SENATE BILL NO. 558

September 18, 2025, Introduced by Senators KLINEFELT, WEBBER, HUIZENGA and WOJNO and referred to Committee on Finance, Insurance, and Consumer Protection.

A bill to amend 1984 PA 270, entitled "Michigan strategic fund act,"

by amending the title and sections 7 and 9 (MCL 125.2007 and 125.2009), the title as amended by 2005 PA 225, section 7 as amended by 2020 PA 358, and section 9 as amended by 2024 PA 117, and by adding section 88v.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 TITLE

2 An act relating to the economic development of this state; to

- 1 create the Michigan strategic fund and to prescribe its powers and
- 2 duties; to transfer and provide for the acquisition and succession
- 3 to the rights, properties, obligations, and duties of the job
- 4 development authority and the Michigan economic development
- 5 authority to the Michigan strategic fund; to provide for the
- 6 expenditure of proceeds in certain funds to which the Michigan
- 7 strategic fund succeeds in ownership; to provide for the issuance
- 8 of, and terms and conditions for, certain notes and bonds of the
- 9 Michigan strategic fund; to create certain boards and funds; to
- 10 create certain permanent funds; to exempt the property, income, and
- 11 operation of the fund and its bonds and notes, and the interest
- 12 thereon, from certain taxes; to provide for the creation of certain
- 13 centers within and for the purposes of the Michigan strategic fund;
- 14 to provide for the creation and funding of certain accounts for
- 15 certain purposes; to impose certain powers and duties upon certain
- 16 officials, departments, and authorities of this state; to make
- 17 certain loans, grants, and investments; to designate certain
- 18 incentive zones and certify tax credits to support military
- 19 installations; to provide penalties; to make an appropriation; and
- 20 to repeal acts and parts of acts.
- Sec. 7. The fund shall have the powers and duties provided in
- 22 this act, the powers delegated by other laws or executive orders,
- 23 including, but not limited to, the power to do 1 or more of the
- 24 following:
- 25 (a) Sue and be sued; to have a seal and alter the seal at
- 26 pleasure; to have perpetual succession; to make, execute, and
- 27 deliver contracts, conveyances, and other instruments necessary or
- 28 convenient to the exercise of its powers; and to make and amend
- 29 bylaws.

- 1 (b) Solicit and accept gifts, grants, loans, and other aids
- 2 from any person or the federal, state, or a local government or any
- 3 agency of the federal, state, or a local government, or to
- 4 participate in any other way in any federal, state, or local
- 5 government program.
- 6 (c) Make grants, loans, and investments; to guarantee and
- 7 insure loans, leases, bonds, notes, or other indebtedness, whether
- 8 public or private; and to issue letters of credit.
- 9 (d) Construct; acquire by gift, purchase, installment
- 10 purchase, or lease; and reconstruct, improve, repair, or equip a
- 11 project or any part of a project.
- 12 (e) Borrow money and issue bonds and notes to finance part or
- 13 all of the project costs of a project, including the Special
- 14 Purpose FWC Settlement Entity, or of a loan under subdivision (r)
- 15 for an export transaction, and to secure those bonds and notes by
- 16 mortgage, assignment, or pledge of any of its money, revenues,
- 17 income, and properties. The authority provided by this subdivision
- 18 includes, but is not limited to, issuing bonds and notes to acquire
- 19 and install machinery, equipment, furnishings, and other personal
- 20 property, notwithstanding that the fund does not own or propose to
- 21 own or finance the building or land in or near to which the
- 22 machinery, equipment, furnishings, and other personal property is
- 23 or is to be located.
- (f) Acquire or contract to acquire from any person,
- 25 municipality, the federal or state government, or any agency of the
- 26 foregoing, or otherwise, leaseholds, real or personal property or
- 27 any interest in real or personal property; to own, hold, clear,
- 28 improve, and rehabilitate and to sell, assign, exchange, transfer,
- 29 convey, lease, mortgage, or otherwise dispose of or encumber

