SUBSTITUTE FOR HOUSE BILL NO. 4878

A bill to amend 1915 PA 31, entitled "Youth tobacco act,"

by amending the title and sections 1, 2, 2b, 2c, and 4 (MCL 722.641, 722.642, 722.642b, 722.642c, and 722.644), the title and sections 1, 2, and 4 as amended by 2019 PA 18 and sections 2b and 2c as added by 2019 PA 17.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

TITLE

An act to prohibit the selling, giving, or furnishing of

tobacco products, vapor products, and alternative nicotine

products, and synthetic nicotine products to minors; to prohibit

the purchase, possession, or use of tobacco products, vapor

products, and alternative nicotine products, and synthetic nicotine

- 1 products by minors; to regulate the retail sale of tobacco
- 2 products, vapor products, alternative nicotine products, and liquid

- 3 nicotine containers, and synthetic nicotine products; to prescribe
- 4 penalties; and to prescribe the powers and duties of certain state
- 5 agencies and departments.
- 6 Sec. 1. (1) A person shall not sell, give, or furnish a
- 7 tobacco product, vapor product, or alternative nicotine product, or
- 8 synthetic nicotine product to a minor, including, but not limited
- 9 to, through a vending machine. A person who violates this
- 10 subsection or subsection (8) is guilty of a misdemeanor punishable
- 11 by a fine as follows:
- 12 (a) For a first offense, not more than \$100.00.
- 13 (b) For a second offense, not more than \$500.00.
- 14 (c) For a third or subsequent offense, not more than
- **15** \$2,500.00.
- 16 (2) A person who sells tobacco products, vapor products, or
- 17 alternative nicotine products, or synthetic nicotine products at
- 18 retail shall post, in a place close to the point of sale and
- 19 conspicuous to both employees and customers, a sign produced by the
- 20 department of health and human services that includes the following
- 21 statement:
- 22 "The purchase of a tobacco product, vapor product, or
- 23 alternative nicotine product, or synthetic nicotine product by a
- 24 minor under 18-21 years of age and the provision of a tobacco
- 25 product, vapor product, or alternative nicotine product, or
- 26 synthetic nicotine product to a minor are prohibited by law. A
- 27 minor who unlawfully purchases or uses a tobacco product, vapor
- 28 product, or alternative nicotine product, or synthetic nicotine
- 29 product is subject to criminal penalties.".

- 1 (3) If the sign required under subsection (2) is more than 6
 2 feet from the point of sale, it must be 5-1/2 inches by 8-1/2
 3 inches and the statement required under subsection (2) must be
 4 printed in 36-point boldfaced type. If the sign required under
 5 subsection (2) is 6 feet or less from the point of sale, it must be
- 6 2 inches by 4 inches and the statement required under subsection
- 7 (2) must be printed in 20-point boldfaced type.
- **8** (4) The department of health and human services shall produce
- 9 the sign required under subsection (2) and have adequate copies of
- 10 the sign ready for distribution to licensed wholesalers, secondary
- 11 wholesalers, and unclassified acquirers of tobacco products and to
- 12 persons who sell vapor products, or alternative nicotine products,
- 13 or synthetic nicotine products at retail free of charge. Licensed
- 14 wholesalers, secondary wholesalers, and unclassified acquirers of
- 15 tobacco products shall obtain copies of the sign from the
- 16 department of health and human services and distribute them free of
- 17 charge, upon request, to persons who sell tobacco products and who
- 18 are subject to subsection (2). The department of health and human
- 19 services shall provide copies of the sign free of charge, upon
- 20 request, to persons subject to subsection (2) who do not purchase
- 21 their supply of tobacco products from wholesalers, secondary
- 22 wholesalers, and unclassified acquirers of tobacco products
- 23 licensed under the tobacco products tax act, 1993 PA 327, MCL
- 24 205.421 to 205.436, and to persons who sell vapor products, or
- 25 alternative nicotine products, or synthetic nicotine products at
- 26 retail.
- 27 (5) It is an affirmative defense to a charge under subsection
- 28 (1) that the defendant had in force at the time of arrest and
- 29 continues to have in force a written policy to prevent the sale of

