michigan Municipal  
10 League, 1 member who represents cities with a population 75,000 or  
11 greater, 1 member who represents cities with a population less than  
12 75,000, and 1 member who represents villages. Each organization  
13 with voting rights shall submit a list of nominees in each  
14 population category to the state transportation commission. The  
15 state transportation commission shall make the appointments from  
16 the lists submitted under this subsection. Voting members shall be  
17 appointed for 2 years. The chairperson of the board shall be  
18 selected from among the voting members of the board. In addition to  
19 the 2 nonvoting members, the department shall provide qualified  
20 administrative staff and qualified technical assistance to the  
21 board.

22 (5) No less than 5% and no more than 15% of the money received  
23 in the local bridge fund may be used for critical repair of large  
24 bridges and emergencies as determined by the local bridge advisory  
25 board. Money remaining after the money allocated for critical large  
26 bridge repair and emergencies is deducted shall be distributed by  
27 the board to the regional bridge councils created under this  
28 section. One regional council shall be formed for each department  
29 of transportation region as those regions exist on October 1, 2004.



1 The regional councils shall consist of 2 members of the County Road  
2 Association of Michigan from counties in the region, 2 members of  
3 the Michigan Municipal League from cities and villages in the  
4 region, and 1 member of the department in each region. The members  
5 of the department are nonvoting members and shall provide qualified  
6 administrative staff and qualified technical assistance to the  
7 regional councils.

8 (6) Money in the local bridge fund after deduction of the  
9 amounts set aside for critical repair of large bridges and  
10 emergency repairs shall be distributed among the regional bridge  
11 councils according to all of the following ratios, which shall be  
12 assigned a weight expressed as a percentage as determined by the  
13 board, with each ratio receiving no greater than a 50% weight and  
14 no less than a 25% weight:

15 (a) A ratio with a numerator that is the total number of local  
16 bridges in the region and a denominator that is the total number of  
17 local bridges in this state.

18 (b) A ratio with a numerator that is the total local bridge  
19 deck area in the region and a denominator that is the total local  
20 bridge deck area in this state.

21 (c) A ratio with a numerator that is the total amount of  
22 structurally deficient local bridge deck area in the region and a  
23 denominator that is the total amount of structurally deficient  
24 local bridge deck area in this state.

25 (7) The regional bridge councils shall allocate the money  
26 received from the board for the preservation, improvement, and  
27 reconstruction of existing bridges or for the construction of  
28 bridges to replace existing bridges in whole or in part in each  
29 region.





1 (8) Each January, the department shall submit a report to the  
2 chair and the minority vice-chair of the appropriations committees  
3 of the senate and the house of representatives, and to the standing  
4 committees on transportation of the senate and the house of  
5 representatives, on all of the following activities for the  
6 previous state fiscal year:

7 (a) A listing of how much money was dedicated for emergency  
8 and large bridge repair.

9 (b) A listing of what emergency and large bridge repair  
10 projects were funded.

11 (c) The actual weights used in the calculation required under  
12 subsection (6).

13 (d) A listing of the total money distributed to each region.

14 (e) A listing of the specific projects that were funded under  
15 subsection (7).

16 (9) The state transportation commission shall borrow money and  
17 issue notes or bonds in an amount of not less than \$30,000,000.00  
18 to supplement the funding provided for the local bridge program  
19 under subsection (5). The bonds or notes issued under this  
20 subsection may be issued by the commission for any purpose for  
21 which other local bridge money may be used under this section. The  
22 bonds or notes authorized by this subsection shall be issued by  
23 resolution of the state transportation commission consistent with  
24 the requirements of section 18b.

25 (10) The department shall promulgate rules under the  
26 administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to  
27 24.328, governing the administration of the local bridge program.  
28 The rules shall set forth the eligibility criteria for financial  
29 assistance under the program and other matters related to the



1 program that the department considers necessary and desirable. The  
2 department shall take into consideration the availability of  
3 federal aid and other financial resources of the highway authority  
4 responsible for the bridge, the importance of the bridge to the  
5 highway, road, or street network, and the condition of the existing  
6 bridge.

7 (11) The revenue appropriated to the local bridge fund under  
8 subsection ~~(1)(e)~~ **(1)(i)** shall be distributed only to the local  
9 bridge advisory board, the regional bridge councils, cities,  
10 villages, and county road commissions.

11 (12) The regional bridge councils shall determine what bridge  
12 projects are selected for funding from the local bridge fund  
13 created in subsection (4) and shall make a list of selected  
14 projects available to interested parties in the region. A  
15 determination that a bridge project is selected for funding in a  
16 given fiscal year is not approval to disburse the money.

17 (13) A county road commission, city, or village may implement  
18 a bridge project if the bridge project has been selected for  
19 funding and is included in the appropriate regional bridge  
20 council's current multiyear bridge plan for the local bridge  
21 program but the regional bridge council has not allocated money to  
22 the bridge project for the fiscal year that the bridge project is  
23 on the current multiyear bridge plan. A county road commission,  
24 city, or village may borrow money to implement a project that has  
25 been selected for funding and is included in the appropriate  
26 regional bridge council's current multiyear bridge plan but has not  
27 been allocated money by the regional bridge council. Based on  
28 available local bridge money, when a bridge project that was  
29 implemented with borrowed money is allocated funding in a



1 subsequent fiscal year, the funding shall only be used to repay the  
2 amount approved by the multiyear bridge plan when the money was  
3 borrowed. To be eligible for repayment of the amount borrowed, a  
4 bridge project that has been implemented with borrowed money shall  
5 be administered through the department's local bridge program.

6       **Sec. 10i. (1) Except as provided in section 10(1)(d) to (f),**  
7 **the revenue from the tax levied under section 8 of the motor fuel**  
8 **tax act, 2000 PA 403, MCL 207.1008, shall be returned to each**  
9 **county in the proportion of vehicles currently registered in that**  
10 **county in relation to the number of vehicles currently registered**  
11 **in all counties in this state, as determined by the state**  
12 **treasurer.**

13       **(2) Money returned to a county under subsection (1) shall be**  
14 **distributed to each local road agency that operates in that county**  
15 **based on the total number of lane miles of a highway, road, or**  
16 **street under the jurisdiction of the local road agency in that**  
17 **county.**

18       **(3) As used in this section:**

19       **(a) "Lane miles" means the number of miles of pavement going**  
20 **in 1 direction on a highway, road, or street, multiplied by the**  
21 **number of lanes.**

22       **(b) "Local road agency" means the term as defined in section**  
23 **9a.**

24       Enacting section 1. This amendatory act takes effect 90 days  
25 after the date it is enacted into law.