- 1 leaseholds, real or personal property or any interest in real or
- 2 personal property, as is convenient for the accomplishment of the
- 3 purposes of this act and of the fund.
- 4 (g) Procure insurance against any loss in connection with the
- 5 fund's property, assets, or activities.
- 6 (h) Invest any money of the fund at the fund's discretion, in
- 7 any obligations determined proper by the fund, and name and use
- 8 depositories for its money.
- 9 (i) Engage personnel as is necessary and engage the services
- 10 of private consultants, managers, counsel, auditors, engineers, and
- 11 scientists for rendering professional management and technical
- 12 assistance and advice, payable out of any money of the fund legally
- 13 available for this purpose.
- 14 (j) Charge, impose, and collect fees and charges in connection
- 15 with any transaction and provide for reasonable penalties for
- 16 delinquent payment of fees or charges.
- 17 (k) Indemnify and procure insurance indemnifying any members
- 18 of the board from personal loss or accountability from liability
- 19 asserted by a person on the bonds or notes of the fund or from any
- 20 personal liability or accountability by reason of the issuance of
- 21 the bonds, notes, insurance, or quarantees; by reason of
- 22 acquisition, construction, ownership, or operation of a project; or
- 23 by reason of any other action taken or the failure to act by the
- **24** fund.
- 25 (l) Enter into a lease for the use or sale of a project. The
- 26 lease may provide for options to purchase or renew.
- 27 (m) Mortgage or create security interests in a project or any
- 28 part of a project, or in a lease or loan, or in the rents,
- 29 revenues, or sums to be paid thereunder, in favor of the holders of

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- 1 the bonds or notes issued by the fund.
- 2 (n) Convey or release a project or any part of a project to a
- 3 lessee, purchaser, or borrower under any agreement after provision
- 4 has been made for the retirement in full of the bonds or notes
- 5 issued for that project under terms and conditions provided in the
- 6 agreement or as may be agreed with the holders of the bonds or
- 7 notes, at any time where the obligation of the lessee, purchaser,
- 8 or borrower to make the payments prescribed shall remain fixed as
- 9 provided in the agreement notwithstanding the conveyance or
- 10 release, or as may otherwise be agreed with the holders of the
- 11 bonds or notes.
- 12 (o) Make loans, participate in the making of loans, undertake
- 13 commitments to make loans and mortgages, buy and sell loans and
- 14 mortgages at public or private sale, rewrite loans and mortgages,
- 15 discharge loans and mortgages, foreclose on a mortgage, commence an
- 16 action to protect or enforce a right conferred upon the fund by a
- 17 law, mortgage, loan, contract, or other agreement, bid for and
- 18 purchase property which was the subject of the mortgage at a
- 19 foreclosure or other sale, acquire or take possession of the
- 20 property and in that event complete, administer, pay the principal
- 21 and interest on obligations incurred in connection with that
- 22 property, and dispose of and otherwise deal with the property, in a
- 23 manner as may be necessary or desirable to protect the interests of
- 24 the fund.
- 25 (p) Certify, for the purpose of determining eligible
- 26 investments for the basis of a single business tax credit, minority
- 27 venture capital companies, as defined by law.
- 28 (q) Except as otherwise provided in this subdivision, to
- 29 create and operate centers, accounts, and funds as required or

- 1 permitted by law for the use and disbursement of assets of the
- 2 fund. The powers granted under this subdivision do not apply to
- 3 chapter 8A.
- 4 (r) Make loans to a financial institution to facilitate
- 5 financing of all or part of an export related transaction
- 6 including, but not limited to, pre-export working capital financing
- 7 and postexport receivable financing.
- 8 (s) Procure goods and services, purchase and sell real and
- 9 personal property, and lease property independent of any other
- 10 department or state agency.
- 11 (t) Appoint any individuals, including strategic fund
- 12 employees and MEDC employees, to boards to represent the interests
- 13 of the fund.
- 14 (u) Establish and operate a job training fund that will
- 15 support the training of workers for Michigan businesses as
- 16 determined by the fund.
- 17 (v) Establish and operate a brownfield historic investment
- 18 program that provides capital for projects as determined by the
- **19** fund.
- 20 (w) Take necessary and reasonable steps to pursue repayment of
- 21 funds disbursed for any grant or loan for failing to comply with
- 22 provisions of a written agreement as required under section
- 23 88r(2) (b) (iv) and section 90b(7).
- 24 (x) Borrow money and issue bonds or notes for financing a
- 25 Special Purpose FWC Settlement Entity, which entity may use the
- 26 financed proceeds only to pay the expenses, costs, and fees
- 27 associated with the Special Purpose FWC Settlement Entity, to
- 28 reimburse this state for its initial \$5,000,000.00 payment to the
- 29 FWC Qualified Settlement Fund, and to pay the FWC Qualified