- 1 tobacco products, vapor products, or alternative nicotine products,
- 2 or synthetic nicotine products, as applicable, to persons under 18
- 3 21 years of age and that the defendant enforced and continues to
- 4 enforce the policy. A defendant who proposes to offer evidence of
- 5 the affirmative defense described in this subsection shall file
- 6 notice of the defense, in writing, with the court and serve a copy
- 7 of the notice on the prosecuting attorney. The defendant shall
- 8 serve the notice not less than 14 days before the date set for
- 9 trial.
- 10 (6) A prosecuting attorney who proposes to offer testimony to
- 11 rebut the affirmative defense described in subsection (5) shall
- 12 file a notice of rebuttal, in writing, with the court and serve a
- 13 copy of the notice on the defendant. The prosecuting attorney shall
- 14 serve the notice not less than 7 days before the date set for trial
- 15 and shall include in the notice the name and address of each
- 16 rebuttal witness.
- 17 (7) Subsection (1) does not apply to the handling or
- 18 transportation of a tobacco product, vapor product, or alternative
- 19 nicotine product, or synthetic nicotine product by a minor under
- 20 the terms of the minor's employment.
- 21 (8) Before selling, offering for sale, giving, or furnishing a
- 22 tobacco product, vapor product, or alternative nicotine product, or
- 23 synthetic nicotine product to an individual, a person shall verify
- 24 that the individual is at least $\frac{18}{21}$ years of age by doing 1 of
- 25 the following:
- 26 (a) If the individual appears to be under 27 years of age,
- 27 examining a government-issued photographic identification that
- 28 establishes that the individual is at least 18-21 years of age.
- 29 (b) For sales made by the internet or other remote sales

- 1 method, performing an age verification through an independent,
- 2 third-party age verification service that compares information
- 3 available from a commercially available database, or aggregate of
- 4 databases, that are regularly used by government agencies and
- 5 businesses for the purpose of age and identity verification to the
- 6 personal information entered by the individual during the ordering
- 7 process that establishes that the individual is 18-21 years of age
- 8 or older.
- 9 Sec. 2. (1) Subject to subsection (6), a minor shall not do
- 10 any of the following:
- 11 (a) Purchase or attempt to purchase a tobacco product.
- 12 (b) Possess or attempt to possess a tobacco product.
- 13 (c) Use a tobacco product in a public place.
- 14 (d) Present or offer to an individual a purported proof of age
- 15 that is false, fraudulent, or not actually his or her own proof of
- 16 age for the purpose of purchasing, attempting to purchase,
- 17 possessing, or attempting to possess a tobacco product.
- 18 (2) An individual who violates subsection (1) is guilty of a
- 19 misdemeanor punishable by a fine of not more than \$50.00 for each
- 20 violation. Pursuant to a probation order, the court may also
- 21 require an individual who violates subsection (1) to participate in
- 22 a health promotion and risk reduction assessment program, if
- 23 available. In addition, an individual who violates subsection (1)
- 24 is subject to the following:
- 25 (a) For the first violation, the court may order the
- 26 individual to do 1 of the following:
- 27 (i) Perform not more than 16 hours of community service.
- 28 (ii) Participate in a health promotion and risk reduction
- 29 assessment program.

- (b) For a second violation, in addition to participation in a
 health promotion and risk reduction assessment program, the court
 may order the individual to perform not more than 32 hours of
 community service.
- (c) For a third or subsequent violation, in addition to
 participation in a health promotion and risk reduction assessment
 program, the court may order the individual to perform not more
 than 48 hours of community service.
- 9 (3) Subject to subsection (6), a minor shall not do any of the 10 following:
 - (a) Purchase or attempt to purchase a vapor product, or alternative nicotine product, or synthetic nicotine product.
- (b) Possess or attempt to possess a vapor product, or
 alternative nicotine product, or synthetic nicotine product.
- (c) Use a vapor product, or alternative nicotine product, or
 synthetic nicotine product in a public place.
- (d) Present or offer to an individual a purported proof of age that is false, fraudulent, or not actually his or her own proof of age for the purpose of purchasing, attempting to purchase, possessing, or attempting to possess a vapor product, or alternative nicotine product, or synthetic nicotine product.
 - (4) An individual who violates subsection (3) is responsible for a state civil infraction or guilty of a misdemeanor as follows:
- (a) For the first violation, the individual is responsible for
 a state civil infraction and shall be fined not more than \$50.00.
 The court may order the individual to participate in a health
- 27 promotion and risk reduction assessment program, if available. In
- ${f 28}$ addition, the court may order the individual to perform not more
- 29 than 16 hours of community service.