- Settlement Fund, and which shall be secured by a pledge of 1
- repayment from anticipated state appropriations and from any other 2
- 3 sources.
- 4 (y) Provide for the designation of certain incentive zones and
- 5 certify, for the purpose of determining eligible expenses for the
- 6 basis of tax credits allowed under sections 279 and 679 of the
- 7 income tax act of 1967, 1967 PA 281, MCL 206.279 and 206.679.
- 8 (z) (y) Do all other things necessary or convenient to achieve
- 9 the objectives and purposes of the fund, this act, or other laws
- 10 that relate to the purposes and responsibilities of the fund.
- 11 Sec. 9. (1) The fund shall transmit to each member of the
- legislature, the governor, the clerk of the house of 12
- 13 representatives, the secretary of the senate, and the senate and
- 14 house fiscal agencies annually a report of its activities. The
- 15 report must be transmitted not later than April 10 of each year for
- 16 activities in the immediately preceding state fiscal year. The
- report must not include information exempt from disclosure under 17
- 18 section 5. The report must include, but is not limited to, all of
- the following for each program operated under this act: 19
- (a) A list of entities that received financial assistance. 20
- 21 (b) The type of project or product being financed.
- 22 (c) The amount and type of financial assistance.
- 23 (d) For each separate form of financial assistance, all of the
- 24 following:
- 25 (i) The number of new jobs committed or projected when the
- 26 financial assistance was applied for.
- 27 (ii) The number of retained jobs committed or projected when
- 28 the financial assistance was applied for.
- 29 (iii) The actual number of new jobs created that are not

1 temporary employees.

- $\mathbf{2}$ (*iv*) The actual number of retained jobs that are not temporary $\mathbf{3}$ employees.
- 4 (v) The average annual salary of the new jobs created that are 5 not temporary employees.
- 6 (vi) The average annual salary of the retained jobs that are not temporary employees.
 - (e) The duration of the financial assistance.
- 9 (f) The amount of financial support other than state10 resources.
- 11 (g) Money or other revenue or property returned to the fund,
 12 including any repayments through a clawback provision in the
 13 agreement.
- 14 (h) The status of all loans of the fund.
- (i) A list of all entities that are in bankruptcy, of which the fund has received actual notice, filed by a direct recipient of an active single incentive of not less than \$500,000.00. In addition, the fund shall, within 120 days after the fund receives notice, provide a report of the notice of bankruptcy on its website and forward the report to each of the following:
- 21 (i) The senate majority leader and the senate minority leader.
- 22 (ii) The speaker of the house and the house minority leader.
- (iii) The members of the house commerce and tourism economiccompetitiveness committee.
- (iv) The members of the house appropriations subcommittee on general government.
- (v) The members of the senate economic and small businesscommunity development committee.
- (vi) The members of the senate appropriations subcommittee on

1 general government.

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- 2 (j) A summary of the approximate administrative costs used to3 administer the programs and activities authorized under this act.
 - (k) Any other information as required by this section.
- 5 (2) The auditor general or a certified public accountant 6 appointed by the auditor general annually shall conduct and remit 7 to the legislature an audit of the fund and, in the conduct of the 8 audit, shall have access to all records of the fund at any time, 9 whether or not confidential. Each audit required by this section 10 must include a determination of whether the fund is likely to be 11 able to continue to meet its obligations, including a report on the 12 status of outstanding loans and agreements made by the fund.
 - (3) The fund shall also transmit the audit described in subsection (2) to the chairperson and minority vice-chairperson of the senate appropriations subcommittee on general government and the house of representatives appropriations subcommittee on general government. The fund shall make the report and audit available to the public on the fund's website.
- 19 (4) The report described in subsection (1) must also contain
 20 all of the following that are related to a 21st century investment
 21 made by the fund board under chapter 8A:
 - (a) The amount of qualified venture capital fund investments, qualified mezzanine fund investments, and qualified private equity fund investments under management in this state, including year-to-year growth.
- (b) The value of loan enhancement program investments,
 qualified private equity fund investments, qualified mezzanine fund
 investments, and qualified venture capital investments in qualified
 businesses, including year-to-year growth.

- (c) A statement of the amount of money in each loan reserve
 fund established under the small business capital access program
 required under chapter 8A.
- 4 (5) The report described in subsection (1) must also include,
 5 but is not limited to, all of the following for all actions under
 6 section 88r:
- 7 (a) The total actual amount of qualified investment attracted8 under section 88r as reported to the fund.
- 9 (b) The total actual number of new jobs created under section10 88r as reported to the fund.
- (c) The actual amount of the grant, loan, or other economic assistance made under section 88r separately for each qualified business verified by the fund.
- (d) For each qualified business, whether it is a new business, whether it is an expansion of an existing business, or whether it relocated from outside of this state.
- (e) An evaluation of the aggregate return on investment that
 this state realizes on the actual qualified new jobs and actual
 qualified investment made by qualified businesses.
- 20 (6) The report described in subsection (1) must also include,
 21 but is not limited to, all of the following for all actions under
 22 chapter 8B:
 - (a) For tourism promotion efforts, all of the following:
- (i) An itemized list, by market, of how much was spent, typesof media purchased, and target of the tourism promotion campaign.
- (ii) The return on investment analysis that utilizes existing
 baseline data and compares results with prior outcome evaluations
 funded by Travel Michigan.
- 29 (b) For business development efforts, all of the following:

- (i) An itemized list, by market, of how much was spent, types
 of media purchased, and target of the business promotion campaign.
- 3 (ii) A performance analysis that compares the program or4 campaign objectives and outcome of the campaign or program.
- (7) The report described in subsection (1) must also include,
 but is not limited to, all of the following for all actions under
 section 90d:
- 8 (a) The total actual amount of private investment attracted9 under section 90d as reported to the fund.
- 10 (b) The actual amount of the community revitalization11 incentives made under chapter 8C separately for each project.
- 12 (c) The total actual amount of square footage revitalized or
 13 added for each project approved under section 90d as reported to
 14 the fund. When reporting square footage, the person must report the
 15 square footage by category, including, but not limited to,
 16 commercial, residential, or retail.
- 17 (d) The aggregate increase in taxable value of all property
 18 subject to a written agreement under chapter 8C when established
 19 and recorded by the local units of government and as reported to
 20 the fund.
- (e) The total actual number of residential units revitalized
 or added for each project approved under section 90d as reported to
 the fund.
- (f) Each project that received a community revitalizationincentive outside the fund program standards and guidelines and whythe variance was given.
- (8) Beginning on and after January 1, 2012, on a monthly basis
 the fund shall provide exact copies of all information regarding
 all actions under chapter 8C that is provided to board members of

- the fund for the purpose of monthly board meetings, subject toconfidentiality under section 5, to each of the following and post
- 3 that information on the fund's website:
- 4 (a) The chairperson and minority vice-chairperson of the house
 5 commerce and tourism economic competitiveness committee.
- 6 (b) The chairperson and minority vice-chairperson of the house7 appropriations subcommittee on general government.
 - (c) The chairperson and minority vice-chairperson of the senate economic and small business community development committee.
- 10 (d) The chairperson and minority vice-chairperson of the 11 senate appropriations subcommittee on general government.
- 12 (9) The report described in subsection (1) must also include a
 13 summary of the approximate administrative costs used to administer
 14 the programs and activities authorized in the following sections:
- **15** (a) Section 88b.

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- 16 (b) Section 88h.
- 17 (c) Section 90b.
- 18 (10) The report described in subsection (1) must also include,
 19 but is not limited to, all of the following for all actions for
 20 business incubators approved by the fund after January 14, 2015:
- (a) The number of new jobs created and projected new jobgrowth by current clients of the business incubator.
- 23 (b) Amounts of other funds leveraged by current clients of the 24 business incubator.
- (c) Increases in revenue for current clients of the businessincubator.
- (11) The report described in subsection (1) must also include
 the actual repayments received by the fund for failure to comply
 with clawback provisions of the written agreement under all of the

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- 1 following:
- 2 (a) Section 78.
- **3** (b) Section 88d.
- 4 (c) Section 88k.
- **5** (d) Section 88q.
- **6** (e) Section 88r.
- **7** (f) Section 90b.
- 8 (12) Beginning on July 1, 2015, the fund shall post on the
- 9 fund's website a list of each contract, agreement, or other written
- 10 loan or grant documentation for financial assistance under sections
- 11 88r and 90b that the fund entered into or modified in the
- 12 immediately preceding fiscal year.
- 13 (13) Beginning on July 1, 2015, the fund shall post and update
- 14 periodically all of the following on its website for all loans made
- 15 under sections 88r and 90b:
- 16 (a) A description of the project for which the loan was made.
- 17 (b) The total amount of the loan.
- 18 (c) Whether payments on the loan balance are current or
- 19 delinquent.
- 20 (d) The interest rate of the loan.
- 21 (14) Beginning July 1, 2015, the report described in
- 22 subsection (1) must also contain all of the following for each
- 23 program that provides financial assistance under this act that
- 24 requires a site visit:
- 25 (a) A copy of the site visit guidelines for that program.
- 26 (b) The number of site visits conducted under that program.
- 27 (c) The chief compliance officer shall review and evaluate
- 28 compliance with the site visit guidelines.
- 29 (15) The fund shall post on its website and update