11

12

- 1 (b) For the second violation, the individual is responsible
- 2 for a state civil infraction and shall be fined not more than
- 3 \$50.00. The court may order the individual to participate in a
- 4 health promotion and risk reduction assessment program, if
- 5 available. In addition, the court may order the individual to
- 6 perform not more than 32 hours of community service.
- 7 (c) If a violation of subsection (3) occurs after 2 or more
- 8 prior judgments, the individual is guilty of a misdemeanor
- 9 punishable by a fine of not more than \$50.00 for each violation.
- 10 Pursuant to a probation order, the court may also require the
- 11 individual to participate in a health promotion and risk reduction
- 12 assessment program, if available. In addition, the court may order
- 13 the individual to perform not more than 48 hours of community
- 14 service.
- 15 (5) An individual who is ordered to participate in a health
- 16 promotion and risk reduction assessment program under subsection
- 17 (2) or (4) is responsible for the costs of participating in the
- 18 program.
- 19 (6) Subsections (1) and (3) do not apply to a minor
- 20 participating in any of the following:
- 21 (a) An undercover operation in which the minor purchases or
- 22 receives a tobacco product, vapor product, or alternative nicotine
- 23 product, or synthetic nicotine product under the direction of the
- 24 minor's employer and with the prior approval of the local
- 25 prosecutor's office as part of an employer-sponsored internal
- 26 enforcement action.
- 27 (b) An undercover operation in which the minor purchases or
- 28 receives a tobacco product, vapor product, or alternative nicotine
- 29 product, or synthetic nicotine product under the direction of the

- 1 state police or a local police agency as part of an enforcement
- 2 action, unless the initial or contemporaneous purchase or receipt
- 3 of the tobacco product, vapor product, or alternative nicotine
- 4 product, or synthetic nicotine product by the minor was not under
- 5 the direction of the state police or the local police agency and
- 6 was not part of the undercover operation.
- 7 (c) Compliance checks in which the minor attempts to purchase
- 8 tobacco products for the purpose of satisfying federal substance
- 9 abuse block grant youth tobacco access requirements, if the
- 10 compliance checks are conducted under the direction of a substance
- 11 use disorder coordinating agency and with the prior approval of the
- 12 state police or a local police agency.
- 13 (7) Subsections (1) and (3) do not apply to the handling or
- 14 transportation of a tobacco product, vapor product, or alternative
- 15 nicotine product, or synthetic nicotine product by a minor under
- 16 the terms of the minor's employment.
- 17 (8) This section does not prohibit an individual from being
- 18 charged with, convicted of, or sentenced for any other violation of
- 19 law that arises out of the violation of subsection (1) or (3).
- 20 Sec. 2b. (1) A person shall not sell in this state a liquid
- 21 nicotine container unless the liquid nicotine container meets the
- 22 child-resistant effectiveness standards of 16 CFR 1700.15(b).
- 23 (2) A person who violates subsection (1) is guilty of a
- 24 misdemeanor punishable by a fine of not more than \$50.00 for each
- 25 violation.
- 26 (3) As used in this section:
- 27 (a) "Liquid nicotine" means a liquid or other substance
- 28 containing nicotine or synthetic nicotine, in any concentration,
- 29 that is sold, marketed, or intended for use in a noncombustible