- 1 periodically all of the information described in subsection (14).
- 2 (16) The report described in subsection (1) must also include,
- 3 but is not limited to, all of the following for all written
- 4 agreements related to the good jobs for Michigan program created
- 5 under chapter 8D:
- 6 (a) The name of the authorized business.
- 7 (b) The number of certified new jobs required to be
- 8 maintained.
- 9 (c) The amount and duration of the withholding tax capture
- 10 revenues.
- 11 (17) The report described in subsection (1) must also include
- 12 the activities of the critical industry program described in
- **13** section 88s.
- 14 (18) The report described in subsection (1) must also include
- 15 the activities of the Michigan strategic site readiness program
- 16 described in section 88t.
- 17 (19) The fund shall cooperate with the department of treasury
- 18 and assist in preparing the report tax credit reports required
- 19 under section sections 679 and 718 of the income tax act of 1967,
- 20 1967 PA 281, MCL 206.679 and 206.718.
- 21 (20) As used in this section, "financial assistance" means
- 22 grants, loans, other economic assistance, and any other incentives
- 23 or assistance under this act.
- 24 Sec. 88v. (1) The fund, in cooperation with the office of
- 25 defense and aerospace innovation and the department of treasury,
- 26 shall create and operate an aerospace defense incentive program to
- 27 preserve, protect, and enhance military installations in this state
- 28 and support defense and aerospace-related manufacturing and
- 29 initiatives. The authorized employees, officers, and agents of the

- 1 fund, which may include employees of the Michigan economic
- 2 development corporation and the office of defense and aerospace
- 3 innovation, shall operate and implement the program. The program
- 4 must include, at a minimum, the designation of aerospace defense
- 5 zones within this state and the certification of certain expenses
- 6 as the basis for tax credits under sections 279 and 679 of the
- 7 income tax act of 1967, 1967 PA 281, MCL 206.279 and 206.679.
- 8 (2) The office of defense and aerospace innovation shall not
- 9 designate more than 6 aerospace defense zones within this state
- 10 under the program created under subsection (1). An aerospace
- 11 defense zone must be within 10 miles of a military installation or
- 12 a research university in this state. The fund must post on its
- 13 website or post on the website of the Michigan economic development
- 14 corporation the list of the designated aerospace defense zones in
- 15 this state.
- 16 (3) The fund, in cooperation with the department of treasury
- 17 and the office of defense and aerospace innovation, shall develop
- 18 and use a detailed application, approval, and certification process
- 19 published and available on the fund's website for businesses to
- 20 apply for certification of credits under sections 279 and 679 of
- 21 the income tax act of 1967, 1967 PA 281, MCL 206.279 and 206.679.
- 22 Subject to the limitations under sections 279 and 679 of the income
- 23 tax act of 1967, 1967 PA 281, MCL 206.279 and 206.679, if the fund
- 24 determines that a business is a qualified business and eliqible for
- 25 a credit, the fund shall issue a certificate to that applicant. The
- 26 certificate required by this subsection must state all of the
- 27 following:
- 28 (a) The business is a qualified business and the date on which
- 29 the business was designated as a qualified business.

- 1 (b) The amount of the credit under section 279(1) or (2), or 2 both, or section 679(1) or (2), or both, whichever is applicable, 3 for the qualified business for the designated tax year.
- 4 (c) The qualified business's federal employer identification 5 number or the Michigan department of treasury number assigned to 6 the business.
- 7 (4) As used in this section, "qualified business" means a
 8 business that that is located in an aerospace defense zone or plans
 9 to relocate in or expand its current location in an aerospace
 10 defense zone and satisfies either of the following:
 - (i) Is a business whose primary business activity is defense contracting, aerospace defense, aerospace equipment manufacturing, or other aerospace and defense technology activities.
- (ii) Is a business that is a tier 1, tier 2, or tier 3 defense supplier, aerospace supplier, aerospace defense supplier, or aerospace defense contractor with less than \$5,000,000.00 in annual gross revenue.
- Enacting section 1. This amendatory act does not take effect unless Senate Bill No. ____ (request no. S00385'25) or House Bill No. ____ (request no. H00385'25) of the 103rd Legislature is enacted into law.

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