- 1 product that employs a heating element, power source, electronic
- 2 circuit, or other electronic, chemical, or mechanical means,
- 3 regardless of shape or size, that can be used to produce vapor from
- 4 nicotine or any other substance, and the use or inhalation of which
- 5 simulates smoking.
- **6** (b) "Liquid nicotine container" means a bottle or other
- 7 container holding liquid nicotine in any concentration but does not
- 8 include a cartridge containing liquid nicotine if the cartridge is
- 9 prefilled and sealed by the manufacturer of the cartridge and is
- 10 not intended to be opened by the consumer.
- 11 Sec. 2c. A person who sells vapor products, or alternative
- 12 nicotine products, or synthetic nicotine products at retail shall
- 13 not display do either of the following:
- 14 (a) Display for sale in this state a vapor product unless the
- 15 vapor product is stored for sale behind a counter in an area
- 16 accessible only to employees or within a locked case so that a
- 17 customer wanting access to the vapor product must ask an employee
- 18 for assistance.
- 19 (b) Display for sale or sell, in this state, a synthetic
- 20 nicotine product or vapor product containing synthetic nicotine
- 21 unless the packaging of the product contains the following notice:
- 22 "WARNING: Use of this product may be hazardous to your health.
- 23 This product contains synthetic nicotine. Nicotine is an addictive
- 24 chemical. This product has not been regulated or approved by the
- 25 FDA."
- 26 (2) A person who violates this section is responsible for a
- 27 state civil infraction and shall be fined not more than \$500.00.
- Sec. 4. As used in this act:
- 29 (a) "Alternative nicotine product" means a noncombustible

- 1 product containing nicotine that is intended for human consumption,
- 2 whether chewed, absorbed, dissolved, or ingested by any other
- 3 means. Alternative nicotine product does not include a tobacco
- 4 product, a synthetic nicotine product, a vapor product, food, or a
- 5 product regulated as a drug or device by the United States Food and
- 6 Drug Administration under 21 USC 351 to 360fff-7.
- 7 (b) "Minor" means an individual who is less than $\frac{18}{21}$ years 8 of age.
- 9 (c) "Person who sells vapor products, or alternative nicotine
- 11 whose ordinary course of business consists, in whole or in part, of

products, or synthetic nicotine products at retail" means a person

- 12 the retail sale of vapor products, or alternative nicotine
- 13 products, or synthetic nicotine products.
- 14 (d) "Person who sells tobacco products at retail" means a
- 15 person whose ordinary course of business consists, in whole or in
- 16 part, of the retail sale of tobacco products subject to state sales
- **17** tax.

- 18 (e) "Public place" means a public street, sidewalk, or park or
- 19 any area open to the general public in a publicly owned or operated
- 20 building or public place of business.
- 21 (f) "Synthetic nicotine" means nicotine that has been
- 22 synthetically produced by the chemical conversion of 1 or more
- 23 reagent compounds that are not nicotine.
- 24 (g) "Synthetic nicotine product" means a product that contains
- 25 synthetic nicotine and is intended for human consumption. Synthetic
- 26 nicotine product does not include a vapor product or a product
- 27 regulated as a drug or device by the United States Food and Drug
- 28 Administration under 21 USC 351 to 360fff-7.
- 29 (h) (f) "Tobacco product" means a product that contains

- 1 tobacco and is intended for human consumption, including, but not
- 2 limited to, a cigarette, noncigarette smoking tobacco, or smokeless

- 3 tobacco, as those terms are defined in section 2 of the tobacco
- 4 products tax act, 1993 PA 327, MCL 205.422, and a cigar.
- 5 (i) (g) "Use a tobacco product, vapor product, or alternative
- 6 nicotine product, or synthetic nicotine product" means to smoke,
- 7 chew, suck, inhale, or otherwise consume a tobacco product, vapor
- 8 product, or alternative nicotine product, or synthetic nicotine
- 9 product.
- 10 (j) (h) "Vapor product" means a noncombustible product that
- 11 employs a heating element, power source, electronic circuit, or
- 12 other electronic, chemical, or mechanical means, regardless of
- 13 shape or size, that can be used to produce vapor from nicotine,
- 14 synthetic nicotine, or any other substance, and the use or
- 15 inhalation of which simulates smoking. Vapor product includes an
- 16 electronic cigarette, electronic cigar, electronic cigarillo,
- 17 electronic pipe, or similar product or device and a vapor cartridge
- 18 or other container of nicotine, synthetic nicotine, or other
- 19 substance in a solution or other form that is intended to be used
- 20 with or in an electronic cigarette, electronic cigar, electronic
- 21 cigarillo, electronic pipe, or similar product or device. Vapor
- 22 product does not include a product regulated as a drug or device by
- 23 the United States Food and Drug Administration under 21 USC 351 to
- **24** 360fff-7.
- Enacting section 1. This amendatory act takes effect 90 days
- 26 after the date it is enacted into law.
- 27 Enacting section 2. This amendatory act does not take effect
- 28 unless House Bill No. 4251 of the 101st Legislature is enacted into
- **29** law.